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UNITED STATES ENVIRONMENTAL PROTECTION AGENCY  
WASHINGTON, D.C. 20460

OPP OFFICIAL RECORD  
HEALTH EFFECTS DIVISION  
SCIENTIFIC DATA REVIEWS  
EPA SERIES 361

MAY 7 1992

MEMORANDUM

**SUBJECT:** 2,4-Dichlorophenoxyacetic Acid: Toxicological Significance of Dioxins/Furans Present in Technical 2,4-D Acid and Technical 2,4-D IOE of Nufarm, U.S.A.

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**THRU:** K. Clark Swentzel, Section Head  
Section II, Toxicology Branch II  
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and  
Marcia van Gemert, Ph.D., Chief  
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OFFICE OF  
PESTICIDES AND TOXIC  
SUBSTANCES

**PROJECT IDENTIFICATIONS:** Submission No. S411157  
Caswell No(s). 315 & 315-AS HED Project No. 2-1355

**ACTION REQUESTED:** Evaluate the toxicological significance of the level of two of the dioxin-p-dibenzofuran compounds present in 2,4-D acid, and one of the compounds present in 2,4-D acid IOE at or above LOQ limit in the Nufarm products [Memo: S. Funck, CBRS, to E. Feris, RD, 11/26/91; MRID No. 416819-01].

**RESPONSE:** The toxicological significance of 1,2,3,7,8-PCDD was evaluated using the Agency's Toxicity Equivalency Factor [TEF] concept.

CDD / Isomer	Non-cancer Risk [TCDD Equivalent]	Unit Cancer Risk [TCDD Equivalent]
TCDD / Acid	$1.5 \times 10^{-11}$ mg TCDD/kg/day	$2.4 \times 10^{-16}$
PCDD / Acid	$2.2 \times 10^{-12}$ mg TCDD/kg/day	$3.5 \times 10^{-17}$
PCDD / IOE	$5.6 \times 10^{-13}$ mg TCDD/kg/day	$9.0 \times 10^{-18}$

When expressed in terms of TCDD TEF, both the non-cancer risk from maximum dietary exposure and the quantitative unit cancer risk indicate negligible risk to humans. Therefore, the Toxicology Branch II concludes that the levels of 2,3,7,8-TCDD and 1,2,3,7,8-PCDD present in the technical 2,4-D and 2,4-D IOE are of no toxicological concern.

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## I. BACKGROUND

The registrant, Nufarm U.S.A, Inc., in response to a 06/87 Data Call-In notice submitted analytical chemistry data on polychlorinated dibenzo-p-dioxins and dibenzofurans in technical 2,4-D Acid and in technical 2,4-D IOE.

The concentrations of dioxins/furans were determined for seven 2,4-D samples and seven 2,4-IOE samples. The samples were reextracted and reanalyzed [in duplicates]. Based on the reanalyzes presented, the CBRS, concluded that 14 of the 15 2,3,7,8-tetra to 1,2,3,4,6,7,8-hepta chlorinated dibenzo-p-dioxins and dibenzofurans were detected in technical 2,4-D Acid and 2,4-D IOE. However, only two of the compounds were present in 2,4-D Acid at or above the EPA Lowest Quantification [LOQ] limits, and only one of the compounds was present in the 2,4-D IOE at or above LOQ limit, as follows:

### 2,4-ACID

Compound	Maximum Concentration Present [ng/g]	LOQ [ng/g]
2,3,7,8- TCDD	0.12	0.1
1,2,3,7,8-PCDD	3.4	0.5

### 2,4-D IOE

Compound	Maximum Concentration Present [ng/g]	LOQ [ng/g]
1,2,3,7,8-PCDD	0.93	0.5

The CBRS deferred to the Toxicology Branch on the toxicological significance of the level of these compounds in the technical products.

**II. EVALUATION OF THE LEVEL OF TCDD and PCDD.**

Assuming the ratio of dioxin/dibenzofuran to active ingredient remains constant from technical through the end-use product, through plant application, and through animal/human consumption of the treated raw agricultural commodities [RAC's], the amount of 2,3,7,8-TCDD and 1,2,3,7-8 PCDD expected on a RAC can be calculated.

The ratios of TCDD and PCDDs to 2,4-D Acid and 2,4-D IOE are as follows:

**2,4-D ACID [2,3,7,8-TCDD and 1,2,3,7,8-PCDD]**

- o Technical 2,4-D has 0.98 g of 2,4-D acid / 1 g Technical
- o 1 g of Technical 2,4-D contains 0.12 ng of 2,3,7,8-TCDD
- o 1 g of Technical 2,4-D contains 3.4 ng of 1,2,3,7,8-PCDD
- o Therefore, 0.98 g of 2,4-D corresponds to 0.12 ng of TCDD and 3.4 ng of PCDD
- o The ratio of TCDD and PCDD to 2,4-D are:  
 $0.12 \text{ ng}/0.98 \text{ g} = 0.12 \text{ ng of TCDD}/1 \text{ g of 2,4-D } [0.12 \times 10^{-9}]$   
 $3.4 \text{ ng}/0.98 \text{ g} = 3.5 \text{ ng of PCDD}/1 \text{ g of 2,4-D } [3.5 \times 10^{-9}]$

**2,4-D IOE [1,2,3,7,8-PCDD ONLY]**

- o Technical 2,4-D IOE has 0.98 g of 2,4-D IOE/1 g Technical
- o 1 g of Technical 2,4-D IOE has 0.93 ng of 1,2,3,7,8-PCDD
- o Therefore, 0.98 g of 2,4-D IOE corresponds to 0.93 ng of PCDD
- o The ratio of PCDD to 2,4-D IOE is:  
 $0.93 \text{ ng}/0.98 \text{ g} = 0.95 \text{ ng of PCDD}/1 \text{ g of Tech. } [0.95 \times 10^{-9}]$

RATIOS OF TCDD AND PCDD	
2,4-D ACID	2,4-D IOE
TCDD: $0.12 \times 10^{-9} \text{ g TCDD/g Tech}$	
PCDD: $3.5 \times 10^{-9} \text{ g PCDD/g Tech}$	PCDD: $0.95 \times 10^{-9} \text{ g PCDD/g Tech}$

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**III. ANTICIPATED TCDF RESIDUES FROM THE USE OF NUFARM TECHNICAL 2,4-D and 2,4-D IOE**

The ratio established above can be applied to the established tolerances [40 CFR 180.142] to calculate maximum anticipated TCDD and PCDD residues in the commodities as shown below:

**2,4-D Acid**

Anticipated TCDD Residues [ppm] =  
 Tolerance [ppm] x Ratio [ $0.12 \times 10^{-9}$  g TCDD / g Technical]

Anticipated PCDD Residues [ppm] =  
 Tolerance x Ratio [ $3.5 \times 10^{-9}$  g PCDD / g Technical]

Commodity	Established Tolerances of 2,4-D [ppm]	Anticipated Residues from 2,3,7,8-TCDD [ppm] <sup>a</sup>	Anticipated Residues from 1,2,3,7,8-PCDD [ppm]
Eggs	0.05	$.006 \times 10^{-9}$	$0.175 \times 10^{-9}$
Fruits	5.0	$0.6 \times 10^{-9}$	$17.5 \times 10^{-9}$
Grains	1.0	$0.12 \times 10^{-9}$	$3.5 \times 10^{-9}$
Kidney [hogs]	2.0	$0.24 \times 10^{-9}$	$7.0 \times 10^{-9}$
Meat [hogs]	0.2	$0.024 \times 10^{-9}$	$0.7 \times 10^{-9}$
Milk	0.1	$0.012 \times 10^{-9}$	$0.35 \times 10^{-9}$
Nuts	0.2	$0.024 \times 10^{-9}$	$0.7 \times 10^{-9}$
Poultry	0.05	$0.006 \times 10^{-9}$	$0.175 \times 10^{-9}$
Sugar cane	2.0	$0.24 \times 10^{-9}$	$7.0 \times 10^{-9}$

a: ppm = mg/kg

The maximum anticipated TCDD and PCDD residues in the commodities reflect worst case levels when the 2,4-D products are used according to label specifications. However, the anticipated actual levels, if any, of the TCDD or PCDD in commodities should be significantly lower.

From the above table, it is evident that the maximum anticipated residues of TCDD [ $0.6 \times 10^{-9}$  ppm] and PCDD [ $17.5 \times 10^{-9}$ ] from 2,4-D acid may occur in fruits due to a higher tolerance level [5.0 ppm]. These maximum anticipated TCDD and PCDD residues may be applied, as a worst case scenario, to calculate the anticipated TCDD and PCDD dietary exposure in a 60 kg man consuming a diet consisting of 100% fruit.

**2,4-D IOE**

Anticipated PCDD Residues [ppm] =

Tolerance [ppm] x Ratio [ $0.93 \times 10^{-9}$  g PCDD / g Technical]

Commodity	Established Tolerances of 2,4-D [ppm]	Anticipated Residues from 1,2,3,7,8-PCDD [ppm] <sup>a</sup>
Eggs	0.05	$0.05 \times 10^{-9}$
Fruits	5.0	$4.65 \times 10^{-9}$
Grains	1.0	$0.93 \times 10^{-9}$
Kidney [hogs]	2.0	$1.86 \times 10^{-9}$
Meat [hogs]	0.2	$0.19 \times 10^{-9}$
Milk	0.1	$0.09 \times 10^{-9}$
Nuts	0.2	$0.19 \times 10^{-9}$
Poultry	0.05	$0.05 \times 10^{-9}$
Sugar cane	2.0	$1.9 \times 10^{-9}$

a: ppm = mg/kg

The maximum anticipated PCDD residues in the commodities reflect worst case levels when the 2,4-D IOE is used according to label specifications. However, the anticipated actual levels, if any, of the PCDD in commodities should be significantly lower.

From the above table, it is evident that the maximum anticipated PCDD residues [ $17.5 \times 10^{-9}$ ] from 2,4-D IOE may occur in fruits due to a higher tolerance level [5.0 ppm]. These maximum anticipated PCDD residues may be applied, as a worst case scenario, to calculate the anticipated PCDD dietary exposure in a 60 kg man consuming a diet consisting of 100% fruit.

**IV. ANTICIPATED TCDD and PCDD DIETARY EXPOSURE**

Applying the worst case scenario discussed above [i.e., a 60 kg human on a diet consisting of 100% fruits], the Anticipated TCDD and PCDD Dietary Exposure is calculated as follows:

<b>Maximum Anticipated TCDD Dietary Exposure from 2,4-D Acid</b>	
	1 ppm in diet = 0.025 mg/kg/day
Therefore,	$0.6 \times 10^{-9}$ ppm = $0.025 \times 0.6 \times 10^{-9}$
	$1.5 \times 10^{-11}$ mg/kg/day
	<b>Anticipated TCDD Dietary Exposure= <math>1.5 \times 10^{-11}</math> mg TCDD/kg/day</b>
Where:	
0.025 mg/kg/day =	Equivalent to 1 ppm in the diet for a 60 kg man.
$0.6 \times 10^{-9}$ ppm =	Maximum Anticipated TCDD residue level in fruits.

<b>Maximum Anticipated PCDD Dietary Exposure from 2,4-D Acid</b>	
	1 ppm in diet = 0.025 mg/kg/day
Therefore,	$17.5 \times 10^{-9}$ ppm = $0.025 \times 17.5 \times 10^{-9}$
	$4.4 \times 10^{-10}$ mg/kg/day
	<b>Anticipated PCDD Dietary Exposure= <math>4.4 \times 10^{-10}</math> mg PCDD/kg/day</b>
Where:	
0.025 mg/kg/day =	Equivalent to 1 ppm in the diet for a 60 kg man.
$17.5 \times 10^{-9}$ ppm =	Maximum Anticipated PCDD residue level in fruits.

Maximum Anticipated PCDD Dietary Exposure from 2,4-D IOE	
	1 ppm in diet = 0.025 mg/kg/day
Therefore,	$4.65 \times 10^{-9}$ ppm = $0.025 \times 4.65 \times 10^{-9}$
	$1.17 \times 10^{-10}$ mg/kg/day
	Anticipated TCDD Dietary Exposure = $1.7 \times 10^{-10}$ mg PCDD/kg/day
Where:	
0.025 mg/kg/day =	Equivalent to 1 ppm in the diet for a 60 kg man.
$4.65 \times 10^{-9}$ ppm =	Maximum Anticipated PCDD residue level in fruits.

#### V. ESTIMATION OF TCDD TOXICITY EQUIVALENT FOR 1,2,3,7,8-PCDD

Neither a Reference Dose [RfD] nor a  $Q_1^*$  has been established for 1,2,3,7,8-PCDD. Therefore, the Agency uses the Toxicity Equivalent Factor [TEF] for estimating risks associated with exposure to mixtures of chlorinated dibenzo-p-dioxins [CDDs] and dibenzofurans [CDFs].

According to the Agency's 1989 Risk Assessment Form<sup>1</sup> Toxicity Equivalent Factors [TEFs] can be generated by using the TEF to convert the concentration of a given CDD/CDF into an equivalent concentration of 2,3,7,8-TCDD.

Therefore, employing the TEF, the 2,3,7,8-TCDD toxicity equivalent is calculated as follows:

<b>2,3,7,8-TCDD Toxicity Equivalent for PCDD from 2,4-D Acid:</b>	
	= $4.4 \times 10^{-10}$ mg/kg/day $\times$ 0.005
	= $2.2 \times 10^{-12}$ mg/kg/day
Where:	
$4.4 \times 10^{-10}$ mg/kg/day =	Maximum Anticipated PCDD Dietary Exposure
0.005 =	The Toxicity Equivalent Factor for PCDDs

<sup>1</sup> Update Of Toxicity Equivalency Factors [TEFs] for Estimating Risks Associated with Exposure to Mixtures of Chlorinated Dibenzop-Dioxins and Dibenzofurans [CDDs and CDFs]. Risk Assessment Forum, February, 1989. U.S. Environmental Protection Agency.



**2,3,7,8-TCDD Toxicity Equivalent for PCDD from 2,4-D IOE:**

$$= 1.17 \times 10^{-10} \text{ mg/kg/day} \times 0.005$$

$$= 5.9 \times 10^{-13} \text{ mg/kg/day}$$

Where:

$$1.17 \times 10^{-10} \text{ mg/kg/day} = \text{Maximum Anticipated PCDD Dietary Exposure}$$

$$0.005 = \text{The Toxicity Equivalent Factor for PCDDs}$$

**V. PCDD RISK CHARACTERIZATION BASED ON TCDD "TOXICITY EQUIVALENT FACTORS"**

a. Non-Cancer End Point

For PCDD Present in 2,4-D Acid and 2,4-D IOE:

The risk for non-cancerous effects are negligible since the maximum anticipated dietary exposure levels of  $2.2 \times 10^{-12}$  mg TCDD equivalent/kg/day from the 2,4-D acid and  $5.9 \times 10^{-13}$  mg TCDD equivalent/kg/day from 2,4-D IOE are lower than the 2,3,7,8-TCDD Reference Dose [RfD] of  $1 \times 10^{-9}$  mg/kg/day.

For TCDD Present in 2,4-D Acid

Similarly, the risk for non-cancerous effects are negligible since the maximum anticipated dietary exposure level of  $1.5 \times 10^{-11}$  mg TCDD/kg/day from the 2,4-D acid is lower than the 2,3,7,8-TCDD RfD [ $1 \times 10^{-9}$  mg/kg/day].

b. Carcinogenic Potency

Using the  $Q_1^*$  of  $1.6 \times 10^{-5}$  [mg/kg/day]<sup>-1</sup> for 2,3,7,8-TCDD, the quantitative unit cancer risk is estimated as follows:

**For TCDD Present in 2,4-D Acid:**

$$\text{Unit Risk} = 1.6 \times 10^{-5} \text{ [mg/kg/day]}^{-1} \times 1.5 \times 10^{-11} \text{ mg/kg/day}$$

$$= 2.4 \times 10^{-16}$$

Where:

$$1.6 \times 10^{-5} \text{ [mg/kg/day]}^{-1} = Q_1^* \text{ of 2,3,7,8-TCDD}$$

$$1.5 \times 10^{-11} \text{ mg/kg/day} = \text{Maximum Anticipated TCDD Dietary Exposure}$$

**For PCDD Present in 2,4-D Acid:**

$$\text{Unit Risk} = 1.6 \times 10^{-5} \text{ [mg/kg/day]}^{-1} \times 2.2 \times 10^{-12} \text{ mg/kg/day}$$

$$= 3.5 \times 10^{-17}$$

Where:

$$1.6 \times 10^{-5} \text{ [mg/kg/day]}^{-1} = Q_1^* \text{ of 2,3,7,8-TCDD}$$

$$2.2 \times 10^{-12} \text{ mg/kg/day} = \text{2,3,7,8-TCDD Toxicity Equivalent}$$

**For PCDD in 2,4-D IOE:**

$$\text{Unit Risk} = 1.6 \times 10^{-5} \text{ [mg/kg/day]}^{-1} \times 5.9 \times 10^{-13} \text{ mg/kg/day}$$

$$= 9.4 \times 10^{-18}$$

Where:

$$1.6 \times 10^{-5} \text{ [mg/kg/day]}^{-1} = Q_1^* \text{ of 2,3,7,8-TCDD}$$

$$5.9 \times 10^{-13} \text{ mg/kg/day} = \text{2,3,7,8-TCDD Toxicity Equivalent}$$

## VI. CONCLUSION

When expressed in terms of 2,3,7,8-TCDD Toxicity Equivalency Factors as follows, the risk for non-cancer effects are:

$1.5 \times 10^{-11}$  mg TCDD/kg/day [from 2,4-D Acid]

$2.2 \times 10^{-12}$  mg TCDD equivalent/kg/day [from PCDD in Acid]

$5.6 \times 10^{-13}$  mg TCDD equivalent/kg/day [from PCDD in IOE].

These levels are lower than the RfD of  $1 \times 10^{-9}$  mg/kg/day established for 2,3,7,8-TCDD.

Based on the cancer potency of 2,3,7,8-TCDD, the quantitative unit cancer risks are:

$2.4 \times 10^{-16}$  [from TCDD in 2,4-D Acid]

$3.5 \times 10^{-17}$  [from PCDD in 2,4-D Acid]

$9.4 \times 10^{-18}$  [from PCDD in 2,4-D IOE].

These unit risks are lower than the  $1 \times 10^{-6}$  [acceptable risk from life time exposure].

When expressed in terms of TCDD TEF, both the non cancer risk and the unit cancer risk indicate negligible risk to humans. Therefore, the Toxicology Branch II concludes that the levels of 2,3,7,8-TCDD and 1,2,3,7,8-PCDD present in the technical 2,4-D and technical 2,4-D IOE are of no toxicological concern at this time.



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