Thomas Easterly, Commissioner  
Indiana Department of Environmental Management  
Indiana Government Center - North  
100 North Senate Avenue  
Indianapolis, Indiana 46204

Dear Commissioner Easterly:

I am writing concerning Indiana’s efforts to implement a regional strategy, known as the NOx State Implementation Plan (SIP) Call, which is intended to reduce smog across the eastern United States by reducing emissions of nitrogen oxides (NOx). The NOx SIP Call will protect the health of over one hundred million Americans living in Indiana and the eastern United States from harmful levels of air pollution because reducing NOx emissions will prevent thousands of smog-related illnesses each year, including aggravated cases of childhood asthma.

In October 1998, the Environmental Protection Agency (EPA) issued the NOx SIP Call rule. See 63 FR 57356. As a result of various challenges filed in the D.C. Circuit Court of Appeals (Court), EPA divided this rule into Phases I and II. The requirements that the Court upheld were included in Phase I, while the requirements that the Court vacated or remanded to EPA were included in Phase II, and were addressed in our April 21, 2004, rule. See 70 FR 5159. On April 21, 2005, the SIP revisions covering Phase II, which are also known as “Phase II” SIPs, became due to EPA. (This should not be confused with the SIP for the Clean Air Interstate Rule which is due to EPA on September 11, 2006.)

The EPA appreciates the progress made by Indiana to meet air pollution improvement goals, and its efforts in implementing Phase I of the NOx SIP Call. At this time, however, Indiana has not submitted a Phase II SIP to address the additional emissions reductions required by Phase II.

When a State does not submit a plan to EPA that meets the requirements of Phase II of the NOx SIP Call, including adopted rules, the Clean Air Act authorizes EPA to make a finding of
failure to submit a plan. Through this letter, I am informing you that we will be making such a finding for Indiana. We will be formally publishing this finding in the Federal Register shortly, which will indicate that Indiana did not submit a complete, fully-adopted SIP in response to Phase II of the NOx SIP Call. We are taking this action to fulfill our responsibility to ensure that all States subject to Phase II of the NOx SIP Call are moving forward to reduce NOx emissions that cause smog in downwind States.

Please be assured that my Office recognizes the efforts of the Indiana Department of Environmental Management, Office of Air Quality to complete plan development and submittal and understands the time requirements needed to make a complete submission. I understand that the Indiana Phase II plan will be sent to us sometime in early 2006 following completion of the State’s administrative process. We look forward to receiving an Indiana SIP revision that EPA can approve to reduce smog-forming NOx. By doing this, Indiana will avoid the need for a Federal Implementation Plan to implement the NOx SIP Call.

Again, thank you for your continued efforts in working with EPA to implement the NOx SIP Call, and to complete Phase II. Indiana’s actions will enable the full realization of the public health benefits from this ground-breaking strategy, and result in cleaner air for the citizens of Indiana and other States in the eastern United States.

Very truly yours,

[Signature]
Thomas V. Skinner
Regional Administrator

cc: Paul Dubenetzky, Acting Assistant Commissioner
Office of Air Quality
Standard bcc's: official file copy
originator's file copy
originating organization reading file

ARD:APB:CPS: John Paskevicz, July 25, 2005
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