

US EPA ARCHIVE DOCUMENT

The Impacts of Land Use/Land Cover Change on Future Emissions & Air Quality: A Case Study in Austin Texas

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Background & Motivation

- **Urbanization & land cover/land use change impacts:**
 - Biogenic & anthropogenic emissions
 - Meteorological processes: surface albedo & urban heat island
 - Dry deposition
 - Population exposure to pollutants
- Scenario planning or visioning has become common in metro areas throughout the U.S. **National & even state-level future emissions scenarios prepared for air quality regulatory requirements often do not incorporate community visions of development.**
- **Future air quality forecasts often are not considered during selection of a preferred community vision of development.**

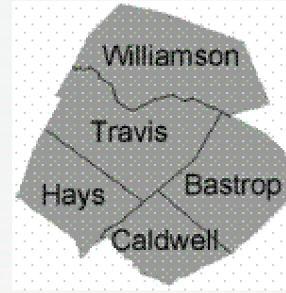
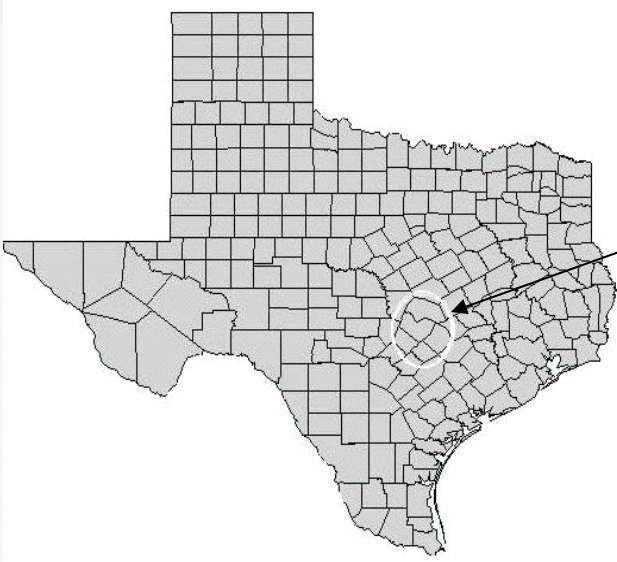
Objectives: Investigating Visions of Growth

- Examine the **effects of urbanization** on anthropogenic emissions from on-road mobile sources, non-road mobile sources & area sources under **four future regional visions** of development for Austin, Texas.
- Contrast the **relative** air quality **impacts** due to changes in **biogenic emissions & dry deposition**.
- Examine the impacts of alternative development patterns on **population exposure** to ozone.
- Examine the impacts of increased replacement of traditional petroleum-based fuels with **biofuels**.

Objectives: Visioning vs. Modeling

- Develop & apply integrated **transportation & land use models** to investigate predictions of future growth & implications of policies such as congestion pricing & carbon taxes, & urban growth boundaries.
- Two Models:
 - (1) Gravity-based land use model + travel demand model
 - (2) Model of parcel subdivision + logit for land use type + spatial SUR for land use intensity + travel demand model

Five-County Austin-Round Rock MSA

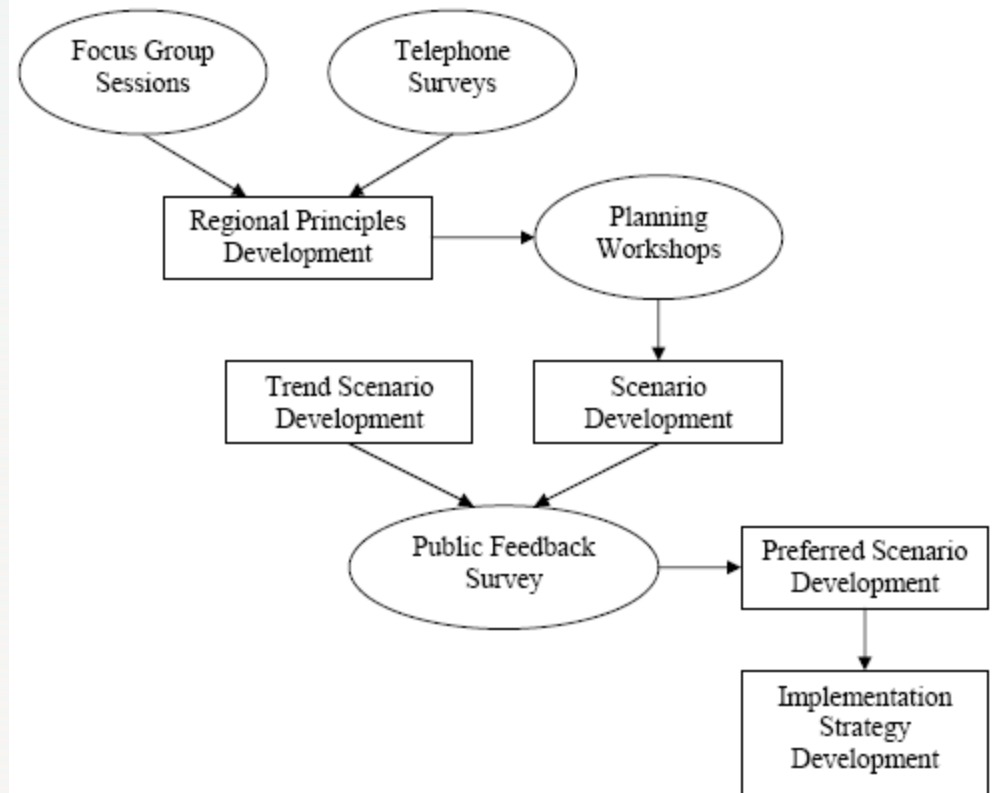


- **1.4 million population**
- **Among the fastest growing regions in the country.**
- **Among first of approximately 30 regions to enter into Early Action Compact with EPA to reduce 8-hour ozone concentrations.**

Envision Central Texas: Land Development Scenarios

- Community-driven regional visioning initiative began in 2001. Organizers include business, environment, & community development organizations, plus elected leaders from five counties.
- Through public input process, ECT developed **four growth scenarios** (Scenarios A-D) for Austin, assuming a doubling of population for 5-county area within 20 to 40 years.

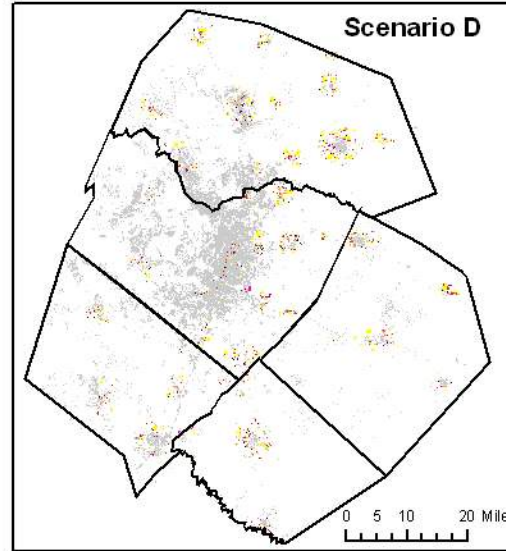
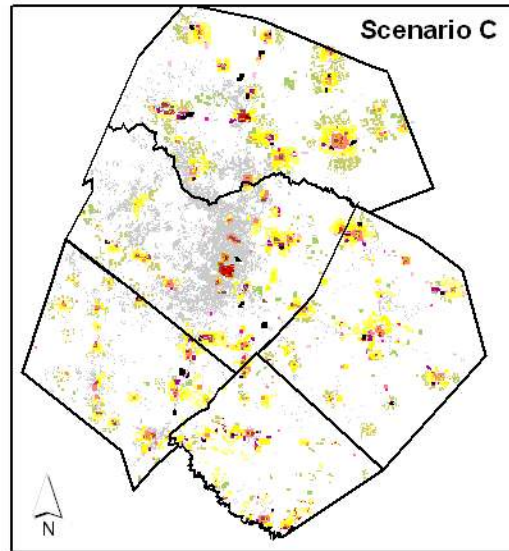
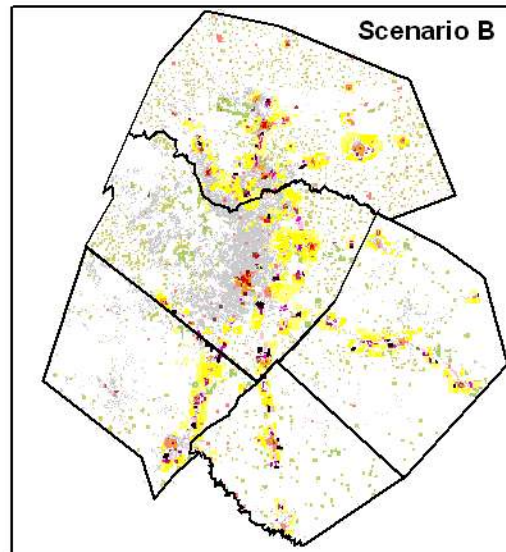
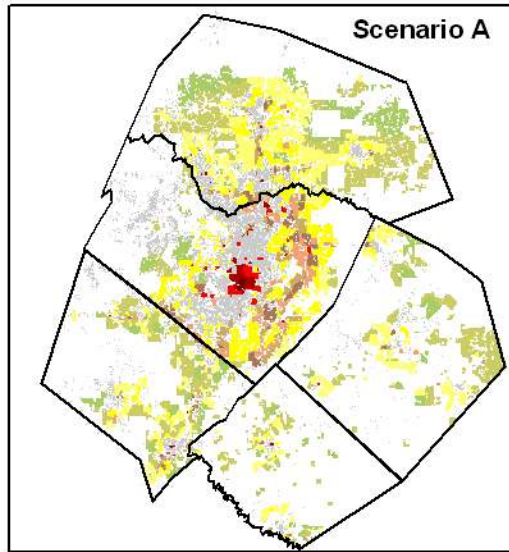
ECT Visioning Process



Source: Lemp et al., 2007

ECT A: Continue current development trends

ECT B: Growth along major trans. corridors



Scenario A Development Types

- Downtown
- City
- Town
- Residential Subdivision
- Large Lot
- Rural
- Conservation Rural
- Activity Center
- Highway Commercial
- Industrial / Office Park

Scenario B, C, D Development Types

- Downtown
- Downtown Commercial
- Downtown Residential
- City
- City Neighborhood
- Town
- Residential Subdivision
- Large Lot
- Rural
- Conservation Rural
- City Commercial
- New Town
- Activity Center
- Highway Commercial
- Office Park
- Industrial

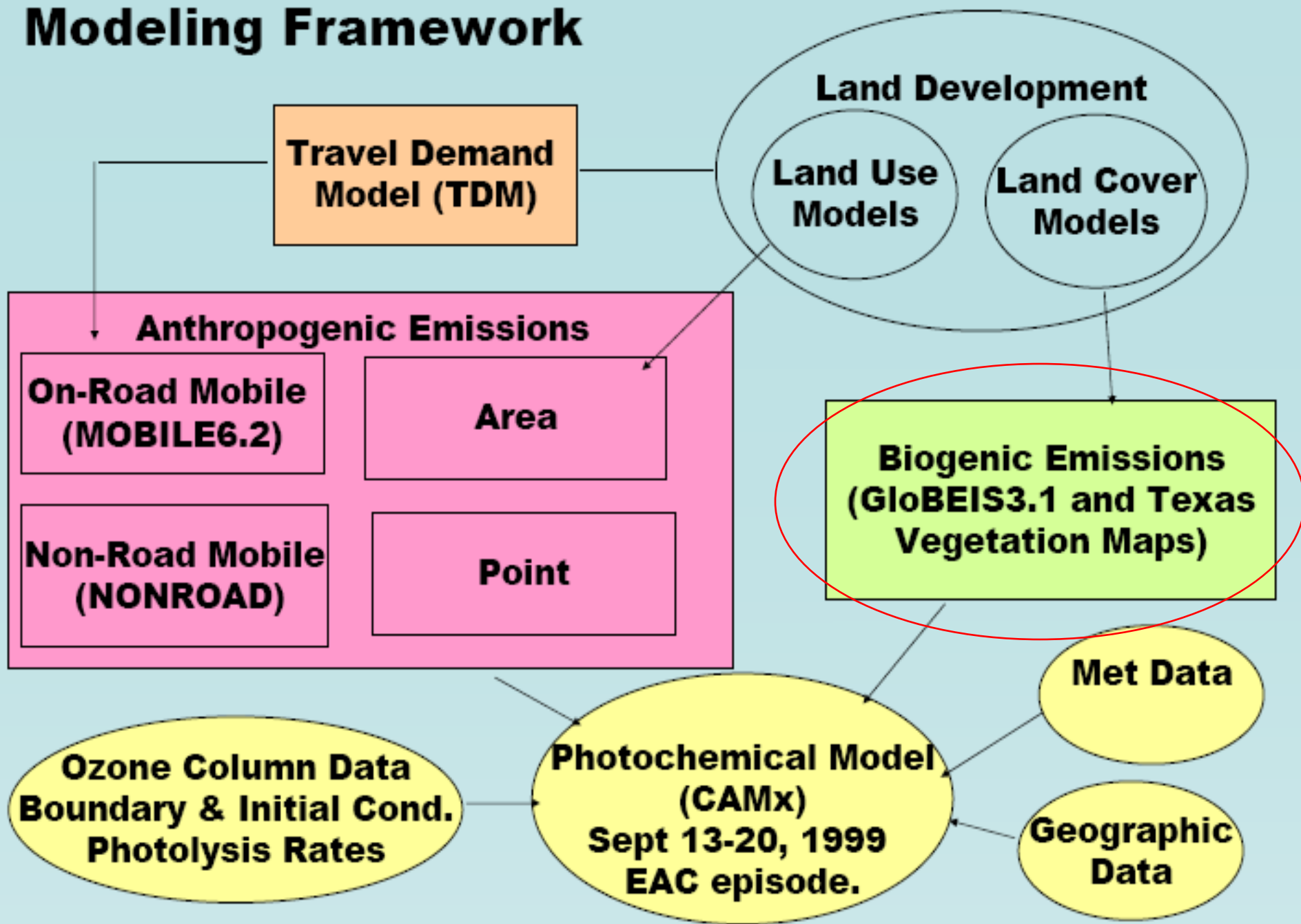
Developed Land, 2001

- Developed Land, 2001

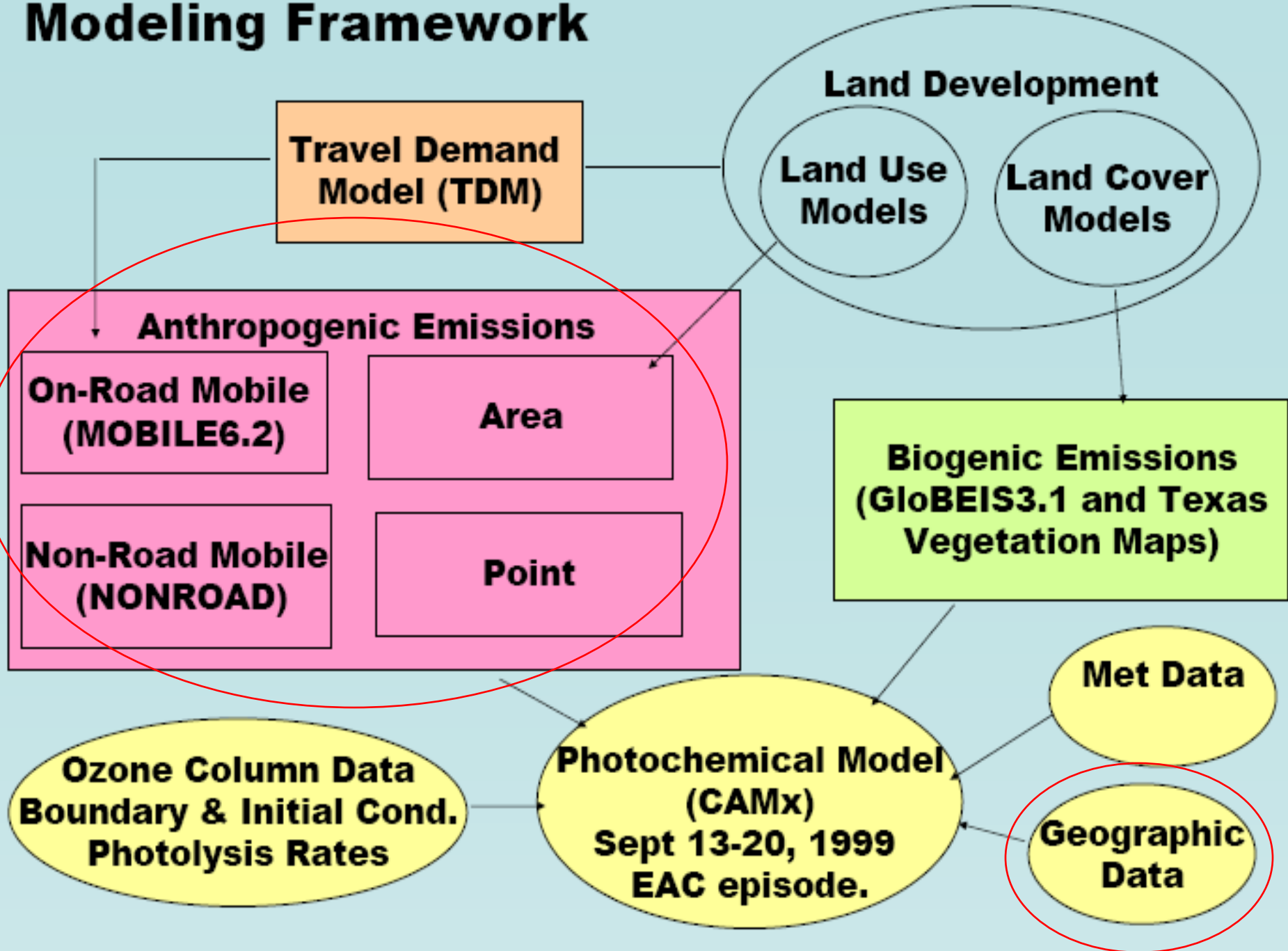
ECT C: Clustered growth in new & existing comm.

ECT D: Infill & Redevelopment

Modeling Framework



Modeling Framework



On-Road Mobile Source Emissions

- ECT Transportation Model (ECTTM) developed by Smart Mobility, Inc. with support from CAMPO.
- Link-specific analysis to obtain VMT estimates for each ECT scenario for use with MOBILE6.2:
 - Hourly, day-specific, seasonally adjusted
 - 28 vehicle types used in MOBILE6.2
 - Link functional class (Freeways, Arterials & Ramps)
- Resulting VMT by hour & vehicle type matched to MOBILE6.2 emission factors via speed to obtain emissions of HC, NO_x & CO for each ECT scenario.
- Federal motor vehicle controls included.

Non-Road & Area Source Emissions

Non-Road Emissions

- EPA's NONROAD Model
 - Non-road equipment population follows national growth rate regardless of ECT scenario
 - Spatial allocation factors modified
 - State-to-county level factors adjusted by ECT population & household estimates
 - Spatial surrogates for allocating county to grid cells in modeling domain modified using new, composite LULC dataset (City of Austin, USGS, Capital Area Council of Governments) & ECT development patterns
- Exceptions: aircraft, military, & locomotive operations & gas cans

Area Emissions

- Projected by human population

Summary: Investigating Visions of Growth

- Differences in ozone concentrations for future visions imply that **patterns of urban development are not as significant as reductions in emissions per capita**, but effects of urbanization are non-negligible:

Song et al., The Impacts of Urbanization on Emissions & Air Quality: Comparison of Four Visions of Austin, Texas, in press, *Environmental Science & Technology*, 2008.

- **Concentrated** high-density **development** in existing towns with balanced-use zoning produced **lower values of exposure** to high ozone concentrations than more typical pattern of urban sprawl.
- On-going efforts:
 - Examine increased use of biofuels.
 - Compare to U.S. EPA's post-CAAA emission scenario projections as available.

Visioning versus Modeling

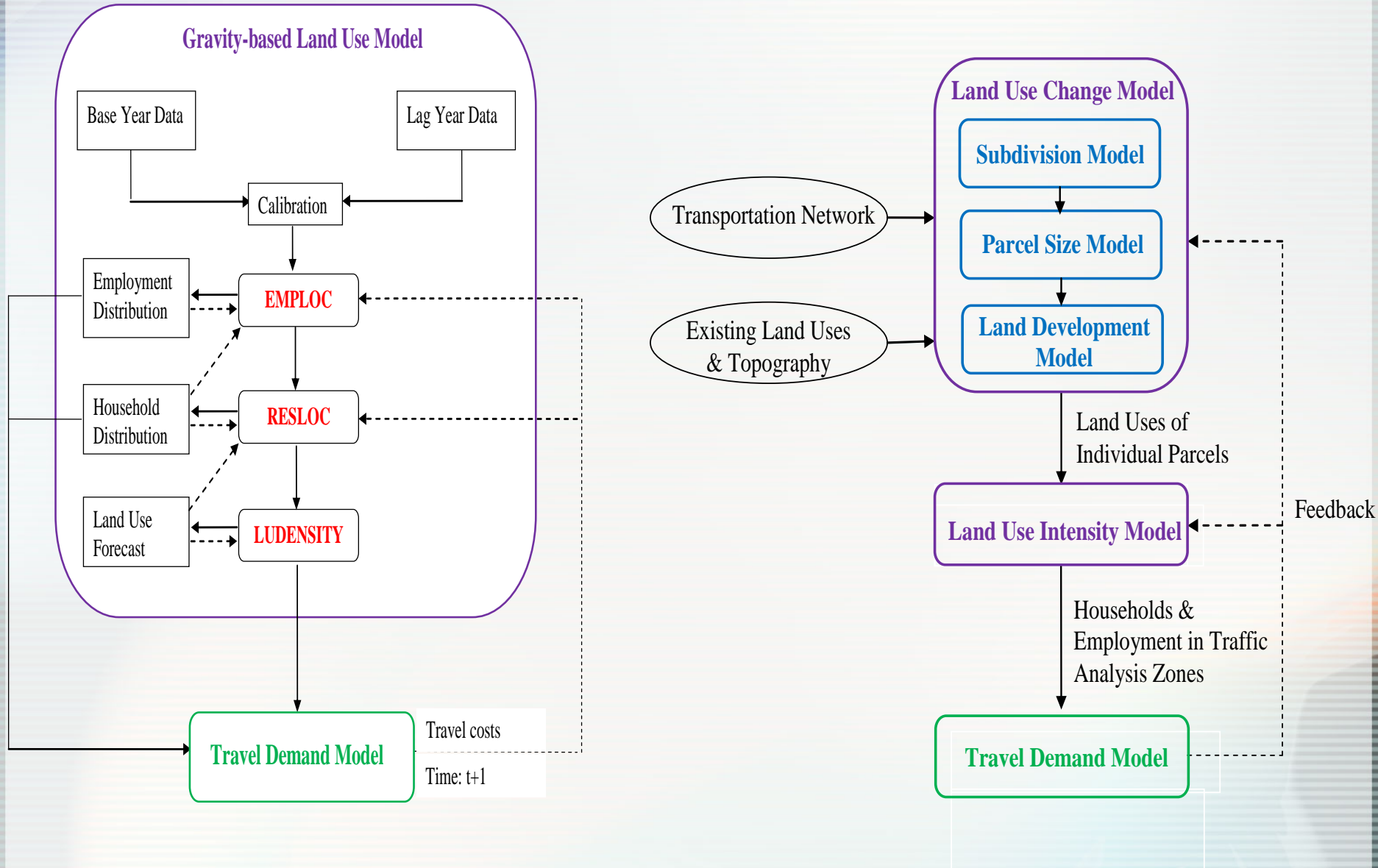
- Lemp et al., Visioning Vs. Modeling: Analyzing the Land Use-Transportation Futures of Urban Regions, *Journal of Urban Planning and Development*, 2008.
- **Visioning...**
 - Offers extensive community involvement with identification of priorities for growth
 - Contextual changes & scenario feasibility are not necessarily considered nor does scenario planning typically have an integrated approach to land use behavior & travel demand
- **Predictive modeling...**
 - Premised on data & regional trends allowing opportunities to explore policy changes & interaction of land use & transportation systems.
 - Data intensive, requires creation of explanatory variables, & does not create goal or vision.
- May be most effective in tandem.

Transportation & Land Use Analysis Using Integrated Models:

(1) Gravity-based land use model +
travel demand model

(2) Model of parcel subdivision + logit for land use
type + spatial SUR for land use intensity + travel
demand model

Model Logic



Austin Application: Gravity-Based LU Model

■ **Model Restrictions**

- Maximum jumps household & job counts are limited by each zone's land availability.
- In any five-year interval, model will not allow $> 5\%$ decrease or $> 5\%$ increase of household & job counts in fully developed zones.

■ **Three Policy Scenarios**

- Business-as-usual (BAU)
 - Road pricing (congestion toll + per-mile carbon tax)
 - Urban growth boundary
- Coded in MATLAB & freely available on line.
- **See poster on model implementation.**

Austin Application: LUCLUI Model

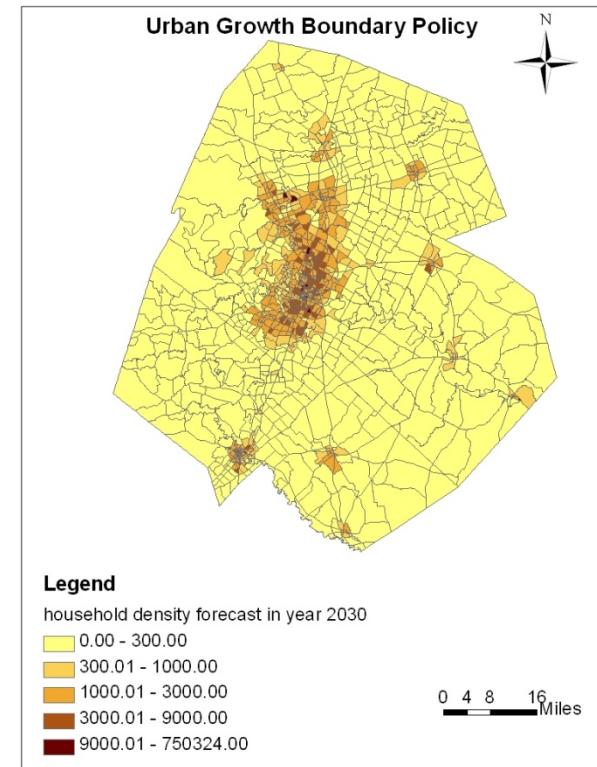
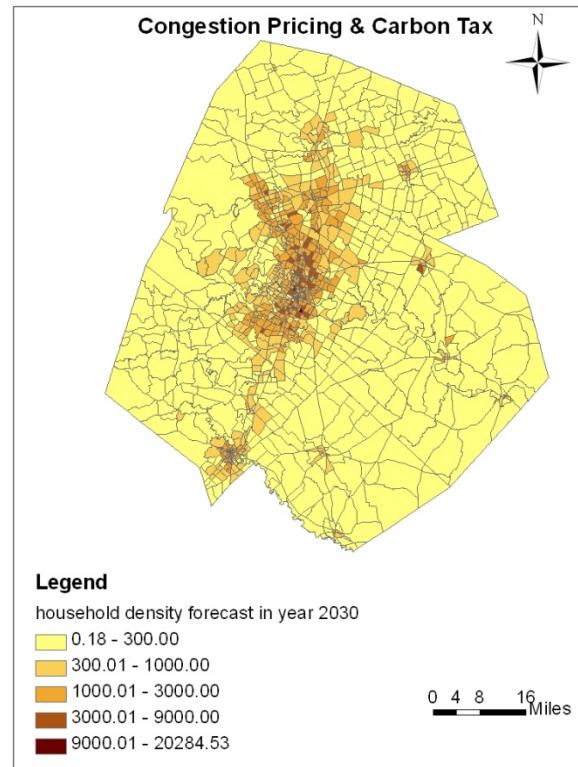
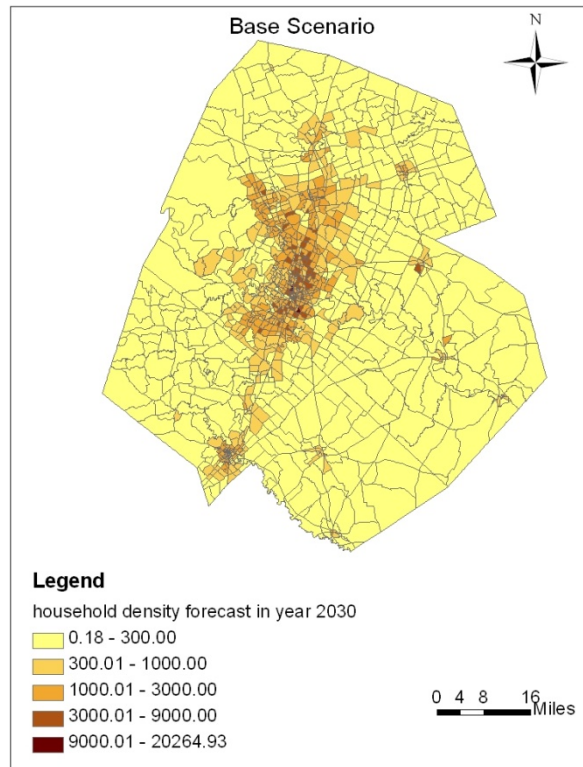
- **Model Restrictions**

- Land development model's alternative-specific constants were iteratively adjusted.
- “Targets” do not naturally embed into the model system. (Forecasted household & job counts were adjusted to match control totals.)

- **Two Policy Scenarios**

- Business-as-usual (BAU)
- Road pricing (congestion toll + per-mile carbon tax)
- **See poster on model implementation.**

Gravity-Based LU Model: 2030 Households Forecasts



BAU: Households remain concentrated in urban areas & along regional freeways

Congestion pricing/carbon tax
Similar location choices as BAU but reduced travel

UGB: new development within pre-defined zones

Results for LUCLUI were consistent with gravity-based model's.

Comparisons Across Policy Scenarios

Travel demand model outputs

	Model	Business as Usual	Congestion Pricing & Carbon Tax	Urban Growth Boundary
Vehicle Miles Traveled (x10 ⁶ weekday)	Gravity-Based	85	71	70
	LUCLUI	84	71	-
VMT-Weighted Average Speed (miles/hour)	Gravity-Based	50	54	51
	LUCLUI	51	54	-

Spatial distribution of households & jobs

	Model	Business as Usual	Congestion Pricing & Carbon Tax	Urban Growth Boundary
Household Accessibility Index (x10 ⁶)	Gravity-Based	1.81	1.53	3.74
	LUCLUI	2.58	2.42	-
Employment Accessibility Index (x10 ⁷)	Gravity-Based	6.29	6.32	6.93
	LUCLUI	6.37	6.37	-

Note: Accessibility Index =
$$\sum_i \frac{Count_i}{DistToCBD_i}$$

Comparisons Across Policy Scenarios

■ NOx Emissions (tpd)

	Model	Business as Usual	Congestion Pricing & Carbon Tax	Urban Growth Boundary
On-road mobile	2007	62	NA	NA
	Gravity-Based	24	20	20
	LUCLUI	24	20	-
Non-road mobile	2007	22	NA	NA
	Gravity-Based	9	9	9
	LUCLUI	9	9	-
Area	2007	10	NA	NA
	Gravity-Based	22	22	20
	LUCLUI	23	23	-

Magnitude & directionality of emission changes between 2007 Base Case & gravity-based & LUCLUI models were very similar to differences between Base Case & ECT scenarios. Large decreases in mobile sources driven by phase-in of new federal standards. Both road pricing & UGB produce 20% decrease in on-road NOx emissions relative to BAU scenarios.

Comparisons Across Policy Scenarios

■ VOC Emissions (tpd)

	Model	Business as Usual	Congestion Pricing & Carbon Tax	Urban Growth Boundary
On-road mobile	2007	34	NA	NA
	Gravity-Based	23	19	19
	LUCLUI	22	19	-
Non-road mobile	2007	22	NA	NA
	Gravity-Based	23	23	23
	LUCLUI	23	23	-
Area	2007	111	NA	NA
	Gravity-Based	224	226	215
	LUCLUI	254	254	-
Biogenic	2007	211	NA	NA
	Gravity-Based	150	151	206
	LUCLUI	201	202	-

Summary: Integrated Modeling

Two integrated land use & transportation models...

- **Gravity-based** allocation methods enjoy a simple model structure, moderate data demands, & relatively **straightforward** estimation, but reasonable forecasts emerged only after imposing a variety of rules.
- New & distinctive **land use change/land use intensity model** exploits emerging **parcel-level data &** innovations in **spatial econometric techniques**. But complexity in specification & application, along with data availability across the wider region present challenges. In addition, population & job targets did not naturally embed into the model system, necessitating reliance on external control totals.

Summary: Integrated Modeling

- **Urban growth boundaries** can have **significant land use & transportation effects**, while road pricing is estimated to have negligible land use impacts. Both offer benefits for on-road mobile emission reductions.
- Magnitude & directionality of future emission changes predicted by integrated modeling are generally very similar to those from the ECT visioning scenarios.
- Air quality modeling & analysis of population exposure metrics are on-going.

Thank you!

Questions &/or Suggestions?

Note: Please see **three posters** on Austin visioning scenario results, implementation of gravity-based & parcel-based models.