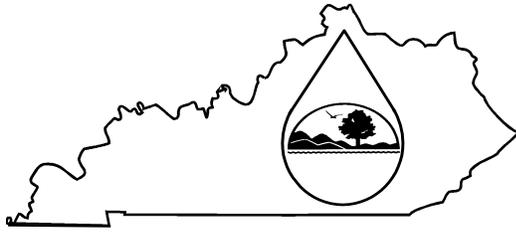


US EPA ARCHIVE DOCUMENT

KPDES FORM SDA



Kentucky Pollutant Discharge Elimination System (KPDES)

Socioeconomic Demonstration and Alternatives Analysis

I. Project Information

Facility Name: Sidney Coal Company, Inc. KDNR No. 898-0573 A4

Location: Near the junction of Rockhouse Fork Road and KY Route 468

County: Pike County

Receiving Waters Impacted: Taylor Branch of Elkins Fork of Big Creek and Halfway Branch of Big Creek

II. Socioeconomic Demonstration

1. Define the boundaries of the affected community:

(Specify the geographic region the proposed project is expected to affect. Include name all cities, towns, and counties. This geographic region must include the proposed receiving water.)

The proposed project is a contour, area, and highwall mining operation (KDNR Permit No. 898-0573 A4). The project will be recovering coal reserves from the Winifrede coal seam. The site is located near the junction of Rockhouse Fork Road and Kentucky State Route 468 in Pike County within the Varney 7.5 minute quadrangle. The nearest community is Rural, KY, which is approximately 4.2 miles northeast of the project site.

In Amendment No. 4, Sidney Coal Company, Inc. proposes an addition of 111.10 total surface acres for the purpose of additional contour/area mining in the Winifrede coal seam (90.20 acres), a reclamation management area (8.20 acres), and a highwall management area (11.20 acres). Sidney Coal proposes to add an additional 92.80 acres of underground disturbance for highwall mining. Amendment No. 4 also proposes the deletion of 16.2 previous permitted acres. The total permitted acreage following Amendment No. 4 is 613.91 surface acres and 748.51 underground acres. Sediment and drainage control would be provided by the construction of 15 proposed dugouts (Dugouts 22-36), and all new discharge associated with Dugouts 23-36 would discharge to currently permitted KPDES discharge locations. Discharge associated with Dugout 22 would discharge to an unnamed tributary of Rockhouse Fork over a mile from Big Creek.

All new discharge associated with this project will discharge to currently permitted KPDES discharge locations except for the discharge associated with Dugout 22, which will discharge to an unnamed tributary of Elkins Fork over a mile from Big Creek. The proposed project area is located in the Elkins Fork HUC# 05070201-170-140 and Big Creek 05070201-170-150.

2. The effect on employment in the affected community:

The economy in this portion of Pike County is dependent upon the mining industry. This operation will provide for the continuation of 50 higher-wage jobs in the area work force. This also positively affects as many as 75 employees in the support industries that will help to supply the material and equipment needed for mining, as well as other services, such as engineering and training. The 2009 unemployment rate for Pike County is estimated at 9.7%, which is less than the Kentucky average (10.5%), and equal to the average for the entire United States (9.7%). See the table below for additional employment data for Pike County.

Employment Data for Pike County, KY	
Labor Force	26,255
Percent Unemployment	9.7%
Total Unemployed	2,547
% of Labor Force Employed by this Project	0.19%
% of Labor Force Affected by this Project	0.29%

2009 Workforce Kentucky

With the current unemployment rates in this county, it is likely that a new mine will at the very least avoid an increase in unemployment rates by directly supplying 50 continuing jobs and indirectly affecting as many as 75 employees in the support industries.

3. The effect on median household income levels in the affected community:

(Compare current median household income levels with projected median household income levels. Discuss how proposed project will positively or negatively impact the median household income in the affected community including the number of households expected to be impacted within the affected community.)

This mining operation would provide employment for an estimated 50 employees. These mining positions prove to be higher paying jobs than other industries in Pike County. This also positively affects as many as 75 employees in the support industries that will help to supply the material and equipment needed for mining, as well as other services, such as engineering and training. See the table below for income data for this county.

Pike County	Wages
All Industries	\$666.00
Mining	\$1,106.00

2009 Kentucky Workforce

The average weekly wage in the mining industry is approximately 66% greater than the average weekly wage for all industries in Pike County. Loss of these higher-paying jobs would result in decreased revenue to local businesses that cater to the needs of the employees on a daily basis.

4. The effect on tax revenues of the affected community:

(Compare current tax revenues of the affected community with the projected increase in tax revenues generated by the proposed project. Discuss the positive and negative social and economic impacts on the affected community by the projected increase.)

Recovery of the Winifrede coal seam over the life of the project will produce over 956,578 tons of coal. This will generate an estimated \$2.5 million in severance taxes of which the surrounding counties will receive a total of an estimated \$373,100 dollars (15 percent). Additional revenue will be given to local businesses generated through increased employment to handle support services catering to the mining operation directly and to the needs of the employees on a daily basis. Local income taxes, property taxes, and sales taxes will also add to revenue brought in by the mining facility.

5. The effect on an existing environmental or public health in affected community:

(Discuss how the proposed project will have a positive or negative impact on an existing environmental or public health.)

Recovery of the coal will increase severance tax revenues by an estimated \$2.5 million over the life of the project, an estimated \$373,100 of which will be returned to the surrounding counties. This money can be used for environmental protection such as sewage disposal, sanitation, and solid waste disposal, which will have beneficial effects on the existing environment and public health.

In Amendment No. 4, Sidney Coal Company, Inc. proposes an addition of 111.10 total surface acres for the purpose of additional contour/area mining in the Winifrede coal seam (90.20 acres), a reclamation management area (8.20 acres), and a highwall management area (11.20 acres). Sidney Coal proposes to add an additional 92.80 acres of underground disturbance for highwall mining. Amendment No. 4 also proposes the deletion of 16.2 previous permitted acres. The total permitted acreage following Amendment No. 4 is 613.91 surface acres and 748.51 underground acres. Sediment and drainage control would be provided by the construction of 15 proposed dugouts (Dugouts 22-36), and all new discharge associated with Dugouts 23-36 would discharge to currently permitted KPDES discharge locations. Discharge associated with Dugout 22 would discharge to an unnamed tributary of Elkins Fork over a mile from Big Creek.

Portions of this area in Pike County have been previously disturbed by coal mining operations, logging and timber harvest, urban and residential development, and agricultural practices. In addition, the area will be re-graded to prevent additional erosion from the previous activities in the watershed. Following the conclusion of mining, the area will be reclaimed, which will provide an enhanced habitat and environment.

6. Discuss any other economic or social benefit to the affected community:

(Discuss any positive or negative impact on the economy of the affected community including direct and indirect benefits that could occur as a result of the project. Discuss any positive or negative impact on the social benefits to the community including direct and indirect benefits that could occur as a result of the project.)

This project will not only provide employment at a higher-than-average weekly wage, but will create additional revenue for the existing businesses in and around Pike County. The additional revenue for the local businesses and the severance tax dollars generated by this project (an estimated \$2.5 million) will provide the local government increased benefits in public safety (law enforcement, fire protection, ambulance services) and also aid industrial and economic development in the surrounding communities.

The facility will continue to provide employment to an estimated 50 workers during the life of the operation. The project will also help to provide as many as 75 additional jobs in other sectors of the economy, such as engineering, fuel, and transportation. The proposed mining operations will therefore positively affect the local economy more than other industries.

Following reclamation of the site, it is possible that there will be an increase of local flora and fauna; both of which could increase local tourism.

Contour, area, and highwall mining are the most efficient and economical plan for recovery of the coal associated with this project. This allows for maximum removal of coal reserves and increasing the amount of tax dollars that contribute to the state and local economy.

III. Alternative Analysis

1. Pollution prevention measures:

(Discuss the pollution prevention measures evaluated including the feasibility of those measures and the cost. Measures to be addressed include but are not limited to changes in processes, source reductions or substitution with less toxic substances. Indicate which measures are to be implemented.)

Several alternatives were evaluated for prevention of water pollution in this project area. Evaluated alternatives include:

- Avoidance of the project (short-term)

Avoiding this project would mean that the advantages of economic development in the Pike County community area would not be realized. At a minimum, 50 local jobs would be lost, the tax base would diminish (an estimated \$2.5 million in taxes would not be collected), and local businesses would not prosper to the same extent.

- Additional Levels of Separation

Further prevention could include covering or treating of chemically reactive materials, reducing the disturbed surface area at any one time, or the separation of normal storm runoff and active site runoff.

- Preventive Design

Preventive design could include creating only moderate gradients and inclines to slow down runoff or diverting waterways and drainage. With these methods, the amount and frequency of flow through active mining sites can be minimized. All of the water that does leave the site will be treated with a system of sediment and treatment ponds. Each will store any runoff leaving the site and provide an adequate time to settle the sediment. As necessary and practicable, flocculants and chemicals will be added to treat the water if higher levels of certain chemicals and compounds are observed.

2. The use of best management practices to minimize impacts:

(Discuss the consideration and use of best management practices that will assist in minimizing impacts to water quality from the proposed permitted activity.)

Such BMPs could include creating only moderate gradients and inclines to slow down runoff and diverting waterways and drainage. With these methods, the amount and frequency of flow through active mining sites can be minimized. All the water that does leave the site will be treated with a system of sediment and treatment ponds. Each will store any runoff leaving the site and provide an adequate time to settle the sediment. As necessary and practicable, flocculants and chemicals will be added to treat the water if higher levels of certain chemicals and compounds are observed.

Ponds and dugouts will be sized to accommodate a 25 year 24 hour rain event. Such sediment structures will be placed in suitable locations away from steep topography and buffer zones. As is practicable, a riparian zone will be left adjacent to streams to protect surface water from soil runoff and mining contaminants. All structures will be inspected following significant rainfall events, and if necessary and practicable, repairs will be made.

Additionally, an undisturbed natural barrier could be maintained throughout mining at the lowest disturbed elevation and extend from the out slope. This vegetative buffer could serve the function of improving water quality by the collection of sediment and the reduction of erosion.

The proposed project will not disturb more area than necessary for the mining operation and the facilitation of mining. Impacts to forested areas are necessary for mining on this project, and unnecessary impacts are not proposed. Tree removal will be staged in order to minimize temporal loss of summer habitat and optimize the availability of suitable habitat during mining. Timber removal activities will be designed so that suitable habitat is removed one tree-clearing season prior to proposed mining operations so that unnecessary impacts and disturbances are avoided.

With the conclusion of mining, the area will be reclaimed. Any affected streams will be stabilized and restored, and a riparian buffer will be established. These rehabilitated streams will curb sedimentation and provide a habitat for aquatic species and wildlife. Until approval for removal by KDNR, various sediment and treatment ponds will remain. Discharge will be treated as necessary and practicable, to ensure that the water leaving the permit is within water quality standards.

3. Recycle or reuse of wastewater, waste by-products, or production materials and fluids:

(Discuss the potential recycle or reuse opportunities evaluated including the feasibility of implementation and the costs. Indicate which of these opportunities are to be implemented)

Water does play a key part in mining operations as far as misting/spraying the area to help alleviate airborne coal dust; however, the amount of water required for dust suppression is minimal compared to the discharge generated. Water used for dust suppression in a day on a large surface mine would be less than 12,000 gallons, compared to the estimated 327.9 million gallons leaving the site during the life of the project. Dust suppression is generally only required during dry times when the flow of the surface discharge is low or non-existent.

A small portion (approximately 335,100 gallons) of the total discharge generated (approximately 327.9 gallons) will be used for hydro-seeding when grade work is completed on this project. This will require approximately 112 loads (3,000 gallons per load) with a cost of over \$83,800 (\$750/load).

The construction of a lake for recreational purposes was also evaluated as a possible alternative. This would involve acquisition of the land, environmental and engineering surveys, and construction of a dam, at the very least. The estimated cost of this alternative is \$2.0 million.

Coal mining is not a water dependent operation, so recycling or reuse of water would not be beneficial.

4. Application of water conservation methods:

(Discuss the potential water conservation opportunities evaluated including the feasibility of implementation and the costs. Indicate which of these opportunities are to be implemented)

Water collected in sediment ponds before being discharged will be used for dust suppression as is practicable and necessary. While only a small fraction of total discharge, reusing this water will prevent possible withdrawals of other natural streams and wells.

When practicable, the proposed project will reuse discharges containing high concentrations of solids for irrigation to reclaimed land.

Upon closing of the site, the water required for remediation (including hydro-seeding) may also be provided by on-site detained water, if practicable. Reusing this water will prevent possible withdrawals of other natural streams and wells.

Mining is not a water dependent operation, so conservation of water is not a major concern for mining operations.

5. Alternative or enhanced treatment technology:

(Compare feasibility and costs of proposed treatment with the feasibility and costs of alternative or enhanced treatment technologies that may result in more complete pollutant removal. Describe each candidate technology including the efficiency and reliability in pollutant removal and the capital and operational costs to implement those candidate technologies. Justify the selection of the proposed treatment technology.)

Several alternatives for treating water from the project area and discharging it to streams and rivers in the area have been evaluated. These alternatives include construction of a water treatment facility, construction of physical filter barriers, chemical treatment, and construction of wetlands.

Water Treatment Facility Construction of a small water treatment facility (500,000 gallons per day) on the project site would cost over \$1.6 million dollars, plus an additional cost of approximately \$50,000 for a containment reservoir. This water treatment facility would not be able to manage the large amount of water required at this site (over 144,000 gallons per minute peak discharge). It would require 415 of these small facilities or one large facility (over \$663.3 million) to handle this amount.

Physical Filter Barriers Silt fences and straw bales are designed for use with small discharges. They would not be able to handle the large discharge generated nor would they meet requirements of Commonwealth of Kentucky's Surface Mine Regulations as stated in 405 KAR 16:070.

Chemical Treatment Chemical treatment of drainage was also considered. The primary treatment required at this site is the removal of sediments, which requires the use of ponds or dugouts to hold the water while the soil and debris settles out. Chemicals may be used to augment this process, but sediment removal is not possible using chemical treatment alone. It would cost more than \$164,000 to treat the entire volume of discharge at this site (over 327.9 million gallons over five years).

Wetland Construction Constructed wetlands have traditionally been used for biological treatment; however, the discharge generated by this operation will require sedimentation control measures, and wetlands are not effective for treating sediment. Additionally, wetlands used for water treatment would require additional property (approximately 3.6 acres), which is not available in this particular project area. It would cost approximately \$47,400 to construct these wetlands.

6. Improved operation and maintenance of existing treatment systems:

(Discuss improvements in the operation and maintenance of any available existing treatment system that could accept the wastewater. Compare the feasibility and costs of improving an existing system with the feasibility and cost of the proposed treatment system.)

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Pumping or trucking the runoff to the nearest wastewater treatment plant will require significant changes to the Mossy Bottom Wastewater Treatment Plant approximately 14.0 stream miles away. This plant cannot receive sediment-laden water and would have to construct a sediment basin to serve a similar function to on-site sediment ponds.

7. Seasonal or controlled discharge options:

(Discuss the potential of retaining generated wastewaters for controlled releases under optimal conditions, i.e. during periods when the receiving water has greater assimilative capacity. Compare the feasibility and cost of such a management technique with the feasibility and cost of the proposed treatment system.)

The proposal for this project would include the construction of sediment ponds to ensure controlled release of generated runoff under optimal conditions. The sediment ponds reduce the velocity of storm water, thus enhancing sedimentation and reducing its deposition within the stream. In this way, a controlled volume and quality of water is released in order to refrain from overwhelming the natural system. The ponds are designed for a 25-year, 24 hour storm event.

Additionally, the construction of a lake for physical detention of the water and later recreational purposes was evaluated as a possible alternative. This would involve acquisition of the land, environmental and engineering surveys, and construction of a dam at the very least. The estimated cost of this alternative is \$2.0 million.

(Continued on the next page...)

Another alternative is on-site storage in 50,000-gallon septic tanks and eventual release into the surrounding area. In order to store the amount of discharge generated at this site in one year, 5,444 storage tanks would be required with a potential cost of over \$651.7 million for the tanks alone. 24" diameter HDPE pipe (\$67/foot) would be required to transport the discharge to the tanks with a cost of over \$1.1 million for over 16,400 feet of pipe. This would require the excavation of at least 135 acres of land (134 acres for the tanks and 1 acre for the leach field) to a depth of 15 feet. The tanks would have to be cleaned out at least once per year due to the amount of sediment in the discharge at a cost of approximately \$182.4 million (\$6,700 per tank per year). After excavation in order to install the tanks and after each cleaning, the extra dirt and sediment would have to be stored in an existing or newly created fill, which would result in greater disruption of the natural contours of the area.

8. Land application or infiltration or disposal via an Underground Injection Control Well:

(Discuss the potential of utilizing a spray field or an Underground Injection Control Well for shallow or deep well disposal. Compare the feasibility and costs of such treatment techniques with the feasibility and costs of .proposed treatment system.)

An alternative to surface discharge from the project area is sub-surface disposal. Deep mining has been conducted in the vicinity of the project area; therefore, the sub-surface disposal of drainage from the project area would present safety concerns for any present deep mining operations. The cost would be high due to a lifting station (\$218,000), 24" dia. HDPE pipe (~\$1.7 million), and possibly drilling an injection well, which could cost up to \$50,000 per well depending on depth. Injecting this discharge underground would increase the potential of an outcrop blow-out or blow-out from an old adit and would require a UIC Permit. A suitable place to inject within 0.5 miles of this site has not been found. In addition to potential safety impacts associated with subsurface disposal, this alternative would reduce the quantity of water available to support downstream aquatic communities.

Another alternative is on-site storage in 50,000-gallon septic tanks and eventual release into the surrounding area. In order to store the amount of discharge generated at this site in one year, 5,444 storage tanks would be required with a potential cost of over \$651.7 million for the tanks alone. 24" diameter HDPE pipe (\$67/foot) would be required to transport the discharge to the tanks with a cost of over \$1.1 million for over 16,400 feet of pipe. This would require the excavation of at least 135 acres of land (134 acres for the tanks and 1 acre for the leach field) to a depth of 15 feet. The tanks would have to be cleaned out at least once per year due to the amount of sediment in the discharge at a cost of approximately \$182.4 million (\$6,700 per tank per year). After excavation in order to install the tanks and after each cleaning, the extra dirt and sediment would have to be stored in an existing or newly created fill, which would result in greater disruption of the natural contours of the area.

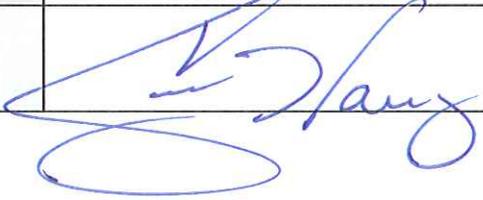
9. Discharge to other treatment systems:

(Discuss the availability of either public or private treatments systems with sufficient hydrologic capacity and sophistication to treat the wastewaters generated by this project. Compare the feasibility and costs of such options with the feasibility and costs of the proposed treatment system.)

Alternative treatment works have been investigated including piping and trucking the discharge to the nearest water treatment plant.

- It would take approximately \$4.95 million (74,000 feet of 24" diameter HDPE pipe at \$67/ft.) to run 24" diameter HDPE pipe to the nearest municipal water treatment plant, which is the Mossy Bottom Wastewater Treatment Plant approximately 14.0 stream miles away. The Mossy Bottom Wastewater Treatment Plant would then require a sedimentation basin to remove the silt before allowing the water to enter their plant.
- It would require 2 trucks with a capacity of 5,000 gallons each, working 24 hours a day, to haul the discharge to the Mossy Bottom Wastewater Treatment Plant. The trucks would cost over \$460,000 (\$230,000 per truck), and maintenance and gas would cost over \$1,500 per day (\$2.74 million over the 5-year life of the project) for a total cost of over \$3.2 million.

IV. Certification: I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.

Name and Title:	Kevin Varney Vice-President	Telephone No.:	(606) 353-7201
Signature:		Date:	February 2, 2011