US ERA ARCHIVE DOCUMENT



# Brownfields in Vermont May 2015

"The term 'brownfield site' means real property, the expansion, redevelopment, or reuse of which may be complicated by the presence or potential presence of a hazardous substance, pollutant, or contaminant." (from the federal Brownfields Act of 2002)

## **SUMMARY OF BROWNFIELDS PROGRAM**

Originally begun as an EPA initiative in January 1995, the US EPA National Brownfields Program has since evolved into a collaborative effort involving many federal, state and local partners. In January 2002, the Small Business Liability Relief and Brownfields Revitalization Act ("the Brownfields law") was signed. This law expanded potential federal assistance for Brownfields revitalization, including grants for assessment, cleanup, and job training. The law also includes provisions to establish and enhance state and tribal response programs, which will continue to play a critical role in the successful cleanup and revitalization of brownfields. Below is a summary of the US EPA Region1 funding for each of the key Brownfields initiatives.

| EPA Brownfields Funding in New England: Program Distribution by State (1994 2015)* |                                       |              |               |              |              |              |               |
|--|---------------------------------------|--------------|---------------|--------------|--------------|--------------|---------------|
| Program  | СТ                                    | ME           | MA            | NH           | RI           | VT           | Total         |
| Assessment<br>Grants   | \$16,498,630                          | \$15,609,017 | \$30,870,131  | \$9,164,000  | \$4,103,000  | \$15,066,000 | \$91,310,778  |
| Revolving<br>Loan Fund<br>(RLF) Grants   | \$19,447,473                          | \$16,618,355 | \$22,543,000  | \$9,626,790  | \$6,390,000  | \$7,000,000  | \$81,625,618  |
| Cleanup<br>Grants  | \$14,625,500                          | \$9,650,744  | \$22,394,933  | \$3,800,000  | \$9,211,685  | \$3,075,500  | \$62,758,362  |
| Job Training<br>Grants   | \$3,240,264                           | \$200,000    | \$3,531,097   | \$0          | \$942,300    | \$0          | \$7,913,661   |
| Area-Wide<br>Planning<br>Grants  | \$0                                   | \$375,000    | \$925,000     | \$0          | \$0          | \$200,000    | \$1,500,000   |
| EPA<br>Targeted<br>Assessments<br>(TBA)  | \$2,955,595                           | \$726,339    | \$6,775,304   | \$821,171    | \$709,217    | \$868,472    | \$12,856,098  |
| State &<br>Tribal<br>Funding   | \$13,593,908                          | \$15,513,229 | \$19,139,040  | \$15,903,716 | \$14,079,622 | \$8,208,038  | \$86,437,553  |
| Showcase<br>Communities  | \$300,000                             | \$0          | \$800,000     | \$0          | \$300,000    | \$0          | \$1,400,000   |
| 2009<br>Recovery Act   | \$3,095,033                           | \$2,510,000  | \$4,485,000   | \$2,200,000  | \$1,200,000  | \$1,602,000  | \$15,092,033  |
| Total  | \$73,756,403                          | \$61,202,684 | \$111,463,505 | \$41,515,677 | \$36,935,824 | \$36,020,010 | \$360,894,103 |
| Funding totals c   | Funding totals current as of May 2015 |              |               |              |              |              |               |

## **ASSESSMENT GRANT PROGRAM**

State, tribal, and local governments are eligible to apply for funding to inventory, characterize, assess, and conduct planning and community involvement related to brownfield sites. Applicants may apply for \$200,000 to address sites contaminated by hazardous substances, pollutants, or contaminants (including hazardous substances comingled with petroleum) and \$200,000 to address sites contaminated by petroleum. Coalitions of three or more eligible entities may apply for up to \$1,000,000 and must assess a minimum of five sites. A community-wide proposal is one in which sites are not specifically identified. The performance period of these grants is three years and recipients are selected through an annual national competition. The figures in the table that follows are cumulative totals for all Assessment Grants awarded in Vermont since 1994.

| Assessment Grant Program                             |                                 |                    |               |  |
|--|---------------------------------|--------------------|---------------|--|
| Recipient  | 2009<br>Recovery Act<br>Funding | Regular<br>Funding | Total Funding |  |
| Addison County Regional Planning Commission          |                                 | \$400,000          | \$400,000     |  |
| Bennington County Regional Commission                |                                 | \$756,000          | \$756,000     |  |
| Brattleboro  |                                 | \$400,000          | \$400,000     |  |
| Burlington   |                                 | \$900,000          | \$900,000     |  |
| Central Vermont Regional Planning Commission         |                                 | \$1,000,000        | \$1,000,000   |  |
| Chittenden County Regional Planning Commission       |                                 | \$800,000          | \$800,000     |  |
| Lamoille County Planning Commission                  |                                 | \$1,000,000        | \$1,000,000   |  |
| Northeastern Vermont Development Association         |                                 | \$400,000          | \$400,000     |  |
| Northwest Regional Planning Commission               |                                 | \$1,800,000        | \$1,800,000   |  |
| Rutland  |                                 | \$200,000          | \$200,000     |  |
| Rutland Regional Planning Commission                 |                                 | \$1,800,000        | \$1,800,000   |  |
| St. Johnsbury  |                                 | \$200,000          | \$200,000     |  |
| Southern Windsor County Regional Planning Commission |                                 | \$1,660,000        | \$1,660,000   |  |
| Two Rivers Ottauquechee Regional Commission          |                                 | \$1,600,000        | \$1,600,000   |  |
| Vermont Department of Environmental Conservation     |                                 | \$400,000          | \$400,000     |  |
| Windham Regional Commission                          | \$400,000                       | \$1,750,000        | \$2,150,000   |  |
| Assessment Grant Program Totals:                     | \$400,000                       | \$15,066,000       | \$15,466,000  |  |
| Funding totals current as of May 2015.               |                                 |                    |               |  |

## REVOLVING LOAN FUND GRANT PROGRAM

State, tribal, and local governments are eligible to apply for funding to capitalize a revolving loan fund (RLF) and to provide subgrants to carry out cleanup activities at brownfields sites. Applicants may apply for \$1,000,000 to address sites contaminated by petroleum and hazardous substances. Two or more eligible entities may team together to form a coalition to pool their revolving loan funds. Revolving loan funds generally are used to provide no-interest or low-interest loans for brownfields cleanups. An RLF grant recipient may also use up to 50% of the funds to provide subgrants to other eligible entities, including nonprofit organizations, for brownfields cleanups on sites owned by

the subgrantee. A grant recipient cannot subgrant to itself. An RLF grant requires a 20% cost share. The performance period of these grants is five years and recipients are selected through an annual national competition. The figures in the table that follows are cumulative totals for all Revolving Loan Fund Grants awarded in Vermont since 1994.

| Revolving Loan Fund Program                          |                                 |                    |               |  |
|--|---------------------------------|--------------------|---------------|--|
| Recipient  | 2009<br>Recovery Act<br>Funding | Regular<br>Funding | Total Funding |  |
| Northwest Regional Planning Commission               |                                 | \$1,000,000        | \$1,000,000   |  |
| Southern Windsor County Regional Planning Commission | \$590,000                       | \$2,050,000        | \$2,640,000   |  |
| Vermont Agency of Commerce & Community Development   | \$612,000                       | \$2,950,000        | \$3,562,000   |  |
| Windham Regional Commission                          |                                 | \$1,000,000        | \$1,000,000   |  |
| Revolving Loan Fund Program Totals:                  | \$1,202,000                     | \$7,000,000        | \$8,202,000   |  |
| Funding totals current as of May 2015.               |                                 |                    |               |  |

#### **CLEANUP GRANT PROGRAM**

State, tribal, local governments and nonprofits are eligible to apply for funding to carry out cleanup activities at Brownfields sites that they own. Applicants may apply for \$200,000 per site to address sites contaminated by petroleum and/or hazardous substances. Cleanup grants require a 20% cost share. Eligible applicants must own the site for which it is requesting funding in order to qualify. The performance period of these grants is three years and recipients are selected through an annual national competition. The figures in the table that follows are cumulative totals for all Cleanup Grants awarded in Vermont since 2003.

| Cleanup Grant Program |   |                                 |                    |               |  |
|-----------------------|---|---------------------------------|--------------------|---------------|--|
| Recipient             | Site                                      | 2009<br>Recovery Act<br>Funding | Regular<br>Funding | Total Funding |  |
| Municipalities        | Municipalities                            |                                 |                    |               |  |
| Barre                 | Howe Cleaners Site, 9 Depot<br>Square     |                                 | \$200,000          | \$200,000     |  |
|                       | Enterprise Alley                          |                                 | \$200,000          | \$200,000     |  |
|                       | Granite Museum Property, Off Depot Square |                                 | \$200,000          | \$200,000     |  |
| Saxtons River         | Sandri Property Park, 40 Main<br>Street   |                                 | \$75,500           | \$75,500      |  |
|                       | River Mill Park Property, River<br>Street |                                 | \$200,000          | \$200,000     |  |

|  |   | 2009<br>Recovery Act | Regular     |               |
|--|---|----------------------|-------------|---------------|
| Recipient  | Site  | Funding              | Funding     | Total Funding |
| Municipalities   |   |                      |             |               |
| St. Albans   | Former Fonda Container<br>Company, 15 Lower Newton<br>Street    |                      | \$200,000   | \$200,000     |
|  | Former Fonda Container<br>Company, 21 Lower Newton<br>Street    |                      | \$200,000   | \$200,000     |
| Non-Profit Organ   | nizations   |                      |             |               |
| Bradford -<br>Green Mountain<br>Economic<br>Development<br>Corporation | Twin State Fertilizer Plant, 224<br>Waits River Road            |                      | \$200,000   | \$200,000     |
| Brattleboro –<br>New England   | Former Tri State Automotive, 64<br>Elm Street                   |                      | \$200,000   | \$200,000     |
| Youth Theatre  | 56 Elm Street   |                      | \$200,000   | \$200,000     |
|  | 100 Flat Street   |                      | \$200,000   | \$200,000     |
| Rockingham -<br>Bellows Falls  | Historic Riverfront Park & Trail<br>System, East of Mill Street |                      | \$200,000   | \$200,000     |
| Historical<br>Society  | Historic Riverfront Park & Trail System, West of Mill Street    |                      | \$200,000   | \$200,000     |
|  | Historic Riverfront Park & Trail System                         |                      | \$200,000   | \$200,000     |
| Springfield -<br>Springfield<br>Regional<br>Development<br>Corporation | Jones & Lamson Plant #1, 160<br>Clinton Street                  |                      | \$200,000   | \$200,000     |
|  | Bryant Grinder, 257 Clinton<br>Street                           |                      | \$200,000   | \$200,000     |
| Cleanup Grant P  | rogram Totals:  | \$0                  | \$3,075,500 | \$3,075,500   |
| Funding totals cu  | rrent as of May 2015.   |                      |             |               |

## **JOB TRAINING GRANT PROGRAM**

State, tribal, local governments and non-profits are eligible to apply for funding to assist residents of communities impacted by Brownfields take advantage of jobs created by the assessment and cleanup of brownfields. Applicants may apply for \$200,000 and must be located within or near a Brownfields Assessment Grant community. The Job Training Grant Program's goals are to prepare trainees for future employment in the environmental field and to facilitate cleanup of brownfields sites contaminated with hazardous substances. The performance period of these grants is two years and recipients are selected through an annual national competition.

## **AREA-WIDE PLANNING GRANTS**

State, tribal, local governments and nonprofits are eligible to apply for funding to develop Brownfields Area-Wide Plans and specific implementation strategies for integrating the cleanup and reuse of brownfield sites into neighborhood revitalization

efforts. Applicants may apply for up to \$200,000 to conduct research, technical assistance and training that will result in an area-wide plan and implementation strategy for key brownfield sites, which will help inform the assessment, cleanup and reuse of these properties and promote area-wide revitalization. Funding is directed to specific areas, such as a neighborhood, downtown district, local commercial corridor, or city block, affected by a single large or multiple brownfield sites. The performance period of these grants is two years and recipients were selected through a national competition in 2010 & 2013. The figures in the table that follows are cumulative totals for all Brownfields Area-Wide Planning Grants awarded in Vermont in 2010, 2013 & 2015.

| Area Wide Planning Grant Program                             |                    |               |  |  |
|--|--------------------|---------------|--|--|
| Recipient  | Regular<br>Funding | Total Funding |  |  |
| Burlington   | \$200,000          | \$200,000     |  |  |
| Area-Wide Planning Grant Program Totals: \$200,000 \$200,000 |                    |               |  |  |
| Funding totals current as of May 2015.                       |                    |               |  |  |

## TARGETED BROWNFIELDS ASSESSMENTS (TBA)

One of EPA's non-grant programs is the Targeted Brownfields Assessment (TBA) Program. TBAs are conducted by an EPA contractor on behalf of municipalities or non-profits. This is a "grant of services" where an EPA contractor performs the site assessment. The purpose of a TBA is to minimize the uncertainties associated with actual or perceived contamination that complicates the redevelopment of vacant or underutilized properties. The average value of these assessments is \$100,000. There is usually one round of selections per year and applications are accepted at any time. The Brownfields Law expanded the TBA program's eligible sites to also include those contaminated solely by petroleum products. Call Alan Peterson at (617) 918-1022 for more information. Below is a summary of the sites and amount of TBA funding received in Vermont since 1997.

| EPA Targeted Brownfield Assessments |   |                                 |                    |               |
|-------------------------------------|---|---------------------------------|--------------------|---------------|
| Recipient                           | Site  | 2009<br>Recovery Act<br>Funding | Regular<br>Funding | Total Funding |
| Barre                               | Merchants Row, 9 Depot Square                                   |                                 | \$256,851          | \$256,851     |
| Burlington                          | Street Department Site  |                                 | \$115,000          | \$115,000     |
| Montpelier                          | Carr Lot, 1 Taylor Street                                       |                                 | \$110,317          | \$110,317     |
| Rockingham                          | Bellows Falls Historical Society<br>Property, 20-79 Mill Street |                                 | \$100,000          | \$100,000     |
|                                     | TLR Complex, Mill Street  |                                 | \$56,304           | \$56,304      |

| Recipient   | Site   | 2009<br>Recovery Act<br>Funding | Regular<br>Funding | Total Funding |
|---|--|---------------------------------|--------------------|---------------|
| Rockingham -<br>Bellows Falls<br>Area<br>Development<br>Corporation | Robertson Paper Mill, 21 Island<br>Street      |                                 | \$130,000          | \$130,000     |
| Windsor   | Goodyear Industrial Campus, 28<br>River Street |                                 | \$100,000          | \$100,000     |
| <b>EPA Targeted Brownfields Assessments Totals:</b>                 |  | \$0.00                          | \$868,472          | \$868,472     |
| Funding totals current as of May 2015.                              |  |                                 |                    |               |

## STATE & TRIBAL BROWNFIELDS FUNDING

States and tribes play a significant role in identifying, cleaning up and redeveloping brownfield properties. EPA provides up to \$50 million annually in grants to states and tribes to establish or enhance their response programs that address the assessment, cleanup, and redevelopment of brownfields. States and tribes can use this funding to establish or expand voluntary cleanup programs, perform environmental assessments and cleanups, capitalize a cleanup revolving loan fund, purchase environmental insurance, establish or maintain a public record of sites, oversee cleanups, and to conduct site specific activities. Below is a summary of the amount of funding received in Vermont since 1994.

| State & Tribal Brownfields Funding               |             |           |  |  |
|--|-------------|-----------|--|--|
| State Funding                                    |             |           |  |  |
| Recipient  | Year        | Funding   |  |  |
| Vermont Department of Environmental Conservation | Pre-Law     | \$326,600 |  |  |
|  | 2003        | \$397,030 |  |  |
|  | 2004        | \$434,975 |  |  |
|  | 2005        | \$345,794 |  |  |
|  | 2006        | \$732,144 |  |  |
|  | 2007        | \$739,565 |  |  |
|  | 2008        | \$742,144 |  |  |
|  | 2009        | \$807,500 |  |  |
|  | 2010        | \$783,275 |  |  |
|  | 2011        | \$590,000 |  |  |
|  | 2012        | \$561,656 |  |  |
|  | 2013        | \$526,381 |  |  |
|  | 2014        | \$615,487 |  |  |
|  | 2015        | \$605,487 |  |  |
| State Program Total:                             | \$8,208,038 |           |  |  |
| Funding total current as of May 2015.            |             |           |  |  |

|                 | State Assessments   |  |  |
|-----------------|---|--|--|
| Recipient       | Site  |  |  |
| Barre           | 10,15,19 & 22 Gable Place                                     |  |  |
|                 | Twin Cities Sandblasting, 32 Granite Street                   |  |  |
|                 | Former Crusher Plant, 225 Websterville Road                   |  |  |
| Bennington      | Jard Chemical Company, Bowen Road                             |  |  |
| Brattleboro     | 19 Bennett Drive/Country News                                 |  |  |
|                 | Delta Campus, Dylan Road                                      |  |  |
|                 | Tri State Auto, 64 Elm Street                                 |  |  |
| Burlington      | 151 South Champlain Street                                    |  |  |
| East Montpelier | Washington Electric, 110 Route 14                             |  |  |
| Enosburg        | Diesel #1 Building, 18 Duffy Hill Road                        |  |  |
| Hartford        | 34 Prospect Street  |  |  |
|                 | Parkway Cleaners, 305 Maple Street                            |  |  |
| Johnson         | Vermont Electric Coop, 182 School Street                      |  |  |
| Ludlow          | Jewell Brook Property   |  |  |
| Lyndonville     | Charles Street  |  |  |
| Morrisville     | Oxbow Park  |  |  |
|                 | Authur's Department Store, 63 Lower Main Street               |  |  |
| Newbury         | Adams Paper Mill, 15 Mill Street Route 302                    |  |  |
| North           | BCIC Building Complex, Bowen Road                             |  |  |
| Bennington      | Vermont Tissue, 1514 North Bennington Road                    |  |  |
| Pownal          | Barlow Gravel Pit, 536 Dean Road                              |  |  |
| Richford        | Sweat Comings   |  |  |
| Rockingham      | TLR Complex   |  |  |
|                 | West of Mill Street, 20-79 Mill Street                        |  |  |
| St Johnsbury    | St Johnsbury Armory (Recreation Department), 1249 Main Street |  |  |
| Saxtons River   | Sandri Property, 40 Main Street                               |  |  |
| Shaftsbury      | Stanley Tools Site, Eagle Street                              |  |  |
| Springfield     | Jones & Lamson Plant #1, 160 Clinton Street                   |  |  |
|                 | PVDC Property, 100 River Street                               |  |  |
|                 | Edgar May Health & Recreation Center 140 Clinton Street       |  |  |
| Thetford        | Malmquist Mills, Route 113 & Barker Road                      |  |  |
| Topsham         | Topsham Plating, 26 Powder Spring Road                        |  |  |
| Vergennes       | Haviland Shade Roller Mill & Annex, 1-2 Canal Street          |  |  |
| Windsor         | Downtown Windsor Stacey Property, Depot Street                |  |  |
|                 | Downtown Windsor, Depot Avenue                                |  |  |
|                 | Downtown Windsor, WAG Center                                  |  |  |
|                 | Downtown Windsor, Levesque Plumbing and Heating               |  |  |
|                 | Downtown Windsor, National Street                             |  |  |
|                 | Downtown Windsor, Jarvis Street                               |  |  |
|                 | Downtown Windsor, River Street                                |  |  |
|                 | Downtown Windsor, Town Garage                                 |  |  |
|                 | Downtown Windsor, Railroad Property                           |  |  |
|                 |   |  |  |
|                 | Windsor Gas Light Company, River Street                       |  |  |

| State Cleanups |  |  |  |
|----------------|--|--|--|
| Recipient      | Site   |  |  |
| Brattleboro    | Estey Organ Playground, 108-130 Birge Street             |  |  |
|                | Brattleboro Waterfront Gas Works, 26 Depot Street        |  |  |
|                | Brattleboro Waterfront Scale House, 26 Depot Street      |  |  |
|                | Brattleboro Waterfront Archery Building, 26 Depot Street |  |  |
|                | Brattleboro Waterfront Bob's Auto, 26 Depot Street       |  |  |
| Burlington     | Moran Plant, 475 Lake Street                             |  |  |
| Enosburg       | Diesel #1 Building, 18 Duffy Hill Road                   |  |  |
| Newbury        | Adams Paper Mill, 15 Mill Street Route 302               |  |  |
| Springfield    | PVDC Property, 100 River Street                          |  |  |

## **SHOWCASE COMMUNITIES**

Showcase Communities were selected as national models demonstrating the benefits of collaborative activity on brownfields. These communities are distributed across the country and vary by size, resources, and community type. A wide range of support from federal agencies including tax incentives were leveraged, depending on the needs of each Showcase Community. An important goal of this program was to develop national models that demonstrate the positive results of public and private collaboration to address brownfields challenges. Showcase Communities were selected through a national competition in 1998 & 2000.

## **EPA New England Brownfields Program Contacts**

| Brownfields Section Chief             |   |  |  |  |
|---------------------------------------|---|--|--|--|
| John Podgurski, 617-918-1296          |   |  |  |  |
| podgurski.jo                          | ohn@epa.gov                                 |  |  |  |
| BROWNFIELDS COORDINATOR               | ASSESSMENT GRANT PROGRAM                    |  |  |  |
| Frank Gardner, 617-918-1278           | Christine Lombard, 617-918-1305             |  |  |  |
| gardner.frank@epa.gov                 | lombard.chris@epa.gov                       |  |  |  |
| CLEANUP GRANT PROGRAM & STATE FUNDING | REVOLVING LOAN FUND GRANT PROGRAM           |  |  |  |
| Jim Byrne, 617-918-1389               | Joe Ferrari, 617-918-1105                   |  |  |  |
| byrne.james@epa.gov                   | ferrari.joe@epa.gov                         |  |  |  |
| JOB TRAINING GRANT PROGRAM            | TARGETED BROWNFIELDS ASSESSMENT PROGRAM     |  |  |  |
| Kathleen Castagna, 617-918-1429       | Alan Peterson, 617-918-1022                 |  |  |  |
| castagna.kathleen@epa.gov             | peterson.alan@epa.gov                       |  |  |  |
| SUSTAINABLE DEVELOPMENT               | TRIBAL FUNDING & HISTORIC PRESERVATION      |  |  |  |
| Jessica Dominguez, 617-918-1627       | Amy Jean McKeown, 617-918-1248              |  |  |  |
| dominguez.jessica@epa.gov             | mckeown.amyjean@epa.gov                     |  |  |  |
| GREEN REMEDIATION                     | PETROLEUM, AAI & NATIONAL PANEL COORDINATOR |  |  |  |
| Laurie O'Connor, 617-918-1605         | Dorrie Paar, 617-918-1432                   |  |  |  |
| oconnor.laurie@epa.gov                | paar.dorrie@epa.gov                         |  |  |  |
| ON DETAIL TO EPA HEADQUARTERS         | SPECIAL PROJECTS                            |  |  |  |
| Jerry Minor-Gordon, 617-918-1312      | Danny Rodriguez, 617-918-1060               |  |  |  |
| minor-gordon.jerry@epa.gov            | rodriguez.danny@epa.gov                     |  |  |  |

Visit: www.epa.gov/region1/brownfields