

US EPA ARCHIVE DOCUMENT

## Appendix A

### Stakeholder Participation Plan

The City of Chicago's Project XL Stakeholder Participation Plan addresses public involvement both in the development of the FPA and on an ongoing basis. This plan outlines the specific activities undertaken by the City to involve stakeholders in the Project XL development and approval process. It also describes how interested citizens can stay involved after the program is in place. Specifically, the plan describes how the City will accommodate stakeholder concerns throughout the application and review process for use of the growth allowance.

Stakeholder outreach for the Chicago's Project XL proposal utilizes the existing participants in the ongoing regional clean air efforts. In the Chicago non-attainment region, the public and private sector have teamed up to address the issue of air quality and economic development. These partners have created the Campaign for Clean Air and Development, the goal of which is reduce emissions from households, developments, industry and institutions, local government, and federal and state government. The campaign is developing specific emissions reduction targets and the strategies and incentives necessary to reach these targets. A steering committee, with representatives of the region's businesses, government agencies, institutions, non-profits and advocacy groups and chaired by the Metropolitan Mayors Caucus, is overseeing the implementation of the campaign.

Because of its broad organizational and regional composition, the steering committee will be the main mechanism for seeking stakeholder input on the proposal. In addition, the Metropolitan Mayors Caucus Clean Air Task Force, and the Clean Air Communities Campaign Committee have been asked to participate in the stakeholder process. With the Campaign for Clean Air and Development Steering Committee, this combination of groups will allow Chicago DOE to reach the widest range possible of stakeholders. Many of the committees within the Campaign for Clean Air and Development are open to any interested party, composed of the public and private sector, and have ties to many other organizations.

The City began the stakeholder process on July 13, 2000 when Chicago DOE presented the Project XL proposal to a Clean Air Communities Campaign Committee meeting. Attendees were provided with an overview of the process and the proposal itself. The proposal was discussed among the committee members. See attachment A1 for a complete list of people who attended the meeting. Clean Air Communities Campaign Committee meetings are open to all interested parties.

The second stakeholder meeting was held on July 24, 2000. Chicago DOE notified the Metropolitan Mayors Caucus Clean Air Task Force, the Campaign for Clean Air and Development Steering Committee, and the Clean Air Communities Campaign Committee. See Attachment A2 for a complete list of people who were notified of the hearing as well as a list of those who attended.

At the July 24 meeting, USEPA presented an overview of the Project XL program in general.

This was followed by a presentation of the City of Chicago's proposal by Chicago DOE. After the presentations, USEPA and Chicago DOE answered questions about the process and the City's proposal. The primary concerns of those in attendance involved the criteria for site selection, disparate impacts in the community, the program's relationship to ERMS, and the potential scope of the project.

At the August 7, 2000 meeting the primary focus was to discuss the criteria for selecting development zones. USEPA and Chicago DOE presented the thinking behind the proposed criteria. The goal of development zone designation is to give a broad range of communities an incentive to reduce their emissions and to encourage environmentally sound location decisions within their municipality. Other FPA questions were addressed at the close of the meeting.

The remaining schedule for public participation is as follows:

Week of August 21, 2000

Announcement of the availability of a proposed FPA will be printed in the Federal Register and a two-week period will follow during which interested parties may comment on the proposal. The draft FPA will be sent to stakeholders prior to the Federal Register notice.

August 28, 2000 – 77 W. Jackson, 12<sup>th</sup> Floor at 3:00 p.m.

This meeting will provide an opportunity for interested parties to discuss and ask questions about the proposal before the two-week comment period expires. Additionally, this date will allow interested parties time to read the proposal and develop questions.

For these meetings, Chicago DOE will continue to notify by e-mail and fax the same groups that were notified about the earlier meetings and any individuals who have attended any of the prior stakeholder meetings.

Stakeholder involvement will continue after the Final Project Agreement has been signed. In particular, there will be opportunities for stakeholders to comment with respect to the distribution of the emissions credits generated under this agreement. Chicago currently has a multi-step process for the redevelopment of a site and the distribution of credits and intends to use public hearings and comment periods. The City of Chicago will use its existing public comment processes for site development and distribution of the growth allowance credits. These processes may include hearings before the Community Development Commission, City Council, the Emissions Reduction Credit (E.R.C.) Committee, and the Zoning Board of Appeals.

The main venue for ongoing public involvement will be the City's existing Emissions Reduction Credit Banking and Trading Program, which will be the mechanism for disbursing credits from the growth allowance. The public will have an opportunity to comment during both the application and final approval phases for specific sources seeking to use the growth allowance.

All applications for emissions credits will be reviewed by the Emissions Reduction Credit (ERC) Committee. After receiving an application, the Committee must decide within 90 days whether

or not to approve the application. Of this 90 days, the Committee must provide for a minimum of 30 days for public review and comment.

This requirement is codified in Section 11-4-575 (g)(3)(F) of the City of Chicago Municipal Code. This section of the Code requires the ERC Committee to maintain a management plan that will specify at a minimum:

“A process that provides citizens who may be affected by a proposed facility with reasonable notice and opportunity to provide comments to the E.R.C. committee at least 30 days before the committee makes a recommendation to the City Council that credits be awarded to a qualified applicant.”

It has been the practice of the ERC Committee to include a public hearing, along with the comment period, in the community where the new business seeks to locate.

After the ERC committee makes its recommendation, the matter then goes before the City Council for final approval. The Council must approve any transactions involving emissions reduction credits in the City. This process involves a required public hearing and comment period. Thus, stakeholders will have a second opportunity for involvement before final approval.

The Emissions Reduction Credit Management Plan requires that businesses applying for credits show proof of notification of all property owners within 500 feet of the facility or proposed facility where the credits will be used. In addition to this notification, DOE will continue to utilize the Clean Air Counts campaigns to alert people of activity with regard to this program. In addition, the DOE web site will contain information about applications to use the growth allowance as well as information about comment periods and public hearings for applicants.

In addition to the hearings and public comment periods provided for under the ERC Committee process, all redevelopments of a significant size in Chicago are required to go before the Community Development Commission (CDC) for review and approval. The CDC process includes a public hearing format. After approval by the CDC, redevelopment applications are forwarded to the City Council for hearing, review and approval. As with the distribution of credit, the City Council holds a hearing before its relevant subcommittee prior to the final vote of the Council. In addition, a site may require approval and hearing before other agencies such as the Zoning Board of Appeals and the Department of Environment which have public hearing and comment procedures.

Finally, existing permitting procedures for location or modification of a new source in the Chicago metropolitan area currently require the source to have a 30-day public comment period on the proposed construction permit. The community in which the project is proposed will receive notification of the project in a local newspaper of general circulation. This same procedure will apply here. Notices will also be sent to persons/groups in the community that have notified the Illinois EPA that they wish to be aware of projects going to public notice in their community. There may also be a public hearing and/or public meetings for the proposed construction project based on the level of interest in the community.

Many opportunities will be provided on a continuing basis for community members and other interested stakeholders to comment on the distribution of credits generated under the guidelines of this agreement.

Attachment A1

Clean Air Communities Campaign Meeting  
July 13, 2000

Attendee List

<u>Name</u>	<u>Affiliation</u>
G. E. Beckstead	Illinois EPA
Megan Swanson	West Central Municipal Conference
Mindy Barrett	South Suburban Mayors and Managers Association
Leslie Hawkes	DuPage Mayors and Managers
Beth Helgeson	Dukane Valley Council
Dave Bennett	Northwestern Municipal Conference
Beth Penesis	The Delta Institute
Maya Culbertson	The Delta Institute
Tim Brown	The Delta Institute
Steve Schlickman	Schlickman and Associates
Steve Rosenthal	U.S. EPA
Joe Deal	City of Chicago Department of Environment
Bethany Wezeman	City of Chicago Department of Environment
Carla Clemons	U.S. DOE
John Novinson	Village of Northbrook
Alexandra Holt	City of Chicago Department of Environment
Rita Athas	City of Chicago Mayor's Office
Noelle Gaffney	Chicago Transit Authority
Steve Call	FHWA-USDOT
Doug Gerleman	Federal Transit



Attachment A2

Project XL: Metropolitan Chicago Regional Air Quality and Economic  
Development–Public Hearing  
July 24, 2000

Notification List

<u>Name</u>	<u>Affiliation</u>
William Abolt	City of Chicago Department of Environment
Alan Anderson	Will County Governmental League
Amy Anderson	Chicagoland Chamber of Commerce
Rita Athas	City of Chicago Mayor's Office
Mary Sue Barrett	Metropolitan Planning Council
Mindy Barrett	South Suburban Mayors and Managers Association
Mitch Beaver	Illinois Dept. of Commerce and Community Affairs
Dave Bennett	Northwest Municipal Conference
Scott Bernstein	Center for Neighborhood Technology
James Bower	Divine Interventures
Tim Brown	The Delta Institute
Peter Burchard	City of Naperville
Ron Burke	American Lung Association of Metropolitan Chicago
Steven Call	FHWA-U.S. DOT
James Cavallo	Argonne National Laboratories
Carla Clemons	U.S. DOE
Jane Clougherty	Center for Neighborhood Technology
Keary Cragan	U.S. EPA
Maya Culbertson	The Delta Institute
Michael Dierickx	Richard Oliver International



Donna Ducharme  
 Nancy Firfer  
 Tim Fluck

The Delta Institute  
 City of Glenview  
 DuPage Mayors and Managers  
 Conference

Dick Forbes  
 Jim Ford

Illinois EPA  
 Northeastern Illinois Planning  
 Commission

Douglas Gerleman  
 Leslie Hawkes

Federal Transit  
 DuPage Mayors and Managers  
 Conference

Beth Helgeson  
 Henry Henderson  
 Erik Herzog  
 Alexandra Holt

DuKane Valley Council  
 RCF Consulting  
 U.S. EPA  
 City of Chicago Department of  
 Environment

Norine Hughes

Office of Honorable Virginia Rugai, 19<sup>th</sup>  
 Ward Alderman

Robert Irvin  
 Alex Johnson  
 Judy Johnson

Village of Barrington  
 The Delta Institute  
 South Suburban Mayors and  
 Managers Association

Marta Keane  
 Al Kennedy  
 Hon. Dean Koldenhoven  
 David Kramer

City of Naperville  
 City of Aurora  
 Mayor, Palos Heights  
 Illinois Dept. of Commerce and  
 Community Affairs

Jolie Krasinski  
 Frank Kruesi  
 Henry Kurth

Openlands  
 Chicago Transit Authority  
 Illinois Dept. of Commerce and  
 Community Affairs

Bob Lahey  
 Dennis Lawler  
 Vince Long  
 Tara LoPresti  
 Steve Marquardt  
 Bharat Mathur

West Central Municipal Conference  
 Illinois EPA  
 City of Countryside  
 Northwest Municipal Conference  
 U.S. EPA  
 U.S. EPA

L. Ann McCabe  
 Jen McGraw  
 Patricia Morris  
 Kay Nelson  
 John Novinson  
 Ed Paesel

Ellen Partridge  
 Al Patterson  
 Matthew Payne  
 Donald Peloquin  
 Beth Penesis  
 Albert Rigoni  
 Jerry Roper  
 Dan Rosenblum  
 Steve Rosenthal  
 Steve Rothblatt  
 Eugene Ryan  
 Steve Schlickman  
 Craig Sieben  
 Thomas Skinner  
 Art Smith  
 Vicki Smith

Kevin Staniel  
 Megan Swanson  
 David Ullrich  
 Jim Van der Kloot  
 Tom Weisner  
 Ken Westlake  
 Chris Wilson  
 Shane Winn  
 Deanna Zalas

**Attachment A2**

BP Amoco  
 Center for Neighborhood Technology  
 U.S. EPA  
 North Indiana Center for Land Reuse  
 Village of Northbrook  
 South Suburban Mayors and Managers  
 Association  
 Chicago Transit Authority  
 City of Joliet  
 U.S. EPA  
 City of Blue Island  
 The Delta Institute  
 Village of Skokie  
 Chicagoland Chamber of Commerce  
 Environmental Law and Policy Center  
 U.S. EPA  
 U.S. EPA  
 Chicago Area Transportation Study  
 Schlickman and Associates  
 Sieben Energy Associates  
 Illinois EPA  
 NI Source  
 Southwest Conference of Local  
 Governments  
 Chicago Transit Authority  
 West Central Municipal Conference  
 U.S. EPA  
 U.S. EPA  
 City of Aurora  
 U.S. EPA  
 Lake County Municipal League  
 Northwest Municipal Conference  
 Chicago Transit Authority

**Project XL: Metropolitan Chicago Regional Air Quality and Economic  
Development–Public Hearing  
July 24, 2000**

**Attendee List**

<u>Name</u>	<u>Affiliation</u>
Alexandra Holt	City of Chicago Dept. of Environment
John Summerhays	U.S. EPA
Francisco Acevedo	U.S. EPA
David Kramer	IL DCCA
Joan Tanaka	U.S. EPA
Tim Torma	U.S. EPA
Rita Athas	City of Chicago Mayor's Office
David Daskal	City of Chicago Mayor's Office
Louise Gross	U.S. EPA - Office of Regional Counsel
Alex Johnson	Delta Institute
Carol Brown	City of Chicago Department of Environment
Joanna Hoelscher	Citizens for a Better Environment
Diane Bailey	Citizens for a Better Environment
Jen McGraw	Center for Neighborhood Technology
Steve Schlickman	Business Leaders for Transportation, Clean Air Counts BII Committee
Amy Anderson	Chicagoland Chamber of Commerce
Jane Clougherty	Center for Neighborhood

Steve Marquardt  
Joe Deal

Bethany Wezeman

Technology  
U.S. EPA  
City of Chicago Department  
of Environment  
City of Chicago Department  
of Environment