

US EPA ARCHIVE DOCUMENT



State of Michigan
Department of Environmental Quality

e-Manifest Pilot Project Lessons Learned

U.S. EPA Webinar 1

Wednesday, April 22, 2009

WINDSOR
SOLUTIONS, INC.

Environmental + Health
Information Systems

e-Manifest Lessons Learned

Agenda

- Project overview
- Pilot system overview
- Lessons learned





Project Overview



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Information Systems

Project Overview

Objectives

- Pilot an electronic manifest process using the Exchange Network as the enabler
- Through the pilot, demonstrate:
 - Burden reduction for industry and state regulators by eliminating paper based processes where possible
 - Enhanced cradle to grave tracking of hazardous waste by providing comprehensive and timely access to data consumers
- Complement federal rulemaking process so that both initiatives are coordinated and jointly support the implementation of a subsequent national e-Manifest system



Project Overview

State Burden

- Excessive quantities of manifest to process
 - MI DEQ ~ 40,000 paper manifests per month (2,000+/day)
 - MA DEP ~ 33,300 paper manifests per month
 - NJ DEP ~ 7,080 paper manifests per month
 - MN PCA ~ 3,920 paper manifests per month
- Transfer to electronic formats (scanning, microfilm, data entry)
- Manual QA/QC and validation, often resulting in data quality problems and timing issues



Project Overview

Industry Stakeholder Burden

- Cost nationwide for hazardous waste handlers to comply with paper-based process is approximately \$410 million/year (over \$500 per manifest).
- Cost includes manifest preparation, postage, recordkeeping, state copy submission, and employee training.
- Largest cost is the systems required to manage rules and parallel regulatory reporting requirements.
- If approximately three-quarters of all manifest transactions were electronic, EPA estimates an annual savings of about \$100 million to states and the regulated community. This projected amount is equivalent to a net unit savings of \$23 to \$40 for each completed manifest form.



Project Overview

Participants

State Environmental Agencies

Michigan DEQ

Massachusetts DEP

New Jersey DEP

Minnesota PCA

US EPA Office of Resource Conservation
and Recovery

Windsor Solutions

Industry Stakeholders

Access Business Group (Generator)

Consumers Energy (Generator)

Enviro-Safe (TSDF)

Environmental Recycling Group (Transporter)

EQ Industrial Services (Transporter)

Environmental Quality (TSDF)

Marine Pollution Control (Transporter)

Safety-Kleen (Transporter/TSDF)

Triumvirate Environmental (Transporter)

Veolia ES (Transporter/TSDF)

These companies participated in actual pilot activities. Including face-to-face meeting and survey participation, the pilot project has involved about 30-40 organizations.



Project Overview

Status

- Pilot period ended in December 2008
- Lessons learned report completed and reviewed
- Continued involvement with EPA's national efforts
- e-Manifest XML Schema updates





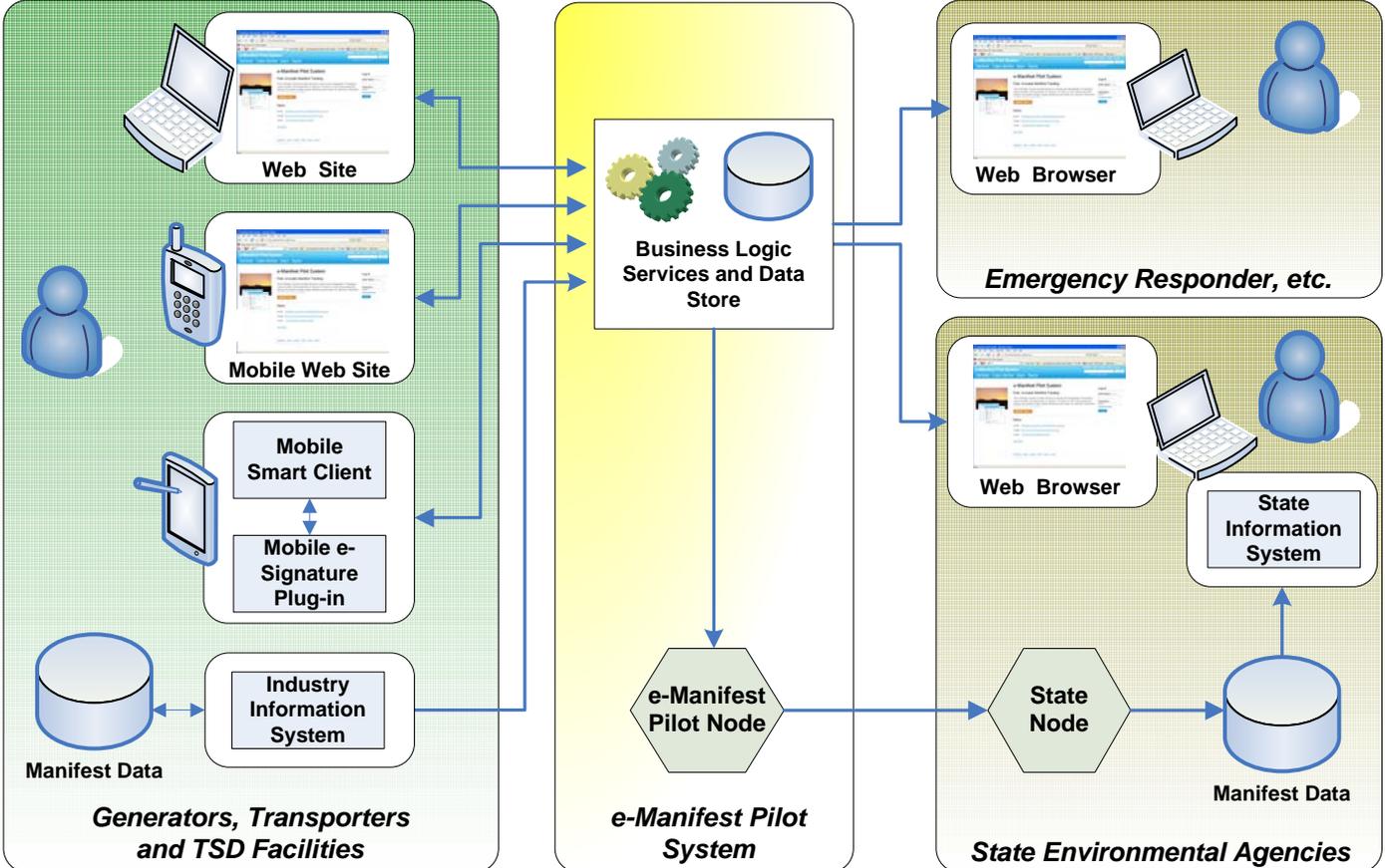
Pilot System Overview

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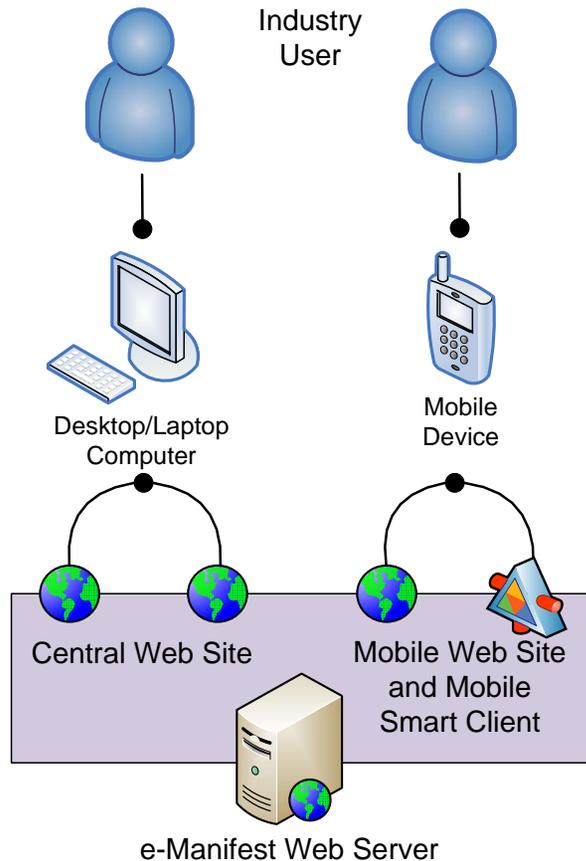
Pilot System Overview

Conceptual Design



Pilot System Overview

User Interfaces

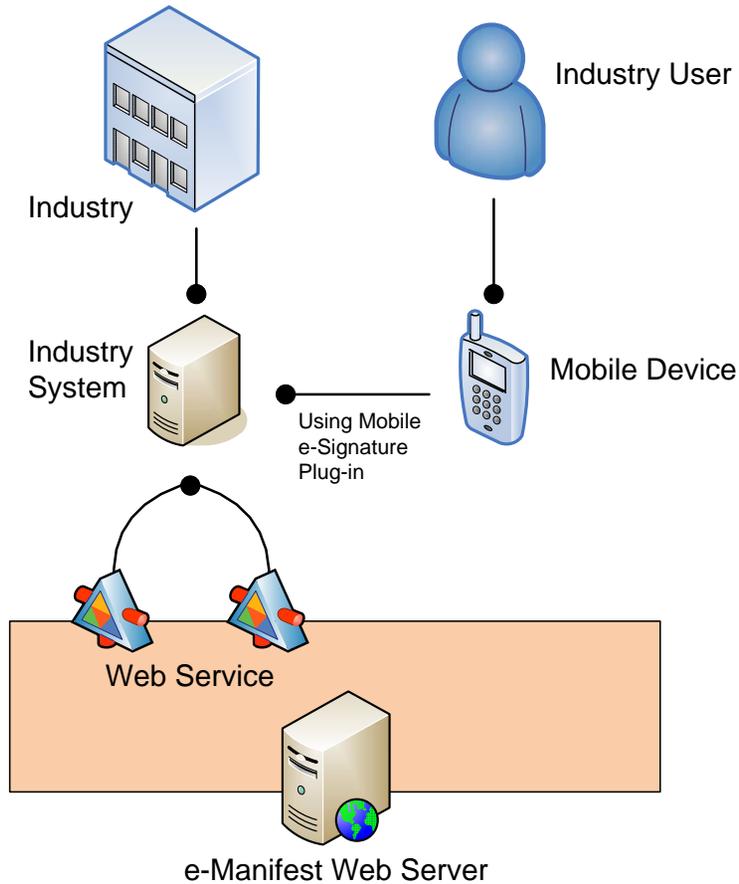


- Central and Mobile Web Site user interfaces require “live” connection
- Smart Mobile Client can operate with or without “live” connection
- Smart Mobile Client interfaces with central system via Web Services
- Full feature set of e-Manifest pilot available through Central Web Site
- Subset of e-Manifest pilot feature set through available through mobile user interfaces



Pilot System Overview

System Interfaces

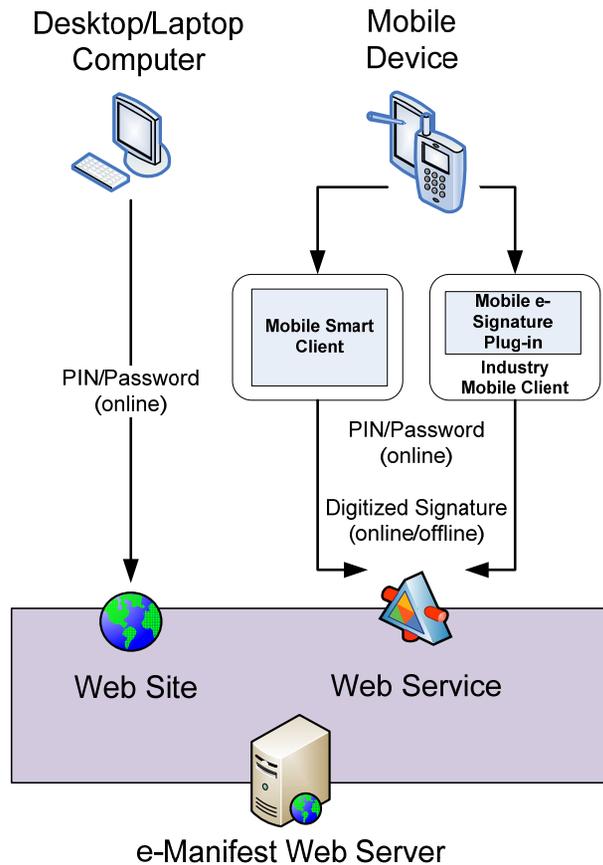


- Industry can send manifest data to central system via available Web Services interface
- Subset of e-Manifest pilot feature set through available through Web Services interface
- Allows multiple-record (“bulk”) transactions



Pilot System Overview

e-Signature Alternatives

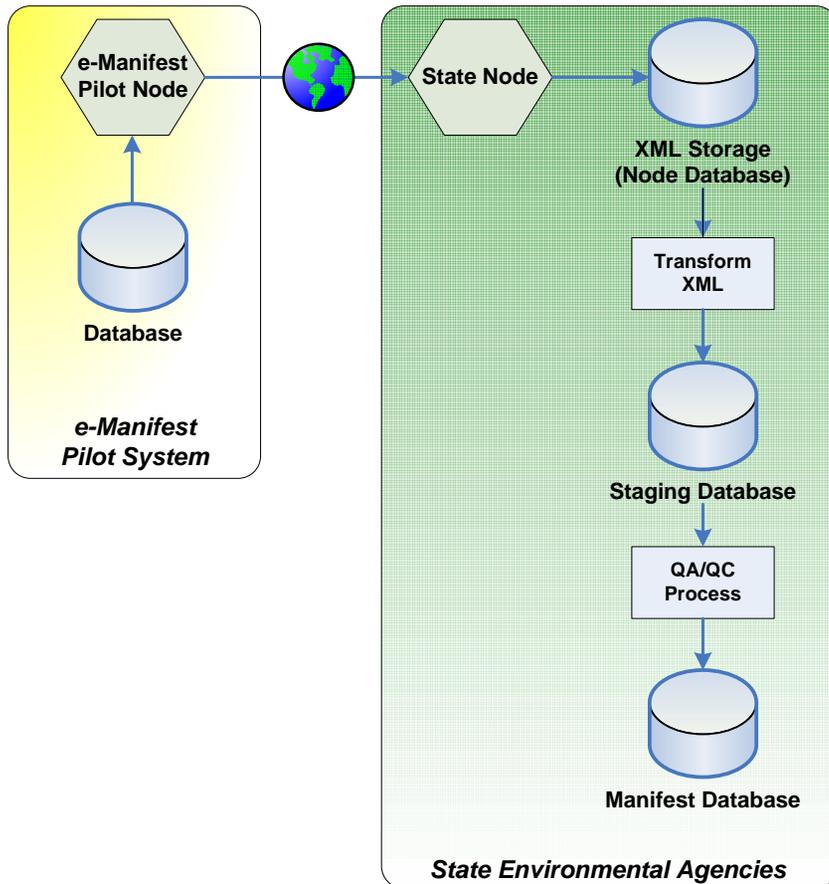


- Electronic signatures available via multiple user interfaces
- PIN/Password and digitized signature methods will be piloted
- PIN/Password method requires an Internet connection, but digitized signatures supported in online and offline modes
- Pilot evaluating the use of existing industry mobile solutions to sign electronic manifests



Pilot System Overview

State Data Flow Design



- Manifest XML payload submitted to State Node via Exchange Network
- Utilizes eUHWM XML Schema
- XML transformed into relational staging database
- State agency specific QA/QC executed against staged data
- Manifest data loaded into State agency hazardous waste manifest databases





Lessons Learned

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Lessons Learned Overview

- Pilot system interfaces
- Functional capabilities
- Electronic signature options
- Managing electronic custody
- Offline capabilities
- Manifest tracking number generation
- Exchange Network role
- State data exchanges
- Industry stakeholder involvement



Lessons Learned

Pilot System Interfaces

Web Site

- Full functional capabilities
- Most widely used interface
- Best means to understand and exercise system
- Targets smaller generators and brokers

Mobile Site

- Scaled-down version of Web Site interface
- Demonstrated basic search and view manifest functions
- No offline capabilities



Lessons Learned

Pilot System Interfaces

Mobile Smart Client

- Offline mode operation
- Targeted Windows Mobile operating system
- Two supported use cases
 - Existing manifest downloads
 - Template-based manifest creation
- Tool to streamline the electronic signature process throughout chain of custody
- Limited real estate resulted in usability and efficiency issues



Lessons Learned

Pilot System Interfaces

Industry Web Services

- Programmatic interface to connect industry systems
- Desktop client software developed in support
- Used shared XML schema
- Industry could maintain autonomy while provide timely and accurate data
- Vast majority of manifests received via Web services
- Effort required upfront, but operation seamless and reliable



Lessons Learned

Functional Capabilities

- Used online survey to rank functional capabilities before and after pilot
- Clearly value in a simple, straightforward and usable application
- Unanimous favorites
 - Ability to electronically submit manifest data to states
 - Eliminating or reducing need for completing, transmitting or retaining paper records
 - Reduce biennial reporting burden
 - Template-driven manifest creation
 - Email notifications
 - Manifest snapshots



Lessons Learned

Electronic Signature Options

Alternatives

- Web Site offered PIN/password electronic signature
- Mobile Smart Client featured digitized signatures
- Piloted digital manifest hardcopies using Web Services interface
- Evaluated development of a third-party electronic signature plug-in

Results

- PIN/password approach effortless and straightforward to use
- Requirement to provide user credentials along with digitized signature unnecessary
- Industry concerned about required mobile technology investment



Lessons Learned

Managing Electronic Custody

- Managing electronic custody ensured that signatures collected in correct sequence by correct handlers
- Signature event established electronic custody
- Only handler with electronic custody could modify manifest
- Electronic custody of manifest and physical custody of waste may not match
- Additional evaluation of options recommended
 - Dual signature collection
 - Use of bar-coding or RFID technology



Lessons Learned

Offline Capabilities

- Mobile Smart Client supported online and offline modes
- Manifests signed offline stored on device until Internet connection established
- Undetected violations due to limited business rules built into Mobile Smart Client interface
- Physical transaction receipts might be required for proof
- Better version control and data synchronization capabilities needed
- No foolproof method to ensure person has signatory rights and is associated with the handler



Lessons Learned

Manifest Tracking Number Generation

- Number generated and assigned by the central system upon the first successful validation and saving of the manifest
- Format consistent with the UHWM (e.g., WIN9999999999, etc.)
- Offline manifest creation required manual entry of tracking number
- Industry creating manifests in own system could reserve tracking numbers or be assigned an unique prefix (e.g., VES, etc.)



Lessons Learned

Exchange Network Role

- Potential uses of the Exchange Network in national system
 - RCRAInfo outbound services
 - State environmental agency outbound services
 - Central system data publishing services
- Explore NAAS integration for account security management
- Investigate using EPA's CDX to provide CROMERR related capabilities
- Explore Node implementations at large companies to facility manifest submissions



Lessons Learned

State Data Exchanges

- Manifest submission process can be easily automated with limited additional resources
- Real-time vs. monthly or quarterly
- Common, reusable components could be developed and shared amongst states
- Data exchange supported electronic document attachments



Lessons Learned

Industry Stakeholder Involvement

- Instrumental to definition of pilot system
 - Provided manifest business process and workflow vision
 - Face-to-face meeting participation
 - Documentation and deliverable reviews
 - User testing
 - Pilot system in parallel to existing paper-based process
- If industry reporting needs are not met and manifest-related burden not reduced, national system will not be used



e-Manifest Lessons Learned

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