

The Triad Approach to Managing Decision Uncertainty for Better Cleanup Projects



Deana M. Crumbling, M.S. Office of Superfund Remediation and Technology Innovation U.S. Environmental Protection Agency, Washington, D.C. (703) 603-0643 <u>crumbling.deana@epa.gov</u> Region 3 RCRA CA Workshop September 14, 2004

Managing Decision Uncertainty Affordably and Transparently

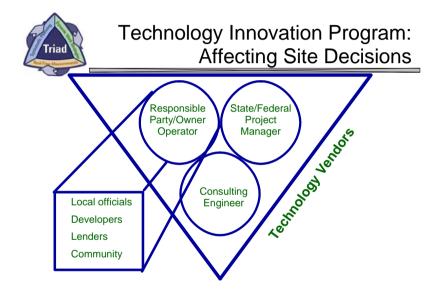


Problem Statement

- Perception: contaminated site cleanups cost too much & take too long
- Unfortunately, that perception has basis in common experiences
- USEPA's Technology Innovation Program (TIP) explores ways to improve the cleanup process by increasing the protectiveness, efficiency, and costeffectiveness of site investigations and cleanups.
- Started taking a hard look at characterization in 1995

EPA's Technology Innovation Program







What is TIP's Strategy?

- Track status of technologies and markets
- Partner with variety of organizations & agencies, states, and private companies to increase innovative options
 - Influence policy to foster acceptance of promising innovations
- Disseminate information conferences, direct mail, electronic mail, home pages and bulletin boards



TIP Information Dissemination

- Distribute technology information through many media
 - CLU-IN Home Page (http://cluin.org)
 - Subject-specific Web pages under CLU-IN
 - Direct e-mail: TechDirect (19,500+ subscribers) (see CLU-IN)
 - Coordinate traditional classroom training (trainex.org)
 - Internet seminars (see CLU-IN)
 - Road warrior approach: exhibits to conferences
 - Newsletters Technology News and Trends & others
 - Paper publications
- No longer a problem of too little information



Complaints about Characterization

- Characterization is THE foundation of all site decisions
- But...
 - Multiple mobilizations required to address knowledge gaps
 - Still, characterization often misses contamination found later
 - Uncertainties stemming from characterization impact every aspect of project management
 - Budget, exposure risk, remediation, & reuse options; real estate transactions & insurance
- Complaints cut across programs: from regulator-led projects to VCPs and BFs



- To rectify problems, need to understand root causes
- To understand root causes, TIP...
 - ...studied "successful" vs. "less successful" projects
 - ...studied innovative approaches tried by various organizations since the 1980s
 - Summary paper available at: <u>http://www.cluin.org/download/char/whtpaper.pdf</u>

The Triad approach grew out of these studies. It represents a paradigm shift from conventional approaches to project mgt.



What is the Triad Approach?

9

A technical framework built from practitioner experience that incorporates 25+ years of experience and advancing science & technology

with the intent of

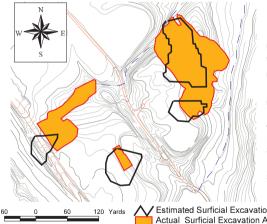
improving confidence in project outcomes & saving money over project lifetimes.



Why Do We Need a Paradigm Shift?

- We've learned that traditional notions of data quality & statistical confidence have not led to efficient projects.
- Conventional characterization routinely produces incomplete or inaccurate pictures of site contamination
- WHY? How can we break this pattern?
- Let's look at a project that did break the pattern...

Ashland 2 DOE FUSRAP (1998) **Tonowanda**, NY



Excavation based on RI data would have

removed ~4,000 c.y. compliant soil

missed ~8,000 c.y. non-compliant soil

same issues at depth

Accurate CSM + precise excavation saved ~\$10M just by not excavating clean soil.

Estimated Surficial Excavation Area Actual Surficial Excavation Area

Adapted from Argonne, 2002 http://cluin.org/download/char/ASAPs_ITSR_DOE-EM-0592.pdf



Ashland 2 Success

Fast: 1.5 yr to closure

- Jul-Dec 1998: 6-mo integrated characterizat'n & removal
- Aug 1999: complete post-remediation testing & documentation.
- Sept 1999: backfill & CERCLA site closure.

Effective

Proof: 430 post-remedial samples; 99% compliant

Efficient

 Proof: 146 composite samples to characterize the 45,500 cu yd disposed soil; 97% exceeded the clean-up criteria.



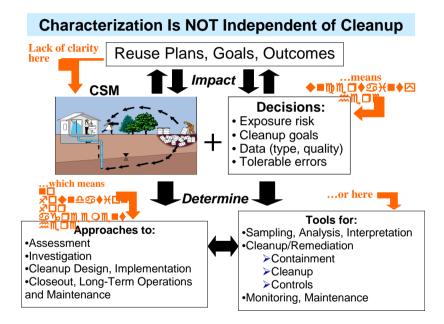
Triad Integrates Multiple Innovations

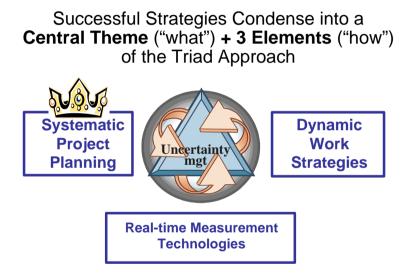
- Ashland 2 project went under name Adaptive Sampling & Analysis Program (ASAP) per Argonne Nat'l Lab
- All innovations of ASAP are incorporated into Triad
- Triad includes innovations from other site mgt approaches (ESC, SACM, SAFER, etc.), EPA recommendations (e.g., 1996 RCRA ANPR), & academic thought
- Given "Triad" name since it generalizes & integrates concepts from multiple sources to apply across programs
- The Triad approach for site investigation & cleanup first introduced by name in October 2001 ES&T article.



1996 RCRA ANPR

- Emphasized results over mechanistic process
- Encouraged public participation
- Set risk goals & clearly defined cleanup standards
 - ID action levels during planning stages of site investigations
- Early discussion about land use & its impact on decisions
- Recommended using CSMs & existing information
- Recommended innovative technologies, including field analytics
- Encouraged tailoring data collection to specific data use
- Encouraged integrating charact'n w/ evaluating remedial options
- "Cost-effective" $\neq \Box \lambda \epsilon \alpha \sigma \tau \chi \sigma \sigma \tau \lambda \psi \Box$
- http://www.epa.gov:80/fedrgstr/EPA-WASTE/1996/May/Day-01/pr-547.pdf





Triad is Rarely Easy

17

Triad projects are demonstrably "better, faster, and cheaper" than conventional...

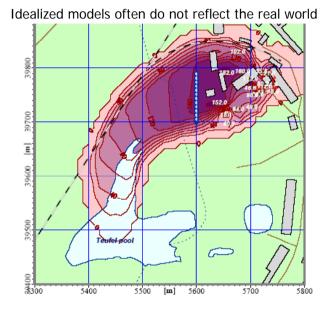
But NO ONE is claiming they are easier!

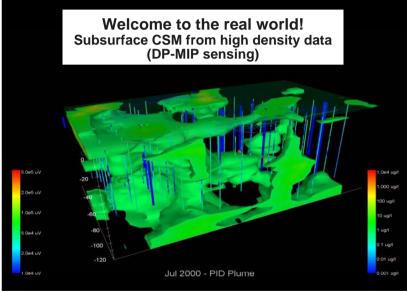
- Institutional structures often pose barriers
- Extremely difficult to break from traditional thinking



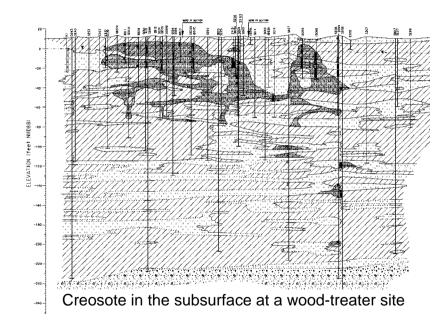
Triad expects heterogeneity: copes by using

- 1) "Mgt of decision uncertainty" as the keystone
 - 2) Project-specific conceptual site models
 - 3) A 2nd-generation data quality model
 - 4) Modern tools & work strategies





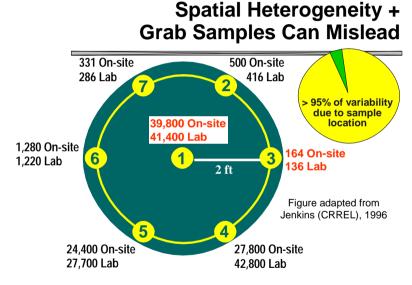
Slide adapted from Columbia Technologies, Inc., 2003



The Conceptual Site Model (CSM)

THE Basis for Cost-Effective, Confident Decisions

- A CSM is any tool that represents contaminant populations to make predictions about
 - Nature & extent of contamination,
 - Exposure to contamination, and
 - Strategies to reduce risks from contamination
- Decision-maker's mental picture of what's happening in relation to project decisions about risk & cleanup



Traditional GW Sampling Can Mislead

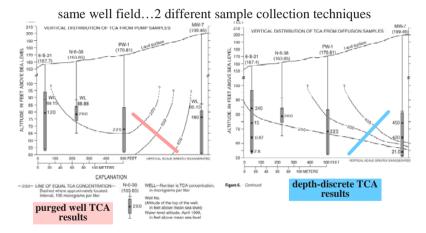
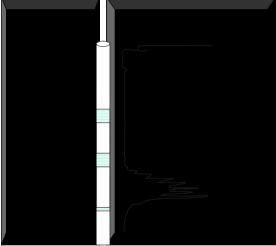


Figure 6. Vertical distribution of TCA concentrations in ground-water samples collected with the diffusion samplers and submersible pump.

Vertical Stratification Changes Lab Results



Direct-push deployed membraneinterface probe w/ ECD detector (DP-MIP-ECD)

Graphic adapted from Columbia Technologies

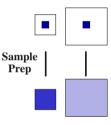
Causes of Soil Sample Variability

Regulatory and field practice assume the size/volume of a sample has no effect on analytical results.



The assumption doesn't hold under heterogeneity;

sample volume can determine the analytical result! The Nugget Effect



Same contaminant mass... but different concentration results!!

Smaller Subsamples Have More Variable Results

Am-241: True Mean for Large Soil Sample = 1.92 ppm

Subsample Mass (g) (after sample was dried, ball-milled, sieved <10-mesh)	Range of Results for 20 Individual Subsamples (ppm)	Number of subsamples req'd to estimate the sample true mean ± 25%
1	1.01 to 8.00	39
10	1.36 to 3.43	5
50	1.55 to 2.46	1
100	1.70 to 2.30	1

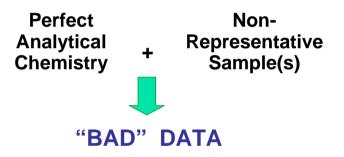
Adapted from Doctor and Gilbert, 1978

Metal Results Susceptible to Subsampling Bias

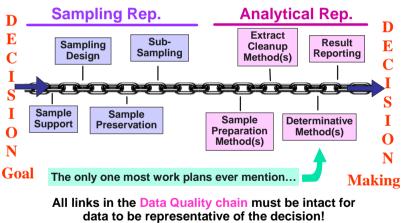
	Small Arms Firing Range Soil Grain Size (Std Sieve Mesh Size)	Pb Conc. in fraction by AA (mg/kg)
Adapted from ITRC (2003)	Greater than 3/8" (0.375")	10
	Between 3/8 and 4-mesh"	50
	Between 4- and 10-mesh	108
	Between 10- and 50-mesh	165
	Between 50- and 200-mesh	836
	Less than 200-mesh	1,970
Ada	Totals	927 (wt-averaged)

Sampling/subsampling procedures that preferentially capture larger vs. smaller particle sizes will get different results! Cannot always assume the "average" is representative of the decision.

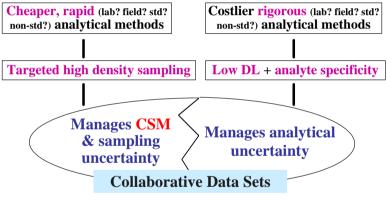
Data Quality Is Much More than Chemical Analysis



Triad Controls Data Uncertainty



A Second-Generation Data Quality Model (for Heterogeneous Matrices)



Collaborative data sets complement each other so all sources of data uncertainty are managed

Summary: Triad is NOT...

- ...written in all caps (not an acronym)
- ...just about field analytical (must manage ALL components of data uncertainty)
- ...a way to justify using field analysis without using proper QC (must have data of known/documented quality)
- ...just about using a dynamic/flexible work plan (must manage decision uncertainty)
- ...a license to write vague work plans or escape regulatory oversight or accountability (<u>negotiated & pre-approved</u> decision logic fundamental)



The Challenge to Change Traditional Thinking

"The difficulty lies, not in the new ideas, but in escaping the old ones..."

John Maynard Keynes (English economist, 1883-1946)