



IN THE DISTRICT COURT OF GUAM

Plaintiff,
v.
GUAM WATERWORKS AUTHORITY and the GOVERNMENT OF GUAM,
Defendants.

Civil Case No. 02-00035

ORDER FOR PRELIMINARY RELIEF RE: DEADLINES FOR OUTSTANDING PROJECTS UNDER THE AMENDED STIPULATED ORDER

VIII. <u>APPENDIX</u> ...

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Plaintiff United States of America, on behalf of the United States Environmental Protection Agency ("EPA"), filed a Complaint in this action on December 20, 2002, against Defendant Guam Waterworks Authority ("GWA") and the Government of Guam under the Clean Water Act, 33 U.S.C. §§ 1251-1387 (the "CWA"), and the Safe Drinking Water Act, 42 U.S.C. §§ 300f - 300j-26 (the "SDWA"). Pl.'s Compl., ECF No. 1. GWA is a public corporation and an agency within the Government of Guam that has the authority to produce, treat, transmit, store, distribute, and sell water on Guam, and also has the authority to collect, treat, and dispose of wastewater on Guam. GWA owns and operates a Publicly Owned Treatment Works ("POTW"), as defined in 33 U.S.C. § 1292(2)(A), that includes five wastewater treatment plants ("WWTP") on Guam that are subject to the conditions and limitations contained in National Pollutant Discharge Elimination System ("NPDES") permits issued by EPA pursuant to the CWA, and a wastewater collection and conveyance system ("Wastewater Collection System") to transport sewage to the WWTPs. GWA also owns and operates three Public Water Systems that supply drinking water for the majority of the population of Guam: the Northern, Central, and Southern Systems.

In the Complaint, the United States sought injunctive relief and the appointment of a receiver pursuant to section 504 of the CWA, 33 U.S.C. § 1364, and section 1431(a) of the SDWA, 42 U.S.C. § 300i(a), to address the imminent and substantial endangerment to the health and welfare of persons presented by: (1) the numerous and repeated discharges of untreated and inadequately treated wastewater from GWA's POTW, resulting in elevated levels of fecal coliform bacteria in both surface waters and drinking water wells on Guam; and (2) serious deficiencies in GWA's Public Water Systems, causing contaminated water to be served to the

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public. The United States also sought both civil penalties and injunctive relief under CWA section 309(b) and (d), 33 U.S.C. § 1319(b) and (d), for violations of the CWA and the terms and conditions of applicable NPDES permits, and under SDWA 1414(b), 42 U.S.C. § 300g-3(b), for violations of the SDWA and the National Primary Drinking Water Regulations. The Government of Guam is identified in the Complaint as a defendant as required by CWA section 309(e), 33 U.S.C. § 1319(e).

In June 2003, the Parties agreed that entry of a Stipulated Order for Preliminary Relief would be the most appropriate way to require the immediate implementation of short-term projects and initial planning measures by GWA and the Government of Guam (jointly "Defendants") to begin to address issues of compliance at GWA's POTW and three Public Water Systems (the "Facilities"). Stip. Order, ECF. No. 17. The Parties agreed to two modifications to the June 2003 Stipulated Order; the court entered an Order amending the Stipulated Order for Preliminary Relief on October 25, 2006 (as amended, the "Stipulated Order"). Stip. Order, ECF. Nos. 40, 41.

In June 2003, the Parties contemplated entering into a further stipulation to address additional compliance issues after Defendants' completion of the initial planning measures set out in the Stipulated Order. Although the initial planning measures are now completed, GWA has not completed several of the projects required by the Stipulated Order.

In an Order dated November 18, 2010, this court directed the Parties to work together to draft a proposed plan to require GWA to complete the projects outstanding from the Stipulated Order. Order, ECF No. 136. The court ordered the Parties to file a proposed plan by December 15, 2010. *Id.* at 2. If the Parties were unable to reach an agreement on a proposed plan, the

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Parties were directed to file separate briefs setting forth the projects, a scope of work for each project, and a schedule to complete each project. *Id.* Pursuant to the court's Order, the Parties attempted to negotiate a proposed plan to submit to the court. After these attempts were unsuccessful, the United States and GWA submitted separate briefs to the court on December 15, 2010. Pl.'s Br. ECF No.139; Def.'s Br, ECF No. 140.

In an Order dated March 9, 2011, the court directed the Parties to meet with Magistrate Judge Manibusan on March 16, 2011, and to work collaboratively to set workable deadlines with respect to outstanding projects under the Stipulated Order. Order, ECF. No. 145. The court ordered the Parties to file an amended Stipulated Order by March 31, 2011. *Id.* If the parties were unable to reach an agreement, the Magistrate Judge would file a report and recommendation to the court on a timetable for the court to adopt. *Id.* 

Pursuant to the court's Order, the Parties continued their efforts to negotiate an agreement on the outstanding projects under the Stipulated Order. On March 31, 2011, the Parties advised the court that they had reached an impasse in their settlement attempts. Rpt. and Recom. ECF No. 154 at 1. After a hearing on April 28, 2011, the Magistrate Judge issued a Report and Recommendation regarding the deadlines for the outstanding projects on July 7, 2011. *Id.*, As provided in the Magistrate Judge's Report and Recommendation, failure to file written objections within 14 days from service shall bar an aggrieved party from attacking the Report and Recommendation. *Id.* at 7.

NOW THEREFORE, after consideration of the Magistrate Judge's Report and Recommendation, and each Party's response thereto, the court hereby adopts the Report and Recommendation and ORDERS the following PRELIMINARY RELIEF:

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#### I. DEFINITIONS

1. Terms used in this Order that are defined in the CWA, SDWA, or in regulations promulgated pursuant to the CWA or SDWA, shall have the meanings assigned to them in those statutes or regulations, unless otherwise provided in this Order. Whenever the terms set forth below are used in this Order, the following definitions shall apply:

(a) "Biosolids" shall mean non-hazardous sewage sludge, as defined in 40 C.F.R.
§ 503.9. Sewage sludge that is hazardous, as defined in 40 C.F.R. § 261.3, must be disposed of in accordance with the Solid Waste Disposal Act, as amended, 42 U.S.C. §§ 6901 - 6992k (also known as the Resource Conservation and Recovery Act or RCRA).

(b) "Bypass," as defined by 40 C.F.R. § 122.41(m), shall mean the intentional diversion of waste streams from any portion of a wastewater treatment facility.

(c) "Complaint" shall mean the Complaint filed by the United States in this action.

(d) "Day" shall mean a calendar day unless expressly stated to be a business day. In computing any period of time under this Order, where the last day would fall on a Saturday, Sunday, federal holiday, or a holiday on Guam, the period shall run until the close of business of the next business day.

(e) "Defendants" shall mean GWA and the Government of Guam.

(f) "EPA" shall mean the United States Environmental Protection Agency and any of its successor departments or agencies.

(g) "Effective Date" shall mean the date upon which this Order is entered by the court as recorded on the court's docket.

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(h) "Excessive Infiltration/Inflow" or "Excessive I/I" shall mean the quantities of

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infiltration/inflow ("I/I") that can be eliminated from the sanitary sewer system in a costeffective manner, as determined by a cost-effectiveness analysis that compares the costs of correcting the I/I with the total costs of transporting and treating the I/I.

(i) "Facilities" shall mean GWA's Publicly Owned Treatment Works and three Public Water Systems.

> (j) "GWA" shall mean Guam Waterworks Authority.

(k) "Independent Contractor" shall mean a licensed contractor who has not been employed by GWA in the three-year period prior to March 1, 2011.

(1)"Independent Professional Engineer" shall mean a licensed professional engineer who has not been employed by GWA in the three-year period prior to March 1, 2011.

"Infiltration," as defined by 40 C.F.R. § 35.2005(b)(20), shall mean water, other (m) than wastewater, that enters the sanitary sewer system (including sewer service connections and foundation drains) from the ground through such means as defective pipes, pipe joints, connections, or manholes.

"Inflow," as defined by 40 C.F.R. § 35.2005(b)(21), shall mean water other than (n) wastewater that enters the sanitary sewer system (including sewer service connections) from sources such as, but not limited to, roof leaders, cellar drains, yard drains, drains from springs and swampy areas, manhole covers, clean-out caps on laterals, cross connections between storm drains and sanitary sewers, catch basins, cooling towers, storm waters, surface runoff, street wash waters, or drainage.

- "Paragraph" shall mean a portion of this Order identified by an Arabic numeral. (0)

(p)

"Parties" shall mean the United States, GWA, and the Government of Guam.

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(q) "Section" shall mean a portion of this Order identified by a Roman numeral.

(r) "SSO" or "Sanitary Sewer Overflow" shall mean an overflow, spill, diversion, or release of wastewater from or caused by the GWA's Wastewater Collection System, except that the term "SSO" does not include wastewater backups into buildings caused solely by a blockage or other malfunction in a building lateral that is privately owned.

(s) "Stipulated Order" shall mean the Stipulated Order for Preliminary Relief entered by the court on June 5, 2003, as amended by stipulation and approved and filed by the court on October 25, 2006.

(t) "Unauthorized Bypass" shall mean a Bypass that violates any condition in, or is not authorized by, GWA's NPDES permits.

(u) "United States" shall mean the United States of America, acting on behalf of EPA.

(v) "Wastewater Collection System" shall mean all parts of the wastewater collection system owned or operated by GWA that are intended to convey domestic, commercial or industrial wastewater to GWA's wastewater treatment plants, including, without limitation, sewers, pipes, pump stations, lift stations, manholes or maintenance holes, force mains, and appurtenances associated with each of the above.

## II. COMPLIANCE REQUIREMENTS

## A. <u>WASTEWATER PROJECTS</u>

<u>Northern District Wastewater Treatment Plant ("WWTP") Interim Primary Treatment</u>
 <u>Upgrades</u>. By September 30, 2012, GWA shall complete construction of interim primary
 treatment improvements at the Northern District WWTP and achieve consistent compliance with

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the interim effluent limits set forth in Table 1 in subparagraph 3.a. Within 30 Days after completing construction of the interim primary improvements, GWA shall provide notification to EPA and the United States pursuant to Paragraph 35 of this Order.

3. Interim Effluent Limits for the Northern District WWTP.

a. By no later than September 30, 2012, GWA shall comply with the following requirements and interim effluent limits in Table 1 for flow rate, Biochemical Oxygen Demand (5 day) ("BOD5"), and Total Suspended Solids ("TSS") for wastewater discharges from the Northern District WWTP.

11	Northern District WWTP - Table 1						
12	Interim Discharge Limitations				Monitoring Requirements		
13	Parameter	Average	Maximum	Units	Minimum	Sample Type	
14 15		Monthly	Daily		Frequency		
15 16	Flow	6	6; report $\frac{1}{2}$	mgd	continuous		
10	Biochemical	85	170	mg/L	daily	composite	
18	Oxygen Demand (5						
19	day)	4,256	8,512	lbs/da			
20				у			

 $\frac{1}{2}$  Until GWA completes the interim primary treatment upgrades at the Northern District WWTP 26 pursuant to Paragraph 2, the flow limit shall remain at 6 million gallons per day ("mgd") as a daily maximum as required by GWA's NPDES permit. The daily maximum flow limit of 6 mgd 27 shall no longer apply after GWA completes construction of the interim primary treatment 28 improvements but GWA shall continue to report each month the daily maximum flow.

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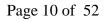
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1	Total Suspended	50	100	mg/L	daily	composite
2 3	Solids					
4		2,504	5,008	lbs/da		
5				у		

(1) After three months of continuous compliance with the average monthly limits in Table 1 in subparagraph 3.a., GWA may request from EPA the limits in Table 2 below. GWA shall submit in its request to EPA, for review and approval in accordance with Paragraph 30 of this Order, (i) a report signed by an Independent Professional Engineer certifying that the Northern District WWTP has the capacity to treat an average monthly flow of 7.5 mgd in compliance with the following BOD5 and TSS limits, and (ii) documentation that shows at least three months of continuous compliance with the average monthly limits in Table 1 in subparagraph 3.a.

16								
17	Northern District WWTP - Table 2							
18	Interim Discharge Lin	Monitoring Requirements						
19	Parameter	Average	Maximum	Units	Minimum	Sample Type		
20		Monthly	Daily		Frequency			
21	Flow	7.5	report	mgd	continuous			
22	Biochemical	85	170	mg/L	daily	composite		
23	Oxygen Demand (5							
24	day)	5,320	10,640	lbs/da				
25		5,520	10,010	105/ dd				
26				У				

26 27 28



1	Total Suspended	50	100	mg/L	daily	composite	
2	Solids						
3	Solius						
4		3,129	6,258	lbs/da			
5				у			

(2). After three months of continuous compliance with the approved average monthly limits set forth in Table 2 in subparagraph 3.a.(1) and with average monthly flows of at least 6.5 mgd, GWA may request from EPA the limits in Table 3 below. GWA shall submit in its request to EPA, for review and approval in accordance with Paragraph 30 of this Order, (i) a report signed by an Independent Professional Engineer certifying that the Northern District WWTP has the capacity to treat an average monthly flow of 9 mgd in compliance with the following BOD5 and TSS limits, and (ii) documentation that shows at least three months of continuous compliance with the average monthly limits in Table 2 in subparagraph 3.a.(1).

17									
18	Northern District WWTP - Table 3								
19	Interim Discharge Lin	Monitoring Requirements							
20	Parameter	Average	Maximum	Units	Minimum	Sample Type			
21		Monthly	Daily		Frequency				
22	Flow	9	report	mgd	continuous				
23	Biochemical	85	170	mg/L	daily	composite			
24	Oxygen Demand (5								
25	ongen Demana (b								
26	day)	6,384	12,768	lbs/da					
27				у					

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1 2	Total Suspended	50	100	mg/L	daily	composite
2	Solids					
4		3,755	7,510	lbs/da		
5				у		

GWA shall comply with the requirements and interim effluent limits for flow rate, b. TSS, and BOD5 for the Northern District WWTP as set forth in subparagraph 3.a. or, as applicable, subparagraph 3.a.(1) or 3.a.(2), notwithstanding any final effluent limitations for flow rate, TSS and BOD5 set forth in GWA's applicable NPDES permit for the Northern District WWTP; provided, however, that this Order shall not affect the force or effect of any other effluent limitations, or monitoring and reporting requirements, or any other terms and conditions of its applicable NPDES permit.

Within 90 Days after the Effective Date, GWA shall commence effluent c. monitoring for wastewater discharges from the Northern District WWTP. For one year, GWA shall monitor the effluent each calendar-year quarter (four samples total) for the parameters listed in Appendix A, including conventional and nonconventional compounds, metals, cyanide, phenols, organic compounds, and whole effluent toxicity. GWA shall report the results to EPA in the Quarterly Reports submitted pursuant to Paragraph 31.a.

Northern District WWTP Interim Sludge and Biosolids Management. 4.

a. By December 31, 2011, GWA shall submit to EPA, for review and approval in accordance with Paragraph 30 of this Order, a proposed Sludge Management Plan for solids produced at the Northern District WWTP. The Plan shall include a schedule for full implementation of the Plan for: (i) dewatering WWTP solids by no later than September 30,

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2012, and (ii) adequate stabilization and dewatering of the WWTP solids by no later than September 30, 2014. The Plan shall include at a minimum: (1) estimates of the average and maximum daily solids produced at the WWTP under current conditions and conditions projected to exist when interim primary treatment improvements are completed; (2) whether the solids produced will be stabilized at the Northern District WWTP or transported off-site for stabilization; (3) the maximum capacity that GWA has to transport solids for treatment off-site; (4) if solids will be treated off-site, address and evaluate the following issues: (i) how such solids will be stored prior to transport; (ii) where treatment will be done; (iii) how much treatment capacity is available; (iv) whether GWA's implementation of the proposed Plan will have an adverse impact on the performance of GWA's other WWTP; and (v) how GWA will dispose of solids; and (5) if solids will be treated on-site, address the following issues: (i) how much treatment capacity is available; (ii) what new facilities or upgrades to existing facilities will be required; (iii) when and how these new facilities or upgrades will be completed; and (iv) how GWA will dispose of solids. GWA shall implement the Sludge Management Plan as approved.

b. In each Quarterly Report submitted to EPA pursuant to Paragraph 31, GWA shall report sludge management activities, including, but not limited to, the amount of solids produced and/or applied to drying beds, solids transported off-site, and solids treated on-site.

c. By September 30, 2012, GWA shall repair or replace the solids handling facilities at the Northern District WWTP in accordance with the approved plan and ensure that solids generated by the WWTP are adequately dewatered to comply with the sludge and biosolids requirements in 40 C.F.R. Part 503.

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d. By September 30, 2014, GWA shall fully implement the approved Sludge
 Management Plan and ensure that solids generated by the WWTP are adequately stabilized and
 dewatered to comply with the sludge and biosolids requirements in 40 C.F.R. Part 503.

5. <u>Agana WWTP Primary Treatment Upgrades</u>. By June 30, 2013, GWA shall complete primary treatment improvements at the Agana WWTP, achieve consistent compliance with the WWTP's NPDES permit, and comply with the sludge and biosolids requirements in 40 C.F.R. Part 503. To achieve consistent compliance, GWA shall complete the following improvements and any additional WWTP repairs, rehabilitation or improvements, such as the use of chemically enhanced treatment.

a. By September 30, 2011, GWA shall submit to EPA, for review and comment, a proposed scope of work and schedule, describing all improvements required to achieve consistent compliance. The scope of work and schedule shall include, but not be limited to, improvements to septage handling, grit and fats/oil/grease ("FOG") removal, and solids handling, as set forth below in subparagraphs 5.b., 5.c. and 5.d.

b. By no later than June 30, 2013, GWA shall construct and have in service a septage handling facility located at the Agana WWTP or another location to be determined by GWA. GWA shall meet the following interim compliance milestones:

(1) by December 31, 2011, GWA shall execute a design contract and issue a notice to proceed with design; and

(2) by June 30, 2012, GWA shall execute a construction contract and issue a notice to proceed with construction.

c. By no later than June 30, 2013, GWA shall construct and have in service grit and

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FOG removal systems at either the Agana WWTP or the Agana sewage pump station. GWA shall meet the following interim compliance milestones:

(1) by December 31, 2011, GWA shall execute a design contract and issue a notice to proceed with design; and

(2) by June 30, 2012, GWA shall execute a construction contract and issue a notice to proceed with construction.

d. By June 30, 2013, GWA shall repair the solids handling facilities at the Agana
WWTP, ensure that solids generated by the WWTP are adequately stabilized and dewatered at
the Agana WWTP, and comply with the sludge and biosolids requirements in 40 C.F.R. Part 503.

e. By May 31, 2013, GWA shall submit to EPA an operations and maintenance ("O&M") plan for primary treatment operations at the Agana WWTP. The plan shall include O&M procedures for all major systems of the WWTP from the headworks to the outfall and sludge processing facilities.

f. Within 90 Days after the Effective Date, GWA shall commence effluent monitoring for wastewater discharges from the Agana WWTP. For one year, GWA shall monitor the effluent each calendar-year quarter (four samples total) for the parameters listed in Appendix A, including conventional and nonconventional compounds, metals, cyanide, phenols, organic compounds, and whole effluent toxicity. GWA shall report the results to EPA in the Quarterly Reports submitted pursuant to Paragraph 31.a.

6. <u>Agana WWTP Effluent Backsurge</u>. By June 30, 2013, GWA shall prevent the backsurge of effluent flow from the Agana WWTP's outfall. By December 31, 2011, GWA shall submit to EPA, for review and comment, a proposed plan and schedule to address the effluent backsurge

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issues. Until the effluent backsurge is addressed, GWA shall continuously monitor flows discharged through the old outfall, as required by the WWTP's NPDES permit.

7. Infiltration/Inflow Analyses and Sewer System Evaluation Surveys. GWA shall conduct Infiltration/Inflow ("I/I") Analyses for all portions of its sanitary sewer system tributary to the Agana, Agat-Santa Rita, Baza Gardens, and Umatac-Merizo WWTPs. For the portions of those basins of its sanitary sewer system determined to be subject to "Excessive I/I" as defined in this Order, GWA shall also conduct Sewer System Evaluation Surveys ("SSES"). GWA shall conduct a separate I/I Analysis and SSES for each sanitary sewer system tributary to each of the four WWTPs. These I/I Analyses and SSES shall be conducted in accordance with sound engineering judgment and with the guidance provided in the appropriate sections of the *Handbook: Sewer System Infrastructure Analysis and Rehabilitation*, EPA/625/6-91/030, 1991; *Existing Sewer Evaluation and Rehabilitation*, WEF MOP FD-6, 1994; and the National Association of Sewer Service Companies ("NASSCO") "Manual of Practice."

8. <u>I/I Analyses and SSES Work Plan.</u> Within 180 Days after the Effective Date, GWA shall develop and submit for EPA's review and approval in accordance with Paragraph 30 of this Order, an I/I Analysis and SSES work plan that provides the anticipated activities, implementation schedule and completion date, work products, and interrelationship with GWA's Capital Improvement Program planning efforts for the analyses described below in subparagraphs 8.a. through 8.d. After EPA's approval of the work plan, GWA shall perform the following I/I Analyses and SSESs.

a. <u>Flow and Rainfall Data</u>. GWA shall collect concurrent wastewater flow and rainfall data for purposes of conducting its I/I Analyses required in this Paragraph. GWA shall

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collect wastewater flow data utilizing continuous-recording Doppler-type flow meters (or a similar method approved by EPA) capable of (i) measuring flow depth and flow velocity simultaneously, and (ii) calculating flow rate from these data. GWA shall collect rainfall data utilizing continuous-recording rain gauges. At least one rain gauge shall be installed in the area tributary to each wastewater flow meter. When feasible, GWA shall select small-to-moderate wet weather events that do not cause Sanitary Sewage Overflows ("SSOs"), but do not result in less than 0.1 inch per hour of rainfall intensity during the main part of the storm event.

b. I/I Analysis for Agat-Santa Rita, Baza Gardens, and Umatac-Merizo WWTPs 10 (collectively, the "Southern WWTPs"). Within 540 Days after the Effective Date, GWA shall 12 complete I/I Analyses of the Southern WWTPs. For these I/I Analyses, the subject sewer system 13 shall be subdivided into a single drainage basin for each WWTP. Flow metering with concurrent 14 rainfall measurement conforming to the requirements of subparagraph 8.a. shall be performed for 15 16 each individual drainage basin to establish current dry-weather and wet-weather wastewater flow rates generated within that drainage area. Treatment plant influent flow meters may be used for 18 flow data collection provided that they are fully functional, including during power outages, and 19 yield wastewater flow rate data comparable in accuracy to portable flow meters conforming to 20 subparagraph 8.a. Flow metering and concurrent rainfall data collected within the past five years may be utilized in lieu of collecting new flow and rainfall data provided that the flow metering 23 and concurrent rainfall data collection effort conform to all requirements of subparagraph 8.a. 24 Through analysis and comparison of dry-weather flow data, wet-weather flow data, and rainfall 25 data, GWA shall determine whether each individual drainage area is likely subject to Excessive 26 I/I.

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c. <u>I/I Analysis for the Agana WWTP</u>. Within 900 Days after the Effective Date, GWA shall complete the I/I Analysis of the sanitary sewer systems tributary to the Agana WWTP. For this I/I Analysis, the sanitary sewer system shall be subdivided into individual drainage sub-basins. Flow metering with concurrent rainfall measurement conforming to the requirements of subparagraph 8.a. shall be performed for each individual drainage area to establish current dry-weather and wet-weather wastewater flow rates generated within that drainage area. Flows from upstream tributary areas shall be deducted to determine the infiltration and/or inflow likely to be entering the sanitary sewer system from sources lying within each drainage area. Flow metering and concurrent rainfall data collected within the past five years may be utilized in lieu of collecting new flow and rainfall data provided that the flow metering and concurrent rainfall data collection effort conformed to all requirements of subparagraph 8.a. Through analysis and comparison of dry-weather flow data, wet-weather flow data, and rainfall data, GWA shall determine whether each individual drainage area is likely subject to Excessive I/I.

d. <u>SSES for the Southern WWTPs</u>. Within 540 Days after the Effective Date, GWA shall perform an SSES for the sanitary sewer systems tributary to the Southern WWTPs found to likely have Excessive I/I under subparagraph 8.b. The SSES shall specifically identify: (i) the areas within each individual drainage basin having Excessive I/I that are causing and/or contributing to recurring wet weather SSOs, overloading of WWTPs, and/or Bypasses at the WWTPs; (ii) sources of I/I within the individual drainage basin suspected to have Excessive I/I rates, together with a quantification of the amount; (iii) recurring wet weather SSOs and/or Bypasses at the WWTPs within each individual drainage basin; (iv) storm water cross-

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connections and unauthorized connections; and (v) degraded pipes, manholes, and structures of the sanitary sewer system that permit Excessive I/I to enter the sanitary sewer system. The SSES shall include: (i) additional flow monitoring to isolate sources of I/I; (ii) smoke testing; (iii) visual inspections of pipes and manholes; (iv) night flow isolation; (v) closed circuit television ("CCTV") inspection to identify sewers in need of repair, rehabilitation, or replacement; (vi) dyed water flooding of storm drainage pipes and ditches within 20 feet of or crossing sanitary sewers or sanitary sewer laterals concurrently with CCTV; and (vii) building inspections.

e. <u>SSES for the Agana WWTP</u>. Within 900 Days after the Effective Date, GWA shall perform an SSES for each individual drainage basin tributary to the Agana WWTP found to likely have Excessive I/I under subparagraph 8.c. GWA's SSES shall conform to the requirements of subparagraph 8.d. Within 960 Days after the Effective Date, GWA shall submit to EPA for review and comment a plan to address the problems identified in the SSES conducted pursuant to this subparagraph, including the repair, rehabilitation or replacement of all Wastewater Collection System assets that permit Excessive I/I to enter the sanitary sewer system.

9. <u>Agat-Santa Rita WWTP Interim Measures</u>. GWA shall complete the following interim measures at the Agat-Santa Rita WWTP.

a. Within 60 Days after the Effective Date, GWA shall submit to EPA a list of each time that GWA bypassed wastewater from the Agat-Santa Rita WWTP and discharged without treatment in the last three calendar years (2008, 2009, and 2010), including the date and volume of wastewater bypassed.

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b. Within 180 Days after the Effective Date, GWA shall repair or replace the Agat-Santa Rita WWTP's influent flow meter, calibrate the flow meter, report to EPA on the actions taken to improve the flow meter, and ensure that the repaired or replaced flow meter accurately measures flow as required by the NPDES permit for the Agat-Santa Rita WWTP.

c. Within 180 Days after the Effective Date, GWA shall submit to EPA, for review and approval in accordance with Paragraph 30 of this Order, a report evaluating near-term measures that address disinfection, solids handling, and prohibited Bypasses. The report shall be prepared by an Independent Professional Engineer and shall: (i) describe the alternative measures evaluated, the methodology and criteria used, and the findings of the evaluation; (ii) recommend specific remedial measures and include a proposed schedule to implement the remedial measures; and (iii) address the following elements:

 (1) <u>Disinfection</u>. The report shall examine measures to disinfect and dechlorinate wastewater flows at the WWTP prior to discharge.

(2) <u>Solids Handling</u>. The report shall examine the repair or replacement of the solids handling facilities, process changes, or other alternatives at the WWTP to ensure that solids are dewatered at the WWTP and to enable GWA to achieve compliance at the WWTP with the sludge and biosolids requirements in 40 C.F.R. Part 503. The report shall propose an expeditious schedule to implement any upgrades or process changes by no later than 180 Days after EPA's approval.

(3) <u>Bypass reduction</u>. The report shall examine alternatives to mitigate the impact and reduce the volume of wastewater that is bypassed around the WWTP, including, but not limited to, wastewater storage, targeted pipe replacement, source control (such as the

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elimination of inflow sources to the sanitary sewer system), and partial treatment of wet weather flows. The report shall include a program to eliminate illicit discharges of roof, yard, and road drainage to the sanitary sewer system in conjunction with the management of storm water runoff to be diverted from the sanitary sewer system. The report shall recommend measures for GWA to implement that would enable GWA to achieve and maintain a seventy-five percent (75%) percent reduction in the frequency and volume of wastewater bypassed around the WWTP as compared to the average number and volume of wastewater Bypass events in the last three calendar years (2008, 2009, and 2010).

d. Within 180 Days after EPA's approval of the report submitted pursuant to subparagraph 9.c., GWA shall implement the approved disinfection and chlorination measures in subparagraph 9.c.(1) and shall comply with the bacteria and chlorine residual effluent limitations of its NPDES permit.

e. Within 180 Days after EPA's approval of the report submitted pursuant to subparagraph 9.c., GWA shall implement the approved solids handling measures in subparagraph 9.c.(2) and shall comply with the sludge and biosolids requirements in 40 C.F.R. Part 503.

f. Within 180 Days after EPA's approval of the report submitted pursuant to subparagraph 9.c., GWA shall implement the approved measures in subparagraph 9.c.(3) to mitigate the impact of wastewater that is bypassed from the WWTP and discharged without treatment. In each Annual Report submitted pursuant to Paragraph 31.c., GWA shall measure the percent reduction in Bypasses at the Agat-Santa Rita WWTP by comparing the total number and volume of wastewater Bypass events in the last calendar year with the average number and

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volume of wastewater Bypass events in the prior three-year period.<sup>2</sup>/

10. Agat-Santa Rita Wastewater Systems Evaluation. By December 31, 2013, GWA shall complete an evaluation of the Agat-Santa Rita WWTP, collection system, and/or conveyance system, submit a report to EPA documenting the findings of the evaluation, and submit to EPA, for review and approval in accordance with Paragraph 30 of this Order, a plan with a schedule to implement any proposed improvements to the Agat-Santa Rita WWTP, collection system, and/or conveyance system. GWA shall evaluate upgrades to the Agat-Santa Rita WWTP, collection system, and/or conveyance system that will achieve compliance with the WWTP's NPDES permit and eliminate Bypasses at the WWTP. The evaluation shall take into account any relevant results from I/I analyses and SSESs surveys conducted pursuant to Paragraph 8, and the wastewater impacts, flow volumes, and pollutant loadings associated with the anticipated population growth through year 2035. The evaluation shall examine options for inflow and infiltration control, conveyance of peak flows, storage of peak flows, and treatment plant capacity. The report shall describe the upgrades evaluated, methodology and criteria used, and findings of the evaluation. GWA shall submit a plan that identifies improvements that GWA will implement to achieve compliance with the WWTP's NPDES permit and eliminate Bypasses at the WWTP and a schedule for completing the improvements.

11. <u>Agat-Santa Rita Wastewater Systems Upgrade</u>. By December 31, 2016, GWA shall complete the improvements identified in the approved plan required by Paragraph 10, achieve consistent compliance with the Agat-Santa Rita WWTP's NPDES permit, eliminate Bypasses at

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 $<sup>\</sup>frac{2}{7}$  For example, in the Annual Report for calendar year 2011, the total number and volume of wastewater Bypass events in 2011 will be compared to the average number and volume of wastewater Bypass events in 2008, 2009, and 2010.

the WWTP, ensure that solids generated by the WWTP are adequately stabilized and dewatered at the Agat-Santa Rita WWTP, and comply with the sludge and biosolids requirements in 40 C.F.R. Part 503. GWA shall also meet the following interim compliance milestones.

a. By June 30, 2014, GWA shall execute a design contract and issue a notice to proceed with the design.

b. By June 30, 2015, GWA shall execute a construction contract and issue a notice to proceed with construction.

12. <u>Baza Gardens WWTP Interim Measures</u>. GWA shall complete the following interim measures at the Baza Gardens WWTP:

a. Within 180 Days after the Effective Date, GWA shall submit to EPA a report, prepared by an Independent Professional Engineer, assessing the structural integrity of the Baza Gardens WWTP, and identifying critical repairs required to prevent the failure of the treatment units or ancillary structures needed to allow operator access to the Baza Gardens WWTP during the next ten years.

b. Within 540 Days after the Effective Date, GWA shall complete the repair of any structural deficiencies that would prevent continued operation of the Baza Gardens WWTP for an additional ten years or until such time that the Baza Gardens WWTP has been rehabilitated or replaced and placed in full operation.

c. Within 180 Days after the Effective Date, GWA shall submit to EPA, for review and approval in accordance with Paragraph 30 of this Order, a report that examines the repair or replacement of the solids handling facilities, process changes, or other alternatives at the WWTP to enable GWA to

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comply with the sludge and biosolids requirements in 40 C.F.R. Part 503. The report shall propose an expeditious schedule to implement any upgrades or process changes by no later than 365 Days after EPA's approval.

d. Within 365 Days after EPA's approval of the report in subparagraph 12.c., GWA shall implement the approved solids handling measures and shall comply with the sludge and biosolids requirements in 40 C.F.R. Part 503.

13. <u>Baza Gardens Wastewater Systems Evaluation</u>. By April 30, 2014, GWA shall complete an evaluation of the Baza Gardens WWTP, collection system, and/or conveyance system, submit a report to EPA documenting the findings of the evaluation, and submit to EPA, for review and approval in accordance with Paragraph 30 of this Order, a plan with a schedule to implement any proposed improvements to the Baza Gardens WWTP, collection system, and/or conveyance system. GWA shall evaluate upgrades to the Baza Gardens WWTP, collection system, and/or conveyance system that will achieve compliance with the WWTP's NPDES permit. The evaluation shall take into account any relevant results from I/I analyses and SSESs conducted pursuant to Paragraph 8; the wastewater impacts, flow volumes, and pollutant loadings associated with the anticipated population growth through year 2035; and the effluent disposal options available to GWA. The report shall describe the upgrades evaluated, methodology and criteria used, and findings of the evaluation. GWA shall submit a plan that identifies improvements to achieve compliance with the WWTP's NPDES permit, including I/I control, conveyance of peak flows, storage of peak flows, and treatment plant capacity.

14. <u>Baza Gardens Wastewater Systems Upgrade</u>. By April 30, 2018, GWA shall complete the improvements identified in the approved plan required by Paragraph 13 and achieve

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consistent compliance with the Baza Gardens WWTP's NPDES permit, ensure that solids generated by the WWTP are adequately stabilized and dewatered at the Baza Gardens WWTP, and comply with the sludge and biosolids requirements in 40 C.F.R. Part 503. GWA shall also meet the following interim compliance milestones.

a. By October 31, 2015, GWA shall execute a design contract and issue a notice to proceed with the design.

b. By October 31, 2016, GWA shall execute a construction contract and issue a notice to proceed with construction.

15. <u>Umatac-Merizo Wastewater Systems Evaluation</u>. By December 31, 2013, GWA shall complete an evaluation of the Umatac-Merizo WWTP, collection system, and/or conveyance system, submit a report to EPA documenting the findings of the evaluation, and submit to EPA, for review and approval in accordance with Paragraph 30 of this Order, a plan with a schedule to implement any proposed improvements to the Umatac-Merizo WWTP, collection system, and/or conveyance system. GWA shall evaluate upgrades to the Umatac-Merizo WWTP, collection system, and/or conveyance system that will achieve compliance with the WWTP's NPDES permit. The evaluation shall take into account any relevant results from infiltration/inflow analyses and sanitary sewer evaluation surveys conducted pursuant to Paragraph 8; the wastewater impacts, flow volumes, and pollutant loadings associated with the anticipated population growth through year 2035; and the effluent disposal options available to GWA. The report shall describe the upgrades evaluated, methodology and criteria used, and findings of the evaluation. GWA shall submit a plan that identifies improvements to achieve compliance with the WWTP's NPDES permit, including inflow/infiltration control, conveyance of peak flows,

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storage of peak flows, and treatment plant capacity.

16. <u>Umatac-Merizo Wastewater Systems Upgrade</u>. By December 31, 2018, GWA shall complete the improvements identified in the approved plan required by Paragraph 15 and achieve consistent compliance with the Umatac-Merizo WWTP's NPDES permit. GWA shall also meet the following interim compliance milestones.

a. By June 30, 2016, GWA shall execute a design contract and issue a notice to proceed with the design.

b. By June 30, 2017, GWA shall execute a construction contract and issue a notice to proceed with construction.

17. <u>Sewer Cleaning</u>. GWA shall conduct sanitary sewer system cleaning as follows: (i) clean each gravity main sewer in GWA's Wastewater Collection System at least once every five years; (ii) clean at least 55 "unique miles" of gravity main sewer in each calendar year<sup>3</sup>/ in addition to any additional repeat cleaning (Hot Spot Cleaning) required pursuant to Paragraph 18 to address recurring blockages or partial blockages caused by grit, FOG, and/or other materials; and (iii) provide details in each Annual Report regarding the total number of gravity sewer lines cleaned in the past year, the number of gravity sewer lines subject to repeated cleaning, and the number of "unique miles" cleaned in the prior year. In calculating the number of "unique miles" per year, GWA shall count each individual pipe segment cleaned in the year but shall not count an individual pipe segment multiple times even if it was subject to repeated cleaning in that year. The cleaning activities may be coordinated with the CCTV inspections required by Paragraph 19 below.

 $\frac{3}{7}$  For calendar year 2011, GWA shall clean at least 30 miles of gravity main sewer.

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18. <u>Hot Spot Identification, Inspection, and Cleaning</u>. By 180 Days after the Effective Date, GWA shall submit to EPA, for review and approval in accordance with Paragraph 30 of this Order, a proposed Hot Spot Cleaning Plan, which shall detail: (1) the process for identifying pipe segments in the Hot Spot Cleaning Program, including (i) all pipes where SSOs caused by blockages have occurred in the past five years, (ii) all pipes where recurring grit and/or Fat, Oil and Grease ("FOG") build-up is known to occur, and (iii) all pipes to be cleaned at one-month, three-month, six-month, and one-year intervals; (2) the process by which pipes are added to or removed from the Hot Spot Cleaning Program; and (3) the process for evaluating how each pipe in the Hot Spot Cleaning Program should be addressed to prevent SSOs. Upon EPA's approval, GWA shall implement the program.

19. <u>CCTV Inspection Program</u>. Within two years after the Effective Date, GWA shall complete a CCTV inspection and assessment of at least forty percent (40%) percent of its gravity sanitary sewers mains. GWA shall complete a CCTV inspection and assessment of all of its gravity sanitary sewers mains within five years after the Effective Date. GWA shall use the results from the critical sewer assessment rating in GWA's 2006 Water Resources Master Plan and other planning documents to plan the first two years of CCTV inspections. In prioritizing inspections, GWA shall classify as high priority all gravity mains within 1,000 feet of a potable water supply well or within the groundwater protection zone. Beginning on January 30, 2012, and annually thereafter, GWA shall report the total miles and the locations of the gravity sewers inspected by CCTV during the previous year.

20. <u>Sewer Hook-up Program</u>. GWA shall maintain its sewer hook-up program and initiate new efforts to connect residents to the GWA sewer system, including the following measures:

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a. continue the existing sewer hook-up revolving fund program for residents currently required to connect to the Wastewater Collection System;

b. provide funding to expand and ensure the viability of the existing program; and
c. at EPA's request, provide a report describing the number of new connections and
the balance of the program's revolving fund.

GWA reserves the right to identify alternative funding sources and methods for the program.

# B. <u>PUBLIC WATER SYSTEM PLANNING AND IMPROVED OPERATIONS &</u> <u>MAINTENANCE ("O&M")</u>

21. <u>Upgrade Groundwater Chlorination System Project</u>. Within 540 Days after the Effective Date, GWA shall complete construction of the Upgrade of Groundwater Chlorination System Project (U.S. EPA Grant XP-97931501-2).

22. <u>Chlorine Residual Monitors and Alarms and/or Automatic Shutoff of Wells</u>. Within 180 Days after the Effective Date, GWA shall submit a proposed plan to EPA, for review and approval in accordance with Paragraph 30 of this Order, detailing how GWA will design, acquire, install, maintain, and operate at all wells both: (i) continuous chlorine residual monitors and (ii) alarms and/or automatic shutoff systems when there is a loss of chlorine residual. The chlorination dosage levels and the chlorine residual analyzers and monitoring shall meet, at a minimum, all requirements under the new Groundwater Rule ("GWR"), 40 C.F.R. §§ 141.400 -141.405, including the treatment technique requirements, 40 C.F.R. § 141.403, and, in addition to the reporting requirements in 40 C.F.R. § 141.31, the reporting and recordkeeping requirements in 40 C.F.R. § 141.405. Upon EPA's approval of the plan, GWA shall install continuous chlorine residual monitors and alarms and/or automatic shutoff systems at all existing

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wells in accordance with the following schedule:

a. within 540 Days after the Effective Date at high risk wells located near sewage pumping stations, ponding basins, injection wells, or other known possible sources of fecal contamination, or with a history of regular fecal contamination, including at a minimum the following wells: A-5, A-6, A-23, A-25, A-29, A30, A-31, A-32, Y-3, Y-9; Y-15, F-13, D-7, D-19, and MJ-1;

b. within two years after the Effective Date at moderate risk wells with any history of fecal contamination, including at a minimum the following wells: D-4, D-27, F-11, A-2, A-3, A-7, A-10, A-12, A-14, A-15, M-1, M-5, M-17A, EX-11, D-13, D-17, D-21, D-22, Y-2, F-2, and F-10; and

c. within three years after the Effective Date at all other wells with no history of fecal contamination.

GWA shall operate the analyzers and report to EPA and Guam EPA as required under the GWR, 40 C.F.R. §§ 141.31, 141.405.

23. <u>Water Meters</u>. GWA shall ensure comprehensive water metering in the Public Water Systems by implementing the following:

a. Within 180 Days after the Effective Date, GWA shall submit to EPA a detailed
plan and schedule to ensure that each known connection to its water supply system has an
accurate and accessible water meter. Information on each meter shall be entered into GWA's
GIS and into an asset inventory system. Pursuant to the plan, GWA shall ensure that all known
connections to the water system are metered within two years after the Effective Date.

b.

Within 180 Days after the Effective Date, GWA shall submit to EPA a detailed

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plan and schedule to develop and implement a water meter repair and maintenance program.

#### C. <u>PUBLIC WATER SYSTEM CAPITAL IMPROVEMENT PROGRAM PROJECTS</u>

24. Construction and Inspection of Ugum Water Treatment Plant. Within one year after the Effective Date, GWA shall complete construction of the Ugum Water Treatment Plant, including conversion of the plant to a membrane filtration system, replacement of the control systems, and installation of a Supervisory Control and Data Acquisition ("SCADA") system, as well as other improvements to achieve consistent compliance with SDWA requirements, performance standards, and the plant's NPDES permit. By at least 60 Days before the scheduled completion of construction of the Ugum Water Treatment Plant, GWA shall submit to EPA, for review and approval in accordance with Paragraph 30 of this Order, the name and qualifications of an Independent Contractor with experience in water treatment plant design, construction and operation who is qualified to inspect all processes, equipment, and facilities at the plant, including pumping, all treatment process including, but not limited to, chemical addition, membrane filtration, disinfection, and all liquid and solid waste stream treatment, recycle and disposal processes, equipment, and facilities. After completion of construction and prior to startup, GWA's Independent Contractor shall perform an inspection of all components of the plant. The Independent Contractor shall identify any deficiencies in the plant in a written report. Within 60 Days after the inspection, GWA shall provide a copy of the written report to EPA and Guam EPA and shall submit to EPA, for review and approval in accordance with Paragraph 30 of this Order, a plan and schedule to correct the deficiencies identified in the report. The deficiencies shall be corrected no later than 90 Days after EPA's approval of the plan and schedule. After GWA corrects these deficiencies, the Independent Contractor shall certify the

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acceptability of the completed project.

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25. Perform Operations Assessment and Provide Operator Training and Contractor Assistance During Start-up. By at least 60 Days before the scheduled completion of the construction of the Ugum Water Treatment Plant, GWA shall submit to EPA, for review and approval in accordance with Paragraph 30 of this Order, a plan to perform an operations assessment and provide operator training and start-up procedures for the plant. This plan shall include the name and qualifications of an Independent Contractor, with experience in water treatment plant design and operation, who is qualified to assess the operation of the plant and assist GWA in start-up procedures. GWA may retain the same Independent Contractor used in the plant inspection in Paragraph 24. The operations assessment and operator training program shall commence prior to start-up and continue through the start-up period. GWA shall ensure that contractor assistance is available throughout the start-up period and for a period of at least one year following start-up or until plant operation can proceed without external assistance, whichever is longer.

26. <u>O&M Plan and Procedures for Ugum Water Treatment Plant</u>. By at least 90 Days before the scheduled start-up, GWA shall submit to EPA and Guam EPA, for review and comment, a proposed O&M plan for the Ugum Water Treatment Plant. GWA may, where appropriate, incorporate provisions from existing O&M manuals. This plan shall include, but not be limited to, the following elements:

a. O&M procedures for all major components and systems of the plant, from the intake to the finished water storage, including all equipment such as pumps, valves, pipes, filters, compressors, electrical controls, chemical addition equipment, process monitoring equipment, all

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treatment processes and associated facilities and equipment, with a special emphasis on newly installed membrane filters, waste stream treatment and disposal, and other new treatment components. The O&M plan shall include procedures for all aspects of operation and process control, including: chemical addition; monitoring of key parameters; operation and maintenance of all associated equipment; use and handling of all chemicals, including chemical storage, chemical addition, and associated equipment and appurtenances; management and processing of all wastes, including wastewater, waste sludge, and any other wastes; and the finished water storage facilities. The O&M procedures shall be of sufficient detail such that the water treatment plant operators can fully operate and maintain all components of the plant under all operating conditions;

b. The development of monthly operating reports to demonstrate regulatory compliance under federal and State regulations and requirements;

c. Spare parts inventory procedures, including identification of parts to maintain onsite and parts to maintain at off-site locations; and

d. Staffing levels and training plans to ensure that the plant is fully staffed with qualified personnel, including the number of staff, position titles, required experience, water treatment or other certification levels required for all operation and maintenance personnel, and professional experience grades required for plant operating personnel.

27. <u>Ugum Water Treatment Plant Operation and Maintenance</u>. Within one year after the Effective Date, GWA shall achieve compliance at the Ugum Water Treatment Plant with the SDWA, the Guam SDWA, regulations promulgated pursuant to those statutes, and the plant's NPDES permit. GWA shall implement the O&M plan and procedures for the Ugum Water

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Treatment Plant developed in accordance with Paragraph 26. GWA shall maintain spare parts as required in the procedures and make timely repairs when needed. GWA shall modify the O&M manuals as necessary to ensure consistent compliance. GWA shall ensure that the plant is sufficiently staffed for all shifts with operators who have appropriate certifications, experience, and training.

28. <u>Sinajana Water Transmission Line</u>. GWA shall complete construction of the Sinajana
Water Transmission Line to ensure the reliable delivery of chlorinated water in the Northern
Public Water System.

a. Within 180 Days after the Effective Date, GWA shall complete construction of the Sinajana Water Transmission Line, which has been designed to receive water from several wells in the Northern Public Water System and to reliably deliver water to storage tanks for chlorination.

b. Within 180 Days after the Effective Date, GWA shall provide to EPA, for review and comment, an engineering and hydraulic evaluation/assessment report. The report shall: (i) detail improvements needed for any additional facilities (such as booster pumps, additional water lines, chlorination facilities, and storage tanks) to provide subsequent distribution of water in a manner that ensures adequate disinfectant level, pressure, and flow are maintained in the distribution system service area; (ii) include an assessment of the Agana Heights and Chaot storage tanks, which are currently out of service and determined by GWA to require complete replacement, and recommend the appropriate tank sizes and locations required to ensure adequate disinfection, adequate pressure at all locations in the distribution system served by the wells connected to the Sinajana Water Transmission Line, and sufficient storage capacity to meet

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all water storage needs; and (iii) include a plan and schedule to implement the improvements identified in the report.

c. Within 540 Days after the completion of the engineering and hydraulic evaluation/assessment report required by subparagraph 28.b., GWA shall complete construction and start-up of the Sinajana Water Transmission Line and other improvements (including the replacement and possible relocation of the Agana Heights and Chaot storage tanks) identified by the report to ensure that adequate disinfectant level, pressure, and flow are maintained in the distribution system service area.

d. Pursuant to the schedules set out in this subparagraph, GWA shall provide monitoring plans to EPA, for review and approval in accordance with Paragraph 30 of this
 Order, that ensure adequate flow, pressure, and disinfection is maintained in the distribution system service area.

(1) At least 90 Days prior to the scheduled completion of construction
required in subparagraph 28.a. above, GWA shall submit a plan indicating how it will monitor
flows, pressure, tank water levels, and chlorine throughout the distribution system service area.
Upon approval, for one year following completion of construction and initial start-up, GWA
shall monitor flows, pressure, tank water levels, and chlorine throughout the service area in
accordance with the approved plan.

(2) At least 180 Days prior to the scheduled completion of construction
required in subparagraph 28.c. above, GWA shall submit a plan indicating how it will monitor
flows, pressure, tank water levels, and chlorine throughout the distribution system service area.
Upon approval, for one year following completion of construction and initial start-up, GWA

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shall monitor flows, pressure, tank water levels, and chlorine throughout the service area in accordance with the approved plan.

e. As part of its Quarterly and Annual Reports, GWA shall describe the status of the engineering and hydraulic assessment/evaluation and the implementation of the necessary improvements, and shall include monitoring data for the distribution system service area as required by subparagraph 28.d.

29. <u>Storage Tank/Reservoir Repair, Rehabilitation, Replacement, and Relocation Program</u>. GWA has completed the assessment of the following six of its storage tanks: Agana Heights, Piti, Chaot, Astumbo #1, Yigo #1, and Mangilao #1. GWA shall follow the procedures set out in this Paragraph to complete the assessment and necessary repair, rehabilitation, replacement, and relocation of all of its 29 storage tanks.

a. <u>Hydraulic Analysis</u>.

(1) Within 90 Days after the Effective Date, GWA shall provide to EPA, for review and approval in accordance with Paragraph 30 of this Order, a plan and schedule to perform a hydraulic analysis that assesses the proper size and location of GWA's storage tanks. The hydraulic analysis shall evaluate each service area to identify deficiencies that impact the short- and long-term storage and pressure needs of that service area. GWA's plan shall ensure that a hydraulic analysis of all service areas is completed no later than one year after EPA approves the plan. Upon EPA's approval, GWA shall implement the approved plan and schedule.

(2) Within 540 Days after the Effective Date, GWA shall submit to EPA, for review and comment, a report describing the hydraulic analysis, methodology, findings, and

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recommendations on the proper size and location of GWA's storage tanks. The recommendations shall address deficiencies that impact GWA's short and long term storage needs in each service area.

b.

### Assessment and Repair, Rehabilitation, Replacement, and/or Relocation.

(1) Within 90 Days after EPA's approval of the plan under subparagraph 29.a.(1), GWA shall provide to EPA, for review and comment, procedures to operate and monitor water transmission and distribution in order to minimize service disruptions while GWA assesses and repairs, rehabilitates, replaces, and/or relocates each tank.

(2). Within 540 Days after the Effective Date, GWA shall submit to EPA, for review and approval in accordance with Paragraph 30 of this Order, a schedule to assess the storage capacity, structure, and safety of each storage tank, and complete the necessary improvements, which may include repair, rehabilitation, replacement, and/or relocation of each storage tank. The improvements shall address structural deficiencies and safety issues as well as the findings from the hydraulic analysis completed in subparagraph a., such as inadequate storage and pressure.

(3) Within 540 Days after the Effective Date, GWA shall complete
construction of at least one new storage tank with a minimum capacity of two million gallons in
the Barrigada area to replace or increase the storage volume of the Barrigada storage tanks (*i.e.*,
Barrigada #1, Barrigada #2, and Barrigada #3).

(4) The following seven tanks were ranked by GWA to have a severe need:Maloloj Elevated Tank, Yigo Elevated, Hyundai, Santa Rosa/Yigo, Santa Rita, Astumbo #2, andYona Pulantat tanks/reservoirs. Within five years after the Effective Date, after taking into

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account the conclusions of the hydraulic analysis performed under subparagraph 29.a., GWA shall assess and complete construction (*i.e.*, repair, rehabilitate, replace or relocate) of at least seven additional storage tanks/reservoirs. $\frac{4}{7}$  These prioritized tanks shall include all of the seven tanks ranked to have a severe need unless the hydraulic analysis demonstrates that one or more of these "severe need" tanks is no longer needed in its service area or that other tanks should be prioritized for repair, rehabilitation, replacement or relocation.

(5) Within five years after the Effective Date, after taking into account the 9 conclusions of the hydraulic analysis performed under subparagraph 29.a., GWA shall assess all 10 remaining storage tanks/reservoirs.

After completion of the assessment conducted pursuant to subparagraph (6). 29.b.(5), the Parties shall meet and confer to set an expedited schedule to repair, rehabilitate, replace or relocate all remaining tanks according to the following schedule: (i) by no later than seven years after the Effective Date, GWA shall complete construction (*i.e.*, repair, rehabilitate, replace or relocate) of at least ten additional storage tanks/reservoirs; and (ii) by no later than December 31, 2020, GWA shall complete construction (*i.e.*, repair, rehabilitate, replace or relocate) of the remaining storage tanks/reservoirs.

c. As part of its Quarterly and Annual Reports, GWA shall describe the status of the plan, assessment findings of each water storage tank/reservoir, and status and description of repairs, replacements, and/or relocations required for each tank/reservoir.

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 $<sup>\</sup>frac{4}{7}$  These seven tanks shall be in addition to the Barrigada tank constructed pursuant to subparagraph 29.b.(3). of this Paragraph and the Chaot and Agana Heights tanks constructed pursuant to Paragraph 28.

#### **III. <u>REPORTING REQUIREMENTS</u>**

30. <u>Approval of Reports, Plans, and Other Deliverables</u>. After review of any plan, report, or other item that is required to be submitted for EPA's review and approval pursuant to this Order, EPA shall in writing approve the submission, approve the submission upon specified conditions, approve part of the submission and disapprove the remainder, or disapprove the submission.

a. If the submission is approved, Defendants shall take all actions required by the plan, report, or other document, in accordance with the schedules and requirements of the plan, report, or other document, as approved.

b. If the submission is conditionally approved or approved only in part, Defendants shall, upon written direction from EPA, take all actions required by the approved plan, report, or other item that EPA determines are technically severable from any disapproved portions, subject to Defendants' right to dispute only the specified conditions or the disapproved portions.

c. If the submission is disapproved in whole or in part, Defendants shall, within 45 Days or such other time as the Parties agree to in writing, correct all deficiencies and resubmit the plan, report, or other item, or disapproved portion thereof, for approval.

d. If the resubmission is approved in whole or in part, Defendants shall proceed in accordance with subparagraphs 30.a. and 30.b. above.

e. If a resubmitted plan, report, or other item, or portion thereof, is disapproved in whole or in part, EPA may again require Defendants to correct any deficiencies, in accordance with subparagraph 30.c., or may itself correct any deficiencies, subject to Defendants' right to invoke dispute resolution and the right of EPA to seek imposition of penalties.

31. <u>Required Reports</u>. GWA shall submit the following reports:

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a. <u>Quarterly Report</u>. Within 30 Days after the end of each calendar-year quarter (*i.e.*, by January 30, April 30, July 30, and October 30) after the Effective Date of this Order, until termination of the court's Order, GWA shall submit a Quarterly Report for the preceding calendar-year quarter that shall include the status of any construction or compliance measures; completion of milestones; problems encountered or anticipated, together with implemented or proposed solutions; status of permit applications; effluent monitoring data required by Paragraph 3, subparagraph 3.c., and Paragraph 5, subparagraph 5.f.; and the status of any programs for which a Quarterly Report is due pursuant to this Order.

(1) The Quarterly Reports shall not be subject to EPA's approval pursuant toParagraph 30 above.

(2) Each Quarterly Report shall also include a description of any noncompliance with the requirements of this Order and an explanation of the violation's likely cause and of the remedial steps taken, or to be taken, to prevent or minimize such violation. If the cause of a violation cannot be fully explained at the time the report is due, GWA shall so state in the report. GWA shall investigate the cause of the violation and shall then submit an amendment to the report, including a full explanation of the cause of the violation, within 30 Days after the Day GWA becomes aware of the cause of the violation.

b. <u>SSO and Bypass Report</u>. Within 30 Days after the end of each calendar-year quarter (*i.e.*, by January 30, April 30, July 30, and October 30) after the Effective Date, until termination of the court's Order, GWA shall submit to EPA and Guam EPA a summary of all SSOs and Bypasses that occurred during the previous quarter.

(1) For each SSO, the reports shall provide: (a) a map showing the locations

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of all SSOs occurring in the previous quarter in relation to the locations of drinking water wells and sewage pump stations; (b) the start and end date and time of each SSO; (c) the location of each SSO including address, village, and manhole numbers; (d) the structure(s) from which each SSO emerged (*e.g.*, manhole, broken pipe, wet well, indoor plumbing, lateral cleanout, etc.); (e) the pipe size, length, and material; (f) the estimated volume of each SSO including gross volume, amount recovered, and amount not recovered; (g) the cause of each SSO; (h) whether each SSO entered a particular water of the United States, and if so, the name of the water body and whether it entered via storm drains or other man-made conveyances; (i) the results and analysis of any post-SSO CCTV results; and (j) the actions GWA took to control the SSO and prevent future SSOs at the same location.

(2) For each Bypass, the reports shall provide: (a) the name of the treatment facility and the part(s) of the facility bypassed; (b) the start and end date and time of the Bypass; (c) a detailed explanation of the cause(s), and all available photographs, videos, and maps that would aid in explaining its cause(s); (d) if a storm event caused the Bypass, local rain gauge data for that event; (e) the following flows: Bypass; facility influent; and facility effluent; and a description of how they were determined, including any calculations; (f) the results of any samples taken of the Bypass or receiving water, or an explanation of why sampling was not conducted; (g) the dates that GWA provided verbal and written notifications of the Bypass to EPA and Guam EPA; and (h) the actions GWA took to control the Bypass and prevent future Bypasses.

(3) If an SSO or Bypass is reported by someone other than a member ofGWA's inspection crew and a GWA inspector determines, upon inspection, that an SSO or

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Bypass is occurring, the initial timing of the SSO or Bypass, for purposes of determining the volume of the discharge, shall commence at the date and time that GWA received the report of the SSO or Bypass event.

c. <u>Annual Report</u>. After the Effective Date, GWA shall submit an Annual Report to EPA regarding the status of each project required by Paragraphs 2 through 29 of Section II (Compliance Requirements) of this Order. The Annual Report shall be due on January 30 (covering the previous January 1 to December 31).

(1) For projects that are completed, the Annual Report shall state whether the project was completed by the applicable deadline.

(2) For projects that have not been completed, the Annual Report shall briefly describe the status of the project, including whether the project remains on schedule for completion by the applicable deadline or the anticipated completion date. If any projects identified in Paragraphs 2 through 29 are not completed by the applicable deadline, subsequent Annual Reports shall continue to set forth the status of these uncompleted projects until each project is completed.

(3) The Annual Reports shall not be subject to EPA's approval pursuant toParagraph 30 of this Order.

32. Whenever any violation of this Order or of any applicable NPDES permits or any other event affecting GWA's performance under this Order, or the performance of its Facilities, may pose an immediate threat to the public health or welfare or the environment, GWA shall notify EPA orally or by electronic or facsimile transmission as soon as possible, but no later than 24 hours after GWA first knew of the violation or event. This procedure is in addition to the

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requirements set forth in the preceding Paragraph. 33. All reports shall be submitted to the persons designated in Section IV (Notices) of this Order. 34. Each report submitted by Defendants under this Section shall be signed by an official of the submitting party and include the following certification: I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations. This certification requirement does not apply to emergency or similar notifications where compliance would be impractical. **IV. NOTICES** 35. Unless otherwise specified herein, whenever notifications, submissions, or communications are required by the court's Order, they shall be made in writing, shall be sent via express mail or similar service with return receipt requested, or, in the alternative, by both fax and e-mail, and addressed as follows: To the United States: Chief, Environmental Enforcement Section (Attn: Robert Mullaney) U.S. Department of Justice 301 Howard Street, Suite 1050 San Francisco, CA 94105 Re: DOJ No. 90-5-1-1-07942

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**US EPA ARCHIVE DOCUMENT** 

1 Fax: (415) 744-6476 E-mail: robert.mullaney@usdoj.gov 2 3 and 4 Gary Hess, ORC-2 U.S. Environmental Protection Agency 5 75 Hawthorne Street 6 San Francisco, CA 94105 Fax: (415) 947-3570 7 E-mail: hess.gary@epa.gov 8 <u>To EPA</u>: 9 Fatima Ty, EPA Clean Water Program Enforcement Section 10 U.S. Environmental Protection Agency 11 75 Hawthorne Street San Francisco, CA 94105 12 Fax: 415-947-3545 E-mail: Ty.Fatima@epa.gov 13 14 To GWA: 15 Samuel J. Taylor 16 Guam Waterworks Authority 578 North Marine Corps Drive 17 Tamuning, Guam 96913 Fax: (671) 646-2335 18 E-mail: staylor@guamwaterworks.net 19 Martin Roush 20 **GWA** General Manager Guam Waterworks Authority 21 578 North Marine Corps Drive 22 Tamuning, Guam 96913 Fax: (671) 646-2335 23 e-mail: gmcus@guamwaterworks.org 24 Paul Kemp 25 Compliance and Safety Officer Guam Waterworks Authority 26 578 North Marine Corps Drive 27 Tamuning, Guam 96913 Fax: (671) 646-2335 28 Page 43 of 52

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e-mail: paulkemp@guamwaterworks.org
<u>To Government of Guam</u>:
Kathy A. Fokas
J. Patrick Mason
Office of the Attorney General
278 West O'Brien Drive
Hagatna, Guam 96910
Fax: (671) 472-2493
E-mail: kfokas@guamattorneygeneral.com
pmason@guamattorneygeneral.com

36. Any Party may, by written notice to the other Parties, change its designated notice recipient or notice address, fax number or e-mail that are provided above.

37. Notices submitted by express mail pursuant to this Section shall be deemed submitted upon mailing, unless otherwise provided in this Order or by mutual agreement of the Parties in writing. If notices are sent electronically, they shall be deemed submitted upon transmission, but a notice is not effective if the sending Party learns that it did not reach the Party to be notified. Notwithstanding the sender's receipt of a successful delivery notification, a recipient that fails to receive the submission may request delivery by other means. Such a request does not affect the timeliness of the original submission.

### V. DISPUTE RESOLUTION

38. Unless otherwise expressly provided for in this Order, the dispute resolution procedures of this Section shall be the exclusive mechanism to resolve disputes arising under or with respect to this Order. GWA's failure to seek resolution of a dispute under this Section shall preclude GWA from raising any such issue as a defense to an action by the United States to enforce any obligation of GWA arising under this Order.

39. <u>Informal Dispute Resolution</u>. Any dispute subject to Dispute Resolution under this Order

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shall first be the subject of informal negotiations. The dispute shall be considered to have arisen when GWA sends the United States a written Notice of Dispute. Such Notice of Dispute shall state clearly the matter in dispute. The period of informal negotiations shall not exceed 20 Days from the date the dispute arises, unless that period is modified by written agreement. If the Parties cannot resolve a dispute by informal negotiations, then the position advanced by the United States shall be considered binding unless, within 30 Days after the conclusion of the informal negotiation period, GWA invokes formal dispute resolution procedures as set forth below.

40. <u>Formal Dispute Resolution</u>. GWA shall invoke formal dispute resolution procedures, within the time period provided in the preceding Paragraph 39, by serving on the United States a written Statement of Position regarding the matter in dispute. The Statement of Position shall include, but need not be limited to, any factual data, analysis, or opinion supporting GWA's position and any supporting documentation relied upon by GWA.

41. The United States shall serve its Statement of Position within 45 Days after receipt of GWA's Statement of Position. The United States' Statement of Position shall include, but need not be limited to, any factual data, analysis, or opinion supporting that position and any supporting documentation relied upon by the United States. The United States' Statement of Position shall be binding on GWA, unless GWA files a motion for judicial review of the dispute in accordance with the following Paragraph 42.

42. GWA may seek judicial review of the dispute by filing with the Court and serving on the United States, in accordance with Section IV (Notices) of this Order, a motion requesting judicial resolution of the dispute. The motion must be filed within 10 working Days after receipt

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of the United States' Statement of Position pursuant to the preceding Paragraph 41. The motion shall contain a written statement of GWA's position on the matter in dispute, including any supporting factual data, analysis, opinion, or documentation, and shall set forth the relief requested and any schedule within which the dispute must be resolved for orderly implementation of this Order.

43. The United States shall respond to GWA's motion within the time period allowed by the Local Rules of this Court. GWA may file a reply memorandum, to the extent permitted by the Local Rules.

44. <u>Standard of Review</u>

a. <u>Disputes Concerning Matters Accorded Record Review</u>. Except as otherwise provided in this Order, in any dispute brought under Paragraph 40 pertaining to the adequacy or appropriateness of plans, procedures to implement plans, schedules or any other items requiring approval by EPA under this Order, the adequacy of the performance of work undertaken pursuant to this Order, and all other disputes that are accorded review on the administrative record under applicable principles of administrative law, GWA shall have the burden of demonstrating, based on the administrative record, that the position of the United States is arbitrary and capricious or otherwise not in accordance with law.

b. <u>Other Disputes</u>. Except as otherwise provided in this Order, in any other dispute brought under Paragraph 40, GWA shall bear the burden of demonstrating that its position complies with this Order and better furthers the objectives of the Order.

#### VI. EFFECT OF ORDER

45. This Order for Preliminary Relief is a partial remedy for the civil claims of the United

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States for the violations alleged in the Complaint filed in this action, and does not resolve the civil claims of the United States for civil penalties and other injunctive relief for the violations alleged in the Complaint in this action.

46. Upon the Effective Date of this Order for Preliminary Relief , the Stipulated Order, as amended on October 25, 2006, is terminated and of no further force or effect. However, this Order for Preliminary Relief does not resolve any claims of the United States for stipulated penalties for violations of the Stipulated Order prior to its termination.

47. This Order for Preliminary Relief shall not be construed to prevent or limit the rights of the United States to obtain (i) penalties or injunctive relief under the CWA, the SDWA, or implementing regulations, or under other federal laws, regulations, or permit conditions, or (ii) all legal and equitable remedies to address any imminent and substantial endangerment to the public health or welfare or the environment arising at, or posed by, GWA's Facilities, whether related to the violations addressed in this Order or otherwise.

48. This Order for Preliminary Relief is not a permit, or a modification of any permit, under any federal, State, or local laws or regulations. Defendants are responsible for achieving and maintaining complete compliance with all applicable federal, State, and local laws, regulations, and permits; and Defendants' compliance with this Order shall be no defense to any action commenced pursuant to any such laws, regulations, or permits, except as set forth herein.

49. This Order for Preliminary Relief in no way limits or affects any right of entry and inspection, or any right to obtain information, held by the United States pursuant to applicable federal laws, regulations, or permits, nor does it limit or affect any duty or obligation of GWA to maintain documents, records, or other information imposed by applicable federal or state laws,

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regulations, or permits.

### VII. <u>RETENTION OF JURISDICTION</u>

50. The court shall retain jurisdiction over this case until termination of this Order, for the purpose of resolving disputes arising under this Order, or effectuating or enforcing compliance with the terms of this Order.

## VIII. <u>APPENDIX</u>

51. The following appendix is attached to and part of this Order: "Appendix A" is a list of effluent monitoring requirements for the Northern District WWTP and the Agana WWTP pursuant to Paragraph 3, subparagraph (3), and Paragraph 5, subparagraph (6).

# SO ORDERED.



/s/ Frances M. Tydingco-Gatewood Chief Judge Dated: Nov 10, 2011

1	APPENDIX A
2	Effluent Monitoring Requirements for the Northern District WWTP and the Agana WWTP
3	
4	Conventional and Nonconventional Compounds:
5	Ammonia (As N)
6	Chlorine (Total Residual, TRC) Dissolved Oxygen
7	Total Kjeldahl
8	Nitrogen (TKN) Nitrate plus Nitrite Nitrogen
9	Oil and Grease
10	Phosphorus (Total) Total Dissolved
11	Solids (TDS) temperature
12	Cyanide Total Phenolic Compounds
13	Hardness (As CACO3)
14	Metals (Total Recoverable):
15	Antimony
16	Arsenic
17	Beryllium Cadmium
18	Chromium
19	Copper Lead
20	Mercury
21	Nickel Selenium
22	Silver
22	Thallium Zinc
23 24	
24 25	Volatile Organic Compounds:
	Acrolein
26	Acrylonitrile Benzene
27	Bromoform Carbon Tatrachlarida
28	Carbon Tetrachloride
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- 1 Clorobenzene
- Chlorodibromo-methane 2
- Chloroethane
- 3 2-chloro-ethylvinyl
- Ether 4
- Chloroform
- Dichlorobromo-methane 5
- 1,1-dichloroethane
- 6 1,2-dichloroethane
- Trans-1,2-dichloro-ethylene 7
- 1,1-dichloroethylene
- 1,2-dichloropropane 8
- 1,3-dichloro-propylene
- 9 Ethylbenzene
- Methyl Bromide 10
- Methyl Chloride 11
  - Methylene Chloride
- 1,1,2,2-tetrachloro-ethane 12
  - Tetrachloro-ethylene
- Toluene 13
  - 1,1,1-trichloroethane
- 14 1,1,2-trichloroethane
- Trichlorethylene 15
- Vinyl Chloride 16
  - Acid-extractable Compounds:
- P-chloro-m-cresol 18
  - 2-chlorophenol
- 19 2,4-dichlorophenol
- 2,4-dimethylphenol 20 4,6-dinitro-o-cresol
- 21 2,4-dinitrophenol
  - 2-nitrophenol
- 22 4-nitrophenol
- Pentachlorophenol 23 Phenol
- 24 2,4,6-trichlorophenol
  - **Base-neutral Compounds:**
- 26

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- Acenaphthene 27
  - Acenaphthylene Anthracene
- 28

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Benzo(a)anthracene 2 Benzo(a)pyrene 3 3,4 Benzo-fluoranthene Benzo(ghi)perylene 4 Benzo(k)fluoranthene Bis (2-chloroethoxy) 5 Methane 6 Bis (2-chloroethyl)-ether Bis (2-chloroiso-propyl) 7 Ether Bis (2-ethylhexyl) Phthalate 8 4-bromophenyl Phenyl Ether 9 Butyl Benzyl Phthalate 2-chloronaphthalene 10 4-chlorphenyl Phenyl Ether 11 Chrysene Di-n-butyl Phthalate 12 Di-n-octyl Phthalate Dibenzo(a,h) Anthracene 13 1,2-dichlorobenzene 14 1,3-dichlorobenzene 1,4-dichlorobenzene 15 3,3-dichlorobenzidine 16 **Diethyl Phthalate Dimethyl Phthalate** 17 2,4-dinitrotoluene 2,6-dinitrotoluene 18 1,2-diphenylhydrazine 19 Fluoranthene Fluorene 20 Hexachlorobenzene 21 Hexachlorobutadiene Hexachlorocyclopentadiene 22 Hexachloroethane Indeno(1,2,3-cd)pyrene 23 Isophorone 24 Naphthalene Nitrobenzene 25 N-nitrosodi-n-propylamine N-nitrosodi- Methylamine 26 N-nitrosodi-phenylamine 27 Phenanthrene Pyrene 28

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Benzidine

1,2,4-trichlorobenzene

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## Whole Effluent Toxicity (Chronic):

Sperm Cell Toxicity Tests Using the Sea Urchin (Arbacia punctulata), (Strongylocentrus Purpuratus) or (Tripneustes Gratilla); (Fertilization Test Method 1008.0) Sheepshead Minnow (Cyprinodon variegatus) Larval Survival and Growth Toxicity Tests