

Problems with Public Participation in the Title V Program, as Identified by the public

The following concerns were expressed at the Ohio Titlle V training workshop in May 199 9 or in subsequent contacts with EPA staff. These concerns were compiled by Candace Carraway, Operating Permits Group of the Office of Air Quality Planning and Standards.

- 1. Access to permit applications and draft permits:
 - a. Applications are located in a different city than draft permits which causes confusion and is inconvenient.
 - b. Supporting documents and applications are not on line.
 - c. Citizens must do a FOIA request to get permit application.
 - d. State refuses to develop a mailing list, instead says citizens should check the web or subscribe to a weekly reporting service at \$75 per year.
 - e. Software tracking system has wrong date (not 30 day deadline) which is confusing to citizens
 - f. Industry can comment on draft permits after the close of public comments and public does not get a chance to comment on any changes that may result
 - g. Negotiations between permittee and DEQ following draft permit should be documented in permit file
 - h. Citizen was denied access to permit file because permit staff was using it
 - i. Information in permit file was missing without explanation at the first visit but showed up at the second review
 - j. Citizen was denied access to permit file until legal department had completed its CBI review, which effectively shortened the 30 day public comment period
 - k. Citizens are not given enough information to decide whether to challenge the "sanitized" permit applications (with alleged CBI information removed)
 - 1. Citizens need the same access to terminals for automated permit information (STARS) as industry gets

- m. Permit files don't have NSR permits in them so you can't check conditions that should be incorporated into operating permits
- n. State register which State says is a substitute for a mailing list does not contain sufficient information
- o. Citizens within 1500 feet of the permit applicant should be given automatic notice of permitting actions
- p. Need terminals for permit information at all local (regional) offices of DEQ
- q. Public comment period and hearings are scheduled at bad times, e.g. comment period ends on Christmas Day
- r. Public notice in newspaper is in 6 point print and is therefore hard to notice
- s. Copying charges of \$.25 per page are out of line with actual costs and make file review prohibitively expensive
- 2. Issues related to public hearings
 - a. No explanation of sign-up procedures provided to citizens
 - b. DEQ initially refused to let citizen group's consultant speak at the public hearing on a draft permit and yielded only after citizens raised a fuss; DEQ put him at the end of the agenda after many citizens had left the meeting
 - c. No explanation of differences between a public meeting (informational) and a public hearing (basis for taking some action)
 - d. No explanation that the Q and A session that precedes a public hearing is not on the record
- 3. Issues related to monitoring reports
 - a. Reports are not organized so as to tell citizens what is actually happening and whether the source is in compliance; some reports are a summary absent any monitoring data
- 4. Issues related to applications and initial compliance certifications
 - a. Initial certification is missing from application form
 - b. Applications do not contain list of permit terms that are applicable requirements

- c. Applications are revised by the permitting authority and then signed by the sources; public should have access to original and revised application as a matter of course during public comment period in order to compare differences
- 5. Other issues
 - a. Citizens should get response to comments document before proposed permit is sent to EPA
 - b. Citizens are not allowed to testify at AEB hearing
 - c. Exceedences covered by startup/shutdown/malfunction provisions should be documented in the permit file so that citizens who review monitoring reports can determine if sources are in compliance
 - d. Statement of basis fails to provide legal and factual basis for permit