US ERA ARCHIVE DOCUMENT



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8	Transcript of Meeting of
9	Pesticide Program Dialogue Committee
10	Conference Center - Lobby Level
11	2777 Crystal Drive (One Potomac Yard South)
12	Arlington, Virginia
13	June 15, 2006
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1	ATT	ENDANCE LIST
2	Jim Jones Direc	ctor, Office of Pesticide
3		Programs, OPPTS, Chairperson
4	Margie Fehrenbach	Designated Federal Officer, OPP
5		
6	Rebeckah Freedman Adcock	Director, Congressional
7		Relations, American Farm Bureau
8		Federation
9	Dr. Jose Amador Direc	ctor, Agricultural Research
10		& Extension Center, Texas A&M
11	Cindy Baker	President, Exigent Company
12	Dr. Steve Balling	Director, Agricultural Services
13		Del Monte Foods
14	Lori A. Berger	Ph.D., Director of Technical
15		Affairs, California Minor Crops
16		Council
17	Dr. Mary Booth	Senior Scientist, Environmental
18		Working Group
19	Daniel A. Botts Direct	ctor, Environmental and Pest
20		Management Division, Florida
21		Fruit & Vegetable Association
22		

1		ATTENDAN	ICE LIST (cont'd)
2	Carolyn Brickey	Execu	ative Director, Protected
3			Harvest
4	Amy Brown	Coord	dinator, Pesticide Safety
5			Education Program, Univ. of MD.
6	N. Beth Carroll,	Ph.D.	Senior Stewardship Manager,
7			Syngenta Crop Protection
8	Richard Colbert	Direc	ctor, Agriculture Division,
9			Office of Enforcement and
10			Compliance Assistance, EPA
11	Carolyn Cox		Staff Scientist, Northwest
12			Coalition for Alternatives to
13			Pesticides
14	Shelley Davis		Deputy and Co-Executive
15			Director, Farmworker Justice
16			Fund, Inc.
17	Larry Elworth		Executive Director, Center for
18			Agricultural Partnerships
19	Dr. Michael Fry	Direc	ctor of Pesticides and Birds
20			Program, American Bird
21			Conservancy
22	Nancy Golden		U.S. Fish & Wildlife Service

1	<u>ATTENDA</u>	NCE LIST (cont'd)
2	Allen James	President, Responsible Industry
3		for a Sound Environment
4	Allen Jennings	Director, Office of Pest
5		Management, USDA
6	Dr. Melody Kawamoto	National Institute for
7		Occupational Safety and Health,
8		Centers for Disease Control &
9		Prevention
10	Caroline A. Kennedy	Director of Special Projects,
11	John Kepner	Defenders of Wildlife
12	Phil Klein	Senior Vice President,
13		Legislative and Public Affairs,
14		Consumer Specialty Products
15		Association
16	Gary Libman	Vice President, Regulatory
17		Affairs and Quality Assurance,
18		Emerald BioAgriculture
19		Corporation
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21	ATTENDA	NCE LIST (cont'd)
22	Amy Liebman	Environmental Health Consultant,

1		Migrant Clinician Network
2	Eileen Lopez	Environmental Specialist, Tohono
3		O'Odham
4		Nation
5	William Meredith	Administrator, AMCA, Delaware
6	Cannon Michael	California Cotton Growers
7		Association
8	Patrick Quinn	Principal, The Accord Group
9	Dr. James Roberts	Associated Director of
10		Pediatrics, Medical University
11		of South Carolina
12	Robert Rosenberg	Director, Government Affairs,
13		National Pest Management
14		Association, Inc.
15	Jennifer Sass	Senior Scientist, Natural
16		Resources Defense Council
17	Dave Scott	Florida Department of
18		Agriculture & Consumer Services
19	John Schell, Ph.D.	Vice President, Toxicologist
20		BBL Sciences
21	<u>ATTENDAN</u>	NCE LIST (cont'd)
22	Mary Ellen Setting	Assistant Secretary, Office of

1		Plant Industries & Pest
2		Management, Maryland Department
3		of Agriculture
4	Dr. Hasmukh Shah	Managing Director, American
5		Chemistry Council
6	Julie Spagnoli	Executive Director, Regulatory
7		Affairs, Clorox Services Company
8	Dr. Warren Stickle	President, Chemical Producers &
9		Distributors Association
10	Craig Thomson	Iowa Program Manager, Pesticides
11		Branch, Region VII
12	Dr. Terry Troxell	Director, Office of Plant and
13		Dairy Foods, CFSAN, FDA
14	Jay Vroom Pres	ident & CEO,
15		CropLife America
16	James Wallace, Jr.	Manager, North American
17		Registration Section
18	Carol Dansereau Farm	worker Pesticide Project
19		
20		
21	P R O	CEEDINGS
22		

- 1 MR. JONES: We're going to start this afternoon,
- 2 as I mentioned before lunch, which is to ask the full
- 3 Committee to formally consider the recommendations of the
- 4 labeling work group. They made some very specific
- 5 recommendations, and under the rules governing Federal
- 6 Advisory Committees, such a recommendation would need to
- 7 come back to the full Committee before it's made as, in
- 8 this case, a PPDC recommendation to the agency. And so,
- 9 that's what we're going to do right now.
- 10 During the go-around, Jennifer Sass had a
- 11 comment, which is captured in our record -- and I
- 12 certainly understood what you are saying. Are there any
- 13 other comments anyone wants to make about that or someone
- 14 ready to move to accept or reject the recommendations of
- 15 that work group? Tom?
- 16 TOM: On behalf of our work group (inaudible)
- 17 accept our report and also accept the recommendations
- 18 that we made (inaudible).
- 19 MR. JONES: Any one going to second the --
- MS. BAKER: I'll second that, Jim.
- 21 MR. JONES: Cindy, and then I also saw Bob
- 22 Rosenberg raise his hand.

1 UNIDENTIFIED MALE: (Inaudible). 2 UNIDENTIFIED FEMALE: (Inaudible). 3 MR. JONES: We don't have to vote. Is there anyone who wants to at all object to that or condition 4 5 that? 6 (No response). MR. JONES: Okay, let the record show the 8 PPDC --9 UNIDENTIFIED MALE: (Inaudible). 10 I'm sorry? Well, you know there are MR. JONES: consequences to behavior, exactly. 11 12 (Laughter). 13 MR. JONES: It took a whole two days of training 14 You'll need to know this one, Rebecca in a few 15 months, although it will be awhile before the real 16 consequence stuff plays in. We're accepting it. 17 (Laughter). 18 MR. JONES: Okay, so, the next work group we're 19 going to hear from this afternoon is the Performance 20 Measures Group. I think, Sherry, you were going to kick 21 it off and then turn it over to some of the work group 22 members. I'm sorry, Sherry is getting set up.

1 Actually, just to tie it back together, those 2 comments we were getting this morning about outcomes and 3 the agency needing to do a better job of characterizing outcomes and not just outputs, and this effort here is 5 what we are trying to do, how we're trying to move from 6 being the masters of the output, which I think we are, 7 and we are routinely reporting on them. I can go back to the office right now and tell you how many registration 8 actions we did up to today or tolerance assessments. 9 10 where I am struggling, where we, as an office, are 11 struggling and have struggled is to be able to report to 12 you what have the outcomes of all of that activity been. 13 And we've invested a fair amount of time and 14 energy in OPP to get better at that. And what we're 15 going to talk about for the next 45 minutes is the advice coming from the PPDC work group around that work. 16 17 Sherry, are you ready? 18 MS. STERLING: It should be ready in just a 19 But I want to say thank you and I am here at the 20 request of the Performance Measures Work Group. 21 asked me to give a presentation on what the agency has 22 done on this, and I would just like to recognize to you

- 1 all how hard your Performance Measures Work Group has
- 2 worked on this issue.
- We've given them stacks of documentation and
- 4 they have struggled through it, they've struggled through
- 5 our presentations and really wrestled with the
- 6 information and all of the data and have given some
- 7 really, very deep thought to this, and I want to
- 8 recommend all of them to you as having performed
- 9 wonderfully well.
- 10 And let's see if we're getting it and this is so
- 11 PowerPoint-based. A picture is worth a thousand words in
- 12 this arena, so we need to get it up there.
- 13 (Brief pause in the proceedings.)
- MS. STERLING: Well, let me just say that for
- 15 the last year, OPP has been engaged in really kind of
- 16 rethinking management -- performance management and
- 17 accountability. And the first place that we started with
- 18 was to go to Jim Jones and say, so what's your goal for
- 19 this program?
- 20 And you'll see from your slide that the goal is
- 21 to protect public health and the environment by ensuring
- 22 pesticides and alternative are safe and available for a

- 1 healthy America. From that, a year ago, we took out
- 2 three mission areas. We discerned three mission areas.
- 3 One is, protect human health. The second is --
- 4 ah, your esteemed colleagues here, let me just point that
- 5 out. And the next -- the next slide, please. So,
- 6 protect public health, protect the environment, and the
- 7 third one we called other benefits and I'm going to call
- 8 it other benefits as we go through here.
- 9 But let just tell you why we call this other
- 10 benefits. And that is because in the agency we've made a
- 11 case, we know that protecting human health and protecting
- 12 the environment are benefits of our program. These are
- 13 benefits above and beyond those benefits. So, we think
- 14 we have -- yesterday, the work group came up with a
- 15 neater name for it, but for today my site still show it
- 16 as other benefits. So, please bear with us as we go on
- 17 to that.
- Next slide, please. One of the things that we
- 19 struggled with as a work group is just understanding the
- 20 context. So, I'm going to get up and see if I can --
- 21 this isn't going to stretch enough, so okay. I can cover
- 22 it, yeah. You think so? Well, let me try because it's a

- 1 little bit easier if I kind of show you.
- 2 Over here we have the strategic plan. That is
- 3 currently on the Web for everybody to comment -- public
- 4 comment. It's the agency's strategic plan. It's the
- 5 draft plan for 2006 through 2011. It's just what any
- 6 other organization would have. It's a strategic plan
- 7 talking in big pictures about what we want to accomplish
- 8 between now and 2011. That's important because you'll be
- 9 hearing more about strategic planning measures as we go
- 10 through here. The strategic plan as I've kind of
- 11 indicated here is done -- generally it happens in EPA
- 12 every five years.
- In order to carry the strategic plan out, you
- 14 have to go -- we do annual planning and budgeting, and
- 15 that is in 2007 we have this much money and we're going
- 16 do these kinds of things. Budgeting for the Federal
- 17 Government is kind of interesting. I've talked to some
- 18 of my friends in public industry and they're kind of like
- 19 freaked out by it because at any one time we're dealing
- 20 with three budgets.
- 21 The current budget -- I love this term -- we're
- 22 executing the '06 budget. Don't you just love that term

- 1 "executing the budget"? Then '07, we're out there, it's
- 2 been presented. The President presented it to the
- 3 Congress and everybody. And we're working on developing
- 4 it and getting it nailed down for '07 next year, which
- 5 starts in October, of course, for us.
- 6 And then we also have '08. We have to be
- 7 developing what the President will show in the early part
- 8 of 2008 -- of next year, 2007. So, he's presenting 2008.
- 9 So, at any one time, we're working on three budgets. So,
- 10 if we give you a stare and say what do you mean by
- 11 budget, you might want to -- that might be part of it.
- 12 It's like which budget are you talking about? Sometimes
- 13 that becomes problematic. But our strategic plan says,
- 14 in 2011, we'll do this. Our annual planning says, in
- 15 2007, we're doing this to get to our 2011 goal.
- In addition to that, we have an annual
- 17 commitment process. So, we set our goals in that second
- 18 block and this is the commitment. Okay, this is my goal
- 19 for 2007 and this is what I'm going to accomplish. That
- 20 part of the process heavily involves the regions and a
- 21 commitment system that we have with our regions.
- Part of what goes into that annual commitment

- 1 process are what the headquarters offices do up as a --
- 2 it's called the National Program Guidance. The National
- 3 Program Guidance for us goes out every three years. OPP
- 4 works it with OECCA (phonetic). It goes out jointly and
- 5 it says, regions, this is what we want you to work with
- 6 and we want the states to work with you in this way. So,
- 7 it's kind of all fits together.
- 8 The last one is -- there are lots of different
- 9 terms there, but, in fact, what that is -- that last
- 10 block is just evaluation. That's ongoing all the time.
- 11 So, strategic plan is generally once every five
- 12 years. Annual planning, obviously it's annual. Annual
- 13 commitment is actually annual, obviously. And then
- 14 evaluation is routine. It may be annual, it may be every
- 15 18 months, it may be every three years, whatever makes
- 16 sense for your program.
- 17 And then something that's probably an
- 18 idiosyncrasy of EPA is this report on the environment.
- 19 You won't see this probably in another agency, but our
- 20 Office of Research and Development convenes a group of
- 21 experts to come together and talk about what are the
- 22 issues at hand and the big picture. You know, if you

- 1 think about the 30,000 foot level. This may be from the
- 2 space shuttle kind of level. You know, what are the land
- 3 use changes and where do we see this going into the
- 4 scientific crystal ball? Where is it going in the
- 5 future?
- 6 That helps to inform us in doing our strategic
- 7 plan. So, it's kind of the scientific future. All
- 8 right, so this all works together. Some of what we're
- 9 going to talk to you about today will fit in the
- 10 strategic plan column. Some of what we'll talk to you
- 11 about today fits into the -- more of the annual
- 12 performance goals.
- 13 And throughout our work group, working with the
- 14 work group they kind of wanted to see how this all came
- 15 about. And what's the track, how does it track at any
- 16 one year? And you'll see here it's kind of -- it's a
- 17 multi-year process. So, it isn't quite that neat, but
- 18 that's just to kind of give it a context.
- 19 So, now I'll sit back down and go to the next
- 20 slide, please.
- 21 So, what we asked the work group to do, it's
- 22 written up here on the board. Give us advice about not

- 1 only the products that we produced, the agency produced,
- 2 that is not only just the performance measures, but was
- 3 our process for coming up with it correct? And to give
- 4 us some ideas. You know, we don't have -- we haven't
- 5 cornered -- in EPA and OPP, we haven't cornered all the
- 6 ideas of the world yet. So, we're coming and asking,
- 7 what other ideas do you have? So, let me go over very
- 8 briefly, the measures that we did come up with.
- 9 Next slide, please. First, mission area is
- 10 protect -- that I'm going to talk about is protect human
- 11 health. Jim has named a senior executive to each of this
- 12 mission area groups. It's kind of like a champion or an
- 13 executive lead we call them now. They get tired of the
- 14 Wheaties jokes, so we've changed the title to executive
- 15 lead.
- 16 And for Human Health it's Debbie Edwards. So,
- 17 that group that was actually -- Rich Dumas and Kathy
- 18 Davis led that group. They said, we really think that
- 19 there are four basic goals in protecting human health
- 20 that we have and those four goals are written up here.
- 21 So, next slide. So, in the arena of general
- 22 public, we have outlined these three goals. Now, let me

- 1 give you a teeny bit of background. You're going to see
- 2 maybe 15, 20 goals -- measures here. In fact, at one
- 3 point, we had well over 200 measures and we've kind of
- 4 weaned -- you know, kind of culled them down to what we
- 5 have here today. There's a lot more behind this and the
- 6 work group saw that. But this is just kind of an
- 7 overview.
- 8 Let me also take in as another minute and give
- 9 you the decoder ring for these slides. As it says here,
- 10 the long blocks, like HH1, those are strategic. So, HH1
- 11 and HH5 are strategic measures. They're big picture;
- 12 they speak to the program at large.
- 13 The shorter blocks really are blocks that help
- 14 us manage our program and we called those internal
- 15 measures, not that we would keep them internal, but that
- 16 they help us on an internal basis to figure out if our
- 17 program's working or not.
- 18 If there's a dotted line around it, it means
- 19 it's developmental. We didn't just deal with those
- 20 things and those measures that we could measure today,
- 21 but we dreamed about where we'd want to be in a couple of
- 22 years. So, there's a dotted around those. And maybe

- 1 some of them we dreamed about where we'd want to be in
- 2 six months, but they're dreams of measures if you will.
- And, of course, the number designations don't
- 4 really mean anything. It was just our tracking system
- 5 for keeping track of 200 or so measures.
- I do want to point out though that if you look
- 7 at the strategic plan that's on the website you'll see
- 8 HH1. And right here is written -- it's a sound byte. It
- 9 doesn't really give you the full flavor, but it's a sound
- 10 byte. That measure is based on NHANES data, which really
- 11 looks at certain chemicals in the blood from a
- 12 statistically significant sample and it's a very -- it's
- 13 a pretty -- for data that we have, it's fairly robust and
- 14 fairly well regarded. It is a CDC, Centers for Disease
- 15 Control, database that we are using. And we want to
- 16 share data. The more bang per your buck for any data is
- 17 a good thing.
- Okay, we then want to go to -- the next slide
- 19 shows infants and children. Now, this is a great example
- 20 of a strategic measure. It didn't make it into the
- 21 strategic plan, but it's incredibly important. There's
- 22 no way in the world that we're not going to be looking at

- 1 the PDP residue data for the 20 kids' foods. We are
- 2 going to be collecting it. So, I don't -- I want to make
- 3 that point because I want to make sure that you
- 4 understand just because it didn't make in the strategic
- 5 plan doesn't mean that we think it's not important. It's
- 6 just some things are better for the strategic plan, given
- 7 the goals that the agency has than others. So it was
- 8 kind of a toss-up. This one is incredibly important. We
- 9 have done it, we will do it, it's just not in the
- 10 strategic plan.
- 11 So then, if you go to the worker slide, the next
- 12 slide, we have two measures here that are related. One
- 13 relates to support of a low-rate of -- in poisoning
- 14 incidents and there's documentation about how we arrived
- 15 at those baselines and those numbers, and also,
- 16 cumulative reduction in moderate to severe incidents for
- 17 six pesticides with high incident rate.
- Okay, so those were -- we had a number of
- 19 measures for workers. Those are the ones that we kind of
- 20 really settled on in terms of the strategic plan. And
- 21 you can see that there's one that we dream of for the
- 22 future in talking about ag awareness.

- 1 Okay, on the next slide, protect human health
- 2 and public health. This is the arena where we were
- 3 putting something -- measures from our antimicrobials
- 4 program. And, quite frankly, we know that this is an
- 5 area that we want to develop much more. We feel that
- 6 there are better measures. We put this in here because
- 7 we did not want to forget putting in a measure for
- 8 antimicrobials. So, that's an area that we think will be
- 9 growing.
- This is, by the way, a process that kind of sort
- 11 of doesn't end. If you could, you know, take that -- if
- 12 we're doing a budget every single year and we're doing
- 13 five-year strategic plans, this doesn't end any time
- 14 soon. We just keep improving on it.
- So, all right, the next thing we do is we go to
- 16 the mission area protecting the environment. Our
- 17 executive lead here, no surprise, is Steve Bradbury. And
- 18 those are kind of the two goals. You know, if you're
- 19 going to look at the environment, we kind of had two ways
- 20 of capturing that protection, and you look at the
- 21 physical elements and you look at the organisms in the
- 22 environment and it's not perfect, but that's kind of the

- 1 goal system there.
- Next, please. All right. And you'll see here,
- 3 we have one that made the strategic plan. And I'm
- 4 focusing on the strategic plan ones because -- the
- 5 strategic plan measures because we're hoping that you'll
- 6 comment on the strategic plan measures. As we -- as I
- 7 get further along here, you'll see how to do that.
- 8 This one deals with EMAP and aquatic
- 9 environments. And so, that's -- we also have in here --
- 10 we think water quality is important. The states -- I'll
- 11 say that in this process, we worked heavily with all 10
- 12 of our regions. We had a lot of states involved in this
- 13 process and in terms of water -- WQ-1, 2 and 3, that's a
- 14 system that was pretty much first -- the states came to
- 15 us with that. And the state partners on the work group
- 16 for that measure area actually came up with this idea.
- 17 It's a three-tiered system. The first thing is
- 18 -- and the basics of it are, first, you'll look outside
- 19 and see what your problems are. Second, you fix your
- 20 problems. Third, you declare victory. And that's what
- 21 those three levels really amount to in the end, showing
- 22 progress in the arena that we want to go in.

- 1 Performance measurement isn't about saying --
- 2 isn't about data that you always -- it isn't about data
- 3 that you submit to a scientific journal and have peer
- 4 reviewed. Sometimes it's about that, but it can also be
- 5 about directional data. Are we going in the right
- 6 direction with our -- what we're doing and, in this case,
- 7 in water quality?
- 8 So, if we go to the next slide, we have a
- 9 measure here that is actually -- we, at first, thought it
- 10 was kind of more an internal, but in the end we decided
- 11 to put it into the strategic plan. And you'll see ES4
- 12 there is dealing with the endangered species and it
- 13 actually made it into -- you'll see it in the strategic
- 14 plan if you look at it on the Web.
- The next slide shows something -- it says new,
- 16 the one that is in the strategic plan, and it's indeed
- 17 new. It's new in terms of it wasn't developed through
- 18 our process. After we'd gotten done with our process,
- 19 the USGS came out with the National Ambient Water-Quality
- 20 Assessment. In looking at the data, Jim said, you know,
- 21 there's got to be something here. They talk about
- 22 pesticides and watershed. Let's figure out what the

- 1 story is here.
- 2 So, these -- the measures here, and you'll see
- 3 them split up, one into ag and one into urban. Those are
- 4 written up and they tell the story that comes out of the
- 5 NAWOA database.
- 6 These are all about -- by the way, all of these
- 7 measures kind of are getting at outcomes, a story that we
- 8 had to tell not just outputs. Outputs are numbers,
- 9 they're beings. It's, you know, so many of these and so
- 10 many of that. This is going further where -- what are we
- 11 doing in the environment? What's the effect in the
- 12 environment?
- So, finally, we get to our much -- our very
- 14 interesting realizing other benefits. And just because
- 15 of the name -- we've really struggled with that name.
- 16 Lois Rossi is the executive lead for this group. And
- 17 that -- the mission area developed those two broad goals
- 18 for protecting -- for the realizing other benefits.
- 19 As we go to the next slide, you'll see that
- 20 we're taking advantage of our Section 18 database. We
- 21 get a lot of good information for Section 18 and -- from
- 22 the Section 18s that we receive. And those, to the

- 1 extent that they're precursors to Section 3 submissions,
- 2 that gives us some good information to put in here about
- 3 avoided crop losses due to pest management with
- 4 pesticides.

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- 6 And that's the kind of really what we mean by
- 7 this other benefits. And I'm not going to steal Larry's
- 8 thunder about the new name, so I won't -- I'll just say
- 9 for right now it's other benefits. Are the things
- 10 that -- sure, we're doing this in a way that protects
- 11 human health; sure, we're doing this in a way that
- 12 protects the environment. But it's above and beyond
- 13 that. Benefits to society, if you will.
- 14 The next slide shows something that is kind of
- 15 developmental because we're working with different people
- 16 to get the data for this. But it basically -- as you
- 17 know, we register termiticides. That's a great societal
- 18 value when your house hasn't fell down if you have a
- 19 wooden structure. So, that's something that we wanted to
- 20 capture.
- Okay, and my last slide is, I've been telling
- 22 you about the strategic plan. This is how you can make

- 1 comment on it. I would direct you to Goal 4. OPP is
- 2 under Goal 4. It's a pretty long, complicated document,
- 3 but look for us under Goal 4, there's the web address.
- 4 And the one thing that I will say is that I've learned
- 5 from the work group members, they've taught me that some
- 6 people are website people and some people are hard paper
- 7 copy people. So, at the end of it, if you're a hard
- 8 paper person and you're on the committee, I've made a few
- 9 copies and I'll be happy to hand those out.
- 10 So, that is the OPP portion of this. And I'll
- 11 turn it over to Larry who's going to speak for the work
- 12 group.
- 13 MR. ELWORTH: I'm going to summarize for the
- 14 work group. I'm certainly not going to speak for the
- 15 work group.
- 16 (Laughter).
- MR. ELWORTH: First of all, I'd like to thank
- 18 Sherry for all the work she put into this. She had to
- 19 deal with all of us.
- 20 Secondly, I would also like to ask the members
- 21 of the work group, if you have things to add, especially
- 22 things to correct, in anything I say, please feel free to

- 1 jump in and offer those comments.
- 2 The other thing I'd like to do is say to Jim and
- 3 to your staff that this is a particularly useful exercise
- 4 for us to look at the level of detail of the work that
- 5 you're doing, and also, be willing to share it with us
- 6 when it's kind of like in an undeveloped stage. It's --
- 7 as all of you know, it's much easier to comment on things
- 8 that -- as they're in development in some sense and feel
- 9 as if you're making some comments.
- 10 At the same time, this is an enormous program.
- 11 It covers every part of the agency -- every part of OPP.
- 12 And at times, it was really baffling both the level of
- 13 detail, the amount of background documents and documents
- 14 that are in development that we looked at, and also,
- 15 understanding that there are at least, as Sherry pointed
- 16 out, three things going on. These measures have value
- 17 for the strategic plan; they're incredibly important in
- 18 the budgeting process and part process with OMB; and
- 19 also, they have real value for management.
- 20 And all of these measures are being incorporated
- 21 into those programs as they're developed. So, it's not
- 22 as if we have a starting and stopping point for any of

- 1 these that we could comment on and then look at the final
- 2 document. There's also an enormous level of detail
- 3 involved in this.
- 4 The other thing that I'd point out of the
- 5 observations that we have, we thought it was really
- 6 important to look at both the risks and benefits. And
- 7 this team came up a number of times, for example, the
- 8 benefits from the use of antimicrobials are a good
- 9 example of a benefit that's not -- it's related to an
- 10 output but it's a benefit from the availability of those
- 11 materials.
- 12 And finally, there was -- especially for some of
- 13 those older folks in the room, it was real -- I think
- 14 it's real important for the agency to make certain that
- 15 those old output measures that people are accustomed to
- 16 seeing continue to come out of the agency. Those output
- 17 measures are actually the mechanisms by which the
- 18 outcomes are produced. And, in fact, the credibility of
- 19 those outcomes are directly related to how closely they
- 20 tie into the output. Not only they're just familiar,
- 21 they're really the way in which the agency operates, and
- 22 in some ways, very differently from other parts that --

- 1 OPD operates very different from other parts of the
- 2 agency as a licensing organization.
- 3 So, we really want to make sure that
- 4 those, even though they have their limitations, that the
- 5 agency continue to rely on those and to compile them.
- The other thing that people were concerned about
- 7 a lot in reviewing the enormous amount of work that had
- 8 gone into this was continually recognizing the amount of
- 9 cost that there is involved in both developing these
- 10 measures and also in collecting the data. And so, the
- 11 work group continued to be concerned about the resources
- 12 and making sure that where resources where expended in
- 13 performance measures and in collecting data that there
- 14 was a large return on environment -- on investment in
- 15 terms of to the extent that you can look at high return
- 16 for a relatively low cost investment.
- 17 The other thing that came up over and over again
- 18 was the fact that a lot of the data, if not the majority
- 19 of the data, that the agency relies upon to actually --
- 20 to look at these measures is in somebody else's hand; the
- 21 NHNAS data, the USGS data, PDP, all that data is in other
- 22 people's hands. And it was obvious that it was really

- 1 important for the agency -- for OPP to be able to
- 2 coordinate with other agencies on data gathering. And
- 3 also, I think it's clear that it poses some problems with
- 4 the agency. Sometimes these data sets are collected for
- 5 other purposes and you're having to adapt them to your
- 6 own purposes.
- 7 The other thing about mining available data was
- 8 tied to the issue of looking at the cost of data, but
- 9 also, for example -- a good example of this issue of
- 10 mining available data and then using it as a surrogate
- 11 for outcomes is the example of the Section 18 program
- 12 where that information is directly collected in the
- 13 Section 18 submissions as to anticipated crop loss,
- 14 economic impact for those losses. And to look for data
- 15 sets like that, first of all, because it's credible
- 16 information; secondly, because it reduces the overall
- 17 burden for the agency in collecting it.
- 18 And finally, I think the other thing that we
- 19 mentioned over and over again was the need to look at a
- 20 strategic commitment of resources in developing this.
- 21 Everybody continued to be concerned that even with
- 22 pressure from OMB or the strategic plan that OPP be able

- 1 to continue to do the work it needs to do and not have
- 2 three people working and six people measuring. And if
- 3 you want to pass those direct comments onto OMB, feel
- 4 free to do so.
- 5 I'm going to go now briefly through some of our
- 6 specific comments on the three areas. And if you have --
- 7 and again, work members who have very targeted comments,
- 8 please feel free to jump in.
- 9 People who are far more acquainted with the
- 10 NHANS data set than I am were very concerned that the
- 11 agency characterize the data that's going in and any
- 12 measures that come out of that because of the
- 13 potential -- again, because NHANES is collected for other
- 14 purposes, there's a real possibility to either
- 15 overestimate what's happened or underestimate what's
- 16 happened.
- 17 The other thing that came up in our discussions
- 18 over and over again, especially on human health, the
- 19 primary mechanism by which the agency can reduce human
- 20 health risk is in minimizing exposures. But that -- in
- 21 most cases, that's the way in which the agency operates.
- 22 And so, we wanted to make sure that was recognized.

- 1 And, finally, a couple of people in our work
- 2 group were very familiar with the Poison Control Center
- 3 data and recognized that there were some limitations on
- 4 that data. But in addition to the fact that it's
- 5 important to look into the calls, apparently the
- 6 agency -- and you guys can step in on this if you want --
- 7 that OPP is doing a lot of work to actually follow up, to
- 8 really clearly and substantially clarify what the real
- 9 incident reporting is and the nature of it.
- 10 UNIDENTIFIED MALE: Larry, could I jump in here
- 11 real quick.
- MR. ELWORTH: Yeah, please do.
- 13 UNIDENTIFIED MALE: Just to follow up a little
- 14 bit on what Larry said. We use the NHANES data as sort
- 15 of an example of a database that's out there. It's very
- 16 extensive. I don't know how many of you are familiar
- 17 with it, but it's very comprehensive. But the intent of
- 18 the NHANES database is to sort of provide a general
- 19 picture of the nutritional and health status of the
- 20 general public. It wasn't designed to go look for
- 21 populations that happened to be exposed to pesticides.
- So, if what the OPP was trying to do is to

- 1 demonstrate that some of their programs are reducing
- 2 exposure to pesticides, NHANES might not provide that
- 3 data. They may be actually having that effect. But
- 4 because the data are collected from the general
- 5 population from around the country, we may be actually
- 6 missing the fact that they have a very effective program
- 7 because we're looking at the wrong population.
- 8 The converse of that is this is a very extensive
- 9 database and it really should be looked at as with the
- 10 possibility of maybe tweaking it, going to the CDC folks
- 11 and maybe adding a couple of constituents to the next
- 12 time that they do this survey, and it could be very
- 13 helpful. But this is a good example of some of the
- 14 limitations that some of these databases might have.
- MR. ELWORTH: Anybody else from human health
- 16 piece?
- 17 (No response).
- MR. ELWORTH: I'll get to the environment piece
- 19 now. One of the things that we were very concerned about
- 20 in the group was -- well, endangered species are
- 21 important and obviously the agency is spending a lot of
- 22 time on endangered species and work on those assessments.

- 1 It's important to look at other organisms that
- 2 aren't endangered to look at the overall environmental
- 3 health. Michael suggested looking at USGS breeding bird
- 4 data is an example for this information on this.
- 5 The other thing is -- Nancy is particularly
- 6 articulate on this -- looking asking OPP develop
- 7 measures for terrestrial species. Maybe this is partly
- 8 an artifact of focusing on water quality in a lot of
- 9 different ways. The focus on aquatic species has been
- 10 pretty extensive.
- 11 And, Nancy, I don't know if you want to say
- 12 anything more about that in particular?
- MS. GOLDEN: I think that covers it up. I think
- 14 if you just look back at the measures, they are all
- 15 aquatic-based. And we did talk about the fact, one of
- 16 the reasons for that is there's just a lot more data out
- 17 there for that now. So, we're talking about, you know,
- 18 developing measures for terrestrial ecosystems. Maybe
- 19 this is the place (inaudible) now to start thinking about
- 20 it and start seeing where we can mine the data and
- 21 starting with things like the breeding bird survey data.
- 22 Michael, did you want to hold that up?

- 1 DR. FRY: Yeah. I mean the breeding bird survey
- 2 data, like the NHANES data, is collected for other
- 3 purposes by USGS. And it's, in many ways, confounded so
- 4 that a great deal of interpretation has to be done with
- 5 it. But it is, by far, the best data and long-term data
- 6 since 1966 on terrestrial organisms, birds in particular.
- 7 So, that can be used but it certainly it has to be
- 8 interpreted right.
- 9 MR. ELWORTH: Thanks. I'll change to other
- 10 benefits or the area formally known as other benefits.
- 11 Everybody -- and this -- I know that this is a
- 12 kind of term of art of last refuge. In the development
- 13 of these, people were concerned that other benefits --
- 14 using that terminology suggested that there were just
- 15 some other stuff we looked at and marginalized.
- So, given the fact that OPP is unique and
- 17 deliberately licensing things that are meant to
- 18 accomplish specific tasks, for lack of a better term at
- 19 the moment -- but we thought it was pretty good -- value
- 20 of pesticide availability. This is not a formal
- 21 recommendation to OPP. It's just like a direction to go
- 22 with this.

- 1 UNIDENTIFIED MALE: You can use it if you'd
- 2 like.
- MR. ELWORTH: Yeah, yeah, yeah. We have
- 4 copyrighted it. Just in case, just in case.
- 5 (Laughter).
- 6 MR. ELWORTH: In looking at this, our sense was
- 7 that it was the least developed of the mission areas.
- 8 And number one needs more measures developed, and also,
- 9 on some of the stewardship activities much more -- God, I
- 10 can't believe I'm going to say this -- robust measures
- 11 need to be developed especially on things like the
- 12 stewardship activities, perhaps on applicator training,
- 13 on areas that are important to ensuring that pesticides
- 14 are used safely or reduced risk practices are used, but
- 15 don't necessarily show up as -- in other parts of the
- 16 measures.
- 17 And we also wanted to encourage OPP to look for
- 18 additional ideas in measures. For example, being that
- 19 there's an enormous amount of scientific research and
- 20 data that's been developed on areas like resistance
- 21 management, which is a real important piece of using
- 22 pesticides effectively, minimizing their use, retaining

- 1 the effectiveness of specific registrations that are real
- 2 important but we haven't really captured, and so, look
- 3 maybe first of those areas where there's a lot of
- 4 scientific information and a lot of people available and
- 5 data already. But we'd really encourage the agency to do
- 6 this.
- Another area, for example, would be measures of
- 8 IPM (phonetic) in schools where there's a lot of work
- 9 that's already been done on that, a lot of it supported
- 10 by the agency. But certainly it would be an indicator of
- 11 deliberate activity that, of course, has human health and
- 12 environment impacts but is much more of a stewardship
- 13 kind of thing.
- Okay, next step. We are in the middle of
- 15 finishing our work report -- our report from our work
- 16 group, and we've got some comments to incorporate and
- 17 reconcile. We should be done with that soon-ish.
- 18 There are some other things that we identified
- 19 that we thought would be important to continue to do.
- 20 One is to continue to stay in touch with OPP as key
- 21 issues develop in either the process -- and again, we
- 22 looked at both substance and process of performance

- 1 measures where an outside group of stakeholders could
- 2 provide specific advice. We want to make sure that that
- 3 -- that OPP was in a position to avail itself of that.
- 4 Secondly, we thought it was important to have
- 5 stakeholder input on reviewing new measures and also
- 6 looking at the measures as they become more finally
- 7 incorporated specifically into the strategic plan, maybe
- 8 into the other uses.
- 9 And, finally, we thought it would be
- 10 particularly important to look at how these measures are
- 11 actually used. After you use them for a while, do you
- 12 see that they were like burdensome, incredibly
- 13 insightful, or are there other either advantages or
- 14 issues involved in them.
- 15 And so, I guess our work group really wants to
- 16 say that those are important issues. It's really up to
- 17 the PPDC how -- number one, if the PPDC wants the
- 18 committee to address these, how you want to do it with
- 19 the work group or have these reports made directly back
- 20 to the PPDC.
- 21 And also, I'd like kind of just a final
- 22 observation, this is a pretty -- it's not amorphous, but

- 1 it's a big area to look at. We spent days -- a couple of
- 2 days in full work group meetings, a meeting yesterday and
- 3 several conference calls. It's not -- it's different
- 4 from the deliberations of some of the other work groups.
- 5 There's not kind of an immediate endpoint or an immediate
- 6 regulatory decision or a set of regulatory decisions that
- 7 are really directly impacted. So, we don't have any kind
- 8 of time line related to regulatory decisions for this.
- 9 But it's really obvious that this has
- 10 significant value to OPP, both in terms of articulating
- 11 how it -- what comes about as a result of its work,
- 12 obviously, in dealing with EPA but -- with OMB rather,
- 13 but also, I think, in terms of management and helping
- 14 both the agency get a handle on the work its doing, but
- 15 also maybe in helping others, mostly us, understand more
- 16 the -- both the impacts and the way the agency's
- 17 operating.
- 18 So, with that, I would open it to any other
- 19 comments from work group members and I don't know how --
- 20 I'll turn it back over to Sherry or to Jim.
- 21 UNIDENTIFIED FEMALE: Just two questions. I
- 22 know you guys started this process before the strategic

- 1 plan for agriculture came out, but how does that fit into
- 2 the strategic plan structure that you were showing us?
- 3 And then, just secondly, from the standpoint of
- 4 the value of pesticide availability is BEAD (phonetic)
- 5 going to be involved in this process?
- 6 MR. JONES: Yes, BEAD's definitely very actively
- 7 involved in it. The strategic ag initiative is something
- 8 that we've got to invest a little bit more time in in OPP
- 9 to understand what the agency is articulating in that
- 10 plan. It was initially started as a regional-based
- 11 effort and we were somewhat on the sidelines and we've
- 12 got to get ourselves on the field and figure out where we
- 13 fit into that. And we'll be doing that.
- 14 Julie?
- MS. SPAGNOLI: Just, you know -- and Sherry
- 16 noted that in the area of public health that we kind of
- 17 put something in there, but realizing that it's really
- 18 something I think we need to look further into and
- 19 develop. And you know, in the area on -- I guess not
- 20 other benefits now, what are we calling it, pesticide --
- 21 but with regard to vector-borne diseases, you know, in
- 22 addition to, you know, costs associated with vector-borne

- 1 diseases, I think we also need to look at that as a
- 2 protecting human health measure to -- obviously, there's
- 3 -- you know, there's human health aspects to that and I
- 4 really would kind of look to my other colleagues in the
- 5 public health area to say, you know, what can we do in
- 6 this, you know, from the goal of protecting human health
- 7 as it relates to public health pesticides.
- 8 You know, the agency has put out a list of
- 9 public health pests and I think now we need to, you know,
- 10 take the next step as, okay, how do we measure, you know,
- 11 the control of those pests as it relates to protecting
- 12 public health. So, I really am kind of looking to the
- 13 rest of the public health industry to kind of work with
- 14 this group to say, how can we come up with a good measure
- 15 of protecting human health from disease from public
- 16 health pests.
- 17 MR. JONES: Steve?
- 18 STEVE: Terry was next.
- 19 MR. JONES: Oh, Terry, go ahead.
- MR. TROXELL: Thank you. Looking at these
- 21 measures, of course, the OMB likes quantitative measures
- 22 and specific measures and -- but looking at the public

- 1 health measures, consideration that you made that each of
- 2 the tools, the NHANES and maybe PDP have their pluses or
- 3 minuses, some of those measures might be actually
- 4 bolstered, if you maybe leave off NHANES or the PDP and
- 5 include some other tools such as the longstanding
- 6 Tolkell-Dye (phonetic) study that FDA has. We do
- 7 hundreds of pesticides and that's gone on for I -- you
- 8 know, it's gone before I was born maybe -- no, 30 years
- 9 or so.
- 10 (Laughter).
- 11 MR. TROXELL: And it's another benchmark. And
- 12 as you say, you know, if you can look at a variety of
- 13 measures, you may be better off and get a truer sense of
- 14 -- well, find out what the real truth is on where the
- 15 levels are going.
- MR. JONES: Steve?
- 17 STEVE: One of the things that I think the
- 18 committee wanted to try to accomplish was to send a
- 19 message to OMB about this as well, and in particular, in
- 20 the area of value of pesticide availability, other
- 21 benefits, because that is, in fact, a legally mandated
- 22 requirement to license pesticides. And, in fact, you

- 1 measure that by outputs and not really by outcomes.
- The efficacy which I guess essentially, you
- 3 know, is are these products adopted by growers or
- 4 households or whatever, in fact, is a marketing issue and
- 5 you know, you need to steer clear of those kinds of
- 6 things.
- So, one of the messages that we did want to send
- 8 is you have carved out a certain amount of dollars that
- 9 are intended for the registration and re-registration
- 10 process, that really are better measured by outcomes than
- 11 they are by -- or, excuse me, I do that all the time --
- 12 by outputs instead of outcomes. And I hope you might
- 13 agree with that Jim.
- MR. JONES: You're making -- I pretty much agree
- 15 with that. Although I think if you can -- if you can
- 16 theoretically quantify them in an outcome, they got to
- 17 correlate pretty well.
- 18 STEVE: What would the outcome be?
- 19 MR. JONES: Loss avoided, more money in your
- 20 pocket, those kinds of things.
- 21 STEVE Good luck.
- 22 MR. JONES: Yeah, it's hard to do. But you --

- 1 that's why I said theoretically you can measure those
- 2 things.
- 3 STEVE: Right.
- 4 MR. JONES: But I would agree that it's a -- I
- 5 would say it's a good corollary for the outcome.
- 6 STEVE: Um-hum. Remember, you don't have
- 7 efficacy measures, or you don't use efficacy and that's
- 8 part of -- that would have to be part of an outcome
- 9 measure.
- 10 MR. JONES: Yeah, that's right.
- 11 Further on that point, this group, which I very
- 12 much appreciate the work that you've done -- I'll get to
- 13 you in a second, Jay -- seemed to struggle with the value
- 14 added and I found there to be a lot of value added to
- 15 this work group's flogging through with us the strategic
- 16 measures that we were working on.
- 17 Sherry actually gave an example yesterday that
- 18 mattered a lot to us, and I expect it mattered a lot to
- 19 many of you, is that when we initially submitted our
- 20 draft strategic plan to the Chief Financial Officer which
- 21 is the group in EPA that manages this, they said, we're
- 22 not -- you can't have measures around other benefits.

- 1 And we said, well, you know, a lot of what we do has to
- 2 do with delivering these to other benefits.
- 3 And it was that we had this group giving us
- 4 advice saying, that's a big part of what you do, we don't
- 5 think you've done it well enough in your strategic plan,
- 6 that turns out to be very helpful to us in our discussion
- 7 with OCFO about the importance of having that as part of
- 8 our strategic plan.
- 9 And, also, having a number of people who are not
- 10 in it day-to-day trying to work through the issues
- 11 confirm some of the struggles we were having, there's a
- 12 lot of value in that. And I think that you identified
- 13 and had observations that were very consistent with many
- 14 of the observations that internally we were identifying.
- 15 And, again, that provides a lot of value, even though it
- 16 may not feel when you're doing it as it being a value-
- 17 added activity.
- 18 So, I personally appreciate quite a bit the
- 19 efforts this group has made so far.
- 20 Jay?
- MR. VROOM: Oh, I think this is a good start,
- 22 but by no means does it feel to me like, number one, that

- 1 we as an entire PPDC got this far enough in advance, with
- 2 all due respect, to the timing of when the group -- the
- 3 subgroup was able to kind of get this finalized to soak
- 4 on it. But as -- there are a number of points of
- 5 reference here in the earlier comments that I think are
- 6 all individually, if not cumulatively, good arguments for
- 7 why this group needs to continue and that entire PPDC
- 8 should stay focused on this for at least a couple of more
- 9 meetings.
- And, to me, my expectation was that when we were
- 11 getting to the point of having some satisfactory
- 12 accomplishment at the PPDC level would be making a
- 13 recommendation to you and onto more higher agency
- 14 management to consider changes to the EPA strategic plan
- 15 and performance measures that are much more precise and
- 16 clearer than what we have in front of us right now.
- 17 And I agree that it's not easy to quantify or
- 18 get agreement around the quantification as Steve was
- 19 suggesting, but I think it's a great example of a place
- 20 where greater coordination and cooperation between the
- 21 agency and USDA can provide some performance measures
- 22 that will benefit both organizations going forward.

- 1 An example that I didn't see referenced here
- 2 would be the benefit to society and the environment from
- 3 reduced soil erosion and improved water quality through
- 4 the use of herbicides. I don't think that's anywhere
- 5 captured in the performance measures that the agency sets
- 6 out and reports to OMB today. There have got to be
- 7 dozens of other examples of major environmental
- 8 indicators like that where that kind of data is widely
- 9 available in USDA sources and can be brought together
- 10 with the EPA information and all come together to make a
- 11 point at OMB.
- MR. JONES: Why don't I suggest -- oh, Jennifer,
- 13 and then suggest the (inaudible).
- MS. SASS: Well, I was going to suggest some
- 15 performance measures, but if you want to go on, I mean, I
- 16 can wait.
- MR. JONES: No, go ahead.
- MS. SASS: Just things that came to my mind
- 19 because I have to admit Jay's example did not come to my
- 20 mind.
- 21 MR. VROOM: You were in agreement with it this
- 22 morning (inaudible).

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1
             (Laughter).
2
             MS. SASS: But the questions that I'd want to
3
    answer, and realizing that you need to also answer those
4
    OMB questions and as a PPDC we should be helping you, I
5
    want to just quickly reiterate going back to looking at
6
    the market usage trends and analyzing those, getting the
7
    data, updating that report and then analyzing those by
    the different categories. So, not only do -- but where
8
9
    the OPs hopefully have been reduced and then the
10
    carbamates and then also where other less toxic ones have
11
    come up.
12
             Also looking at -- instead of looking at your
13
    registrations and tolerances by number, start to see if
14
    the number of tolerances for the more toxic, the more
15
    harmful pesticides have been reduced and the number of
16
    tolerances or registrations for their reduced
17
    alternatives has increased, to actually look at the
18
    ratio, rather than just saying, we've got -- because I
19
    looked at your reports, and you've just got more things
    out there. And I know that's not true. I know you've
20
21
    done better. You know, you have a more refined approach
22
    than that.
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- 1 Also, the cost of testing. You guys have
- 2 done -- and EPA has done an incredible effort at moving
- 3 towards reduced costs of testing to try and get data in,
- 4 looking at tiered testing and going to alternative
- 5 testing strategies. And I know that you're still engaged
- 6 in that process. And I know you also have reduced
- 7 testing burdens for the reduced risk alternatives and
- 8 also a fast-track registration. There's got to be costs
- 9 associated with that and reduction in costs. So, maybe
- 10 ask the people that are doing those tests, which are
- 11 around this table a lot of them, and hopefully there's
- 12 been a significant decrease in their cost for testing.
- 13 If it hasn't, we should do a better job to make sure that
- 14 it has.
- UNIDENTIFIED MALE: (Inaudible).
- MS. SASS: Yeah, it hasn't? Don't tell OMB
- 17 that.
- 18 UNIDENTIFIED MALE: Well, we are right now
- 19 (inaudible) discussion.
- 20 MS. SASS: But those numbers should be there and
- 21 we should all know that, and then we should work on, you
- 22 know, reducing the testing burden by getting better, more

- 1 adequate testing. I mean, I have ways to do that which
- 2 is moving towards independent testing. But I might think
- 3 those kinds of things are where your numbers are going to
- 4 be, and you should take a look at those.
- 5 That's -- oh, water contamination trends by
- 6 pesticide and by classes. And that's it right now.
- 7 MR. JONES: So, what I would suggest -- thanks,
- 8 Jennifer.
- 9 The work group has got to pull together a
- 10 report. They actually have a draft report, so it's not
- 11 as if it's going to start typing away tonight. They've
- 12 got a draft report. They got to refine it and finalize
- 13 it. We've got a time need that is sooner than I think
- 14 most of you prefer to have to deal with. And that is
- 15 that right now the strategic plan is out for comment, and
- 16 that comment period is going to close in about six weeks.
- 17 It would be most useful, for you as well as us, for us to
- 18 have the final report to be part of the agency's
- 19 finalization of the strategic plan.
- 20 That doesn't mean that we should -- can or
- 21 should stop working on these things. As Sherry said,
- 22 this is a continuous effort. We've got -- we clearly

- 1 have got to improve our measures whether they're in the
- 2 current strategic plan or they're -- we're going to get
- 3 better measures for the successive strategic plan.
- 4 So, what I would suggest is if the work group
- 5 could finalize the report in relatively short order, and
- 6 then we can circulate it to the full committee. And that
- 7 before the agency, you know, went after the comment -- or
- 8 before the comment period closes, we then would convene a
- 9 conference call and see if the PPDC is willing to
- 10 recommend to the agency the contents of this report.
- 11 So, if that -- one sort of -- from a people who
- 12 are managing the -- are going to be doing this work, do
- 13 you think you could finalize the report in the next week
- 14 or two?
- 15 UNIDENTIFIED MALE: Gary's looking down.
- 16 (Laughter).
- 17 UNIDENTIFIED MALE: I don't know. In the next
- 18 week or two?
- MR. JONES: Week or two, two weeks maybe.
- 20 UNIDENTIFIED MALE: (Inaudible) comment
- 21 (inaudible).
- MR. JONES: Right. Yeah, we'll be able to do

- 1 our end. And then we would then circulate it to
- 2 everybody at this committee and give everyone a couple of
- 3 weeks to look at it. We would then have a conference
- 4 call basically asking, you now, is the -- does the PPDC
- 5 want to recommend this report to the agency or with some
- 6 caveats or additions, addendums or not. Which if the
- 7 PPDC does do that, we will then be able to use that in
- 8 our -- with the -- you know, in our discussions within
- 9 the agency about some of the basis for why we are
- 10 comfortable or not comfortable or want to change aspects
- 11 of the strategic plan.
- 12 That being said, I do encourage all of you
- 13 independently to look at the strategic plan and to
- 14 independently make any comments that you want to
- 15 regarding limitations or things you like about it, things
- 16 you'd like to have changed about that plan. Okay?
- 17 UNIDENTIFIED MALE: So, do we want to -- how
- 18 does the PPDC want to deal with kind of next steps then
- 19 in terms -- beyond the report?
- MR. JONES: Well, that's something I think that
- 21 we should, at the agency, think about, what could we sort
- 22 of get -- because I do think that we're -- we're going to

- 1 go -- we're going have a fair amount of involvement in
- 2 trying to refine some of those elements that do not have
- 3 very solid data right now that they're -- Sherry referred
- 4 to as developmental. And then we've got to start
- 5 measuring against many of these. And, finally, we've got
- 6 to continue to think about basic improvements.
- 7 But I'd like to get through sort of the agency
- 8 finalizing the strategic plan before we -- we'll have
- 9 this as an agenda item for our next PPDC.
- 10 UNIDENTIFIED MALE: Okay.
- 11 MR. JONES: Talking about -- the question being,
- 12 so how does the PPDC want to engage on the strategic
- 13 measures prospectively.
- 14 UNIDENTIFIED MALE: Okay, that's a good idea.
- 15 And we're also very, very cognizant of the fact that work
- 16 groups require fair commitments of staff time as well.
- 17 So, if there -- whatever is the most efficient way to do
- 18 it is fine.
- 19 MR. JONES: All right. Well, thank you very
- 20 much. That's good.
- Okay, our fourth work group presentation is
- 22 going to be around worker safety. Kevin Keaney, the

- 1 Branch Chief in the Field and External Affairs Division
- 2 is going to chair the session. Tee it up.
- MR. KEANEY: I'll be presenting some overview
- 4 and background leading into then presentations from the
- 5 work group members on their perspectives from their
- 6 various segments that they would represent, and Lori
- 7 Berger, Chuck Andrews, Amy Liebman and Amy Brown will be
- 8 following me with presentations regarding yesterday's
- 9 work group session.
- Just to review of the role of the workgroup,
- 11 it's primarily consultation to identify issues and to
- 12 highlight the issues and, in a sense, rank the issues of
- 13 concern to supply support information if they can, to
- 14 review the materials as we're developing them, in the
- 15 coordination, providing information to their
- 16 constituents, and then getting, in return, inputs and
- 17 comments that we can use in the work group and in our
- 18 regulatory deliberations and developments.
- 19 And, mainly, the burden here is for us and the
- 20 work group and their segments that they represent to
- 21 continue to engage with us in this iterative process as
- 22 we're developing and modifying our approach to the

- 1 various issues and to help by responding to the evolving
- 2 regulatory options and regulatory language that we're
- 3 framing out.
- 4 Now, just to again, to review a point of the
- 5 need for regulatory change -- and this was presented to
- 6 you, I think, at the last session where we -- or the
- 7 session in which we agreed to form a work group. The
- 8 intent in addressing these regulations, the regulations
- 9 for agricultural worker protection and the regulations
- 10 for the certification of applicators and then the
- 11 necessary change to the labeling regulations, would be to
- 12 reduce risk, to bring program and improvements and to
- 13 bring program efficiencies.
- 14 It's essentially closing gaps in the intended
- 15 protections given that the regulations -- one regulation
- 16 is quite old and the other is in need of clarification
- 17 and some change. Address issues that have occurred and
- 18 brought to our attention since the implementation of the
- 19 programs and the regulations respond to the stakeholder
- 20 needs since we did have a fairly extensive year's worth
- 21 of program assessment activity involving external
- 22 stakeholders and our co-regulator partners in looking at

- 1 these regulations and programs, and to raise to the
- 2 minimum standard. Particularly in the certification
- 3 area, the states have far outdistanced the federal what
- 4 is -- what we would purport to be the federal minimum.
- 5 Good government would require us just to look at
- 6 programs regularly anyway and we intend to do that and we
- 7 intended to do this in a process that brings clarity and
- 8 transparency to all that we're doing. So, we had a
- 9 number of public meetings, we're having these meetings,
- 10 and in any forum we can we're taking the opportunity to
- 11 discuss the variety of changes that we're considering.
- 12 And then program efficiencies, we want to
- 13 improve the federal standards that -- to aid states in
- 14 reciprocity concerns and to bring clarity to the rules
- 15 and the programs that we're implementing.
- Now, to look at the specifics just very quickly,
- 17 and this is in your material, the certification area,
- 18 this particular regulation, we have a set of changes and
- 19 the total set of changes involves regulations and label
- 20 regulations. There's about 24 issues that we
- 21 highlighted.
- 22 And in the material that we sent to the work

- 1 group and presented to you folks earlier, there's much
- 2 more detail and depth obviously in what's being proposed
- 3 or considered. But this is sort of capturing the higher-
- 4 level intent in expanding coverage and raising competency
- 5 standards for applicators.
- 6 So, we are considering expanding the range of
- 7 uses that will be covered and those that will be required
- 8 to demonstrate competency, to better define the under
- 9 supervision provision in the regulation. Because as it
- 10 exists now, you can have a certified applicator and any
- 11 number of people who could be under his supervision or
- 12 under the person's supervision and the -- in the
- 13 regulations it's a fairly vague notion of supervision
- 14 described.
- We would like to deal with dealers and also deal
- 16 with the folks that are training workers and establish
- 17 some sort of competency level for those who are training
- 18 workers in safety areas; set a minimum age for
- 19 occupational uses of pesticides that are covered by this
- 20 regulation; require testing of -- or require some
- 21 competency gauge, which testing may be one, for
- 22 occupational users; and set specific requirements for the

- 1 testing if that is the competency gauge; establish
- 2 competency requirements that are consistent with the
- 3 risks involved; and better define the notion of
- 4 recertification and the process to ensure quality
- 5 assurance in recertification programs. As it exists now,
- 6 recertification gets a passing mention in the regulation
- 7 and it is essentially left to the states to determine the
- 8 program and the requirements for recertification.
- 9 In the areas of efficiency, we do want to update
- 10 the plans, state plans, tribal and territorial, state
- 11 plans for certification, and develop standard
- 12 certification categories at the federal -- for the
- 13 federal minimum, and, obviously, assure program
- 14 accountability with various reporting systems and
- 15 oversight and accountability measures.
- In the Ag Worker Protection Regulation, we are
- 17 responding to our own concerns and concerns of a number
- 18 of stakeholders to ensure meaningful hazard communication
- 19 is incorporated in the regulation and in the field
- 20 programs.
- We do want to ensure meaningful training and
- 22 address training content, the grace period or the period

- 1 before which a person needs to be trained and the
- 2 intervals between training and address those issues.
- We do want to require, again, in this area and
- 4 as was mentioned earlier, we want to ensure that there is
- 5 some degree of competency in those that are training --
- 6 doing basic safety training and -- so this addresses some
- 7 of the work that came out of our assessment activity in
- 8 which we developed a fairly substantial training -- a
- 9 training program that we and others felt might be a good
- 10 avenue to take to ensure competency in those that are
- 11 training.
- 12 Establish a training and reporting system as
- 13 verification of training. Now, it's a voluntary program
- 14 and it's a -- there's been a lot of focus and a lot of
- 15 attention brought to our attention in this area and the
- 16 need to relieve the burden on workers and employers as
- 17 relative to training and have -- by having a very -- a
- 18 robust verification system. And protect children from
- 19 pesticide treated fields.
- In the efficiency area, there are certain
- 21 provisions in the regulation now that need clarification.
- 22 There's passing reference to closed systems, respiratory

- 1 protections, and so on that certainly need much more
- 2 explanation and definition in the regulation and we would
- 3 intend to do that.
- 4 There are an array of exceptions that are, in a
- 5 sense, apart from the regulation. We want to incorporate
- 6 those where appropriate in the regulation and be much
- 7 more clear about the extent of the exceptions and
- 8 variances that are in the regulation.
- 9 There is a proposal or there's consideration of
- 10 exempting crop devices and aerial applicators from the
- 11 worker protection regulation, but incorporating them much
- 12 more specifically in the certification regulation.
- 13 There's a consideration of requiring handlers as
- 14 -- under -- the labor pool under this regulation is
- 15 broken into workers, field workers and handlers,
- 16 pesticide handlers who mix, load and sometimes apply
- 17 under supervision. And we would like to have those
- 18 handlers be considered something akin to an apprentice
- 19 level or lower level or a technician level on a
- 20 certification regimen.
- 21 Handlers face a much more -- much more of a risk
- 22 profile akin to applicators than field workers. So, we'd

- 1 like to make that distinction and have the handlers have
- 2 some competency gauge for their working in that area.
- 3 Always a good thing, express the regulations in
- 4 plain language, and I challenge anyone to read the
- 5 Agriculture Worker Protection Regulation and assert that
- 6 it's in plain language. So, we'd like to try to address
- 7 that.
- 8 And, obviously, assure program accountability by
- 9 whatever measures and availability of measures we have.
- I said that whatever goes on in changing the Ag
- 11 Worker Protection Regulation or the certification
- 12 regulation has to be carried out by changes in
- 13 labeling -- in the labeling regulation rather. So, those
- 14 with -- that's another regulation that would -- exercise
- 15 that would be affected by whatever we come out with as a
- 16 proposal for changes in the other two regulations.
- Now, we had a meeting with -- the first meeting
- 18 of the work group in February and requested -- we did a
- 19 presentation sort of more information out, a little bit
- 20 of discussion and information back in, but ran through
- 21 the array of changes and a variety of options that we
- 22 were considering.

22

1 Asked if there were questions that they voice 2 them there for discussion, but certainly send them to us if there was need for clarification, deal with that in 3 4 that meeting in February or get the concerns to us for 5 clarification, raise any other potential issues that they 6 felt weren't being covered by the 24 set that we were 7 presenting, and give us reactions to the specific 8 proposals or the issues as we were characterizing them in 9 the 24-bullet and, in a sense, one page fact sheets that 10 we presented to them. 11 Give us some documentation of the pros and cons 12 or express just concern for pros and cons in the reaction 13 to the presentation. And identifying and issues if you 14 think they were needed beyond what we were presenting. 15 The comments were received from the various 16 representatives in the work group and a number of them 17 represented the segments that were, in a sense, their 18 constituents. The AAPSE, the American Association of 19 Pesticide Safety Educators, had a consolidation of 20 comments that came back with a ranking matrix. A variety 21 of state lead agencies responded. A variety of

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farmworker representatives responded, growers

- 1 representatives, registrants, and another advisory
- 2 committee, the Office of Children's Health. Their FACA
- 3 (phonetic) sent in a specific set of recommendations
- 4 primarily for additional things to would be considered
- 5 The initial comments, you know, generally with
- 6 reservation, were supporting the intent of the activity
- 7 that we were involved in. And I don't know how many more
- 8 qualifications you could put in a bullet line like that,
- 9 but that's what it is. It's generally with reservations
- 10 there was support of the intent.
- 11 (Laughter).
- MR. KEANEY: Now, what that means is there was a
- 13 great deal of concern about detail and definition and the
- 14 prospect of where you could go from agreement with intent
- 15 to here's the machinery and it's going to, you know, be a
- 16 problem. There was concern about cost impacts obviously,
- 17 concern about adequate time for a stakeholder input.
- 18 We had -- as I said, a great deal of lead into
- 19 this with assessment activities and workshops, but now we
- 20 are getting down to the actual -- it is going to happen.
- 21 We are doing this. And how it is going to be done is the
- 22 crux. If you agree with our intent to approach some of

- 1 these issues, you may not end up agreeing with how we end
- 2 up approaching some of these issues. So, that's the crux
- 3 we're at now.
- 4 And there's concern about risk protection issues
- 5 having priority. Now, I didn't respond to this in the
- 6 work group. I mean, they all are part of the package, so
- 7 it's not as if one issue is going to, you know, go
- 8 forward without the other. It's a full package of
- 9 regulatory change we're considering.
- 10 So, we had some concern about prioritizing our
- 11 work, as it were, and so, we were trying to bin the
- 12 particular issues in a fashion and get a matrix so that
- 13 we could scope the issues that are in need for more
- 14 discussion or more detailed discussion.
- 15 And the -- for lack of any other way to approach
- 16 it, we have this sort of three-bin sat here where we're
- 17 working with set one of issues that might require
- 18 extensive work group engagement, the work group, as a
- 19 whole, engaging on these issues. Set two might be termed
- 20 a set of issues that certain segments of the work group
- 21 might have some concern about and, you know, would be
- 22 best handling it with calls and emails and then bringing

- 1 it to the whole after some of those issues were worked
- 2 through. And set three were in that bin where there's --
- 3 you know, there's not that much concern for, but there's
- 4 certainly concern for how many play out and regulatory
- 5 language, and so, it's sort of an ongoing review capacity
- 6 the work group would like to play in.
- 7 So, we, after yesterday's session, arrived at
- 8 this sort of approach to how we are going to engage in
- 9 the future. And in July, we'll distribute a set of issue
- 10 papers that deal with that higher concern array of
- 11 issues. And we'll begin in August to allow enough time
- 12 to work through the issue papers that we have on those
- 13 things. We'll, in August, have conference calls on this
- 14 first set.
- In September, we'll distribute the rest, issue
- 16 papers on the rest of the issues. And in the September-
- 17 October period, we'll determine the degree of engagement
- 18 that we'll -- we, the group, and we feel is appropriate
- 19 for that next set. And some of those may float to the
- 20 higher level where it's determined that the whole group
- 21 should be dealing with these issues and others will fall
- 22 out into -- there are certain sectors that have much more

- 1 concern about these issues and others and they would deal
- 2 with them and then the results would be brought to the
- 3 whole afterwards. In November, we'd begin distributing
- 4 some of the draft material and working on preamble
- 5 language and so forth for the group to react to.
- 6 And throughout the whole July to December
- 7 period, whatever documents, independent of issue papers
- 8 and preamble language, that we think is appropriate to be
- 9 distributed we'll distribute it for review and comment.
- 10 For instance, if we have framed out to a productive
- 11 degree the economic impact assessment or the -- anything
- 12 else that we think is appropriate to have the work group
- 13 see and give us a response we'll be distributing at these
- 14 critical junctions when we have these things.
- 15 And then, of course, that the -- if we are on
- 16 schedule, the `07 August date for a proposal publication
- 17 and entering the formal administrator procedure's comment
- 18 period. Of course, the work group and individuals in the
- 19 workgroup and anyone else can come in with their specific
- 20 comments during that period.
- Now, as a variation on this schedule, this is
- 22 the process schedule that we're on in a broad sense

- 1 within the agency. We have had the second meeting,
- 2 yesterday, of the PPDC work group. In July, we're
- 3 scheduled to begin drafting some of the regulatory
- 4 language, the preamble language that we were talking
- 5 about distributing. We will be developing more of the
- 6 economic analysis with contractor support.
- As I said, July through December, we'll have
- 8 stakeholder involvement. In November, there's the first
- 9 of the meetings that we'll have to deal with preliminary
- 10 option selection. It's a specific step in the regulatory
- 11 development process within the agency. And December,
- 12 again, if we're on schedule, there will be a final EPA
- 13 review of the state of our packages, where they are then,
- 14 and as a result of that, we'll have a redrafting of the
- 15 proposed regulation.
- And it's probably at that point where, just
- 17 administratively, we'll begin to work internally with --
- 18 that would be the point in which we will assume the
- 19 engagement with the work group would be administratively
- 20 stopped.
- 21 In February of `07, we would have a draft
- 22 regulation or draft regulations to Office of Management

- 1 and Budget, and then presumably, or this is the schedule
- 2 anyway, in August of `07, we would have -- publish the
- 3 proposed regulations for public comment.
- That's, in a sense, what we've carved out for
- 5 the activity for the work group and our engagement with
- 6 the work group. And I'll give the chair -- unless there
- 7 are comments and questions, I'll give the chair to --
- 8 well, I won't give the chair, Bob's not going to let me
- 9 give the chair.
- 10 UNIDENTIFIED MALE: (Inaudible).
- 11 MR. JONES: To clarify one thing because I think
- 12 what the work group members are going to do give some
- 13 feedback and --
- MR. KEANEY: Yeah.
- 15 MR. JONES: -- and then we'll ask the rest of
- 16 the PPDC to similarly --
- 17 MR. KEANEY: The work group member are giving
- 18 their perspective, representing their particular
- 19 segments, their perspective on the work and the
- 20 engagement we've so far. Okay?
- 21 MR. JONES: Yeah, so just to clarify On that,
- 22 Kevin just sort of summarized for you in few minutes what

- 1 the work group has been asked to think about in a lot
- 2 more depth, you know, just so you got a quick summary
- 3 about what the work group has focused on. The work group
- 4 members now -- and we try to get a representative number
- 5 of people who are on the work group -- to give their
- 6 feedback about so far what's transpired, and then the
- 7 rest of you -- we'll open up to the rest of the PPDC.
- 8 So, Kevin with -- Chuck Andrews, can be our
- 9 first? Okay.
- MR. ANDREWS: Good afternoon. My name is Chuck
- 11 Andrews, I am Chief of the Worker Health and Safety
- 12 Branch in California Department of Pesticide Regulation.
- 13 I'm also Chair of the Worker Protection Committee of the
- 14 Association of American Pesticide Control Officials. And
- 15 I am a member of the work group although I'm not a member
- 16 of this committee here.
- One of the things I'd like to do is briefly talk
- 18 about state lead agencies. A lot of you know what we do.
- 19 We regulate the use, storage and disposal of pesticides.
- 20 We're the ones that implement the worker protection
- 21 standard, as well as carry out the certification and
- 22 training program at the state level. That's licensing of

- 1 applicators, recertification. We also are involved in
- 2 continuing education, outreach and training and
- 3 compliance activities, such as inspections and in
- 4 enforcement.
- 5 A lot of states have more stringent programs
- 6 than what EPA has in place. And I think a lot of that
- 7 information has been helpful in the assessment that's
- 8 been done. There's been two assessments at the national
- 9 level. One is the assessment of the work protection
- 10 standard from the Office of Pesticide Programs and then
- 11 also Office of Enforcement Compliance Insurance conducted
- 12 a review of the program. And we were involved quite a
- 13 bit in that -- both of those assessments. And we're also
- 14 involved in the Certification and Training Assessment
- 15 Group which is providing input on changes to the
- 16 certification and training programs.
- Next slid. At this point, we've been involved
- 18 or been asked to provide consultation on the scope of the
- 19 changes to the Worker Safety Regulations. And, I think,
- 20 at this point, there's been really a request just to
- 21 prioritize what we think we need to be involved in as far
- 22 as further discussion. As Kevin mentioned, there's not a

- 1 lot of detail that's been provided, so it was real
- 2 difficult, I think, for us to get into discussions and
- 3 provide feedback until we really see what the proposals
- 4 all about.
- 5 We have some idea because of the input that we
- 6 provided during the assessment. But I think at this
- 7 point in time, it was really just to prioritize areas
- 8 that we really wanted to sit down and have further
- 9 discussions on on these concepts or issues.
- We also are going to be involved in the future
- 11 consultation, through this work group as well as through
- 12 our association, in reviewing the issue papers and the
- 13 draft regulations and all the supporting documents at the
- 14 critical junctures that Kevin had laid up on the screen
- 15 in his presentation.
- 16 My role is to coordinate with the Association of
- 17 American Pesticide Control Officials, and I will be
- 18 working with our organization to do that.
- 19 Next slid. I did want to highlight some of the
- 20 areas that we considered high priority for further
- 21 discussion and not really get into the details, since I
- 22 have about five minutes here, to talk about where we

- 1 think we need to sit down at the table and discuss the
- 2 proposals and looking at some of the options.
- 3 For applicator certification, we felt that the
- 4 issue of expand user's requirements to demonstrate
- 5 competence, that could have a significant impact on our
- 6 program depending on the scope of that. We also
- 7 identified that there are potential other options for
- 8 this. Instead of a demonstration of competence, looking
- 9 at training as what's existing now for applicators in the
- 10 agricultural area.
- 11 We also felt that better defined under the
- 12 supervision, that's the supervision standard for
- 13 restricted use pesticides, and we're recommending that
- 14 tiered approach depending on the hazards associated with
- 15 the chemical.
- 16 Next slide. Also for applicator certification,
- 17 require -- this was actually one that was moved, require
- 18 field worker trainers to be competent. Originally in the
- 19 proposal, it was to require handlers and worker trainers
- $20\,$  to be competent. This could also have a significant
- 21 impact. We need to look at how that would be implemented
- 22 in the field, and then also looking at considering

- 1 options for establishing training teaching tools as
- 2 criteria in the training program to address some of that.
- Require testing for occupational users. Again,
- 4 we need to evaluate the scope of the applicators and
- 5 potential risk for each group. There -- for
- 6 occupational, this is one area that I know some states
- 7 have training requirements for applicators or employees
- 8 who are handling pesticides. This covers not just
- 9 agricultural of course, it would cover pesticides that
- 10 are used in restaurants, the antimicrobial pesticides
- 11 used in restaurants, the pesticides that are also used in
- 12 schools, janitors using pesticides would all be covered
- 13 under this. We think this has, you know, merit, but,
- 14 again, how it's implemented is going to be critical.
- 15 Next slide. For worker protection, ensuring
- 16 meaningful hazard communications, we felt that there
- 17 needs to be a further discussion on this. One of the
- 18 things that we're interested in is looking at getting
- 19 more information about the type of information field
- 20 workers are interested in receiving and how to deliver
- 21 that. There's been a lot of outreach and -- in this area
- 22 for providing information to field workers. But, again,

- 1 I think there needs to be improvement in how the
- 2 information is delivered and really to identify the type
- 3 of information that would be useful to field workers.
- 4 The next slide, require trainers to demonstrate
- 5 competency. Again, I'd like to at least consider some
- 6 option of establishing training and teaching tools
- 7 criteria in the training program. And then, also, I
- 8 think we need to take a look at comparable programs and
- 9 other industries where training is required. Cal OSHA or
- 10 Fed OSHA have program requirements. I think that's
- 11 something that needs to be looked at for the non-
- 12 pesticides.
- 13 Next slide. Also for worker protection, require
- 14 handlers to demonstrate competency. And, again, this is
- 15 similar to previous comments that we had made. You know,
- 16 looking at training options and then, also, the scope of
- 17 the handler activities and link that to who would be
- 18 required to demonstrate competency.
- 19 Next slide. Just some closing remarks. I
- 20 think, you know, first of all, we really appreciate the
- 21 opportunity to participate in this process. I think we
- 22 have a lot of information that will be helpful to your

- 1 agency in crafting your rules because we've -- a lot of
- 2 the states, as I mentioned, have regulations in place
- 3 that have put some of these things in place for a number
- 4 of years.
- 5 I think it's important for us to focus on
- 6 program improvements that are needed and make sure that
- 7 there's good documentation for the justification and
- 8 basis for those changes. And then it's critical that,
- 9 from our perspective, when we're looking at the
- 10 regulation proposals that they can be implemented in the
- 11 field with the resources that are provided to do that.
- 12 And then we also look forward to reviewing the details of
- 13 these proposals.
- I think it's been -- at this point, we're really
- 15 looking broad concepts and it's going to, you know, be
- 16 important to take a look at the details and really see
- 17 what the impacts may be. Thank you.
- MR. JONES: Thanks, Chuck.
- 19 Lori, you were going to make a presentation now?
- MS. BERGER: Right, um-hum. My name is Lori
- 21 Berger and I'm with an organization, the California
- 22 Specialty Crops Council, and we're a coalition of

- 1 commodity groups that work together on issues pertaining
- 2 to pest management environmental stewardship. And we've
- 3 been a part of this group, and so, I wanted to provide
- 4 some of our perspectives from agriculture, mainly
- 5 specialty crop ag.
- 6 Next slide, please. Obviously in specialty
- 7 crops, field workers are extremely important to the
- 8 business we do. Worker availability is key. As you guys
- 9 have heard in the news the immigrant issues and so forth.
- 10 We need to do everything we can to have this workforce in
- 11 the field and healthy and safe. So, we have a lot of
- 12 incentives to maintain and improve our safety record, not
- 13 just the field workers but the handlers and so forth.
- 14 And our goal is to protect human health and minimize
- 15 exposure while producing excellent produce.
- Next slide, please. One of the things -- now, I
- 17 just have four slides here, so we're halfway through
- 18 already.
- 19 (Laughter).
- 20 MS. BERGER: The information that was presented
- 21 as a part of this work group was quite voluminous. And
- 22 there were 24 specific issues that were identified having

- 1 to do with worker protection, training certification, et
- 2 cetera. As Chuck said, these were very, very broad
- 3 concept. And the intent of these proposed changes
- 4 appears to be good. They're just rather general at this
- 5 time and it's going to be the details that are critical
- 6 for people at the production level, whether you're a
- 7 specialty crop or major crop. That's going to be a key,
- 8 you know, how are these things actually written up.
- 9 But there were a number of things that were of
- 10 concern. And the work group, of which there are 20
- 11 members -- unfortunately, we got limited initial
- 12 feedback. Now, there were some broad-based coalitions
- 13 like the state lead agencies, they combined their efforts
- 14 into one letter. But we really only had about seven
- 15 points of information that came into comment on this.
- The stakeholder input is going to be really
- 17 important. And the work group committed yesterday to
- 18 provide more input in the next foreseeable time frame.
- 19 But all of the stakeholder groups are going to have to
- 20 reach out and get input from their membership so that we
- 21 can have some meaningful discussion on these issues.
- 22 EPA has -- they've ranked as Kevin said,

- 1 they've put these into these bins. They've ranked them
- 2 by their workload. They've ranked them by the level of
- 3 discussion that was needed. It's been suggested they --
- 4 we have conference calls on this, have side discussions
- 5 and input, and then just general input from the
- 6 workgroup. But there is a lot there and it's going to
- 7 take a lot of people going through this and finding out
- 8 how much these things are going to cost, how realistic
- 9 are some of the proposals and so forth.
- Next slide, please. So, just the cost of
- 11 agriculture, these kind of regulations are potentially
- 12 very costly either in terms of resources to growers or
- 13 resources for the enforcement agencies. Certain things,
- 14 such as establishment of competency -- you know, everyone
- 15 wants people in the field or handlers to be competent and
- 16 trained, but there's a lot of definitions and semantics
- 17 that go along with these things.
- 18 Cost of program development staffing and
- 19 maintenance, they're heavily implied in with -- in these
- 20 issue briefs that we've been presented. There's a lot
- 21 there to -- that would need to be incorporated to make it
- 22 deliverable at the field level.

- 1 As I mentioned this morning, in California,
- 2 we've lost a major safety training program. And at the
- 3 agency level, resources are more precious. This is a
- 4 huge issue for us. And when you look at some of the
- 5 things that are under discussion, the resource concerns
- 6 are only going to continue. And this includes from the
- 7 enforcement end as well.
- 8 Next slide. Okay, so basically it boils down to
- 9 resources, resources. EPA is developing for
- 10 each one of these issues each one of the issues,
- 11 correct? Okay. They are developing an economic impact.
- 12 And that's going to be very important to the discussions
- 13 that we have.
- 14 Also, a lot of things that are proposed again
- 15 might have great intent, but are they truly enforceable.
- 16 And then, finally, I just want to underline the
- 17 fact that this is really on a very accelerated time
- 18 schedule. Of course, I can't find my calendar right now.
- 19 But groups such as commodity groups, organizations that I
- 20 work with in California, some of the broad-based
- 21 coalitions such as the Minor Crop Farmer Alliance, other
- 22 ag alliances, really need to look at these pieces of

- 1 information and provide input because it's on -- this is
- 2 on a very, very accelerated scale. So, those are the
- 3 issues and concerns that we saw thus far in some of the
- 4 changes they've been developed to date.
- 5 MR. JONES: Thanks, Lori. Amy Liebman?
- 6 MS. LIEBMAN: I have a few more slides than
- 7 Lori. And also, my presentation really is a general
- 8 consensus of a number of stakeholders, farm worker
- 9 groups, clinicians and pesticide public interest groups.
- 10 So, since our February meeting, we went out with our
- 11 charge from Bill and we did get input and here are some
- 12 of our ideas.
- 13 And also sort of in the spirit of Kevin and
- 14 trying to make the Worker Protection Standard simpler,
- 15 I'm trying to put it in some simple terms so that you can
- 16 understand the human side to it and where we're coming
- 17 from.
- 18 So, basically I want to go over these five
- 19 points looking at the Worker Protection Standard as it
- 20 deals to the post-application worker, the pesticide
- 21 handlers, looking at expanded coverage of the Worker
- 22 Protection Standard, general procedural protections and,

- 1 lastly, drift.
- 2 And some of my points are going to overlap
- 3 because I've divided it into these categories. But 1
- 4 think that you'll see that there are important things
- 5 that we continue to address.
- 6 Next slide. In the first problem we're looking
- 7 at the post-application worker, we're looking at -- the
- 8 training currently right now is inadequate. One short
- 9 training every five years is just not going to cut it.
- 10 Workers don't understand the pesticide dangers. They
- 11 don't know how to protect themselves and their families.
- 12 They're unaware of their rights. They don't know who to
- 13 go to regarding violations. And they also simply receive
- 14 a lot less training than other workers do in non-
- 15 agricultural industries.
- Next slide. So, we're asking for at least a
- 17 yearly training before they begin their work, simple
- 18 worker rights training, looking at training them on the
- 19 short and long-term health effects. We think that's a
- 20 critical sort of education point as to understanding why
- 21 you should care about protecting yourself from
- 22 pesticides. And expanded information on protection, how

- 1 to reduce exposure on the job. And again, this is
- 2 another underlying theme that the current Worker
- 3 Protection Standard does not look at, but how to protect
- 4 families and children from exposure.
- 5 We also want to get in there, as much as we can,
- 6 contact information. Where do they go to for health
- 7 services, where do they go to for legal help, and where
- 8 is the state agency that they go to file a complaint.
- 9 We also are concerned about hazard communication
- 10 and limited notification for workers. So, again, we
- 11 would like to see better hazard communications so that
- 12 they would understand at least the name of the pesticide
- 13 that they're using, the health effects, both the long and
- 14 short-terms, being better warned about the REIs, the
- 15 restricted entry intervals.
- And, also, right now -- we're not quite sure
- 17 where it goes, but we're going to keep talking about
- 18 it -- is looking at drift. Right now, we're looking at
- 19 hazard communication, there's really no information for
- 20 all site workers, for family members, and for community
- 21 members.
- What we're asking for again is, you know, more

- 1 training, but simple pesticide information sheets that
- 2 contain the name of the pesticide, what is the actual
- 3 restricted entry interval for it, long and short-term
- 4 health effects, when was this pesticide actually used.
- 5 And we really are trying very hard to look at the
- 6 information that's presented to the workers. We want it
- 7 in a language that they understand, and even in a method
- 8 that they understand. We're looking at a population
- 9 that's doing farm work that has an incredibly low
- 10 literacy level.
- 11 So, in many cases, pictures are more culturally
- 12 appropriate to getting across some of the information
- 13 about health risk and pesticide. And we'd like better
- 14 detailed restricted entry interval postings.
- We see a big problem in a lot of the early entry
- 16 exceptions and we're recommending that we strictly limit
- 17 them and prohibit early reentry exceptions for hand labor
- 18 involving any direct contact with treated plants and
- 19 services.
- 20 Another big problem, I mentioned it earlier,
- 21 when we were looking at our training is the take-home
- 22 exposure. This is still a huge route -- exposure workers

- 1 who work in the field, have pesticides on their clothes,
- 2 on their shoes. They get in the car. It's in their car.
- 3 They come home. They hug their kids. It's on their
- 4 children. It's in their homes. So, we're recommending
- 5 that there is an area needed to change, wash, and store
- 6 clothes, and we're really looking at sort of an
- 7 industrial adjustment here. And, also, training and
- 8 information looking at the training that goes out to them
- 9 on ways to protect their families from pesticide
- 10 exposure.
- 11 Another issue that we're looking at with the
- 12 pesticide handlers are -- okay, the next one is on -- I'm
- 13 going to move on to the pesticide handlers. All right,
- 14 and really we want to look at protecting them from the
- 15 most -- some of the most toxic pesticides that are out
- 16 there.
- We would really like to see what is going
- 18 on what's been going on California for 20 years and
- 19 what's going on in Washington recently is a
- 20 cholinesterase monitoring program. And that's just sort
- 21 of -- in some ways it's a no-brainer to us because it's
- 22 actually making a big impact on worker health and safety

- 1 in these two states.
- Next. Respirators, right now, the labels do not
- 3 specify when they're needed. There's words like "avoid
- 4 breathing spray drift." And that basically doesn't, you
- 5 know, mandate that they would get a respirator with
- 6 wording like that. When they do get respirators, it's
- 7 not fit-tested, and unlike other industries, there's no
- 8 sort of medical evaluation questionnaire that the workers
- 9 are given and reviewed by a clinician. So, what we would
- 10 like to see to address the respirator problem is we'd
- 11 really like to see something like OSHA has.
- 12 A lot of suggestions we're making are already
- 13 going on in places or they're being done in other
- 14 agencies and we feel that if, you know, the EPA is
- 15 mandated to actually protect workers, there's a lot of
- 16 other entities that we can look to get some of the better
- 17 standards to protect them.
- And, also, a labeling question, labels should
- 19 clearly specify when the respirators are needed.
- 20 UNIDENTIFIED MALE: (Inaudible).
- 21 UNIDENTIFIED MALE: Got all that, Amy.
- 22 MS. LIEBMAN: And another issue, and this is

- 1 similar to the post-application worker, but we are
- 2 looking at showers and changing facilitators for the
- 3 handler. We would like to see a closed mix and loading
- 4 system and, again, better training and information. I
- 5 know I keep talking about the training, but it's going to
- 6 be a huge part of preventing exposures.
- 7 Let's see. Oh, the Worker Protection Standard
- 8 is currently very limited in its scope in terms of looks
- 9 at workers, on farms, nurseries, greenhouse and forest.
- 10 And we highly recommend that we also begin looking at
- 11 lawn and landscape maintenance workers and folks that are
- 12 working in livestock and agriculture.
- 13 A lot of the workforce is actually very similar.
- 14 You're seeing the mobile, underserved immigrant
- 15 population, you know, working in agriculture, moving over
- 16 to working in landscape and construction and moving back
- 17 into agriculture. So, it makes sense that they would be
- 18 protected under the same standards.
- 19 And then, lastly, I want to mention the
- 20 procedural protections. Oh, not lastly, I have more
- 21 after this. But the procedural protections that we need
- 22 to look at. Workers are simply afraid to file complaints

- 1 and investigations are inadequate.
- I know that there's probably a huge issue that
- 3 needs to be worked on, but simple things like being able
- 4 to make an anonymous complaint, timely investigation -- I
- 5 mean, sometimes investigations don't take place until
- 6 several weeks after a complaint has been filed -- and
- 7 also looking to the state lead agency to do some better
- 8 record keeping so that we can identify some repeat
- 9 offenders.
- 10 And, lastly, this is truly lastly, I want to
- 11 talk about that problem of drift again. Human exposure
- 12 is something I don't -- that needs to be addressed in
- 13 several areas. Worker Protection Standards is one of
- 14 them. But workers both on-site -- if you're working in a
- 15 particular field by a grower might be exposed to drift.
- 16 But, also, there can be easily workers in another field
- 17 not controlled by the grower who is spraying, and those
- 18 workers need to be protected, the farmers, the people
- 19 that are living in those communities and the families of
- 20 farm workers that are living near where spray is taking
- 21 place.
- Recommendations that we have, labeling, we've

- 1 talked about that a little bit today. Better training,
- 2 buffers. And, also, I was excited to see that the drift
- 3 work group talked about case studies. I think there's
- 4 some good case studies in terms of drift from California.
- 5 We actually have people on-site. You know, we're going
- 6 to spray, are other people around; let's look at what's
- 7 happening on the ground before we put the airplane in the
- 8 air.
- 9 So, those are really -- I went through them
- 10 quickly. We've, you know, submitted some talking points
- 11 to Jim about this and we will continue to reach out to
- 12 all sorts of our constituents from the clinician side to
- 13 farmworker groups to the people working on pesticide
- 14 advocacy issues to continue to provide the input for
- 15 this.
- This is a very important time. Shelley and I
- 17 were talking that the next opportunity we will have to
- 18 look at the Worker Protection Standard, if we go as long
- 19 as we've done this time, our children will be working on
- 20 it. So, thanks.
- MR. JONES: Thanks, Amy.
- Now, I understand, Amy Brown, you are going to

- 1 give a presentation as well? Okay.
- 2 MS. BROWN: Chuck Andrews had asked me to share
- 3 some time.
- 4 MR. JONES: Sure.
- 5 MS. BROWN: But I will be very brief. I have
- 6 seven slides. And my understanding is that the EPA staff
- 7 members didn't have time to make these available to the
- 8 group today but that they can be made available if
- 9 anybody would like our slides later.
- 10 So, if we can have the next slide. That's who I
- 11 work for, whom I'm representing. There are three AAPSE
- 12 members serving on the work group. AAPSE a sister agent
- 13 or the sister association to AAPCO, which was Chuck
- 14 Andrew's group. Carrie Hoffman, Carol Ramsey and myself.
- 15 And we've been working together to get input back from
- 16 our stakeholder groups who are basically certification
- 17 personnel, so there is some lap-over with Chuck's group.
- 18 But, basically, they're more in -- the people who are
- 19 AAPSE members as well as AAPCO members are more likely to
- 20 be directly involved in training.
- 21 And then the complete trainers group, which is
- 22 mostly, but not all, extension pesticide safety

- 1 educators. We do have people from professional
- 2 associations and from private industry and from the
- 3 chemical industry who are also involved in training and
- 4 so forth.
- 5 So, we drafted a document after the first
- 6 meeting and got input back. We had a meeting, actually,
- 7 with interested members and the executive committee after
- 8 we already collected, by email, comment back on our --
- 9 from our membership on what was proposed to us at the
- 10 February meeting. And we'll continue to operate like
- 11 that. Carrie and Carol and I have split up the workload
- 12 so that we'll be taking different subject matter back to
- 13 our constituent group and getting their input as we go
- 14 forward in the future.
- But as everybody else has said or several people
- 16 have said, it's very difficult at this point to provide
- 17 meaningful and substantive comment because the issues
- 18 haven't been flushed out well enough, which Kevin pointed
- 19 out, too. So, it's hard to -- that's the reason behind
- 20 the hedging, behind that support word. We support the
- 21 intent -- AAPSE certainly does -- and the concept. But
- 22 as I think Bob Rosenberg said yesterday in our group

- 1 meeting, the devil is in the details and we'll have to
- 2 work those things out.
- 3 As I go through the next slide of slides, I'll
- 4 show you the tabular comments that AAPSE made back to
- 5 EPA. And I want to make sure that I say that areas that
- 6 we didn't identify as having a high level of benefit
- 7 directly to environmental safety or personal safety or
- 8 security might still be things that we would want to do
- 9 anyway. Maybe they would increase efficiency, but we
- 10 were trying to identify issues that we thought would
- 11 directly increase some of those outcomes that we were
- 12 talking about before. And, again, properly implementing
- 13 the changes will necessarily call for more resources from
- 14 somewhere.
- So, in the next slide, this is the first set --
- 16 oh, boy, you can't properly see that. But here is how
- 17 the slides in the next series will go. The ones in that
- 18 font that you can't see are the ones that we think need
- 19 the most level of discussion.
- (Laughter).
- MS. BROWN: But these were -- the subject matter
- 22 was covered in both Kevin's slides and in Chuck's slide.

22

1 So, I'll just very briefly say that expanding 2 the scope of the users required to demonstrate 3 competency, better definition of under the supervision, requiring trainers to be competent, although that one has 5 changed -- it changed -- we were informed yesterday that that had change since AAPSE put in our comments -- and 6 7 required testing for all occupational users and set 8 standard requirements for testing are the ones that we 9 think need a lot of discussion. 10 Those are not necessarily the same ones that 11 would have high impacts on trainers whether they're 12 extension or other trainers, or whether they would have 13 high impacts on state lead agencies, or necessarily the 14 same ones that we think would have the most direct 15 benefit to the environment and personal safety. But they 16 are ones that we think would need the most discussion. 17 One other thing I want to point out is that I 18 think that when we talk about the most significant 19 programmatic impacts, a lot of those issues would be the 20 same thing regardless of who's doing the training, 21 whether it's extension or professional associations or

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industry people or whoever is doing the training. But in

- 1 the case of extension, we have usually an agreement with
- 2 our state and with EPA to do training in all of these
- 3 areas, whereas private industry or a professional
- 4 association could opt out of it. So, it might not have
- 5 the same level of impact on those people.
- 6 The next slide is a continuation of changes
- 7 proposed. The ones here that would need the most
- 8 discussion are establishing a process to update the
- 9 contents of recertification programs and assuring program
- 10 accountability. And, again, those are not necessarily
- 11 the ones that we think would have the most impact on
- 12 programs or the ones that we think would have the most
- 13 benefit.
- 14 And if we switch to the proposed WPS change, the
- 15 last of these tables, the ones that needs the most
- 16 discussion from our point of view would be requiring
- 17 trainers to demonstrate competency, requiring handlers to
- 18 demonstrate competency and assuring program
- 19 accountability. And, again, let me stress that we're
- 20 supporting the concepts; we just want to see how they're
- 21 done.
- 22 And my last slide, AAPSE members on the PPDC

- 1 work group will continue to solicit and compile input
- 2 using this process back from our members. We're
- 3 committed. We've already notified our membership that
- 4 they're going to have to get us information back in a
- 5 very quick turnaround time so that we can provide it back
- 6 to EPA. But we're really committed to this process of
- 7 trying to stay engaged and give input back on all of
- 8 these because we think all of these changes are
- 9 potentially, at least -- at the very least they're very
- 10 important changes that we ought to be discussing --
- 11 positive, negative, with all their possible implication.
- 12 Obviously, to do that, we need advanced
- 13 distribution of the materials and I think the EPA staff
- 14 are committed to providing that to us. And, again, I've
- 15 said this before and I won't flog the horse any further,
- 16 but there will be a need for resources from all sources.
- 17 And that is not to say that EPA is the only source that
- 18 we currently use or that we envision using in the future.
- 19 But it has been a very important source that allows us to
- 20 garner those other resources to do the rest of the
- 21 programming that we do. So, that's it.
- 22 MR. JONES: Great. This topic is so complex.

- 1 It's one of the difficulties I think we have when you go
- 2 to a meeting like they had yesterday for half of the day
- 3 where I think you can begin to sink your teeth into the
- 4 subject matter. And even that, I think, people can find
- 5 so much frustrating because there's so much to get
- 6 through and there's so much to think about, to read, to
- 7 understand, and it gets really hard when you try to have
- 8 that discussion in 15 minutes in a setting like this.
- 9 So, I'd like to suggest that we try to limit our
- 10 discussion here to some of the process issues. I think
- 11 the best place to bring up the substantive issues is in
- 12 the work group. Now, at some point, when the work group
- 13 gets ready to say, you know, here's where we had
- 14 consensus and here's where we don't, because that again
- 15 is a fair point for people to express their individual
- 16 preferences outside of the work group process. But if
- 17 folks can limit this dialogue around process-related
- 18 issues or clarifying issues, and if you're really finding
- 19 yourself feeling like, you know what, I need to get into
- 20 this, then we certainly would be willing to accommodate
- 21 anyone's desire to be active in the work group itself,
- 22 where you can get into a lot of dialogue discussion

- 1 around the substantive -- I realize you've already got 20
- 2 people. So, let's see if that will work.
- 3 Larry?
- 4 MR. ELWORTH: I just want to make sure I have
- 5 something right. Is the agency moving forward on these
- 6 three areas of change and planning to propose changes to
- 7 regulations for all three of them on the schedule on
- 8 whatever the last slide is?
- 9 MR. JONES: The three broad areas, right,
- 10 without --
- MR. ELWORTH: So, the plan is to propose changes
- 12 to the regulations for certification, worker protection
- 13 and labeling changes. Is that right?
- MR. JONES: What's the third one, Larry?
- MR. ELWORTH: The labeling changes.
- 16 MR. JONES: Yes. But what we haven't decided on
- 17 is what we've -- or would propose to do.
- MR. ELWORTH: No, I'm just trying --
- 19 MR. JONES: That's what we were trying to figure
- 20 out.
- MR. ELWORTH: Going back to your --
- 22 MR. JONES: And the schedule that Kevin

- 1 presented is the schedule that we are currently planning
- 2 on operating.
- 3 MR. ELWORTH: Okay. Well, then I do have a
- 4 comment.
- 5 MR. JONES: Okay.
- 6 MR. ELWORTH: I think that -- given the time
- 7 frame that's on here is excessively ambitious.
- 8 MR. JONES: Excessively ambitious.
- 9 MR. ELWORTH: Especially because we've got -- I
- 10 see in here that what we're talking about is stakeholder
- 11 involvement. But what we've got is very -- I don't see
- 12 much opportunity for the entire PPDC to look at the work
- 13 from the work group substantively. I really think we
- 14 need to have that. So, I don't -- I'm not trying to --
- 15 MR. JONES: You would like to build in some full
- 16 PPDC review of when those work groups begin to say, you
- 17 know, here's where we have agreement, here's where we
- 18 don't have agreement.
- 19 MR. ELWORTH: Yeah, yeah, yeah.
- MR. JONES: Okay.
- MR. ELWORTH: And I don't see all that much
- 22 opportunity in this particular time line, just in terms

- 1 of the time we have available. So, I'd like that for
- 2 sure and certainly would encourage you to rethink coming
- 3 up with first drafts of language before you have much
- 4 more of that substantive involvement.
- 5 MR. JONES: Okay. Julie, and then Shelley?
- 6 MS. SPAGNOLI: I think from a process
- 7 standpoint, you know, any area that we look to expand
- 8 into expands the scope of stakeholders as well. And so,
- 9 I think, if we're going to look to expand into animal
- 10 agriculture, I think then, all of the sudden, there's a
- 11 whole new group of stakeholders and not no longer
- 12 representing the animal health industry but having been
- 13 in there, you know, knowing that the use of pesticide in
- 14 animal agricultures is primarily in farm hygiene and is
- 15 very little on animal application. So, if the concern is
- 16 exposure to animal handlers, you know, are we chasing
- 17 after maybe the wrong thing?
- 18 So, as we look to expand scope, if we're going
- 19 to look to expand scope into restaurants, we've got
- 20 another whole group of stakeholders out there that this
- 21 could impact. And I think Lori's comment, resources,
- 22 resources, resources, if it's going to have economic

- 1 impacts let's say for restaurants, are they just going to
- 2 discontinue the use of disinfectants and these cleaners
- 3 instead? And, you know, cleaning and disinfecting are
- 4 not the same thing from a public health perspective.
- 5 So, again I think we really need to look at who
- 6 are our stakeholders.
- 7 MR. JONES: Okay. Shelley?
- 8 MS. DAVIS: I just want to make three quick
- 9 points. First of all, although, in Larry's words, this
- 10 is excessively ambitious, it only seems that way if you
- 11 think you're starting today. The fact is that EPA has
- 12 been engaged in the process of reassessing the Worker
- 13 Protection Standard since, I think, 1996. And, you know,
- 14 they had two separate processes. So, from my
- 15 perspective, this has already gone on ten years. So, a
- 16 lot has been done.
- 17 Second of all, I keep hearing the word
- 18 "consensus." And I thought I heard yesterday at the work
- 19 group meeting that we were not trying to reach consensus
- 20 because as somebody said this is not a negotiated
- 21 rulemaking. And I really urge you to take our advice,
- 22 but not seek consensus from the PPDC because I don't

- 1 think that is a fruitful way of going forward. I'd love
- 2 it if we could find consensus. I doubt that we will.
- Finally, I would say I, too, thought that when I
- 4 saw 24 recommendations or issues to raise that maybe
- 5 you're biting off more than you could chew. So, I would
- 6 say if 24 turns out to be more than what you can actually
- 7 do, find and focus on the most important. How can we
- 8 most protect the workers and the handlers? And, you
- 9 know, triage it from that perspective and I think that we
- 10 can make meaningful changes.
- But, you know, from the worker perspective,
- 12 we've been waiting since 1992 for some of these things.
- 13 And, you know, so the time is now.
- MR. JONES: Thanks, Shelley.
- 15 A point of clarification, and I've not been as
- 16 elaborating as I need on so of this. We're not seeking
- 17 consensus, where we can find consensus, it's useful to
- 18 know that. And that may be a limited set. In other
- 19 cases, it's just making sure we understand where
- 20 everybody's coming from and what their issues are.
- 21 Thanks.
- 22 So far you guys are following my request very

- 1 well and speaking to process issue and giving us very
- 2 advice around process. Let's see if we can keep it
- 3 going, Sue.
- 4 SUE: Well, from a process standpoint, I want to
- 5 pick up on something that Julie said and expand on it.
- 6 And that is, you don't have the stakeholders you need at
- 7 the table. The biocides industry found that about this
- 8 rule -- I found out about it two weeks ago and have been
- 9 hollering at people since then because one of our
- 10 biocides companies got the heads up from their ag unit.
- 11 And I went through the materials that have been
- 12 shared, I guess, from the February meeting and it's very
- 13 -- your materials appear to be very schizophrenic. In
- 14 some cases, they are entirely devoted to ag workers. And
- 15 then other materials talk about all occupational workers.
- 16 And if, in fact, you're looking to expand into that area,
- 17 there are numerous stakeholders as well as numerous
- 18 issues that really have to be addressed.
- 19 Some of us would be starting from scratch having
- 20 assumed that -- certainly, if I work in a metal working
- 21 facility or in a paper mill, given the fact that I'm
- 22 already trained in handling on my chemicals under OSHA,

- 1 you know, I always thought that was probably good enough.
- 2 And to the extent that you all may think it's not then I
- 3 think -- I mean, I think we need to take a look at that.
- 4 So, I think that depending on the scope of this,
- 5 there are lots of other stakeholders who would have to be
- 6 engaged.
- 7 MR. JONES: Good point. Thanks. Cindy and then
- 8 Jose and Melody. Cindy? Oh, you're ready, Jose? Okay,
- 9 go ahead.
- 10 DR. AMADOR: No, I just had a comment following
- 11 Chuck presentation that I think had to do with process.
- 12 I think one of these things that he touched on that is
- 13 very, very important is seeking input from the users
- 14 themselves. I think he expressed it from the field
- 15 workers on what information they deem necessary.
- 16 And I don't know whether that process is in place to get
- 17 it, you know, from the people that are going to need the
- 18 information themselves.
- 19 And I think that's critical because those are
- 20 the people -- well, we're trying to get the handlers and
- 21 the applicators and all that, but the field worker, what
- 22 information is it that they want to have and how do we go

- 1 by getting them, what is the process that we have to do
- 2 that. I think that's critical to the whole process.
- 3 MR. JONES: Thanks, Jose. Okay, Cindy and
- 4 Melody.
- 5 UNIDENTIFIED MALE: We do have a pilot process
- 6 that we're involved in now, Jose, to do that relative to
- 7 hazard communication, means and modes of communication
- 8 with the workers. And we've engaged groups of field
- 9 workers in that activity.
- 10 MS. BAKER: Okay, from a purely process
- 11 perspective, Jim, I think that the point that -- actually
- 12 that Shelley just made is really the heart issue, which
- 13 is how can we most protect the workers and handlers. And
- 14 I think one of the -- and it sounds like an over-
- 15 simplification, but one of the ways we do that is get
- 16 them to follow the label. Because a great deal of work
- 17 is done by EPA in looking at what is becoming a much more
- 18 robust set of data through ag handler task force data,
- 19 through ag reentry data through new studies that
- 20 registrants do on their products to come out with a label
- 21 that has some very specific directions about what
- 22 mixer/loader/applicators do, what people do after post-

- 1 application.
- 2 And I think if the focus is getting people to
- 3 understand why those things are there and follow those
- 4 directions, then you really are getting at the heart of
- 5 how do you most protect the worker and the handler.
- 6 And then a second perspective and really out of
- 7 my role as a registrant as somebody who lives in a very
- 8 intensive agricultural community, I mean in Yuma, we have
- 9 agriculture going on year round. I've spent a year
- 10 outside of my role in Gallant (phonetic) Company managing
- 11 a migrant education program for our local school district
- 12 where we have K-12 migrant kids in our schools. And one
- 13 of the things that we implemented in the adult education
- 14 program is how do you educate parents about the risks of
- 15 what they do in their job every day and take that home.
- And so, I think we need to look outside the
- 17 traditional scopes of what can EPA and USDA do, what can
- 18 some of our local communities do? If EPA were able to
- 19 provide some documentation, some canned presentations,
- 20 some things like that, school districts are very willing
- 21 to put forth that information in their adult education
- 22 programs.

- Registrants, we do absolute training for some of our products. I know other registrants do that as part
- 3 of their stewardship programs. We go to Cochella and sit
- 4 down with the date growers and the applicators who are
- 5 using our products and say, here's what the label says,
- 6 here's why it says it, here's why it's critical that you
- 7 wear a respirator, you know, when you're mixing and
- 8 loading this product or why you take your clothes off
- 9 before you get back in your car and go home with it
- 10 And so, I think we can expand the scope of how
- 11 we do this and really have some productive things that go
- 12 on in helping educate people that the real key is follow
- 13 the directions on the label because a lot of works is
- 14 being done putting those things in place.
- MR. JONES: Melody?
- DR. KAWAMOTO: Thank you.
- MR. JONES: You have the last word.
- DR. KAWAMOTO: Thank you. I have two process
- 19 questions, but actually one of them derives from content
- 20 issue, but I'll take back the process.
- 21 The first one is about the time table. As you
- 22 have said, this is quite a complex issue or it could be

- 1 complex issues. And as all of the discussants or
- 2 presenters have mentioned that there's a great need for a
- 3 discussion with stakeholders. And as Shelley had said,
- 4 you know, we've been doing this for a number of years and
- 5 there's some kind of urgency to protect the workers. So,
- 6 I was wondering how you're planning to balance the
- 7 flexibility in time tables with the urgency and how much
- 8 flexibility is there in the proposed schedule?
- 9 MR. JONES: Well, that's one of the things that
- 10 we will -- obviously, we're hearing what all of you are
- 11 saying and we've got to take that back and think about
- 12 that internally. So, I don't think I can really answer
- 13 that right now.
- DR. KAWAMOTO: Okay.
- MR. JONES: But that's -- we're clearly hearing
- 16 that kind of -- both sides of that message. We've got to
- 17 figure out what's the right balance.
- DR. KAWAMOTO: Right. Okay, that's good.
- 19 Thank you.
- 20 And my other issue has to do with content, but I
- 21 won't discuss content here. In our first meeting of the
- 22 group, I had raised the point that there are some things

- 1 outside of recertification and training and labels that
- 2 are used to protect workers in other settings and --
- 3 including the hierarchy of controls which has eliminating
- 4 and reducing exposures, not just recertification in
- 5 training, personal protective equipment and incident
- 6 reporting and medical monitoring.
- 7 I did ask Kevin and Bill about this yesterday
- 8 and they told me that they are looking into some of the
- 9 precedence in terms of OSHA regulations and some other
- 10 activities, but wasn't reported here. So, could we get a
- 11 brief summary about what's going on in that area,
- 12 especially if this work group is particularly going to be
- 13 talking about it?
- MR. JONES: Right. I'm assuming that that will
- 15 be something that's covered in detail when you're re-
- 16 convening in August, September, October.
- 17 UNIDENTIFIED MALE: And it was spoken to in one
- 18 of the bullets in a very broad sense and clarifying some
- 19 aspects of the Worker Protection regulation when there's
- 20 just passing mention of respirators and not much more
- 21 specific mention of respirators as the OSHA standard for
- 22 fit testing and medical monitoring and so forth. So,

- 1 that would be something that will be clarified and put in
- 2 more detail.
- 3 There's reference to closed cabs, there's a
- 4 reference to just engineering controls in a general sense
- 5 which would be made much more specific so that they could
- 6 be effectively implemented, and I think that's what
- 7 Melody is alluding to.
- 8 DR. KAWAMOTO: Right, yes. That's exactly what
- 9 I was talking about.
- 10 UNIDENTIFIED MALE: Yeah.
- DR. KAWAMOTO: And I wanted to mention it just
- 12 to make sure it got into the record. Thank you very
- 13 much.
- MR. JONES: Okay, Carolyn?
- 15 CAROLYN: I have a comment that's really outside
- 16 of the scope of what everybody has been talking about so
- 17 far this afternoon, but I can't resist making it. I'm
- 18 wondering if there is any way in this process of talking
- 19 about worker's safety to incorporate education and
- 20 training and promotion of alternatives that pose less
- 21 hazards to workers.
- So, for example, the organization I work for did

- 1 a demonstration project using a green manure crop to
- 2 replace metam sodium fumigation of potato fields in
- 3 Idaho. That poses a lot fewer hazards for a number of
- 4 people and living things, but, in particular, the people
- 5 who will have to work around the metam sodium. And I
- 6 wonder, you know, if we really put our minds to it, how
- 7 often that could be done and how much of that could be
- 8 done to really increase the protections for workers.
- 9 MR. JONES: That's a good point. One of the
- 10 things that I think often gets confused when we have
- 11 discussions about the worker protection rule, the
- 12 certification training rule, is the misassumption or
- 13 misinterpretation that that's the only means by which we
- 14 do to protect workers, and it's not. Our re-registration
- 15 program has an element of it that's protecting workers,
- 16 our registration program is, our voluntary programs do,
- 17 our grant-making programs do as well.
- 18 (Brief pause.)
- MR. JONES: So, yes, those are very good points.
- 20 There are other elements of our program that are about
- 21 the things you're describing, Carolyn.
- 22 Well, that was very -- Amy, I'm sorry. You

- 1 wanted to say something.
- 2 AMY: I know, it's hard to see us over that.
- 3 MR. JONES: This is the last word.
- 4 AMY: Just one very quick response. Actually, a
- 5 lot of the state re-certification programs, that's a good
- 6 example of why we need to continue the option for re-
- 7 certification, and making it local. A lot of the re-
- 8 certification programs in a lot of the states already do
- 9 have update sessions on alternatives to pesticides. We
- 10 include that in our pesticide re-certification sessions.
- 11 We are not so narrow that we focus only on the actual
- 12 requirements, which we're tending to talk here about the
- 13 requirements because that's what you folks need to do.
- 14 But the actual broad-based educational programs that are
- 15 out there are not nearly so narrow, and that is a prime
- 16 example of their benefit.
- 17 MR. JONES: I want to thank all of the members
- 18 of that work group. I know they worked very hard
- 19 yesterday, and getting ready for yesterday, and
- 20 particularly those members who gave presentations here
- 21 this afternoon. Thanks. We have a lot to think about,
- 22 and we'll be getting back to this committee with some of

- 1 our thoughts, not today, but soon.
- We're going to, in the interest of time --
- 3 because I expect most of you would like to try to get out
- 4 of here on time, we're not going to take a full break.
- 5 So, if you need to stretch, go to the restroom, get a cup
- 6 of coffee, have a muffin if there are any left, just take
- 7 five and do that, and we're going to continue on with out
- 8 work so that we can get out of here at a reasonable time
- 9 this evening.
- 10 Okay, Bill Diamond is going to report on some
- 11 work we're doing to enhance our incident database,
- 12 something that we have committed to this group that we
- 13 would give you an update on.
- MR. DIAMOND: Thanks, Jim. The previous two
- 15 sessions talked about performance measures and worker
- 16 safety regulations in the work groups. This one is kind
- 17 of more of an alert for something that we're going to be
- 18 doing prospectively, and kind of an early warning so that
- 19 you've got an opportunity to be aware of what we're
- 20 trying to do, but also, we're going to be asking for some
- 21 input at various times.
- 22 The theme that also has come up in some of the

- 1 discussions has been one on the importance of data,
- 2 accuracy, completeness, those types of things. This
- 3 project that we're going to be trying to do a little bit
- 4 more on tries to get to that -- improvements in those
- 5 areas, and at least one narrow area in terms of
- 6 occupational incident information.
- In terms of the overview I'll give you over the
- 8 next few minutes, you start with any project, you look at
- 9 what the need is, for incident data in this case, and the
- 10 efforts to improve that in the area. You try and start
- 11 with some clarity of what the problem is or the goal that
- 12 you're going to try to get in mind. In its simplest
- 13 form, the fundamental thing that we're trying to answer
- 14 here, is the basic question for the pesticide program,
- 15 which is framed on the next slide pretty much this way in
- 16 terms of, how many occupational pesticide incidents are
- 17 there each year in the United States?
- 18 Since we've got some of the national world
- 19 experts in this room, that's obviously a very easy
- 20 question to answer, and I'll just ask if anybody's got
- 21 suggestions out of those ones that I've got up there from
- 22 1,300 to 10,000 to 300,000, what the correct answer to

- 1 that question is.
- 2 UNIDENTIFIED MALE: All of the above.
- 3 MR. DIAMOND: All of the above. Any other
- 4 questions, answers?
- 5 UNIDENTIFIED MALE: I don't know.
- 6 MR. DIAMOND: You don't know? That's another
- 7 one.
- 8 UNIDENTIFIED FEMALE: What is the definition of
- 9 incident?
- MR. DIAMOND: Well, that's a good question.
- 11 Before we do that, I'll just see if there's anybody else.
- 12 I'll ask just a person at random. For instance, if Anne
- 13 Lindsay, has an answer to that question.
- 14 (Laughter).
- MS. LINDSAY: Whatever the experts on this
- 16 committee say.
- 17 (Laughter).
- MR. DIAMOND: Absolutely correct. The answers
- 19 that we've heard try to define what the problem is, and
- 20 it's interesting. I mean, we put up the question here,
- 21 if we go over to the next slide, is that it depends.
- 22 We've got it. All of those numbers that we've got up

- 1 there are from various documents, databases, or
- 2 citations. And these aren't obviously the only numbers
- 3 that people use when they're talking about worker
- 4 incidents in this case, and we obviously had that larger
- 5 problem over all.
- 6 So, you've got things like the 1,300 number
- 7 that we've got up there is the number that comes from the
- 8 Poison Control Center data in terms of confirmed cases
- 9 that they validated through the phone calls through the
- 10 Poison Control Center System. I've put up there that
- 11 it's handlers and agricultural workers.
- 12 Some of the other numbers up there, we've got
- 13 from the center database. Other ones are from our
- 14 regulatory impact analysis that we did on the initial
- 15 Worker Protection Rule. And all of these have different
- 16 value and merits and credibility and limitations. And I
- 17 think therein lies a problem or the problem that we're
- 18 trying to talk about here, is that particularly in a
- 19 program where you are driven by sound data or the need
- 20 for accurate data, this type of confusion is very
- 21 problematic. It's very problematic in terms of program
- 22 management; it's very problematic in terms risk and

- 1 public communication; and it's very problematic in terms
- 2 of latest emphasis we've got in terms of performance
- 3 success and accountability there.
- 4 To manage the program effectively, to
- 5 communicate effectively, we collectively should be able
- 6 to answer this question without having two or three
- 7 orders of magnitude difference in terms of what the
- 8 answer is.
- 9 If you move to the next slide, when we looked
- 10 behind this sort of stuff -- because a lot of this has
- 11 been driven by our work in terms of strategic planning.
- 12 So, we've been looking at some of databases a little bit
- 13 more closely here. You end up with the usual suspects of
- 14 why you have those differences there.
- 15 You basically have multiple data sources. You
- 16 have no single comprehensive database, no silver bullet
- 17 or program really that aggregates the pesticide health
- 18 incident information much less just the occupational on
- 19 ones there.
- The databases that you do have, have enormous
- 21 variability in terms of different factors that they've
- 22 got. Some of the variables and the factors you've got in

- 1 terms of the contents of the database, the original
- 2 purposes, they were designed for different purposes.
- 3 They were, you know, not stovepipe, but in response to
- 4 individual things, and not collectively in terms of a
- 5 massive or master picture of the program.
- A number of them lack details. Some of them are
- 7 just looking for numbers, but details in terms of the
- 8 exposure cause, trends, locality, those types of things
- 9 and not within the databases, so you can't pull those
- 10 out.
- Julie hit on another one that's critically
- 12 important there in terms of what heck do you mean by an
- 13 incident. We look at these different databases, either
- 14 the history or the current expectation explanation is
- 15 they're all over the board. Some of them are just the
- 16 perception of a concern for exposure. Somebody calls up
- 17 a hot line and says, I've got this issue, I think I might
- 18 have been... At some level, that's an important piece of
- 19 information.
- The other thing, it's only one slice of the pie.
- 21 Same with some of these other ones where you've got some
- 22 real exposure, maybe no symptoms, exposure with health

- 1 impacts, but there's variable health impacts, how much
- 2 weight do you give those different things. And then you
- 3 get down to some of the databases with some of the lower
- 4 numbers where you've got confirmed health effects
- 5 reported related to a particular pesticide or pesticide
- 6 incident, and then you've got to further cut in terms of
- 7 ones that actually get into reporting systems there.
- 8 To try and get better data for all the purposes
- 9 that we've been talking about earlier and some of the
- 10 ones I've been hitting on, then you've got to work on
- 11 these underlying causes and problems here. And there's a
- 12 couple of other reasons as well if you go to next slide.
- 13 Some of them -- I won't go through all of these,
- 14 but some of the variability is what's being counted.
- 15 We've got different definitions and we know what they
- 16 mean and the different potential for exposures there.
- 17 But a lot of these databases were not designed for our
- 18 particular purposes. We're piggybacking on them. We're
- 19 trying to pull things out of them. So, the fact that
- 20 they've got no clarity amongst these types of things,
- 21 they'll sometimes mix and match different things is
- 22 important in terms of the comparability or the usability

- 1 of those databases.
- There's the issue in terms of under-reporting,
- 3 and there's under-reporting for a number of different
- 4 reasons. Obviously, there's no universal mandatory duty
- 5 to report. That's a problem if you're trying to get hard
- 6 data. Common symptoms may mask it. You can get rashes
- 7 from a number of different causes, not necessarily just a
- 8 pesticide exposure. The capacity to report incidents in
- 9 terms of knowing where to call, accessibility to some of
- 10 those types of things. Language access also have
- 11 problems. And as we've discussed repeatedly for all of
- 12 our issues, inadequate resources, getting data, managing
- 13 data, analyzing data, and maintaining data is very
- 14 expensive.
- 15 And it also goes to the issue that I had above
- 16 on one of those bullets of -- if we've got under-
- 17 reporting, then can't we extrapolate from that in terms
- 18 of the data that we do know to what we might want to know
- 19 to be able to make informed decisions. And there's no
- 20 standard methodology for that. So, you've got to work on
- 21 that as well if you want to come up with some better
- 22 credible information.

1 Let's go to the next slide in terms of if it's 2 expensive and it's hard to do, then you've got to have a 3 good justification for the importance of spending time and money on these types of things. We obviously think 4 5 It's critical to a number of our parts of the there is. 6 program. If you don't have the data, then you can't 7 carry out one of our core responsibilities. And that's that occupational users are one of the most highly 8 9 exposed and then therefore potentially at risk universes, 10 and that's a fairly core principle in terms of protection 11 there, of having good data to make those decisions. 12 There's also -- just on the fundamental things, 13 this will be a theme over the next couple of slides is 14 that if you can't know what the extent of the problem is 15 in terms of problem identification, then the rest of the 16 things in terms of setting priorities, targeting, resource allocation gets very difficult. 17 It confuses 18 with communication. We should be trying to deal with 19 problems and not arguing about the extent of a problem. 20 So, if somebody's putting out a number in terms of 21 pesticide problems or impairments or injuries or 22 incidents at a 300,000 per year level and somebody else

- 1 is talking 1,500, that's a fairly large difference in
- 2 terms of the importance and response that we ought to
- 3 have there. It muddies performance accountability in
- 4 terms of what you're trying to show for success, return
- 5 on investments and those types of things.
- 6 If you go to the next slide, specifically in
- 7 terms of how we use this information, the most important,
- 8 in our mind, is the programmatic risk reduction. And
- 9 that's most importantly in the area of risk assessments
- 10 and risk management decisions, critical data driven
- 11 areas.
- 12 On the other side, it's enhancing incident
- 13 avoidance and response once it happens in the field in
- 14 those circumstances, how we can better educate and
- 15 target. That's critical.
- 16 The other secondary things, but important in
- 17 terms of people understanding and therefore having
- 18 effective control of their own risks and input to the
- 19 program, are risk communication, nature, extent and
- 20 severity of incidences is important for people to
- 21 understand and therefore be comforted that they're not at
- 22 risk or be concerned because there is a potential for

- 1 risk there.
- 2 Performance accountability, we've talked about.
- 3 And then in terms of the compliance end of it, obviously,
- 4 it should help in forming our targeting for enforcement
- 5 and compliance activities as well.
- 6 Next slide. If you look at where we can go from
- 7 here, and I said that -- we're looking at one particular
- 8 project, that given the need and what we're trying to do
- 9 in terms of move forward in the future, then what we're
- 10 going to try and do is undertake several activities to
- 11 try and make better use of the incident data, existing
- 12 incident data, improve the consistency and the
- 13 meaningfulness of the communication on what these
- 14 incidents are, and then improve the quality of the data
- 15 that would affect those first two and also maybe
- 16 potentially expand the nature and the quality of the
- 17 information to inform those decisions.
- The means of it is to try and do some additional
- 19 analysis of the data that exists and feed into our
- 20 internal processes, to try and integrate it with the
- 21 performance accountability system. I'll talk a little
- 22 bit about that -- you've already heard on in Sherry's

- 1 presentation. Strengthen the incident data sources.
- 2 And then the last one is the last one is I'll
- 3 finish up, what we're going to be asking you for some
- 4 input on, is preparing a report on occupational
- 5 incidents, how can we better present this information.
- 6 One, as communication device, but also as a forcing
- 7 mechanism so that we can see if we can work out some
- 8 better consistency amongst us all in these areas.
- 9 The next slide in terms of the activities to
- 10 date has been focused over the last year or so on the
- 11 strategic plan accountability measures target activities
- 12 that Sherry talked about the earlier. In developing the
- 13 worker safety component of that project in terms of what
- 14 we should measure and how effectively we should measure
- 15 that or can measure that, we look first to what the
- 16 sources were for the data. We just didn't talk -- look
- 17 at the existing ones. So, we did a comparative analysis
- 18 of the strengths and limitations of the occupational
- 19 incident databases. And I'll talk in a minute as to the
- 20 ones we looked at.
- Out of that, we did a calculation of what we
- 22 think a ballpark figure is for the national potential

- 1 pesticides risk events are. I'll talk a little bit more
- 2 about that in a minute. In terms of so what are we
- 3 starting from and what's the baseline here.
- 4 And then the worker strategic goal that you saw
- 5 earlier, but not quite as much detail here, is that
- 6 through 2011, starting with our new strategic plan that
- 7 will be adopted at the end of this year, the goal is to
- 8 protect those occupationally exposed to pesticides by
- 9 improving or sustaining the extremely low rate of 3.5 or
- 10 less incidence per 100,000 potential risk events.
- Now, we've distributed this in the past and I'm
- 12 not sure how many of you looked that closely at it. But,
- 13 basically, what it's trying to indicate is that numbers
- 14 alone without context don't give you a lot of meaning.
- 15 And there -- it also tries to get across a point that
- 16 there is no final goal line here. You don't, like a
- 17 regulation, put it out, promulgate it, the project is
- 18 done.
- 19 Protection is a constant vigilance type of
- 20 activity. And if we are going to try and recognize that
- 21 there's been a lot of work going on to reduce incidents,
- 22 establish a level of protection, but if you don't

- 1 maintain those things or improve them around the edges,
- 2 then you got the potential to increase the risks and
- 3 (inaudible) almost gets you there.
- 4 Also, the last point there is that those
- 5 activities not only gave us some ideas in terms of maybe
- 6 potential path forward, but highlighted for us,
- 7 particularly in the strategic accountability area, maybe
- 8 the deficiencies or the limitations in the existing
- 9 activities we've got right now.
- The next slide just flushes out a little bit in
- 11 terms of how you can use this data and it puts a finer
- 12 point on that one I just talked about in terms of the
- 13 potential risk. To know the importance in the use of the
- 14 data, you've got to know how many people are at risk.
- 15 You've got to know what the potential risk events are.
- 16 The relative importance of incident numbers is only
- 17 important in terms of the context you can get in terms of
- 18 what the magnitude is. Is it very small? Is it
- 19 targeted? Is there a particular area that it's important
- 20 on?
- 21 This calculation is the underlying means of how
- 22 we came up with some of the base numbers to come up with

- 1 our new strategic target measure for that context to try
- 2 and find out who and how many people are at risk. And
- 3 these are the numbers that we've pulled from different
- 4 data sources; not incident data, but it's obviously
- 5 connected to your ability to do incident data.
- 6 You've got 1.8 million agricultural workers are
- 7 the numbers that we're using. In terms of occupational
- 8 uses, you've got some good numbers. Some of these we've
- 9 had to extrapolate, but there's approximately a little
- 10 over one million certified applicators. Certified
- 11 applicators supervise other people who use restricted use
- 12 pesticides. This is a projection in terms of that
- 13 potential number, the four million. And then you've got
- 14 approximately 2.5 million other occupational users, those
- 15 not using restricted use pesticides. And we did that
- 16 from looking at sensitive data in terms of workers in
- 17 areas where we know pesticides are used, but there's no
- 18 calculations. So, we did a percentage type of take on
- 19 that.
- 20 And then how many risk events for those people
- 21 and these are again some of the numbers that we've used
- 22 in terms of for certain users. Every time that you use a

- 1 restricted use pesticide, you've got a high potential for
- 2 a pesticide incident. So, every time there's not an
- 3 incident, that's a good thing, as a result of their
- 4 education, understanding, labeling, protection and the
- 5 toxicity of the pesticide itself.
- 6 And then you've got for the farm workers a
- 7 different type of thing. Every time they're in the field
- 8 does not necessarily have a pesticide potential incident,
- 9 but there are some circumstances where there's exposure
- 10 or use of pesticides, and we've done some calculations
- 11 there.
- 12 What we've come up with for purposes of the
- 13 strategic plan then is a number that gives us
- 14 approximately 40 million potential pesticide incidents a
- 15 year. The reason I'm going through this is, again, to
- 16 re-sensitize all of us to the importance of the
- 17 assumptions in the numbers. But if you start with that
- 18 baseline and then you divide it by the number of
- 19 incidents you come up with, that's how you end up with
- 20 the rate that we came up with. And that's important
- 21 because if that's your ultimate target, that's where
- 22 you -- those numbers will lead you.

22

1 If you shift now from the use of the data in 2 terms of strategic planning today, a slide where it talks 3 about in terms of the program management uses, the thing I just said that was the most important part in terms of 5 the use of this information, you can look at it with a 6 little different lens. You look at protection of those 7 at risk is accomplished by a whole range of different activities and efforts by a number of different people. 8 For EPA, a lot of those things fall into two 9 10 categories. That's reducing risk by changing the 11 pesticide risks, the uses, and the requirements, things like use restriction, reduced use pesticides, the worker 12 13 safety standard, personal protective equipment, things we 14 do through labeling, requirements, regulations. 15 We also engage with a number of other people in 16 terms of the front line protection efforts, the state 17 lead agency, the extension service, education people in 18 terms of once the pesticide is out in the field and the 19 people are using it, how can we maximize their 20 protection. You get things like hazard communication, 21 incident reaction, and responses and then sound data for

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our use, but also communication to people as well.

- 1 And each one of these different things needs
- 2 different types of data. So, those different definitions
- 3 I talked about earlier may have more relevance to
- 4 different activities here than a bottom line outcome
- 5 number that might be valuable in terms of strategic
- 6 planning.
- If you'll go to the next slide, this simple
- 8 crosswalk tries to put a finer point on that issue that
- 9 if you've got those four major uses of incident
- 10 information, program risk reduction, risk communication,
- 11 performance accountability and enforcement, if you look
- 12 at the second column there, they need different types of
- 13 information to be most valuable.
- 14 For programmatic risk reduction activities,
- 15 whether it's the field activities that I talked about or
- 16 the labeling types of activities, you need some real
- 17 drilled down in-depth information; not just the total
- 18 numbers, which is important, but what are the incident
- 19 causes? Is it a misuse? Is it a misunderstanding of the
- 20 label? Is it a lack of understanding by the applicator
- 21 and the training that we've got to do something more on?
- 22 That type of information that we can get from various

- 1 different databases is the most valuable for us.
- 2 Risk communication practically depends who
- 3 you're talking to and what you want to convey. So,
- 4 there's all sorts of different things. So, some areas,
- 5 just people knowing what the public concern is in terms
- 6 of, have I been exposed, is very important. For other
- 7 ones, in terms of, so what are we getting out of our tax
- 8 dollars, it's much more what's the bottom line outcome.
- 9 For performance accountability, again for the
- 10 public accountability, for congressional accountability,
- 11 for administration accountability, for budget
- 12 accountability, and the strategic outcomes we've been
- 13 talking about in target, those are the most important
- 14 things. That's the public face of the program. At least
- 15 at that level, they don't care as much about the causes.
- 16 They basically think they should be leaving that to the
- 17 experts. They want results.
- 18 Those outcome numbers of the bottom line confirm
- 19 incidence is the area that's most pressing and most
- 20 important in those areas. And then, obviously, an
- 21 enforcement aspect can cut across a number of those as
- 22 well.

- 1 In terms of if we know what the limitations are,
- 2 what are we looking for in a good database? And, again,
- 3 you're looking at the types of things that it's -- what
- 4 needs to be improved, but also what's the ideal in terms
- 5 of where you'd be looking at. Data quality is critical,
- 6 the representativeness of the data, the credibility of
- 7 it, does is it confirm, is it anecdotal. Does it have
- 8 adequate details so it can provide help in different
- 9 concepts? Does it have different values and different
- 10 importance there?
- 11 The functionality, you can get some data but if
- 12 it's not accessible not only to us but to other people,
- 13 it's not as valuable. The ease of use of the data, if
- 14 it's on paper as opposed to electronic types of systems,
- 15 Again, it's very, very difficult and expensive to use.
- 16 And is it clearly understandable? If you get some
- 17 information that gets too technical or, you know, too
- 18 detailed in terms that you need an expert to translate,
- 19 then it's not going to be as valuable.
- 20 And then the bottom line again is in terms of
- 21 the availability. How much does it cost and can you use
- 22 that in a sustainable manner for any of those databases?

- 1 EPA is not the source of a lot of this data.
- 2 We're piggybacking on it and getting -- nobody's going to
- 3 get a lot more, if any, money for these systems. So,
- 4 we've got to make maximum use of the data systems we
- 5 have.
- 6 The next slide shows some of the data systems
- 7 that we now use for some of these reasons or that we
- 8 could use in the future. I'm not going to run through
- 9 them all because we're going to give you an opportunity
- 10 to give us some sense of it. But these are the ones we
- 11 basically looked at in terms of -- for our strategic
- 12 planning purposes and for some of our other activities,
- 13 what are ones we can utilize for health incident
- 14 information.
- 15 There's a lot of those that are fairly well-
- 16 known. Most people know poison control center
- 17 information or toxic exposure surveillance system that's
- 18 collected. It has, obviously, limitations, but it's one
- 19 of the better systems in terms of verifiable data that's
- 20 out there.
- 21 The sensor data that we're trying to make better
- 22 use on is a type of one that can give you drilled-down

- 1 data. It gives you more information than just numbers
- 2 because of the nature of how that's collected and used.
- 3 You've got other ones. You've got the FIFRA 682
- 4 data that we obviously use now for a number of reasons,
- 5 that's plugged into our risk assessment, risk management
- 6 circumstances, and there's other activities that can be
- 7 drawn out of those things. And there's a number of other
- 8 ones that people have suggested that we've tried to look
- 9 out for multiple uses again.
- 10 The next slide references, again, the
- 11 enforcement activities. I've talked about that in
- 12 passing a little bit. Clearly, we ought to be
- 13 coordinating collectively on these things. They've got
- 14 different uses and purposes. But, again, there's some
- 15 crossover information that can be available there. The
- 16 National Compliance database is the main one that's used
- 17 for compliance purposes. We've been working with OECCA
- 18 to try and see how we can utilize that and they can
- 19 utilize some of our information, one, for the activities
- 20 specifically on enforcement, but more importantly for
- 21 their strategic outcomes as well. And there's some other
- 22 ones here that are listed and identified that we're --

- 1 we've looked at or will look at as well.
- 2 The next slide talks not so much about the
- 3 incidence data system, but again the importance of the
- 4 supporting data systems. To fully understand and put in
- 5 context information, you've got to know some of the
- 6 information in terms of agricultural worker and pesticide
- 7 issues like use patterns, migrant worker demographics.
- 8 There's several very good databases that we take
- 9 advantage of here, the NAWD (phonetic) database on --
- 10 from the Department of Labor and demographic information
- 11 is critical to us understanding the worker community.
- 12 And these one's are important in terms of not only
- 13 sustaining it, but again if we put all of our focus on
- 14 let's get those numbers or just what those incidents are
- 15 and we don't have this information, then we've got less
- 16 value in terms of its usability and user-friendliness
- 17 here.
- 18 The next slide just kind of reiterates the
- 19 points that we made -- I made earlier. So, what are the
- 20 concerns about some of these health databases and some of
- 21 the ones that were expressed by people around the table
- 22 in earlier sessions here. And they kind of confirmed the

- 1 gut reactions that a number of people had with maybe
- 2 better specificity.
- 3 Some of the limitations these databases have go
- 4 to granularity; the notion in terms of the causality of
- 5 what an incident is is not very robust in a number of
- 6 these things; the severity of what the incident is, some
- 7 databases have it, some don't; the geographic
- 8 representation of those databases, some have it better,
- 9 but may be have less numbers, others are very targeted in
- 10 terms of individual states. The notion of can we
- 11 extrapolate from that for our management or risk
- 12 communication purposes is a question before us. And then
- 13 the variety of case definitions is something that maybe
- 14 we can all work a little bit better on to improve.
- The next slide talks about some of the potential
- 16 improvements we've been looking at and talking to people
- 17 about in terms of strengthening some of those
- 18 limitations. I don't think anybody's deceiving
- 19 themselves that we're going to end up with a perfect
- 20 database, with the perfect information on any of these
- 21 areas, but there are some areas where we can target for
- 22 improvements.

- 1 The notion in terms of the poison control
- 2 centers people have talked about, it only reflects the
- 3 calls that go in. We've been working on a couple of
- 4 areas in terms of trying to promote the use of,
- 5 obviously, poison control center hotlines and other
- 6 things, one, primarily for a better incident response and
- 7 effectiveness there. But if you've got more people that
- 8 are calling in with better information on these types of
- 9 things, you end up with a more robust database and you
- 10 start to get those limitations (inaudible) as a byproduct
- 11 of the better incident response.
- 12 The FIFRA 682 reporting system is the one that
- 13 we control the most out of all of the data systems that
- 14 we've listed there. And we can look at areas like
- 15 updating what those reporting requirements are, making
- 16 that database more user-friendly, primarily maybe through
- 17 facilitating electronic reporting so it can be analyzed,
- 18 improve and standardize some of the definitions that
- 19 we've got in there. That's an area that we think we
- 20 ought to be looking at and it's one of the projects that
- 21 we'll be exploring a little bit more.
- 22 The sensor database, I talked about having a lot

- 1 of a granularity detail on causes and that's one that
- 2 we've been working with NIOSH on in terms of trying to
- 3 improve the representativeness to make sure that it
- 4 carries all of the worker streams, and you do that by
- 5 adding a couple of states. Again, not cheap, not a one-
- 6 time investment, but in terms of strengthening a database
- 7 where they got like a ten different states represented
- 8 there now, if you had one or two or three additional
- 9 states there then you get a much better national picture.
- 10 People are more comforted by the conclusions you can draw
- 11 and the national representativeness of those databases.
- 12 And we've got another -- a couple of ones again
- 13 with the overlap of the enforcement people that we can
- 14 talk about.
- 15 The next slide talks about the occupational
- 16 incident report. I mentioned earlier one means to
- 17 promote better understanding and communication is to pool
- 18 all of the existing data together in a single document.
- 19 If nothing else, it forces us to give a context to -- so,
- 20 why do have these differences? What is our
- 21 interpretation or analysis of what's the best data?
- 22 What's it all mean when it adds up?

- 1 And I think that's the thread that we're trying
- 2 to think of is that you don't pursue a single source of
- 3 improvement, don't pursue a single database. You cannot
- 4 pursue improvements for use in all of the different
- 5 databases. It's too expensive, there's not enough money
- 6 in the world to do that sort of stuff.
- 7 So, targeting which data we want to use, which
- 8 systems we want to try to improve, which partnerships we
- 9 all have to work together on to improve the data, is one
- 10 of the areas that we'd be looking at.
- 11 We're looking at preparing an occupation
- 12 incident report in the form of a document that we would
- 13 put out. The contents of it would be a compilation of
- 14 the incident data that's available out there now, what do
- 15 the raw numbers say, what are the different sources, what
- 16 are the differences amongst them. Give again the
- 17 background in terms of the demographics of the worker
- 18 population, talk a little bit about the value and uses of
- 19 the incident data, caveats, strengths and weaknesses of
- 20 the systems and -- so people have a sense of they just
- 21 don't take these numbers and run with them. You've got
- 22 to have some understanding of the sources, uses and,

- 1 obviously, the limitations.
- 2 And then some analysis and interpretation. What
- 3 do we think that it all adds up to? In terms of a
- 4 format, clearer is better; shorter is better. Try and
- 5 have a graphics-heavy type of report. Have it brief.
- 6 Twenty pages is a good target to start with in terms of
- 7 conveying here's the raw numbers, here's what we think
- 8 they mean, here's the issues that they present, here's
- 9 discussions of that it ought to engender.
- The logistics of that, we're looking to trying
- 11 to put this out in 2007. The frequency of the report is
- 12 still open to discussion. For a starting point, we're
- 13 thinking every three to five years for a couple of
- 14 reasons in terms of that as opposed to an annual report.
- The data doesn't change that often. If you're
- 16 going to invest in and try to improve in data
- 17 improvement, then you want a little time so you can work
- 18 on doing that as opposed to just documenting the same
- 19 information year to year. And then the availability
- 20 would, obviously, be paper and web availability as a
- 21 starting point.
- This is what we'll be asking you to comment on,

- 1 get your input on over the next couple of months to start
- 2 off with.
- 3 The next slide goes to the questions that we're
- 4 asking ourselves, we'll be asking you. What we'll do is
- 5 we'll put together in a short report form a summary of
- 6 the analysis that we did on the different data systems
- 7 out there, which one's are -- what the numbers are
- 8 overall, what the costs are overall, what some of the
- 9 strengths are and what some of the limitations are to get
- 10 people's reactions.
- 11 We'll start off with a simple question in terms
- 12 of how should we define incident? If we can come up with
- 13 a standard definition or sets of definitions for
- 14 different uses, then we've made at least some progress in
- 15 terms of having a common set of terminology so we can
- 16 have the inevitable discussions and debates we'll have in
- 17 this area.
- 18 We'll ask you about the relative value and uses
- 19 of the data. We've got initial impressions in terms of
- 20 which databases are stronger for which uses. We'd like
- 21 your sense of that as well. Potential extrapolations
- 22 from data, the ways to a mega calculation, utilize this

- 1 to get some better, more accurate pictures of what the
- 2 entire picture is. And then what are some of the
- 3 essential caveats.
- 4 We think we've got a good sense of what some of
- 5 the data sources are, but are there other ones out there
- 6 that we've missed, that people think we ought to take
- 7 into evaluation when we're considering these things? And
- 8 then where should we focus our efforts, our limited
- 9 resources collectively to try and strengthen these things
- 10 to achieve those important objectives we started off
- 11 with.
- 12 And then, obviously, we'd like your thoughts in
- 13 terms of the format. As I said, we think that shorter is
- 14 better as a starting point. We think you're trying to
- 15 convey some information that's amenable to graphic
- 16 display, but if you got other thoughts on the format, the
- 17 logistics, the timing, the frequency, we'd certainly like
- 18 to hear that.
- 19 The next steps, this summer we'll distribute to
- 20 this group and others, I suspect, a draft document along
- 21 the lines of describing the databases and some of the
- 22 limitations and ask some of those basic questions I just

- 1 put to you in terms of your thoughts and reactions. And
- 2 we'd love to hear from a range of people in terms of what
- 3 their thoughts are on these issues that they were going
- 4 to be using.
- 5 We're going to begin using the strategic plan
- 6 targets in FY 2007 and modifying supporting databases and
- 7 internal things, and some of that we'll bring out of the
- 8 woodwork, I think issues in terms of if that's the data
- 9 you're going to use, I am interested in improving at all
- 10 or how can we use some additional data. That's always a
- 11 reaction to information that's put forward.
- We'll seek opportunities in terms of our
- 13 individual processes for risk management, but also
- 14 collectively in terms of the worker safety program, for
- 15 the greater analysis of the data that we've got. We've
- 16 used some good data and some good analysis to date.
- 17 We're going to be looking to see if we can improve on
- 18 that area as well, particularly with regard to -- as we
- 19 move into the registration review program and start
- 20 feeding into the individual activities there.
- 21 And I mentioned we'll prepare the initial draft
- 22 report after we get some input and continue to do all our

- 1 work on this sort of stuff. And in FY 2007, we'll try
- 2 and issue the initial occupation incident report and
- 3 decide how frequently we should do that in the future.
- 4 So, that's your heads up, that's the overview of
- 5 some of the areas in terms of this that we'd be working
- 6 at. It is -- will be, in part, in terms of in the
- 7 context of the larger activities we'll be doing to
- 8 improve the non-occupational incident work that goes from
- 9 our strategic plan and other activities as well. So,
- 10 we'll try and work hand-in-hand with that, and I'd be
- 11 glad to answer any initial questions.
- 12 MR. JONES: All right. As you can see there's
- 13 going to be plenty of opportunity for all of you and the
- 14 general public to comment on the specific approach that
- 15 we're going to be pursuing here later this summer. But
- 16 if you have any questions, general feedback for us, that
- 17 would be appreciated.
- Jennifer?
- MS. SASS: Thanks for the presentation. I just
- 20 have some questions. Does EPA keep a database -- do you
- 21 have an incident data base right now of fatalities for --
- 22 and incidents related to farm work, I quess? How -- I

- 1 guess my question is, does OSHA collect any of this
- 2 information is my question? If not, does EPA have
- 3 similar databases to what OSHA collects?
- 4 MR. DIAMOND: I think the answer to that is a
- 5 mix, that you've got different people for different
- 6 purposes that have data on pesticide incidents. If you
- 7 look at some of those databases, I'm not sure in terms of
- 8 OSHA's database -- many times it doesn't drill down to
- 9 that level of a pesticide worker or an agriculture worker
- 10 which is why we can cobble these together.
- 11 Our 682 database obviously has information that
- 12 we maintain in terms of some of these databases. The
- 13 types of stuff that we've been working with the Poison
- 14 Control Center is those -- that 1,300, 1,500 figure --
- 15 are the ones that they characterize as agricultural
- 16 worker, pesticide applicator/user types of things
- 17 separated from the residential and separated from other
- 18 things.
- 19 And one of those things is that we'd continue to
- 20 work with them and just to try and refine the definitions
- 21 of what those are so that they can get a better
- 22 specificity. But there is, again, no single database

- 1 that has the types of information that you're talking
- 2 about, I don't think.
- 3 MS. SASS: So, the idea was that EPA would try
- 4 and put this together and house something?
- 5 MR. DIAMOND: No, no. Let me make that clear.
- 6 We're not talking about EPA creating a new mega database.
- 7 We're trying to look at, for the exiting databases out
- 8 there, the ones that we've got, how do we make them
- 9 better or utilize them better to derive whatever
- 10 information we can. We're not planning to establish a
- 11 large new database here on our own. One, we think some
- 12 of these other people are already doing some of that type
- 13 of stuff; two, that's a major and costly effort in terms
- 14 of, you know, diverting resources from other protective
- 15 activities.
- MS. SASS: And does OSHA have a database that it
- 17 has farmworker incidents? Is it -- how is OSHA's
- 18 database set up on this?
- 19 UNIDENTIFIED MALE: The Center database has a
- 20 limited number of states that is covered and they do --
- 21 and the states involved in the system have common
- 22 definitions and common reporting requirements and common

- 1 tiering of events/incidents. So, that's the database
- 2 that Bill was referring to as having the ability to
- 3 drill-down to specifics that could be brought back into
- 4 the program relative to risk assessment and risk
- 5 mitigation. That's the most robust database as far as
- 6 depth. It lacks coverage which the Poison Control Center
- 7 databases would give you.
- 8 MR. DIAMOND: And also on that one, because
- 9 we've been dealing with NIOSH in terms of trying to
- 10 promote them to maintain and sustain that database in an
- 11 era of decreasing resources, the pesticide aspect of that
- 12 that Kevin was taking about is just a slice. It's an
- 13 add-on to a broader database. So, you know, it's
- 14 something that's almost a service to us that they're
- 15 doing there, which is one of the reasons why we don't
- 16 think we have to reinvent the wheel if we can work with
- 17 them.
- 18 MR. JONES: Beth?
- 19 DR. CARROLL: Well, one comment and then a
- 20 couple of questions. On -- and I think Kevin said this
- 21 earlier, you need -- I would caution you to be careful in
- 22 looking at restrictive use as a category for all

- 1 occupational because they're not all restricted use due
- 2 to human exposure issues.
- 3 And then, I have a question about your
- 4 calculations. What --
- 5 MR. DIAMOND: Well, let me just make sure we get
- 6 that one answered first.
- 7 DR. CARROLL: Okay.
- 8 MR. DIAMOND: These databases, I don't think any
- 9 of them are limited solely to restricted use. I mean, in
- 10 some cases, you do have the pesticide that's identified.
- 11 In many cases, you don't. So, we're not looking to just
- 12 limited to, you know, restricted use incidence. So, this
- 13 is any occupation.
- DR. CARROLL: No, I understand that. What I'm
- 15 saying is if you look at it and check the box restricted
- 16 use, it may not be because it -- the restricted use label
- 17 -- the use of restricted use is not always because it's
- 18 highly poisonous to an individual. It's often for other
- 19 reasons.
- 20 On your calculation, what definition did you use
- 21 of risk event to do that calculation?
- 22 UNIDENTIFIED MALE: We used different

- 1 definitions for different people. What we assumed was,
- 2 for example, agricultural workers, is that there's a
- 3 potential that exists for exposure that has obviously
- 4 potential risk there. And I don't have the numbers in
- 5 front of me, but we used numbers that looked, I think, as
- 6 -- numbers that show agricultural workers on average that
- 7 are in the field 105 days a year. And if they're in the
- 8 field 105 days a year, we tried to do what subset of that
- 9 is there a potential for them to be exposed to pesticides
- 10 that may create a risk. And I think we came up with
- 11 something like a 5 percent estimate where they're either
- 12 potentially in the field early, there's maybe the
- 13 violation of the label use or something like that.
- So, we've got a subset that's supporting that
- 15 number that's basically a conservative assumption of
- 16 numbers just to give us the ballpark figure. And those
- 17 are the types of calculations we drew from whatever
- 18 databases we had.
- In terms of applicators, we assumed, I think,
- 20 that any time an applicator uses a pesticide, there is a
- 21 potential for risk, an incident there, and used a very,
- 22 very conservative number again to come up with the number

- 1 of potential incidents from that. I think we used in the
- 2 calculation something like four applications a year. And
- 3 that was to try to balance off the people that -- you've
- 4 got the professional applicators obviously it using a
- 5 lot, but also the people under the supervision that we
- 6 grouped together in that same category who may be --
- 7 won't be using it very much at all.
- 8 And let me just say that when we developed those
- 9 calculations, it was within recognition of the
- 10 limitations of those estimates which is why we asked
- 11 people for comment for them. But the purpose of it
- 12 was -- is to try and give us some comprehensive sense of
- 13 so what's the whole universe of potential risk out there
- 14 against which we can compare the incident numbers.
- DR. CARROLL: And I just want to be sure I
- 16 understand this, 682 is a searchable database?
- MR. JONES: No.
- DR. CARROLL: Okay.
- 19 MR. JONES: I mean, not electronically
- 20 searchable.
- 21 UNIDENTIFIED MALE: No, no.
- DR. CARROLL: Well, it just seems like that's a

- 1 lot of work if you can't search on it because it -- we're
- 2 reporting all kinds of incidents to the 682.
- 3 UNIDENTIFIED MALE: Well, I think we think the
- 4 same thing. We get that information in paper form. We
- 5 translate it, we analyze it and we utilize it in terms of
- 6 (inaudible). The notion of having a standard electronic
- 7 template, a submission type of reporting for that
- 8 information would make it much easier to do the analysis
- 9 and use that information than the traditional, you know,
- 10 reviewing paper submissions. And that's an area that we
- 11 think has a lot of opportunity for increase because
- 12 you've got control over those types of things in terms of
- 13 not just programmatic control, but in terms of the
- 14 interest of the registrant to get that information in a
- 15 standard form as opposed to some of these other ones
- 16 where you're relying on phone calls, analysis, medical
- 17 screening, and all those types of things.
- 18 So that, as I pointed out, is one of the areas
- 19 that we think over the next of couple years we're going
- 20 to be looking at.
- MR. JONES: Amy Liebman, Shelley, and then Amy
- 22 Brown and (inaudible) and Mike, I'm sorry.

- 1 MR. LIEBMAN: I just want to say that I am very
- 2 glad to see the EPA is taking up this issue. And we
- 3 heard earlier this morning how the incidents reports
- 4 really affect how you phase out a product based on what's
- 5 happening out in the field. And so, we're really glad to
- 6 see this. And I think it will be, you know, an important
- 7 document and, of course, that document will be as good as
- 8 the data that you can get. And I, certainly, you know,
- 9 appreciate all the challenges in collecting that data.
- 10 And so, you know, I always say this, but
- 11 hopefully, you know, the first round of the report that
- 12 you do will highlight the need for sort of a very simple
- 13 national reporting of pesticide incidents. I mean, it's
- 14 needed, it's showing up. And you guys are trying to
- 15 measure and evaluate what you're doing. We're really
- 16 seeing how hurt we are by the lack of such a reporting
- 17 effort.
- So, I urge you -- I know you don't want to spend
- 19 more resources, you don't want to reinvent the wheel to
- 20 get our national reporting database or place the report
- 21 underway.
- MR. JONES: Shelley?

- 1 MS. DAVIS: First of all, I want to say that I'm
- 2 really pleased to see that you've, you know, made this
- 3 big initial effort. And, you know, this is much needed,
- 4 you know, long overdue, but, you know, congratulations
- 5 for getting underway and also recognizing the importance
- 6 of actually getting this data.
- 7 I just want to make some quick comments. One is
- 8 that the GAO has actually also analyzed these data
- 9 systems over the years. So, I mean, if you don't
- 10 already, you know, have what their -- they thought, you
- 11 know, definitely get into that. But in that vein, you
- 12 know, the GAO reports, you know, go through data source
- 13 by data source and say, well, if you could only add, you
- 14 know, an occupational data point here and a this there,
- 15 you know, you could make this thing a lot more
- 16 worthwhile.
- 17 So, you know, even though you don't want to
- 18 reinvent the wheel, you know, you got to look at
- 19 potential partners who you could throw a little bit of
- 20 money, might make their data more useful to you.
- 21 And to that end, I mean I think -- you know, I
- 22 commend you for coming up with all these different ideas

- 1 and, you know, of course, I hope to look at your slides
- 2 more in depth offline. But I really think that the focus
- 3 has got to be on the drill-down data because for all your
- 4 programmatic purposes that's going to be the stuff that's
- 5 really going to be the nuggets of gold. And so, that's
- 6 where, you know, I would think you need to put in your
- 7 resources.
- 8 And then finally I just want to kind of
- 9 piggyback on Amy's point which is that what we all agree
- 10 on is that these incidents are under reported. And we
- 11 got to involve, you know, the relevant stakeholders, you
- 12 know. Here, we mean clinicians, farm workers, and others
- 13 in getting these incidents reported in real time so that
- 14 they can get investigated, so that they can get into
- 15 these data systems. So, you know, really thinking about
- 16 rolling out, you know, some kind of campaign to make this
- 17 user-friendly is also a critical piece of this.
- MR. JONES: Thank you. Amy Brown?
- MR. BROWN: Actually that last point that
- 20 Shelley made is a good point. That wasn't my original
- 21 comment, but making it user-friendly to report it because
- 22 I do understand that there's a lot of inconsistency in

- 1 the reports that come in, based on the amount of time
- 2 that people have. I have some other ideas on that that
- 3 I'll take up at another time.
- 4 But I'd also like to commend you for trying to
- 5 do this in a really nice systematic and thoughtful way
- 6 because I know how very difficult it is to work with some
- 7 of these incident reporting systems, having tried myself.
- 8 But I'm -- going back to the question before -- I forget
- 9 who brought it up -- about the base number that you're
- 10 starting with of potential exposures -- potential risk
- 11 type exposures per year. On your occupational users,
- 12 Bill, you have four applications per year per
- 13 occupational user. That just on the face of it just
- 14 seems low to me and I wonder if -- that's just not just
- 15 for ag, right? That's for all occupational users of
- 16 pesticides?
- MR. DIAMOND: Right.
- MS. BROWN: Because surely the structural pest
- 19 control industry and the lawn and landscape and
- 20 ornamentals type industry would apply a whole lot more
- 21 often than four times a year. And I'm wondering if
- 22 you've worked with any of the exposure assessment

- 1 researchers out there who might be collecting some of
- 2 those data that you could really extrapolate from. I'm
- 3 not sure whether -- I mean, I would just be pulling a
- 4 number out of my hat, but I'm sure there are people have
- 5 actually done some research on that.
- 6 MR. DIAMOND: Well, again it -- because of the
- 7 way we've grouped it together for the kind of mega
- 8 calculation here, you can probably get some good
- 9 information in terms of -- yeah, the occupational and the
- 10 structural and we can do some more talking to people
- 11 after we find that number. If you look at the underlying
- 12 number there I think that we've got approximately eight
- 13 million people that are identified as occupational users.
- 14 The biggest number that we've got under that is the
- 15 number that we had for the under the supervision of and
- 16 that's where we don't have good numbers and that kind of
- 17 masks it.
- 18 And we'd be glad to hear from people what they
- 19 think the better numbers are so we can maybe refine that,
- 20 and one of the reasons I put that slide in terms of that
- 21 level of detail here is because, as we talked earlier,
- 22 that's exactly the type of stuff that is out before you

- 1 for comments now under the strategic plan. And it's the
- 2 type of detail that may be lost. And if other people
- 3 have better information to calculate that, we'd like to
- 4 hear it. But also we'd like to hear the data sources as
- 5 well. That's one of the things that going through OMB
- 6 and other people that we've have to justify.
- 7 MR. JONES: Thanks. Julie and then Allen.
- 8 MS. SPAGNOLI: I think this is, you know, a huge
- 9 undertaking and I guess, you know, it's always -- with
- 10 any kind of data, you know, the quality of what comes out
- 11 equals the quality of what goes in. But I guess, you
- 12 know, looking at -- if we're looking at trends, you know,
- 13 probably trends are -- when you have data that's of
- 14 varying depth of detail, you know, they may be trends are
- 15 what -- are the best thing you're going to get out of it,
- 16 but I think any time you're looking at trends, it's
- 17 what's the baseline.
- 18 And what are you -- you know, make sure we're
- 19 not comparing apples and oranges and that we're looking,
- 20 you know, not to look at minor crops, but we're comparing
- 21 the appropriate things.
- 22 And then I guess the other just, I guess,

- 1 caution I always see, you know, with extrapolations is
- 2 that by virtue of being an extrapolation, it's an
- 3 estimate and it's not an absolute number because
- 4 depending on how many confounding factors there may be
- 5 going into that, you know, that sometimes extrapolations
- 6 are then -- people look at them as an absolute number,
- 7 that it's -- when it's actually just an estimate. So, I
- 8 think that's the one concern I have about extrapolations.
- 9 MR. DIAMOND: You're right. And we we're all
- 10 -- we have the limitations you have from those types of
- 11 things, but if there is a generalized assumption of under
- 12 reporting, which is kind of universal here, then maybe
- 13 it's nothing better than the best professional judgment
- 14 type of extrapolation is helpful because otherwise, what
- 15 you'll end up with it is people doing their own
- 16 extrapolations or that you've got no competing ones. And
- 17 I appreciate the limitations for trying to come up with
- 18 that sort of stuff, but it's certainly worthy of
- 19 discussion in terms of are we 100 percent, are we 10
- 20 percent, are we 50 percent, so you can get a ballpark of
- 21 what the magnitude is based upon the existing knowledge
- 22 and expertise of the people engaged in the discussion.

- 1 MR. JONES: Thanks, Julie. Allen?
- 2 ALLEN: Thank you. And I don't want to seem
- 3 like I'm not concerned, I am very concerned and our
- 4 industry is extremely concerned with incidents of
- 5 pesticide activity and injury. Exposure, however, does
- 6 not mean harm and we seem to forget that sometimes.
- 7 There's a lot of exposure in everyday life. That does
- 8 not necessarily mean harm.
- 9 But in looking at the numbers we've seen today,
- 10 I think we can be extremely proud of the safety record of
- 11 pesticides in our country. If you simply assume that the
- 12 300,000 estimate we had in here which was the worst, and
- 13 maybe it's not totally accurate, but 300,000 incidents
- 14 compared to what Amy states is an understated amount of
- 15 40 million potential exposures to pesticides, that's less
- 16 than 1 percent. So, our safety record, even if we assume
- 17 that all of these numbers are wild "eyed" guesses, is
- 18 quite exceptional when one thinks about it.
- 19 And we have actually done a lot of work in
- 20 looking at urban incidents because we have a lot of
- 21 accusations about urban incidents. And you can remember
- 22 a couple of the compounds that have been removed from the

- 1 market that had claims of extensive harm and yet the
- 2 actual incidents reported and requiring medical
- 3 attention, for example, turned out to be extremely small.
- 4 Tim One (phonetic), a member company of some of
- 5 the applicator associations, did a multi-year study
- 6 carefully conducted by universities and medical
- 7 professionals of their professional applicators who are
- 8 -- not only certified applicators but technicians who
- 9 fall into the category of, as it was expressed earlier
- 10 today, somewhat trained individuals, the minimal training
- 11 might be applied. And that record of safety that was
- 12 reported under those studies was indicative of far less
- 13 problems from the application of pesticides than from
- 14 their normal ordinary life experiences.
- And so, I don't want us to minimize any
- 16 potential -- indication of potential harm from a
- 17 pesticide because we're concerned about every actual one.
- 18 And our industry works very hard to minimize any
- 19 potential harm that might come from, most likely the
- 20 misuse of our products, or even the use of our products.
- 21 But I think we ought to always keep in mind that the
- 22 record is quite good and we would like to improve on that

- 1 record.
- 2 MR. JONES: Let me just ask if the record
- 3 reflect Allen said wild eyed guesses in the transcript,
- 4 if we could.
- 5 ALLEN: Isn't that what I said?
- 6 MR. JONES: I'm sure that that's what you said.
- 7 Michael?
- 8 MICHAEL: As somebody who has been working with
- 9 the environmental 682 data, and now our database now goes
- 10 back to the '70s on all the environmental, ours are
- 11 avian, but certainly EFED, Environmental Fates and
- 12 Effects Division, has now electronic records for all of
- 13 the environmental exposures. As somebody who uses that
- 14 database, I can tell you it's extremely valuable.
- 15 And to have the 682 data for humans not be in
- 16 that kind of an electronic form to be used, I think is
- 17 unfortunate, and, you know, is a real place where a grant
- 18 to the right kind of institution who would put that data
- 19 into a database, I think would be extremely useful. And
- 20 we'll have a long-term data set that could really give
- 21 you trends on particular compounds, trends for changes in
- 22 technologies, trends in changes in agricultural practices

- 1 that I think you're not going to find anyplace else.
- 2 So, I would really encourage you to build that
- 3 database electronically from the hard copies that you
- 4 already have.
- 5 MR. JONES: Thanks. In the interest of
- 6 fairness, Jennifer, I'm going to let you respond to
- 7 Allen's comments, but that will be it. We're not going
- 8 to then get into just a back and forth. Go ahead.
- 9 MS. SASS: I'm really going to respond
- 10 indirectly. The World Health Organization has a report
- 11 out that says that as much as 24 percent of global
- 12 disease is caused by environmental exposures and it
- 13 estimates that more than 33 percent of diseases in
- 14 children under the age of five are caused by
- 15 environmental exposures, and that preventing
- 16 environmental risk could save as many as four million
- 17 lives a year globally.
- 18 They have more specific information country by
- 19 country and there's more here. But I think it would
- 20 actually be rather naive and silly to make a presumption
- 21 that we can be exposed to things that we know are
- 22 harmful, but that we shouldn't assume that there's harm

- 1 unless we have the proof. That said, I want to also see
- 2 the data. So, I would also encourage you to continue to
- 3 collect the data that we need.
- 4 MR. JONES: Okay. Well, I want to thank all of
- 5 you. You've got a remarkable degree of staying power.
- 6 Bill, thank you for your presentation as well. I think
- 7 this was a useful feedback session.
- 8 Okay, our final -- the fifth work group is going
- 9 to now make their presentation and that is the PRIA
- 10 process improvements workgroup. Marty Monell is going to
- 11 open this up.
- MS. MONELL: Okay. We get the last task of
- 13 basically bringing you all back to where we started this
- 14 morning which is registration activities. And for those
- of you that are first-timers to the PPDC, you're probably
- 16 wondering what all those references to PRIA was about and
- 17 the registration charts and trends data that was
- 18 presented there.
- 19 PRIA is the Pesticide Registration Improvement
- 20 Act, which became effective in March of 2004. It came
- 21 about as a result of years of very hard work by a
- 22 dedicated group we called the Coalition, and that's made

- 1 up of industry and trade associations, public interest
- 2 groups, environmental groups, consumer and label groups
- 3 and all of their work was supplemented by technical
- 4 assistance from EPA.
- 5 Next slide, please. The basic provisions of the
- 6 statute covers -- provides for five years of maintenance
- 7 fees which ensures that we will meet our FQPA deadline of
- 8 August 3 of 2006 and then October 1 of 2008. That was an
- 9 area that was of particular importance to public interest
- 10 groups. The enhanced registration service fees that we
- 11 collect for registration activities are assessed on nine
- 12 categories of registration activities, in return for
- 13 which we have mandated time frames within which we are to
- 14 make decisions regarding actions and applications
- 15 presented to us.
- 16 There is a significant provision for fee waivers
- 17 for small business, for actions put forth by IR4, for
- 18 actions contemplating minor use and then anything that
- 19 comes to us from state or other federal agencies.

20

- 21 There are two very important set-asides that we
- 22 provide out of the fees that we collect. One is for

- 1 worker protection activities; one of which was, for
- 2 instance, to expand the sensor information that was
- 3 mentioned in the previous presentation. Another area
- 4 that was provided for is the registration of new inert
- 5 ingredients.
- 6 Next slide. The benefits of the statute,
- 7 obviously, for the registrant community, they have
- 8 reduced time frames and sort of a predictability of when
- 9 their registration decision will come out. There's more
- 10 accountability for those decisions therefore. They're --
- 11 for EPA, obviously, we have increased resources that help
- 12 us with FQPA and re-registration deadlines as well as
- 13 more stable funding for the pesticide program in general.
- 14 Next slide. One of the provisions in the
- 15 statute is that -- and you can read it -- is that the
- 16 agency figure out a way to implement process improvement
- 17 that will enhance our ability to meet these time frames,
- 18 but of equal importance that we will be able to address
- 19 the concerns of stakeholders -- all stakeholders in the
- 20 decision-making process.
- 21 So, to that extent next slide. Two years ago,
- 22 we brought to the PPDC, this group, the issue of how do

- 1 we implement that statutory provision. Is the PPDC
- 2 interested in giving us some feedback, some
- 3 recommendations, some advice around how to handle process
- 4 improvements which is really process-oriented advice
- 5 around improving our registration processes across the
- 6 organization.
- 7 The PPDC ultimately suggested that we have a
- 8 work group and that the workgroup be primarily focused on
- 9 the registrant community because, obviously, the
- 10 processes involved are those that result in registration
- 11 decisions, but we also had some interest from NRDC, so
- 12 they've been a part of this work group as well.
- 13 You can see the number of meetings we've had.
- 14 Our charge basically, again, is to look at the process
- 15 improvements to enable us to meet the decision time
- 16 frames and in the process of doing that to deal with
- 17 issues identified by stakeholders.
- We -- you're going to hear now from Ron
- 19 Derbyshire about three areas that we have been focusing
- 20 on. One is a labeling issue, and this is distinct from
- 21 the consumer labeling issues that you've heard about
- 22 earlier. This is more the consistency of the process

- 1 that we use in the registering divisions for reviewing
- 2 proposed label language.
- 3 Secondly, you'll hear about the blue book and
- 4 then the most -- our most recent endeavor is product
- 5 chemistry. Looking at the way -- from industry's
- 6 perspective, there was some concerns again about
- 7 consistency of reviewing product chemistry. And from our
- 8 perspective, EPA's perspective, the issues around product
- 9 chemistry associated with a registration submissions,
- 10 those issues account for over third of the cases that we
- 11 have to re-negotiate time frames. You heard a little bit
- 12 about that first thing this morning. We have about an 8
- 13 percent rate of re-negotiating our due dates under PRIA
- 14 and a third of that 8 percent is due to issues
- 15 surrounding product chemistry. So, we asked the work
- 16 group to take that on.
- 17 And now, I'm going to turn it over to --
- 18 hopefully, you all remember Elizabeth Lavay (phonetic).
- 19 She is our Senior Adviser for PRIA implementation and Ron
- 20 Derbyshire, who is with Johnson Diversy (phonetic) who is
- 21 also representing Consumer Specialty Products Association
- 22 in biocides?

- 1 MR. DERBYSHIRE: Biocides, yes.
- MS. MONELL: Thank you.
- 3 MR. DERBYSHIRE: Okay. Thank you, Marty.
- 4 We've heard a lot today about checks and balances for
- 5 registered products. The first thing we have to do is
- 6 actually register those products which keeps many of us
- 7 occupied and employed.
- 8 Next slide, please. Again, what Marty) had
- 9 talked about, the three topics, the coalition has met
- 10 multiple times and we've started through our top
- 11 priorities on improvements that could help PRIA move
- 12 smoother. And these are the first three and there are
- 13 committees set up for each of these three.
- 14 Next slide, please. Under labeling -- sorry,
- 15 here we go, thank you.
- The PRIA improvement group put together a group
- 17 on labeling to discuss the priorities. And what we've
- 18 pulled together is issues from industry within the
- 19 labeling. It's not just labeling as a general, it's the
- 20 whole labeling manual, but also very specific issues.
- Next slide, please. The labeling group that
- 22 came together within OPP, a representative of each of the

- 1 divisions and also enforcement and general counsel. The
- 2 purpose is to oversee the labeling process policies and
- 3 issues across registrations and re-registrations and
- 4 resolve them, and also communicate that information out
- 5 so that registrants and OPP understand what these new
- 6 standards are.
- Next slide, please. Their charge is to revise
- 8 and keep current the label review manual, serve as a
- 9 clearinghouse for broad issues for labeling, also
- 10 determine the scope and nature of cross label policies
- 11 where needed, recommend solutions and measures for
- 12 implementing solutions to senior management, and also
- 13 manage our website devoted to a labeling issues.
- 14 Next slide, please. The websites have gone up
- 15 now. There is an address you can send emails into for
- 16 questions and comments. And, also, you can go on and
- 17 look at other comments that have been sent in.
- 18 Next slide, please. So far, 36 questions have
- 19 been submitted in since June 1st. We see this as a very
- 20 successful program, that people are actually using it and
- 21 it's helping with consistency and it's also a very good
- 22 start. Sixteen have been answered, 14 have been posted,

- 1 and the other ones is continued to be worked on.
- Next slide, please. These have also led to
- 3 changes in the label review manual. What they're doing
- 4 is looking to make corrections not change policy. So,
- 5 it's just adding additional information into the label
- 6 review manual so it's clear what policies already are and
- 7 re-wording the manual so it's easier to use. They're
- 8 also looking to put it on the web which is a huge step
- 9 forward and that's going to start happening in June.
- 10 Next slide, please. The big hits for PRIA
- 11 implementation under label review manual, the first one
- 12 is for use only, which causes a lot of re-circulating of
- 13 information, re-circulating of applications via the
- 14 agency. This was a big one.
- The next one is mandatory versus advisory
- 16 language -- next slide, thank you -- and warranty
- 17 statements. This came in from quite a few of our members
- 18 that they're concerned about the labeling warranties and
- 19 statements, they're making sure that they're consistent.
- 20 So, they're providing clarity on that. That will be
- 21 posted on the website along with the label review manual
- 22 and notify stakeholders, it looks like in July.

- 1 There will also be some internal training within
- 2 OPP, so there's consistency across the different
- 3 divisions.
- 4 Next slide, please. Other issues that this
- 5 group is addressing, or -- are when you have the same
- 6 active of ingredient statements. Mosquito Miester --
- 7 Mister, sorry. That's about the devices, minimum use
- 8 rates and the maximum limits of AI per crop per acre.
- 9 This one I hadn't heard of before. That what happens
- 10 sometimes is a farmer will use -- only use two
- 11 applications of a product. So, they'll do that, and what
- 12 they'll do is then buy another product with the exact
- 13 same active ingredient and use that twice more after
- 14 that, how to limit that
- 15 The issue is the blue book. For those that have
- 16 actually seen the old blue book, it was a blue book. It
- 17 did have a title, General Information for Applying for
- 18 Registration of Pesticides in the United States, which is
- 19 why everyone says blue book. Those of us who have the
- 20 original ones, my blue cover is now gone, but it's very
- 21 much a cherished document. It does provide a basic how-
- 22 to quide. It's used both by industry and OPP.

- 1 The last version is 1992. It needs a -- both an
- 2 update to reflect current policies and also the questions
- 3 that have been coming up for over the years and help with
- 4 the registration applications.
- 5 Why update the blue book? It is, again, a
- 6 critical reference used to develop registration
- 7 applications, which is what a lot of registrants use on a
- 8 regular basis. What we're seeing is that some
- 9 applications are becoming -- are coming in under PRIA as
- 10 incomplete and this will help work through some of these
- 11 issues. We're actually starting to see a lot of
- 12 increased negotiations of submissions, and also a lot of
- 13 time and effort is going into applications that don't go
- 14 through the first time or have to be re-negotiated as
- 15 they go through.
- 16 Next slide, please. This is shows the trends in
- 17 PRIA negotiations. When an application is sent in under
- 18 PRIA, it has a set time line. If the application goes
- 19 through the agency and cannot be completed in that time
- 20 line because of information missing or some part of the
- 21 application was actually missing, pages weren't signed,
- 22 for a lot of different reasons, the registrant and the

- 1 agency will negotiate to extend the time line. And as
- 2 you can see, there's an uphill trend there and it's not
- 3 just -- it's just not the number of applications, but
- 4 it's actually the number of re-negotiations per
- 5 application is going up.
- 6 So, a focus group was gathered to update it,
- 7 look at the blue book. We met April 20 -- oh, fairly
- 8 recently -- and looked at improvements and also what the
- 9 blue book would do. So, the team came up with some very
- 10 good suggestions.
- 11 Next slide. The focus group members cut across
- 12 the different parts of the industry and also the
- 13 different branches within AD, RD, and BBD.
- 14 The summary of the focus group meeting, it was
- 15 agreed that it's very helpful, it's both helpful to EPA
- 16 and registrants, and it tends to be geared for smaller
- 17 companies because there's a lot of information on how to
- 18 do the very basics. But it's also very much used by
- 19 registrants. It's a reminder. Make sure you don't
- 20 forget anything.
- 21 It's a condensed cliff notes -- I like that, that
- 22 actually says it very well -- of how to put together a

- 1 registration.
- 2 From my own personal experience, even when you
- 3 have all the information and you gather it all up just
- 4 putting together an end use product can take over a week,
- 5 and just physically doing it -- and there's a lot of
- 6 things that you can miss. It's easier doing it wrong
- 7 than it is doing it right. And this book has helped very
- 8 much making sure that right is more often than wrong.
- 9 It also provides basic information about links
- 10 to -- we need links to the statutes, regulations, also
- 11 guidance documents. And how do we do that? That's a bit
- 12 of a challenge.
- We also don't -- without providing -- the last
- 14 point, we don't want to provide too much information that
- 15 you can be so overwhelmed with all the information on.
- 16 Each registration is different. To have every possible
- 17 situation, you'd have a book that's so thick no one would
- 18 be able to read it or understand it.
- 19 Next slide, please. The group recommendation is
- 20 to keep it step-oriented, the decision tree. Follow how
- 21 an application is actually developed and also consider
- 22 aspects of enforcement and post-registration activities

- 1 that quite often they're not taken into calculation when
- 2 a -- especially for a new registrant, they may not
- 3 understand that you have a federal registration. Well,
- 4 now you have to go to the states and get it registered in
- 5 the states also. So, it's the whole package.
- 6 It also will help between registrants and the
- 7 agency having standard application guidance so we all
- 8 know what the standards are and the target that the
- 9 agency wants us to hit and that's what we aim for. It
- 10 will also provide examples, and in a web version, links
- 11 to the reference material forms and examples, very
- 12 powerful.
- 13 Improving the registration applications, this is
- 14 what the blue book is for, develop an interactive web-
- 15 based system for generating the registration application.
- 16 That seems so simple. To me, that's one of the most
- 17 powerful statements that have come out of this group, is
- 18 to be able to have a process where you go through the
- 19 whole process of building a registration application, you
- 20 do the checks and balances to make sure everything's
- 21 there so that registration goes in and it goes through
- 22 the first time. You have everything there.

- 1 Now, when we have that in the future, we'll have
- 2 to conduct workshops on data formatting, application
- 3 forms and similar topics. Also, look at compiling a list
- 4 of common problems and pitfalls you'll experience. Those
- 5 that have been doing it for a long time make sure that
- 6 that's shared with others so that we know what to expect
- 7 and also where we see common errors.
- 8 Also, look at publishing the agency's checklist.
- 9 Registrants -- we each have our checklist, the agency has
- 10 their checklist. Let's put them together and make sure
- 11 that it's all in there and we know what the target is.
- 12 Even though we have registrations, what's
- 13 actually being rejected? That's an area that we'll need
- 14 to focus on, is doing a rejection rate analysis,
- 15 identifying those problems and putting them into the blue
- 16 book and into the process.
- 17 Look to produce a tutorial CD that's readily
- 18 available. It's not just -- if you miss a class, you'll
- 19 have it and be able to work through it. And putting it
- 20 in the CD versus having it on the web where you'll tie up
- 21 a lot computer space will be very effective. And also
- 22 develop and publish standard evaluation procedures for

- 1 applications. Again, the idea of what does it take to
- 2 register a product.
- The group's next step, agency staff, they're
- 4 going to go through the comments and redo the blue book,
- 5 revise a draft and circulate it around within the agency,
- 6 and then it will also go through a final agency approval,
- 7 and possibly a hard copy version by the end of this year
- 8 we're looking for.
- 9 A less major issue that we're working right now
- 10 is product chemistry. This is the one they just started
- 11 up very recently, the panel.
- 12 Next slide, please. Again, we have groups from
- 13 RD, AD, and Biopesticides and also a broad group form
- 14 OPP.
- 15 Issues were raised on product chemistry. When
- 16 we talk of product chemistry, this is actually part of
- 17 the registration package. Product chemistry is not just
- 18 the product chemistry as part of a study, it's also a
- 19 confidential statement of a formula and ingredients,
- 20 inert approvals and such. So, it's all the chemistry
- 21 packages.
- 22 And what we're looking at now is just -- this

- 1 group has just met. Again, so we're just getting started
- 2 looking at a comprehensive list of inert and tolerances.
- 3 So that right now we have lists of inerts that are not
- 4 maintained, we have tolerances that are maintained.
- 5 Putting the two together so when registrants can actually
- 6 go in and look at all their inerts and the tolerances, if
- 7 there's any sort of food applications, all at one time.
- 8 It gets very confusing that they're in different areas.
- 9 It seems easy, but it's going to be a fairly large task.
- 10 And the inerts group right now is backed up. They think
- 11 toward fall that they'll have more time and this will be
- 12 toward their list of top priorities.
- 13 Another one that comes up for rejection is
- 14 storage stability. We do studies on storage stability of
- 15 our products. They are rejected for a variety of
- 16 reasons. The idea is to have -- come up with standard
- 17 SOPs so that everyone knows exactly what's expected and
- 18 it's very clear so there's no confusion about the types
- 19 of studies, timing and such.
- 20 Product chemistry, there's questions about what
- 21 parts of a product chemistry actually need to be done by
- 22 -- under good laboratory practices, GLP, and registrants

- 1 sometimes get confused. The regulations are in two
- 2 different places. The idea is just to come up with a
- 3 simple list. Here are the requirements, doesn't need to
- 4 be done under GLP, GLP light or not at all.
- 5 Confidential statement of formula, this is an
- 6 easy one. One of the things that happen is
- 7 miscalculation of inerts for a confidential statement of
- 8 formula. As you're building, what is actually in the
- 9 product? It seems so simple, but when you start talking
- 10 about raw materials that have multiple ingredients and
- 11 have high or low percentages, trying to actually get that
- 12 correct and making sure that is reflected accurately on a
- 13 confidential statement of formula. Having it calculator
- 14 that everyone agrees to, here's the math behind it. So,
- 15 the agency's going to put that calculator on the web.
- 16 It's a quick fix.
- Okay. Next slide, please. Now that the three
- 18 top priority issues have been all addressed, it's what
- 19 does the group work on next while these other activities
- 20 are going on? It came up that e-labels is a very high
- 21 priority. Electronic review and submission of labels, it
- 22 takes up a tremendous amount of time, both from the

- 1 registrant and in the agency's time just reviewing and
- 2 comparing labels. It's another one that -- I've read a
- 3 lot of labels and my glasses get thicker every year
- 4 because of it. And we'll see if we can do that, just
- 5 compare it electronically. It will help with accuracy
- 6 and consistency in the label review.
- And, also, this is the first step into building
- 8 a system for e-submissions. We talked about putting
- 9 together an application electronically. This will be an
- 10 interesting trial for us to take a -- though it's small
- 11 bites, small step going toward work full electronic
- 12 submissions. If we can do it with labels, then we'll
- 13 build from there so that there -- a full application is
- 14 electronic.
- 15 Thank you.
- MR. JONES: Just to remind the group about this
- 17 subgroup. It's little bit different from some of the
- 18 others. Put aside the science issues that we deal within
- 19 our registering program, put aside the policy issues that
- 20 we deal with. There's a huge amount of just pure process
- 21 associated with submitting applications to EPA from the
- 22 registrants, and from EPA's perspective, with managing

- 1 all these applications.
- 2 What we have tried to do is focus this work
- 3 group on process, not the policy, not the science. And
- 4 the first time that we did some work around this, we
- 5 actually did it in this meeting and the consensus
- 6 recommendation for all of you were, why don't you go do
- 7 that in the work group, but come back before you get too
- 8 far out on any one of them as somewhat of a check to sure
- 9 we're not getting into the science or the policy.
- 10 And, actually, I want to thank NRDC for actually
- 11 participating in the work group itself to provide some of
- 12 that oversight there as well.
- So, again, what this group is doing -- as based
- 14 on our recommendation, they're working process issues and
- 15 then they come back to us and describe to us the things
- 16 that they're doing for us to sort of look at, and if
- 17 anyone's got issues or concerns to raise them here before
- 18 we get too far down the road on any process improvements.
- 19 Okay. Bob?
- 20 BOB: It's a question or comment, Ron. The
- 21 label issues, the -- I think you listed mandatory versus
- 22 advisory language and for use only by statements. I

- 1 think that's great. And the only question I had was, is
- 2 there a process for soliciting comment from outside of
- 3 the work group itself?
- 4 MR. DERBYSHIRE: That's a very good question.
- 5 They're -- just within the industry, there's actually
- 6 eight trade groups that are part of the coalition. And
- 7 what we've been doing is going back to the members of
- 8 each of these trade groups and soliciting comments from
- 9 them which represent literally hundreds of companies and
- 10 very active registrants.
- Now, is that every registrant that's out there?
- 12 No, it's not. So, we've been soliciting from the
- 13 industry. And it's been -- we actually have quite a few
- 14 comments.
- 15 UNIDENTIFIED FEMALE: Another mechanism by which
- 16 we do get comments is the email address. We do get a lot
- 17 of questions concerning simple things like mandatory
- 18 versus advisory language. And we actually use those
- 19 questions in deciding what to update, for instance, the
- 20 label review manual, and we do provide answers on that
- 21 website. For use by was, in fact, posted on that website
- 22 and that's actually one of the mechanisms that we use to

- 1 get comments on it.
- 2 UNIDENTIFIED MALE: Can I just make a one
- 3 suggestion and that's -- again, it's a terrific program.
- 4 Is there some way to maybe set a list serve if there are
- 5 people who are interested in being notified of the
- 6 availability of those kinds of papers and just routinely
- 7 have them sent to them?
- 8 UNIDENTIFIED FEMALE: That's a very good idea.
- 9 And if you want to leave your name with me, I would be
- 10 happy to take it.
- 11 UNIDENTIFIED MALE: The reason I'm mentioning
- 12 that is, for use only by was a big issue for us and we
- 13 kind of stumbled onto it --
- 14 UNIDENTIFIED FEMALE: Right.
- 15 UNIDENTIFIED MALE: -- but didn't know until now
- 16 there was a mandatory versus advisory, which is also a
- 17 big issue. So that would be great.
- 18 UNIDENTIFIED FEMALE: The mandatory advisory
- 19 that we were working on within the label committee,
- 20 actually, was trying to assure some consistency
- 21 throughout the program. And so, it was really a big
- 22 training program that we had where the regulatory staff

- 1 reviewers were actually required to attend a training
- 2 session on mandatory versus advisory language.
- 3 UNIDENTIFIED MALE: So policy wasn't changed.
- 4 It was just making sure that it was consistent. Everyone
- 5 understood what it actually meant.
- 6 MR. JONES: Jim?
- 7 JIM: Thank you. I just have a few comments.
- 8 The first one, and probably the most important to me, is
- 9 the trend -- the upward trend in the PRIA negotiated
- 10 dates. I find that really alarming and I think we need
- 11 to do some fairly in-depth analysis on why that's
- 12 occurring. I know I've heard a few theories throughout
- 13 the day today. But they don't jive with the experience
- 14 I've had. And I would encourage this work group to dig a
- 15 little deeper into their reasons for the negotiated due
- 16 dates. That's all I'll say about that right now.
- 17 The other couple of comments, on inerts, I
- 18 strongly encourage the agency to publish a current inerts
- 19 list. That would be very helpful to the registrant
- 20 community. I'm glad to see that that's on the list of
- 21 follow-up items.
- 22 And in terms of the next issues, I really would

- 1 like to see some effort put forth on accuracy and
- 2 consistency in label review. I'm finding that label
- 3 reviews and some of the decisions that come out of label
- 4 reviews are very inconsistent even from PM to PM, not to
- 5 mention division to division. So, I think those are some
- 6 key areas where we could generate some serious efficiency
- 7 within the program.
- 8 MR. JONES: Thanks, Jim. We are doing some
- 9 follow-up on the negotiated due dates. I will say that
- 10 we do know that on a percentage base, the highest
- 11 percentage is in BTVD (phonetic), the next size
- 12 percentage is in AD, and the third is in the registration
- 13 division. My suspicion is we will then be able to
- 14 correlate it with company size which -- those three
- 15 things correlate with company size pretty well. But we
- 16 need to get into the details of exactly why it is
- 17 happening and what companies are most apt to and then how
- 18 can we correct that. We're endeavoring to do that.
- 19 UNIDENTIFIED MALE: And, Jim, what we do is we
- 20 do review those trends, and it has alarmed the group that
- 21 it continues to go up. We expected it to start leveling
- 22 out a while ago. And, so, yeah, we are very concerned

- 1 about that, that the trend keeps on going up.
- 2 JIM: Yeah, I didn't realize the trend was going
- 3 in that direction, quite honestly. So, that's pretty
- 4 alarming. And I have no doubt in my mind that a certain
- 5 percentage of these re-negotiated due dates are due to
- 6 registrant error. I mean, there's no question in my mind
- 7 that that does take place. But I think there may be some
- 8 other core issues that we need to look at as well.
- 9 MR. JONES: Julie?
- MS. SPAGNOLI: I quess I share Jim's concern and
- 11 I'm wondering, is there some correlation, because if it
- 12 was just company size, why would it be trending up? But
- 13 is there also a correlation with as actions having longer
- 14 PRIA dates are now coming closer to being done, and are
- 15 we seeing more renegotiations with actions that are
- 16 associated with longer review times? And, you know, that
- 17 may be a correlation more so than company size.
- The other question I had was, with regard to the
- 19 blue book, will that be considered an issuance of a new
- 20 guidance? And as -- if it's considered issuance of a new
- 21 guidance, will it be subject to the good guidance
- 22 practices?

- 1 UNIDENTIFIED FEMALE: That's a good question and
- 2 we'll think about it. We'll determine whether, in fact,
- 3 that's the case. Because at this time, it's really just
- 4 updating it to bring it current with current practices
- 5 and processes.
- 6 MS. SPAGNOLI: Because I think you can't not
- 7 think of it as a guidance document I think.
- 8 UNIDENTIFIED FEMALE: It is essentially a
- 9 quidance document.
- 10 MR. JONES: It's a compilation of existing
- 11 quidance. So, the question is, if you're -- you're not
- 12 changing anything, you're just actually bringing the most
- 13 current to bare, you wouldn't need it anyway.
- 14 UNIDENTIFIED FEMALE: Okay.
- 15 UNIDENTIFIED MALE: We'll linking current
- 16 documents that are already out there, making sure that
- 17 when we talk about doing a confidential statement of
- 18 formula, here's where it is, so you know where it is and
- 19 can understand how it's built in.
- 20 MR. JONES: That's it. I understand that we
- 21 don't have any public commentators this afternoon. Oh,
- 22 we do. We don't have any signed up, excuse me. If

- 1 someone wants to make a comment, if you could come to the
- 2 microphone, introduce yourself, and let us know who you
- 3 represent.
- 4 MR. THRIFT: My name is Jim Thrift. I am with
- 5 the Agricultural Retailers Association. I also sit on
- 6 the work group for the Spray Drift Work Group for the
- 7 PDPDC. My comments are directed directly at those
- 8 comments that were delivered earlier this morning, but
- 9 obviously, I had to do other things, so I didn't sign up.
- 10 With full respect to Dr. Fry and his comments
- 11 earlier this morning on current technologies not being
- 12 used by the application industry and that the DRT Program
- 13 does not address chemical drift retardants, the ARA and
- 14 myself strongly disagree.
- We do agree, however, with the comments made by
- 16 Jay Vroom a little earlier that applicators have been
- 17 incorporating the newest technologies over a long period
- 18 of time, including drift retardant materials and
- 19 precision methods submitted by Dr. Fry that weren't being
- 20 used, that are being used.
- 21 Also, we feel that Dr. Fry was not present on
- 22 Tuesday morning when Scott Torres (phonetic) made his

- 1 presentation and stated that over 70 percent of all
- 2 aerial applications of pesticides contain drift retardant
- 3 materials.
- 4 We do not want to leave this committee with the
- 5 impression that there are technologies that are state-of-
- 6 the-art that are not being used to any extent at all.
- 7 ARA members represent primarily ground applicators which
- 8 apply 40 percent 50 percent of all the pesticides applied
- 9 in the United States. A majority of those pesticides
- 10 applications are made with state-of-the-art technologies
- 11 and drift retardant materials often at the cost of the
- 12 retailer making the application because the end user will
- 13 not pay for risk management materials. We believe that
- 14 is an excellent sign of solid stewardship.
- 15 ARA and ground applicators are very involved
- 16 with the DRT Program. It has been talked about some this
- 17 morning earlier. We believe some of the comments were
- 18 unfair to that program. ARA believes that the DRT
- 19 Program can provide us a possible model for drift
- 20 reduction technologies, but the program is so new and the
- 21 initiative has not had time to have full discussion and
- 22 implementation. In reality, I submit to the committee,

- 1 the DRT Program has only had one meeting. And ARA and
- 2 ground applicators as well as aerial applicators are very
- 3 interested in that.
- 4 Hydrostatic, electrostatic sprayers and
- 5 combinations, hoods, and so forth will all be fully
- 6 analyzed, but we don't want people to leave this room
- 7 with the impression that the technology has not been
- 8 fully developed or is not being evaluated.
- 9 Concerning applicator education, ARA supports
- 10 areas of training, testing and certification rather than
- 11 training by citation, which was submitted this morning
- 12 into the record. We believe that that is an option that
- 13 should not be a priority. It appeared as though that the
- 14 committee was having a little struggle with the issue of
- 15 training. We believe that label language alone will not
- 16 answer the question of drift mitigation, that whatever
- 17 system it takes between agencies, with the support of
- 18 non-government organizations, should be there to assist
- 19 the agencies in getting funding and direction to those
- 20 authorities that have training.
- 21 The best pieces of technology and equipment, the
- 22 best labeling are only as good as the applicator. And

- 1 since we represent nearly 50 percent of all the
- 2 applications, it should carry some weight that we are
- 3 supportive of more training and testing than there is
- 4 now.
- 5 Actually, the only required testing now is for
- 6 restricted use of materials which I believe make up about
- 7 10 percent 15 percent of the total. So, you have a vast
- 8 majority of applicators that may or may not have adequate
- 9 training. And we think that is very important, and it
- 10 was personally disturbing to me that it seemed a
- 11 frustrating situation, not that we're laying blame on
- 12 anyone, between agencies, that there seemed to be no good
- 13 solid system for either getting dollars or direction to
- 14 land grant colleges for more training for applicators.
- 15 Thank you very much.
- MR. JONES: Thank you. Okay.
- 17 DR. FRY: Could I correct the record just one --
- MR. JONES: Well, Michael, you are on the record
- 19 and I think that that -- this morning in terms of --
- DR. FRY: I did not say that these technologies
- 21 were not being used. I said that the descriptions of the
- 22 technologies were not presented to the Spray Drift

- 1 Committee and the Committee could not make informed
- 2 decision based on the information that we got. That's
- 3 all.
- 4 MR. JONES: I understand. And that's one of the
- 5 reasons why we have a transcript is because -- that's
- 6 what I meant, you are on the record and your statements
- 7 are captured accurately and will be reflected as will Jim
- 8 Thrift's comments.
- 9 Okay. So, I think we have finished up for
- 10 today. Bob, I think it was your idea that -- it was a
- 11 good one. That's why we did it. That we spend more time
- 12 in work groups before the meeting and less time as a
- 13 group, as a committee as a whole. I think, personally,
- 14 that it went quite well, although I'm sure it's very
- 15 taxing on all of you who participated in the Tuesday and
- 16 Wednesday meetings.
- 17 Perhaps, we'll use electronic means as opposed
- 18 to right now, as I think most of you are probably as
- 19 exhausted as I am, to debate whether or not for our next
- 20 meeting we ought to use that model, or revert back to the
- 21 model that we had previously where we spent about a day
- 22 and a half or two days as the full committee and less

- 1 time in these breakouts.
- 2 My observation -- of course, as someone who
- 3 didn't have to participate in the two days -- was that it
- 4 was effective. But we'll engage in some electronic means
- 5 to poll you as to whether you think this model of meeting
- 6 was more effective or should we use another model.
- We got a lot of feedback, not only today, but
- 8 Wednesday and Tuesday, and the EPA, the Central Team will
- 9 be meeting internally in the coming weeks to sort through
- 10 all of that. So, as usual, I'm not going to be able to
- 11 speak to everything we heard over the last three days.
- 12 But there were some issues that were raised where, you
- 13 know, just sort of a quick sort of reflection in talking
- 14 with some of my colleagues, I am able to speak to.
- 15 So, I want to cover a couple of the things that we heard
- 16 today and how we're going to follow up on them.
- 17 The first has to do with ensuring that there's
- 18 transparency around how we follow up on the pilot, as it
- 19 relates to impaired water bodies, and we are going to
- 20 figure out a way to have transparency around that. And
- 21 we'll share what this committee how we plan on doing
- 22 that.

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1 The second thing I heard that I'm ready to 2 commit to relates to nanotechnology, that this group 3 really would like to hear from the agency, at least the pesticide part of the agency, what are -- where are we, 5 what are we doing, what are we thinking about, and we 6 will commit to do that. I'm not sure we're going to be 7 ready at the next meeting, but that is something that we will prospectively put on a PPDC agenda. 8 I'll talk about the -- well, maybe I'll skip 9 10 what I'm hearing some of the work group next steps are 11 and continue on with some of the more narrower issues. I've privately apologized to Lori) for my 12 13 outburst this morning. I want to publicly apologize for 14 jumping all over her on the issues of pesticide safety 15 training, and thank her for provoking me to think about a 16 solution as opposed to just whining to all of you. tired of talking about this. 17

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although, I will repeat my observation that the issue

about adequate funding for pesticide safety training is

an issue for more than just the Environmental Protection

What I would propose to do --

(Laughter).

MR. JONES:

- 1 Agency. It's an issue that has to involve a large group
- 2 of stakeholders, the state people, both the land grants,
- 3 the pesticide safety trainers, the pesticide state lead
- 4 agencies, it has to include the users, it has to include
- 5 the industry, multiple manufacturers in the industry. It
- 6 has to include EPA, it has to include USDA.
- 7 So, I would propose to be willing to convene
- 8 outside of this context -- outside of the PPDC -- some
- 9 facilitated forum for getting those parties together to
- 10 try to see if we can come to some agreement around how
- 11 should the private-public funding occur as it relates to
- 12 safety training, and see if we can come up with some kind
- 13 of a consensus and then figure out how to see that
- 14 implemented.
- I think that it is an important issue, I just
- 16 don't think that this is the forum necessary to resolve
- 17 it. I think we need a different forum that includes all
- 18 of the potential parties who are -- who will be party to
- 19 the solution.
- 20 Lori, did you want to respond to that?
- MS. BERGER: Yeah. That's really what I was
- 22 trying to point out this morning. And we have been

- 1 through the funding thing here and I just -- I appreciate
- 2 that and I accept your apology.
- MR. JONES: Thank you.
- 4 (Laughter).
- 5 MR. JONES: Okay, Amy, did you want to respond
- 6 to that?
- AMY: I just had a quick sort of process thing
- 8 as we're talking about working in this new sort of work
- 9 group format, which I actually like, and thank you for
- 10 making that suggestion. I think it's a really good
- 11 model.
- But there's a lot of new members on the PPDC,
- 13 and I would love to see if some of the EPA staff would,
- 14 you know, go over the subcommittees, you know, ask for
- 15 their involvement, encourage their involvement, because
- 16 if we're going to be sort of doing a lot of work here, I
- 17 want to make sure that the new members are not left out.
- 18 MR. JONES: That's a good point. Thank you. We
- 19 will endeavor to do that.
- Okay, where was I? Okay, let me talk about some
- 21 of what I'm hearing -- what I'm pretty sure we're ready
- 22 to commit to as it relates to follow-up on the work

- 1 groups. The Spray Drift Work Group is going to meet in
- 2 September and begin to focus on the case study, and they
- 3 seem to be pretty ready to do that.
- 4 The Performance Management Work Group -- this
- 5 one's a little trickier -- because of the time frame that
- 6 the agency has for closing on the strategic plan, I'm
- 7 very hopeful that the subcommittee, with our help -- with
- 8 Sherry's help -- can finalize their report. That we'll
- 9 do an electronic review of the full PPDC, and hopefully,
- 10 we'll be able to get some formal PPDC recommendation
- 11 around that, before the agency's comment period closes on
- 12 the strategic plan. That will allow your input to come
- 13 directly in to that process through us.
- 14 Again, I want to remind all of you that you
- 15 should individually take the opportunity to comment on
- 16 that strategic plan as well.
- We adopted the recommendations of the label work
- 18 group, given consideration to some of the comments that
- 19 were being made by members of the PPDC during their
- 20 presentation.
- 21 Although people were quite -- there were some
- 22 people -- there are some members of the PPDC who were

- 1 anxious about the pace of the worker protection rule-
- 2 making work group. We are going to try to try to follow
- 3 the schedule that Kevin gave and I think what we need to
- 4 do is sort of take it one step at a time. We're going to
- 5 have that first set of issue papers in August, and we'll
- 6 see whether or not we can get adequate engagement before
- 7 we move on to the next one. So, I think it's premature
- 8 to say, oh, you're right, we're going too quickly, but
- 9 we'll let this play out a little bit. And I think that
- 10 by the time we get back together again, we'll have a
- 11 clearer picture as to whether or not we are being too
- 12 ambitious in our schedule.
- There looks like there will be at least, two,
- 14 maybe three of those separate meetings around the sets of
- 15 issues before we reconvene. So, I think we'll be a
- 16 little bit better informed around that.
- 17 And the Process Improvement Work Group will
- 18 continue to work according to the schedule that you all
- 19 provided us.
- Did I miss anything? Marty?
- 21 MS. MONELL: Just one thing. We have a
- 22 listserv, PPDC listserv, and so we will provide the

- 1 opportunity to comment on the labeling issues that you
- 2 raised, Bob. So, there is a vehicle already in place and
- 3 we'll use that.
- 4 MR. JONES: Again, this does not, by any means,
- 5 constitute a comprehensive list of all the advice we've
- 6 gotten over the last three days. Much of it, we need to
- 7 spend some time internally chewing over and we will get
- 8 back to you, largely through the work group process that
- 9 we've got set up.
- 10 Finally, I wanted to of course, thank Margie,
- 11 who these kind meetings can never occur without Margie's
- 12 help. Thank you, Margie.
- 13 (Applause.)
- 14 MR. JONES: And we have a new summer intern with
- 15 us here this summer. I don't know if anyone was able to
- 16 -- (inaudible) Sarah Kasanawa (phonetic), who managed the
- 17 overheads all day and she did a great job with that.
- 18 And of course, our very own (inaudible), where
- 19 did (inaudible) go? Oh, where is she?
- 20 (Applause.)
- 21 MR. JONES: She's -- these meetings could never
- 22 occur without the help individuals like that.

1	Tentatively, because I know you all like to
2	and need to get onto your schedule meetings, the next
3	meeting very, tentatively right now, for October 11 and
4	12 which is pretty soon. That's why I'm being so
5	tentative about it. But if that is not going to work, we
6	will let you know shortly, so that you do have at least
7	four months to get it onto your calendars.
8	So, with that, I want to thank all of you for
9	your service and for all the advice that you've given us
10	over the last three days. And we are now adjourned.
11	Thanks.
12	(The meeting was concluded.)
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