US ERA ARCHIVE DOCUMENT

Nanotechnology

Pesticide Program Dialogue Committee November 9, 2006

Scope of Presentation

- Definition
- Applications of nanotechnology
- Potential concerns
- Federal government's role
- EPA's role
- What OPP is doing
- Summary

Definition

■ Three part:

- Size: Approximately 1 100 nm in any dimension
- **Properties**: Unique phenomena enabling novel applications
- **Control**: Deliberately engineered.

The Scale of Things -- Nanometers and More

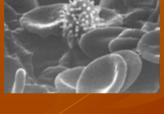
Things Natural



Dust mite 200 μm







Ant

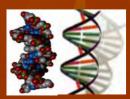
~ 10-20 µm

ATP synthase

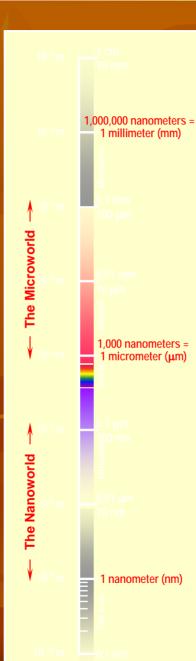
Atoms of silicon spacing ~tenths of nm



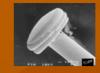
~10 nm diameter



DNA ~2-1/2 nm diameter

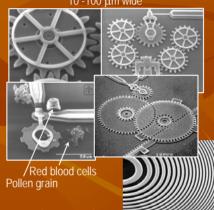


Things Manmade

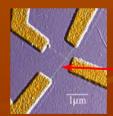


Head of a pin 1-2 mm

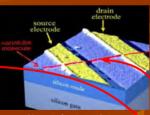
MicroElectroMechanical devices 10 -100 μm wide



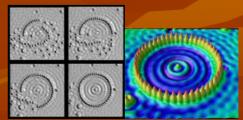
Zone plate x-ray "lens" Outermost ring spacing ~35 nm



Nanotube electrode

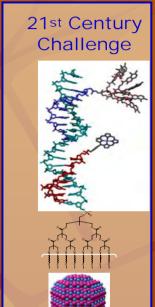


Nanotube transistor



Quantum corral of 48 iron atoms on copper surface positioned one at a time with an STM tip

Corral diameter 14 nm



Combine nanoscale building blocks to

make novel functional devices,



Carbon nanotube ~2 nm diameter

n diameter
Office of Basic Energy Si

The Scale of Things

| Object | Size nm |
|------------------|---------|
| Width of Hair | 50,000 |
| Red Blood Cell | 7,000 |
| Bacterium | 1,000 |
| Virus | 100 |
| Width of DNA | 2.5 |
| Carbon Nanotube | 2 |
| Aspirin Molecule | 1 |

Current Applications

| Health and Fitness | Electronics and Computers | Home and Garden | Food and Beverage |
|---|--|--|---|
| •Wound dressing •Pregnancy test •Toothpaste •Golf club •Tennis Racket •Skis •Antibacterial socks •Waster and stain resistant pants •Cosmetics •Air filter •Sunscreens | Computer displays Computer games Computer hardware | Paint Antimicrobial pillows Stain resistant cushions | Non-stick coatings for pans Antimicrobial refrigerator Canola oil |

Future Applications

- Biological sensors
- Targeted drug delivery systems
- Energy generating coatings and films
- Novel robotic devices
- Food packaging
- Pesticides

Questions and Potential Concerns

- Size facilitates exposure and could increase toxicity
 - Human health concerns (both local and systemic effects):
 - Inhalation –inflammatory and fibrogenic responses observed to specific NMs
 - Dermal toxic response including oxidative stress and loss of cell viability and potential immune system effects

Questions and Potential Concerns

- Ecological concerns:
 - Uptake and accumulation in fish and wildlife
 - Formation of byproducts and degradates which are novel
 - Toxicity to aquatic and terrestrial ecosystems (both acute and chronic)

What is the Federal Government Doing?

- December 2003 21st Century Nanotechnology
 Research and Development Act signed
- Required implementation of a national nanotechnology program
- Now called the National Nanotechnology Inititiative (NNI)

National Nanotechnology Initiative

 Establishes R & D goals and priorities for the federal government

■ Invests in federal R & D programs

 Provides interagency coordination of federal nanotechnology programs

Federal Budget

- Federal Government Spending
 - \$464 million in 2001
 - Almost \$1.3 billion in 2007
 - Spending in two major areas
 - Environmental health and safety issues
 - Education and research on broad implications
 - EPA \$5 million in 2006 and \$9 million requested for 2007

What is EPA Doing?

- In 2004, the Science Policy Council (SPC) created a cross-Agency workgroup to develop a white paper
- ORD and OPPT co-chaired, all major programs represented
- Describes the potential environmental benefits of nanotechnology; identifies risk assessment issues and research needs; and provides recommendations for next steps
- Public and peer review comment and revision, approved by the SPC on September 25 and is being prepared for publication

White Paper

- Key recommendations:
 - Pollution Prevention, Stewardship, and Sustainability
 - Research
 - Risk Assessment
 - Collaboration and Leadership
 - Cross-Agency Workgroup
 - Training

Other EPA Offices

 OAR – reviewing an application for registration of a nanosized diesel fuel additive under the Clean Air Act

 OSWER – workshop held in July 2006 on nanotechnology and waste management practices

- Many nanoscale materials (NMs) are chemical substances as defined by TSCA
- NMs not on the TSCA Inventory are new chemicals and a Pre-Manufacture Notice (PMN) is required before commencement of manufacture
- There is presently no similar requirement for NMs that are existing chemicals, i.e. already on the TSCA inventory

- Program needs include:
 - A mechanism to collaboratively generate data needed to provide a sound scientific foundation for assessments
 - An appropriate interim approach to obtain better informed decision-making on new chemicals and realize oversight of "existing" chemical NMs
 - An appropriate degree of industry stewardship in the manufacture and use of new and existing chemical NMs

- PMN submissions are being received and reviewed on NMs but most have not met other elements of NNI definition -unique properties or deliberately engineered
 - To date, one low release, low exposure exemption has been granted (carbon nanotube)
- There have been several recent company meetings on pending new chemical NMs
- General approach has been to permit limited manufacture of nanosized new chemicals under appropriate controls via use of consent orders and Significant New Use Rules (SNURs)

- OPPT held a public meeting in June 2005 on how it might best fill its role in assessing and managing the risks of NMs
- National Pollution Prevention and Toxics Advisory Committee (NPPTAC) requested to provide additional input via a public process
- NPPTAC "Overview Document" forwarded to EPA in Nov, 2005
- Agency Workgroup established in May 2006 to explore the concept of a stewardship program using the above to inform discussion

- Stewardship Program:
 - Participation is voluntary
 - Complements new and existing chemicals regulatory approach
 - Increases experience with risk assessment/ mitigation of NMs and provides insight on what test data needs to be developed
 - Accelerates generation of test data to provide sound scientific basis for decision-making

Case Studies

- Lead by ORD and OPPT with most EPA offices involved
 - Goals
 - Identify research needs
 - Identify needs for conducting risk assessment
 - Titanium dioxide and carbon nanotubes
 - Targeting Spring timeframe

■ FIFRA requires a finding of "no unreasonable adverse effects"

■ This finding must be made regardless of size and whether or not is engineered or naturally occurring (i.e., all pesticide products are held to the same standard)

Consideration of both active and inert ingredients

Currently registered nanopesticides

- None that we are aware of
- Some have claimed to be nano but are not
- We have had discussions with some companies regarding potential future submissions

OPP Nano Challenges

- How to adequately assess the health and safety of nano-scale pesticides
- Are the current testing requirements adequate?
- Identifying nanomaterials
- Making decisions based on sound science

OPP Workgroup

- Nanotechnology workgroup formed
 - Charged with development of a regulatory framework for nanopesticides
 - Representatives from most divisions as well as OGC
 - The workgroup will be both proactive and reactive:
 - Wide range of expertise to help form policies and testing requirements
 - Workgroup will be used to assess applications for nanopesticides as they are submitted

OPP Workgroup

| NAME | ORG. | EXPERTISE |
|-----------------------------------|------|-------------------|
| Betty Shackleford | AD | Chair |
| Jack Housenger | HED | Chair |
| | | |
| Bill Jordan | IO | Policy |
| 2. Nancy Whyte | AD | Microbiologist |
| 3. Najm Shamim | AD | Chemist |
| 4. Ben Chambliss | AD | Regulatory |
| 5. Jenny Tao | AD | MD/Toxicologist |
| 6. Stephanie Irene | EFED | Toxicologist, |
| | | Ecological |
| 7. Nathanael Martin | FEAD | Policy |
| 8. Matthew Crowley | HED | Exposure |
| 9. Timothy Dole | HED | Industrial |
| | | Hygienist |
| Ayaad Assaad | HED | Toxicologist |
| | | (inhalation) |
| Deborah Smegal | HED | Toxicologist/Risk |
| | | Assessor |
| 12. Elissa Reaves | HED | Toxicologist |
| 13. Tamue Gibson | RD | Regulatory |
| Tara Chandgoyal | BEAD | Plant Pathologist |
| 15. Alaa Kamel | BEAD | Chemist |
| 16. Lance Wormell | SRRD | Regulatory |
| 17. Don Sadowsky | OGC | Legal |
| 18. Chris Kaczmarek | OGC | Legal |

OPP Workgroup

- Areas of emphasis for the workgroup
 - Policy/Regulation
 - International Activities
 - Hazard (human health and ecological)
 - Exposure (fate, dietary, worker, aquatic, terrestrial, etc)

Training and education

Workgroup Goals

- Developing the framework:
 - Work with and learn from other agencies within the government and internationally in figuring out the best way to evaluate potential risks to nanomaterials
 - Be in the best position to evaluate a nanopesticide submission when it is received
 - Provide information to the public on how the Agency is assuring the safety of future nanopesticides
 - Provide clear guidance to pesticide registrants of any additional data needs for nanopesticides as soon as possible
 - Provide a scientifically sound and transparent process

Industry

What industry can do

Engage early in the process

■ Share plans on future submissions

 Identify nanomaterials - preferably before submission

The Public

■ What the public can do

Share information and concerns

Provide comment/input

OPP and Nanotechnology

Summary

- We will be proactive in communicating and identifying our needs as we progress
- We will work with other agencies, countries, public interest groups and the industry to identify a health protective and efficient way of evaluating nanopesticides
- Development of a clear, transparent and scientifically sound framework