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Greening America's Communities

# Greening Iwilei and Kapalama Honolulu, Hawaii



# **Greening America's Communities**

Greening America's Communities is an EPA program to help cities and towns develop an implementable vision of environmentally friendly neighborhoods that incorporate innovative green infrastructure and other sustainable design strategies. EPA provides design assistance to help support sustainable communities that protect the environment, economy, and public health and to inspire local and state leaders to expand this work elsewhere.

Greening America's Communities will help communities consider ways to incorporate sustainable design strategies into their planning and development to create and enhance interesting, distinctive neighborhoods that have multiple social, economic, and environmental benefits.

Honolulu, Hawaii was chosen in 2016 as one of six communities to receive this assistance along with Columbia, South Carolina; Brownsville, Texas; Multnomah County, Oregon; Muscatine, Iowa, and Oklahoma City, Oklahoma.

More information is available at: https://www.epa.gov/smartgrowth/greening-americas-communities

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# **Table of Contents**

Executive Summary	
I. Introduction	2
2. Design Workshop	5
3. Existing Conditions	6
4. Design Options	10
5. Next Steps and Funding	33
Appendix – Case Studies	41

# **Executive Summary**

Many areas of Honolulu, including the Iwilei and Kapalama neighborhoods, will be transformed as a new rail line is built and surrounding development responds to rezoning and transit-oriented development (TOD) policies. Iwilei and Kapalama are legacy mixed-use communities in Honolulu's industrial core and are challenged by poor street connectivity, a lack of sidewalks and bike lanes, localized flooding, and susceptibility to sea level rise. The city and county of Honolulu, Hawaii requested technical assistance through the EPA's Greening America's Communities program to help imagine potential designs and strategies for more innovative, environmentally-friendly streets and neighborhoods. The designs presented in this report are intended to help Honolulu achieve multiple community benefits as Iwilei and Kapalama redevelop. The designs include approaches that: support economic development and public investment in transit, address current and future disaster risk, promote public art and placemaking, better manage stormwater with green infrastructure, and create streets that are safe, accessible, and usable by people of all abilities who are walking, taking transit, biking, or driving around the neighborhood.

This report includes a discussion of project goals, challenges, and opportunities identified during the three-day workshop in Honolulu (Chapter 2); a project area assessment of existing conditions within lwilei and Kapalama (Chapter 3); and a set of design options for select locations in lwilei and Kapalama (Chapter 4). The final chapter of this report, Next Steps and Funding, presents ideas about how to pay for and implement the designs, and possible actions that could catalyze improvements not only in lwilei and Kapalama, but in other parts of Honolulu as well. An appendix features relevant case studies and shows how other communities addressed issues similar to those in lwilei and Kapalama.

# 1. Introduction

The city and county of Honolulu (the city) hopes to integrate innovative design solutions into future policies, standards, and built projects. This includes solutions for infrastructure, transportation, and community development to support the city's successful implementation of TOD plans and climate adaptation and resiliency goals. The design concepts presented in this report demonstrate how sustainable approaches to street and neighborhood design can enhance the environment and the community, as well as build resiliency and support economic development. Through thoughtful design, the Greening Iwilei and Kapalama project provides concepts for site design, building strategies, and technologies that: create comfortable and safe places for people to walk and cycle; improve connectivity; provide climate adaptation and resiliency by addressing flooding and sea level rise impacts and increasing water and energy efficiency; expand economic vitality; and enhance neighborhood character.

City staff identified four focus sites that represent typical conditions in the lwilei and Kapalama neighborhoods. In addition, all sites are near planned rail transit stations and are located within designated TOD areas. The city intends to use these design options as examples for other sites in Honolulu with similar conditions. The focus sites are:

Site I - Kalani Street

Site 2 - Kapalama drainage channel

Site 3 – Potential development sites at Iwilei Road and Pacific Street

Site 4 – North Nimitz Highway



## Legend

Location and direction of section

Rail transit station

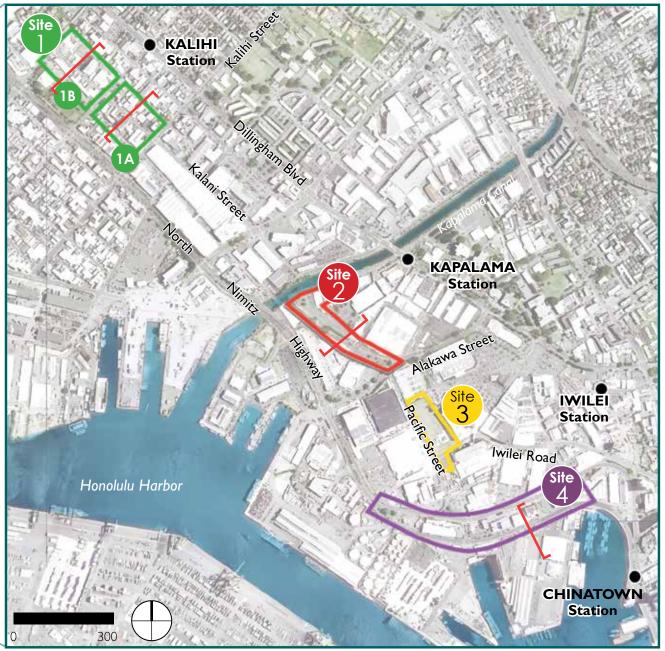


Figure 1. Site vicinity map.

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Honolulu requested assistance from EPA's Greening America's Communities program to help:

- Improve multimodal connectivity and safety for all users.
- Enhance and provide walking and biking facilities.
- Provide sustainable practices for green streets, green infrastructure, and open space.
- Identify innovative and resilient approaches for sustainable building and infrastructure that can be modeled for new development or redevelopment projects.
- Develop places for recreation and community interaction.

Following an initial site visit, EPA staff, city staff, and the design team held a three-day workshop with stakeholders, local experts, and staff from city, state, and federal agencies to understand local priorities and challenges for the lwilei and Kapalama neighborhoods. During the workshop, the design team presented and discussed preliminary design options at two public open houses. After collecting valuable comments and suggestions from community stakeholders and city staff, the design team refined the preliminary design options.

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The concept designs in this report illustrate complete streets strategies combined with green infrastructure and green building concepts to create pedestrian-friendly, sustainable, and climate resilient streets, buildings, and sites. Complete streets use a range of strategies to make streets and sidewalks safe for all users, including people walking, bicycling, or driving. Conventional street design was mostly focused on moving vehicles, thereby inducing traffic congestion, pollution, and collision injuries. Complete streets, on the other hand, are designed so that people of all ages and abilities can travel easily and safely on a comfortable facility. In addition, a street can be more "complete" by improving its environmental performance. Green infrastructure includes a range of natural and built approaches to stormwater management-such as rain gardens, stormwater planters, and permeable paving—that mimic natural systems by capturing and treating polluted stormwater runoff and letting it absorb back into the ground rather than flow into the stormwater system. The use of landscaping green infrastructure can also cool the urban environment and support complete streets goals by making streets more comfortable for walking and cycling. Green building concepts also provide green and sustainable strategies, including elements such as green roofs, water reuse technologies, renewable energy generation, and energy efficient building design.

The design concepts presented in this report envision lwilei and Kapalama as interconnected, walkable and bikeable, sustainable and climate resilient neighborhoods. The design concepts can attract economic development to the area and support rail transit ridership, while also improving air and water quality to benefit both current and future residents and visitors alike. Finally, the design options can enhance the overall quality of life and community identity for those living, working, and visiting lwilei and Kapalama.

Figure 2A. Group discussion at public workshop.



Figure 2B. Participants attend workshop.

# 2. Design Workshop

Prior to the public workshop, the design team and city staff visited the sites, discussed major opportunities and challenges within the Kapalama and Iwilei neighborhoods, and reviewed relevant planning, engineering, sea level rise, and other policy documents. Following the site visit, the design team developed a series of alternate design options that showcased different strategies and opportunities for improvement.

Following the site visits, the city and EPA hosted a three-day design workshop to gather community input. The event included two public open houses, focus group meetings with public and private sector practitioners, and interactive design sessions with key stakeholders, community members and city, state, and federal staff from various departments. The design team gathered feedback during this process and refined preliminary designs based on local goals and priorities.

Many participants agreed on the following priorities:

- Improve pedestrian mobility, access, and
- Increase green infrastructure to address drainage and flooding problems.
- Add more public open spaces in highly visible areas.
- Explore how green building strategies and eco-blocks could be used in new development, especially for water reuse.

Workshop attendees also highlighted the following site-specific goals:

- Transform a segment of the state's open space buffer and parking lot along the Kapalama drainage channel into a constructed wetland to reduce flooding and improve water quality in the canal and add a new multi-use trail to improve pedestrian and bicycle access to the area.
- Explore a reconfiguration of North Nimitz Highway that would allow it to serve as both a main street and through-traffic street, based on further traffic modeling and analysis.

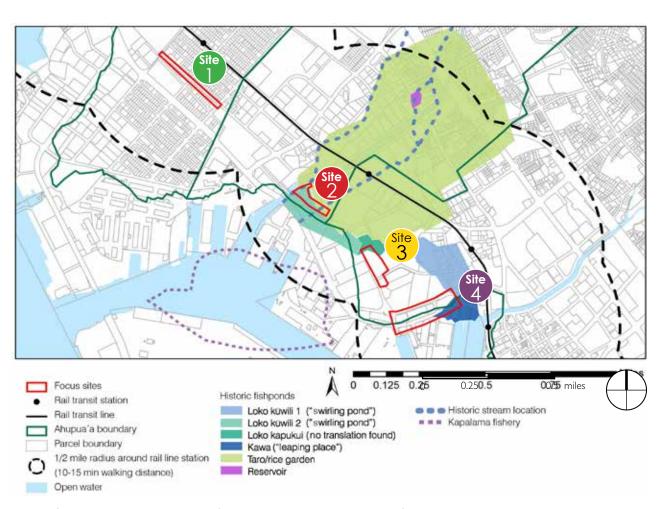
These goals and site-specific strategies are incorporated into the design options presented in Chapter 4.

# 3. Existing Conditions

The following maps show the historical and existing conditions for the four focus sites.

### **Historical Conditions**

Data collected from "Place Names of Kapalama" is rendered conceptually on this map to display cultural and historical uses of the land by native Hawaiians prior to western development. Historically, the four focus sites fell within three separate ahupuaa (socio-political boundaries aligned with watershed delineations). Site I is located within the ahupuaa of Kalihi, Site 2 is within the ahupuaa of Kapalama, and sites 3 and 4 are situated within the ahupuaa of Nuuanu/Honolulu. The coastal ahupuaa boundary lines also indicate where land historically met the sea. The existing development on the ocean side of these boundaries was created by dredging and filling the bay to create Honolulu Harbor and Sand Island in the 20th century. Of the four focus sites, Site 2, located along the drainage channel to Kapalama canal (previously a stream), appears to have had the most historically active land use. Site 2 is within an area where there were ponds (loko) as well as a flooded agricultural zone that was a productive area for taro and rice. The historical data shows there were multiple loko in the area which were traditionally designed to capture and raise fish from either freshwater or saltwater sources, or as salt beds.



**Figure 3. Historical conditions map.** Shows the historical native uses of the land and socio-political boundaries (ahupuaa) of the traditional Hawaiian people.

I. Thrum. Place names of Kapalama. 1919 War Department quad used as background map; "dwellers cave", 1922, page 627.

### **Projected Water Hazards**

Sea level rise and groundwater inundation data were collected from the National Oceanographic and Atmospheric Association (NOAA) and the University of Hawaii at Manoa School of Ocean, Earth Science and Technology (SOEST). The sea level rise data provides predictions under two increased seawater level scenarios: approximately three and four feet of sea level rise, respectively. Moreover, the risk and impacts of coastal hazards can be exacerbated by sea level rise.

Flood zone data for areas subject to the Federal Emergency Management Agency's identified inundation by a one-percent annual chance flood event, or 100-year flood are depicted. Tsunami evacuation areas are also included to indicate current natural hazards. Under current conditions for the 100-year flood, Site 2 would be the most affected, as well as areas surrounding Site 3. Sites 2 and 4 are within the tsunami evacuation zones. As for the predictions for a three- to four-foot sea level rise, Site 2 along the Kapalama drainage channel would be the most affected, and Site 3 may have additional flooding concerns.

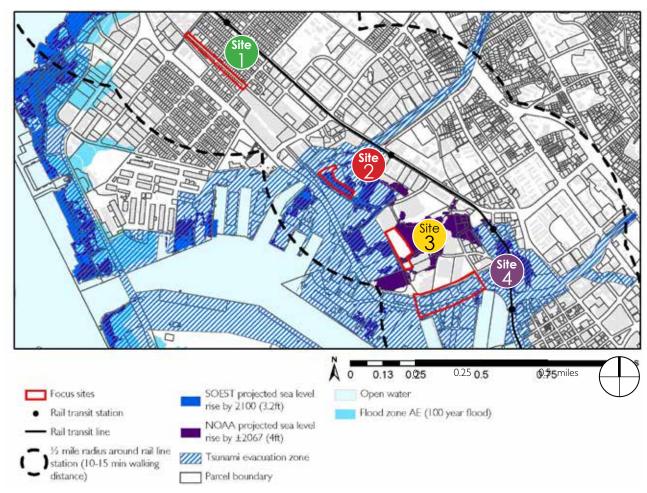
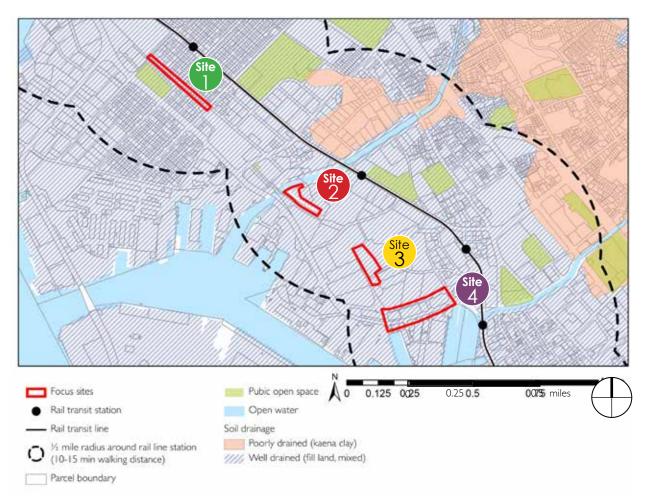


Figure 4. Projected water hazards map. Provides information on how predicted sea level rise, flooding, and tsunamis may affect the four focus sites both now and in the future.

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**Figure 5. Soils map.** Shows the locations of public open spaces and identifies some soil conditions at the four focus sites and the surrounding area.

### Soils

Soil data was collected from the National Resources Conservation Service (NRCS) Web Soil Survey. The surrounding areas are interspersed with parks and schools, which are indicated on the map in green, however, impervious surfaces dominate. The data results show that the underlying soil at all four focus sites is fill and is generally characterized as well-draining. Clay soil, which has poor drainage capacity, is more predominant above the sites at higher elevations. The combination of poor upland drainage, the overwhelming amount of impervious surfaces, and the lack of adequate stormwater infrastructure, creates flooding concerns and instances, especially at Sites I, 2, and 3. Although not indicated on the soils map, since the area has legacy and current industrial uses, there is high likelihood of contamination in the area, so some sites may be inappropriate for groundwater recharge from green infrastructure. The city has received a U.S. EPA Brownfields Community-Wide Assessment grant and has conducted Phase I and 2 assessments on several area properties.

#### **Multimodal Circulation**

Multimodal data indicates existing bus routes and stops and bike facilities, as well as planned bike facilities. The planned rail transit line and stations are also illustrated on the map. Currently, Sites 2, 3, and 4 are located in areas with poor circulation due to historic parcel patterns and the predominately industrial nature of the area, a lack of bicycle facilities, and the absence of an interconnected street network. Future planned bike lanes and complete streets improvements will be designed to improve and encourage non-vehicle transportation, however slowing and calming vehicular traffic will also be necessary to make the area safer for people who choose to bike or walk.

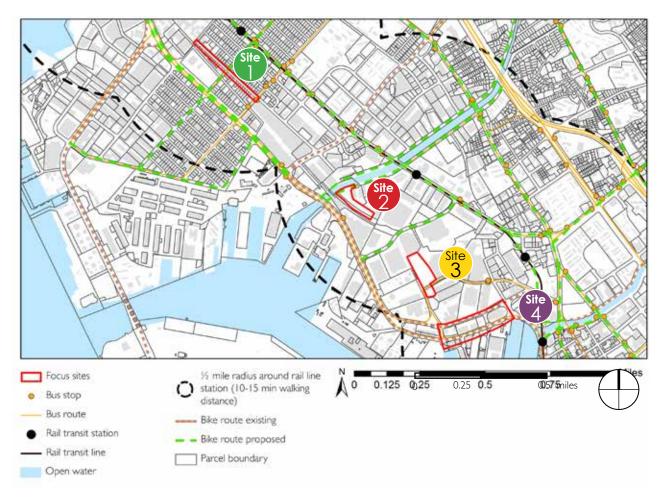


Figure 6. Multimodal circulation map. Indicates both existing and planned rail, bus, and bike facilities, existing bus stops, and planned rail stations with five-minute walking distances radiating from the area.

# 4. Design Options

This chapter discusses and illustrates the design options for the selected sites near the lwilei and Kapalama rail stations. The design strategies respond to the community's goals of green and complete streets, green infrastructure systems that consider climate change and address stormwater and rising groundwater table, support for transit and walkability, economic development, and sustainability. The design team developed options based on climate adaptation, resiliency, and green and complete streets principles. They then refined those based on the outcome of public open house comments and staff input.

# Site 1: Kalani Street

Kalani Street is typical of many streets in the area, which lack curbs and gutters, sidewalks, and adequate drainage infrastructure. It serves a mix of adjacent uses including: wholesale businesses, small factories, single and multi-family residential, and commercial uses such as auto repair, small markets, and restaurants. Most of the adjacent properties have little, if any landscaping and are covered with buildings and paved areas. The results are localized flooding, the presence of truck traffic and loading, dangerous driving behavior, and a hot environment with little shade. Because the street has no sidewalks, it functions as a shared street as pedestrians, cars, and trucks all use the narrow right of way. New street designs can create a more comfortable and safe shared street for people to walk and gather (see Shared Street Case Study on the following page and Case Study I in the Appendix). While the design concepts are developed with Kalani Street in mind, they are not site-specific, and can be applied to other public or private streets facing similar issues.

The designs focus on two portions of Kalani Street that are identified as Site IA and Site IB. The designs illustrate how the area for vehicles to drive can be narrowed and offset to slow traffic speeds and create places for people to walk and gather. The shared street does not have curbs or designated

sidewalks which provides more flexibility for transitioning between pedestrian priority areas and a mixed-use shared street, and helps meet minimum fire lane requirements. Pedestrian priority areas can be defined with different pavement materials and colors, small seating areas or parklets, and landscape planters. Permeable paving and stormwater planters could slow down, capture, and treat stormwater to improve water quality, reduce localized flooding, and add greenery and shade. Modular suspended pavement cells alongside trees could treat and detain stormwater runoff and promote the recharge of stormwater back into groundwater supplies. However, where there is unsuitable soil and/or high groundwater levels, the following options are more strategic: underground stormwater storage that promotes the slow release of stormwater or that is designed for reuse to meet nonpotable water demands: and/or direct runoff collected and treated in bioretention or permeable areas into city stormwater pipes through subdrains.

Kalani Street has many vacant parcels and parking lots. These properties can be improved with temporary and low-cost designs that provide recreation, neighborhood services, and improve street character. Site IA illustrates how a vacant lot can be used as a neighborhood gathering space with room for food trucks and moveable planters, tables, and chairs.

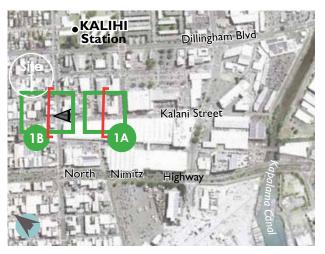


Figure 7. Site 1 location map. Kalani Street, a private street maintained by the city, qualifies for city maintenance under ROH §14-32. The Department of Facility Maintenance is responsible for the maintenance of the pavement by remedial patching, resurfacing, or paving only.

Temporary design options include painted pavements for curb extensions, corner bulbouts, and full intersections to improve safety and create identity; bollards; moveable planters, tables and seating; and parklets. These low-cost solutions provide immediate benefits to the neighborhood and let the city and private property owners test out which options could be prioritized for long-term investment.

#### **Shared Streets**

Shared streets are streets that are shared by all users whether they are walking, cycling, or driving. Shared streets create inviting public spaces and improve people's comfort and safety. Shared streets give priority to people who walk, bike, or socialize over vehicle use, while still providing safe and slow travel for people who are driving along the street.

Common shared street design elements include:

- A narrowed area for people driving and cycling with adjacent pedestrian priority areas that provide continuous pedestrian circulation and public space. These areas are all at the same elevation, without curbs.
- Flexible use and management of space to allow for loading, customer pick-up, parking, dining, or even closure for festivals, depending on business and community needs throughout the day.
- Offsetting, or jogging, the alignment of the drive aisle to aid in traffic calming and reinforce the pedestrian-orientation of the shared space.
- The design provides cues to drivers that they are in a pedestrian zone and to drive slowly through the use of planters, trees, and other elements to cause people to deviate from driving a straight line along the street.
- Pedestrian priority and public space areas can be defined by landscaped planters, tree wells, bollards, light and utility poles, and other design elements. Landscaped areas can also function as green infrastructure, collecting and treating stormwater runoff.
- Enhanced paving can delineate the driving and cycling area from pedestrian priority areas and emphasize the more pedestrian nature of the entire shared street. Pavement color, texture, and pattern are important in defining the different uses of the shared street; providing safety cues to all users, including the disabled community, to alert them that they are entering into a shared space, all while fostering an attractive appearance.
- An elevation and pavement change at the points where drivers and cyclists enter the shared street. This is often accompanied by "gateway" features that signal to the user when they are entering a different space. Signs can also be provided that indicate to drivers the need to share the road with other users, and indicate a slow speed, such as 15 miles per hour.



Figure 8. Longfellow Street in Santa Monica, CA is curbless and has no sidewalks. The entire street can be shared by all users. Permeable pavers and landscape planters define parking areas and visually narrow the drive aisle. Cross street intersections are depressed, continuing the curbless street and paver treatments for a uniform appearance and function. Image source: Sherwood Design Engineers

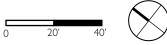


Figure 9. Industrial and commercial uses front onto Park Avenue in Emeryville, CA. The shared street is curbless and uses brick pavers to demark a narrowed drive aisle and parking areas. Raised planters with palms and landscaping define parking, seating, and pedestrian priority spaces.

Honolulu, HI



Figure 10. Site 1A plan option. Many tools are available to improve safety, create neighborhood identity, and social spaces. This option presents Kalani Street as a shared street that includes painted intersections, parklets, and adaptive reuse of vacant or underutilized parcels for neighborhood benefit, including parks, food truck dining areas, and pop up commercial enterprises. Different paving material types and colors allow the street to be delineated into pedestrian priority and vehicle zones, and provide cues to drivers to slow down.



- A Shared street
- B Painted intersection
- Adaptive reuse of vacant lot as neighborhood gathering space with temporary food truck space, movable planters, tables, and chairs
- Permeable on-street parking and driveway areas
- Boardwalk pedestrian priority area
- Permeable private parking area

- G Rain tank for rainfall collection
- H Landscape/bioretention area
- Parklet associated with adjacent market/restaurant
- Permeable pedestrian priority area
- Tree in grate with bollard

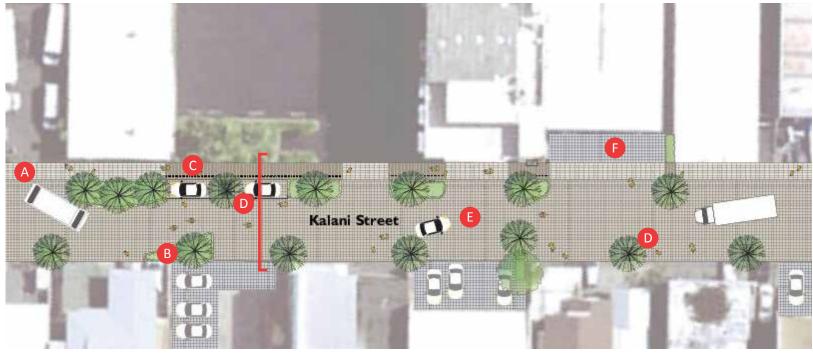




Figure 11. Site 1B plan option. Shared street with permeable pavements to help remove stormwater runoff within the right of way as well as define pedestrian priority areas. Street trees, planting areas, and site furnishings can be placed to preserve and define parking, visually narrow the street to calm traffic, provide character to the neighborhood, and help reduce the heat island effect.

- A Permeable pedestrian priority area
- B Landscape/bioretention area
- Boardwalk pedestrian priority area
- D Tree in grate with bollards
- Permeable shared street
- Permeable private parking

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Figure 12. Kalani Street existing condition. This perspective shows a typical condition along Kalani Street, with people walking in and at the edges of the street, standing water from a rainstorm the previous day, and the lack of landscaping and other amenities which creates heat island effects, and an uninviting place to walk, bike, or socialize.



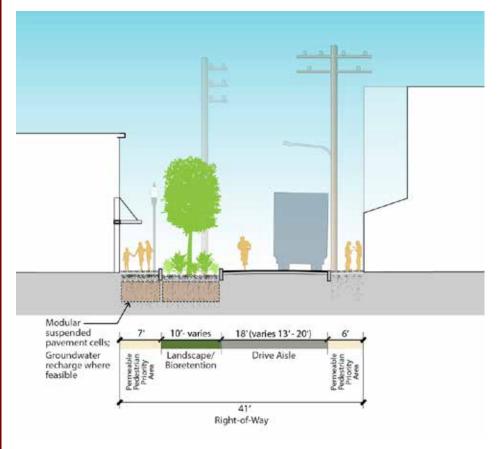
Figure 13. Near-term perspective. Elements that are in color in illustrations represent new items. Temporary design elements can be added in the near-term to test designs and take community feedback until full funding and final designs are ready. Local businesses could provide planters and movable tables and chairs in front of their storefronts for outdoor seating. Bollards can define pedestrian and vehicle spaces and offer physical protection for pedestrians. Bollards come in many shapes and sizes. Here, round ball bollards are introduced as an example. The street pavement can also be painted to define vehicle and pedestrian areas and can include street art.



**Figure 14. Long-term perspective.** Parklets, permeable paving across the street's full width, and landscaped or stormwater planters with street trees, add greenery, shade, and improve stormwater quality. Parklets and planters can assist in creating curves (chicanes) that slow down traffic and create social spaces along both sides of the street.

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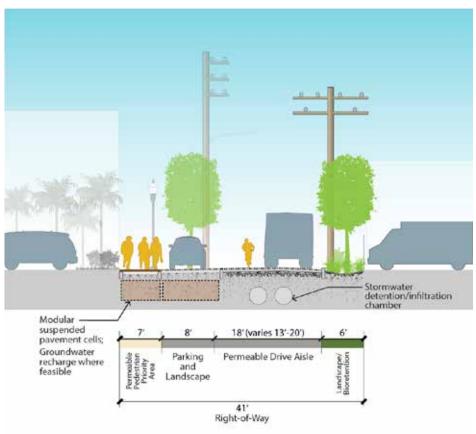


Figure 15. Site IA section. This design option illustrates how a crowned street can direct stormwater runoff to adjacent permeable pavement, rain gardens, landscaped areas (where grades or other constraints prevent the ability to collect runoff for treatment in a planter), and modular suspended pavement cells. Landscape or bioretention areas alternate with the parking lane to define the drive aisle.

Figure 16. Site 1B section. This option shows a different street design strategy where stormwater runoff infiltrates through permeable pavement within the full shared street area. Depending upon grades and site-specific conditions, stormwater planters add greenery and manage stormwater. Boardwalks can be used in the pedestrian priority area to provide a walkable surface above areas that collect and infiltrate or detain stormwater runoff.



Figure 17. Site 2 location map. The Kapalama drainage channel is owned by the Department of Land and Natural Resources (state of Hawaii); the lot on the mauka side is owned by Honolulu Community College (state of Hawaii); the lots on the makai side are privately owned; and there are multiple private owners between the channel and Alakawa Street.

# Site 2: Kapalama Drainage Channel

Site 2 focuses on improving the Kapalama drainage channel and its adjacent open space to provide: improved neighborhood connectivity for people walking and bicycling; gathering spaces; improved water quality; and flood control along the channel. The Kapalama drainage channel is a critical component of the existing and long-term drainage network in the Iwilei area, which has flooding concerns. The channel and immediate area will be significantly impacted by sea level rise, storm surges, king tides, high water table, and other water-related events as water reaches its bank and flows to low lying areas.

A two-step implementation approach can allow the placement of tactical low-cost improvements until full funding and land area are available for a more comprehensive long-term approach. The near-term concept includes a multi-use path and pedestrian lights situated between the drainage channel and existing parking lot. The multi-use path can continue through the adjacent parking lot to improve connectivity for people walking and biking to Alakawa Street and beyond. Trash capture devices can be placed at the mouth of storm drain outfalls into the channel to improve water quality and limit debris floating out to Kapalama Canal and ultimately to the sea. A mural painted on the building elevation facing the multi-use path can deter graffiti and reflect the identity of the area.

The long-term design concept repurposes some of the open space buffer and adjacent parking lots along the channel. These areas can be used as a raised berm with a multi-use path and a constructed wetland to reduce flooding in the general area and improve the quality of stormwater runoff entering the drainage canal before it is released into the

canal. The engineered wetland is designed to improve water quality in the channel and as sea level rises, adapt to the rising water table and serve as an ecological buffer to the development located behind it. The constructed wetland could be planted with native wetland plants and/or varieties of taro, which would link to the cultural history of the area and add educational benefits.

The multi-use path would provide vital and convenient connections for people walking and biking. The design concept links to the future linear park along Kapalama Canal, and provides access to North Nimitz Highway via a bridge connection and to Alakawa Street by connecting the street and the adjacent multi-use path through the adjacent parking lot. The multi-use path will also bring people to and through the site, which is currently not heavily visited, and users can provide "eyes on the path" to improve safety in the area. In addition, stormwater planters and permeable pavement could be added to collect, slow down, treat, and recharge stormwater runoff before it is released into the drainage channel.

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Honolulu, HI



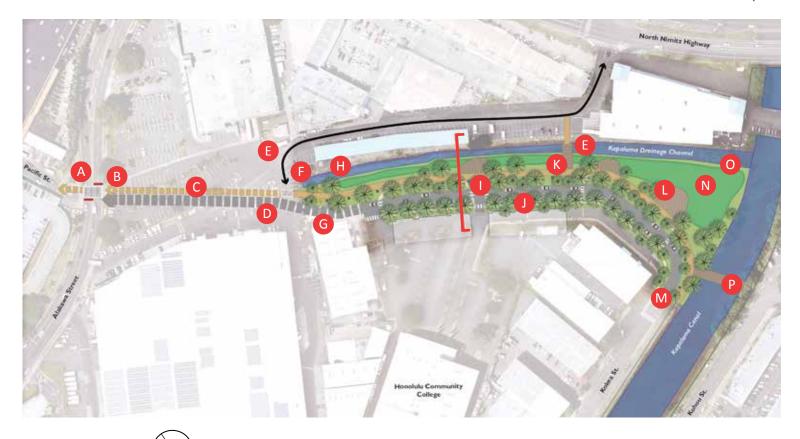
Figure 18. Near-term concept. Temporary design options include a multi-use path along the channel connecting Kokea and Alakawa Streets and pedestrian lights. New crosswalks across existing parking lots and additional paths would help provide safe access to the multi-use path.



- A New crosswalk
- B Connection to Alakawa Street; alignment to be determined and coordinated with landowners
- Improved debris capture system for stormwater outflow
- Wayfinding signage for multi-use path
- Multi-use path with lighting

Figure 19. Long-term concept.

Workshop participants expressed interest in extending a street and path for people to drive, walk, and bike between Kokea and Alakawa Streets to significantly improve area circulation. The design option includes permeable paving and stormwater planters, a constructed wetland, and landscape areas.





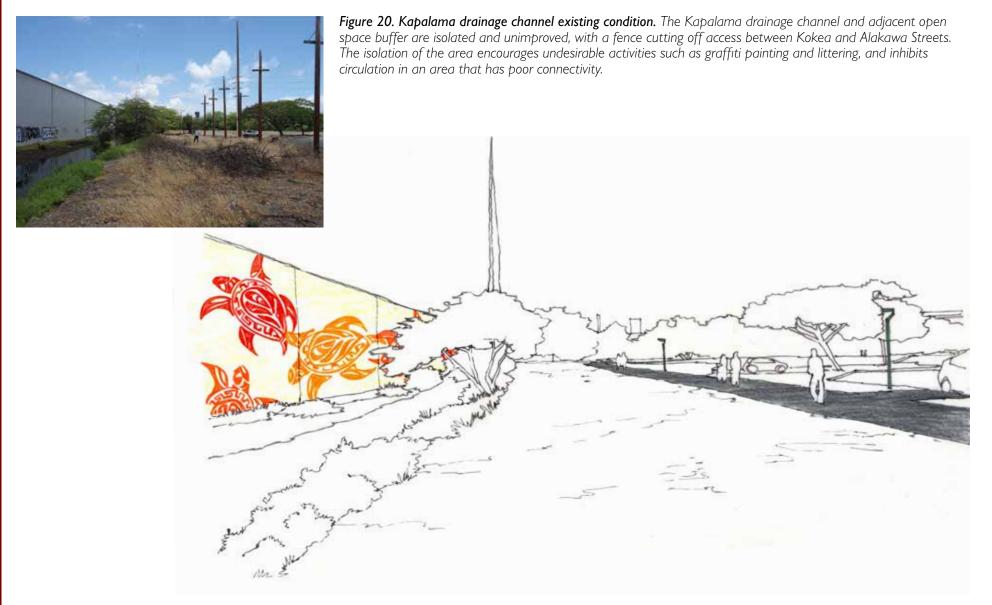
- Improved intersection crosswalk
- Pedestrian activated flashing signal lights
- Multi-use path; alignment to be determined and coordinated with landowners
- New street connection; alignment to be determined and coordinated with landowners
- Bike boulevard to North Nimitz Highway
- Improved debris capture system for stormwater outflow

- Wayfinding signage for multi-use path
- Inlet to constructed wetland and pump basin to bring water into constructed wetland for treatment
- Multi-use path with pedestrian lighting
- Regrade paved areas to drain to bioretention planters, with optional permeable pavement in paved areas with bioretention to help manage heavier rain storms

- Multi-use path bridge to North Nimitz Highway
- Overlook area
- Multi-use path connection to the Kapalama Canal Catalytic Project
- Constructed wetland
- Outlet of constructed wetland back to drainage channel
- Potential pedestrian bridge proposed through Kapalama Canal Catalytic Project

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**Figure 21. Near term perspective.** This view shows elements such as murals, pedestrian lighting, and a multi-use path that can be provided and create initial community benefit for improved access, security, and beautification.



Figure 22. Long term perspective. Drainage and stormwater infrastructure such as this constructed wetland can be attractive, meet community open space and water quality goals, and visually educate about sustainability and water treatment. A bridge spans the water elements to provide direct and convenient access to neighborhood streets from the multi-use path.

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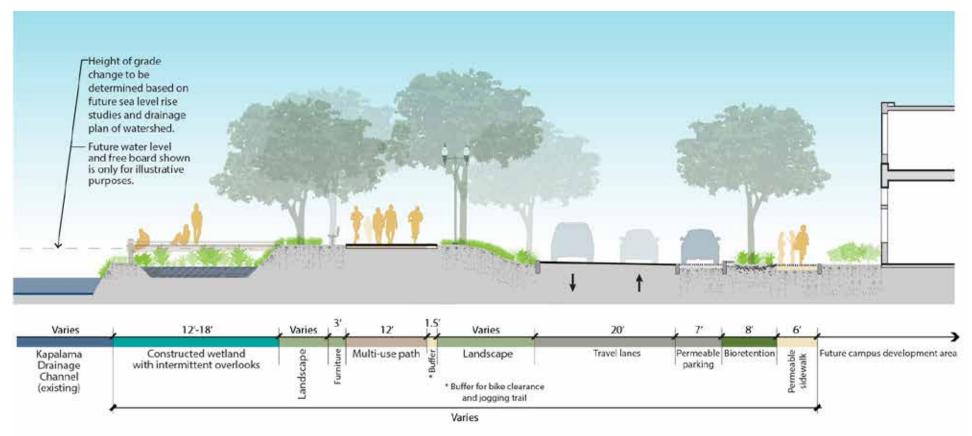


Figure 23. Kapalama drainage channel long-term section option. A constructed wetland can aid in improving the water quality of some of the drainage from the lwilei stormwater outfall while creating an interesting landscape element. Water from the drainage channel would require pumping to the wetland for treatment. As sea level rise continues, the wetland would become part of the channel. A multi-use path on a raised berm and pedestrian bridge crossing improves and extends area circulation, creates and continues an open space buffer, and reduces flooding from sea level rise.

# Site 3: Development Opportunities at Iwilei Road and Pacific Street

Site three is a brownfield site (a former industrial or commercial site where future use or redevelopment may be impacted by actual or perceived contamination) undergoing remediation and was chosen to demonstrate the potential for using sustainable and resilient building and site design techniques within development projects. The area around the site has flooding concerns and the entire Kapalama and Iwilei area is characterized by diminishing freshwater supplies to meet future development needs, according to the state of Hawaii Commission on Water Resource Management. Design options for site three include an innovative infrastructure design in an Ecoblock model, defined as a single building, block, neighborhood, or district that incorporates decentralized water and energy infrastructure strategies. An Ecoblock approach to site three could build resilience, reduce the energy and water footprints of the development, create community spaces, and still provide a good return on investment for the developer (See Case Study 3: Ecoblock for more information).

The design concept uses the following design approaches to create an Ecoblock:

- Energy: A combination of photovoltaic cells or other renewable energy systems such as wind turbines and energy-efficient building, lighting, and electrical technologies can be used to meet the energy demands and lessen the development's carbon footprint
- Water: The buildings can include onsite water capture and reuse systems. Stormwater, condensation from air cooling systems, greywater from sinks and laundry, and wastewater can all be collected, treated, and reused for nonpotable uses such as, but not limited to, toilet flushing, irrigation, water features, and fire suppression.

- Stormwater and flood management:
  - Use sustainable approaches including onsite green infrastructure and low impact development (LID) practices to alleviate flooding concerns, treat stormwater, create ecological habitats, and reduce the heat island affect. More specifically:
  - Green roofs can provide stormwater management benefits as well as offer community gathering spaces, insulation that could enhance the building's energy efficiency, and offer agricultural zones in the urban core to support local food initiatives.
  - Public open spaces that can be artfully designed as "water plazas" including areas that would be allowed to flood when it rains or as groundwater levels rise over time to help retain water.

For the Ecoblock buildings located within current or future flood zones (based on sea level rise predictions), some strategies for preventing future flood damage and building resiliency include but are not limited to: raising the elevations of the base floors to a minimum height determined by drainage planning based on projected sea level rise; anchoring underground and above ground tanks; relocating building systems (cables, backup power, water storage systems, air conditioners, etc.); and placement of onsite infrastructure components (wastewater treatment, nonpotable water storage, photovoltaics, meters, and any associated batteries and controls, etc.) to higher floors or elevations.

While the actual program of the site is to be determined, charrette participants felt strongly that the Pacific Street and Iwilei Road intersection include a public park to address a severe lack of public open space in the area and be visible along



**Figure 24. Site 3 location map.** The parcel is privately owned; Pacific Street is partly owned by the state and maintained by the city; and lwilei Road is owned by the city.

Iwilei Road to offer "eyes on the street" and the park. New and improved streets adjacent to this parcel can increase multimodal connectivity and reduce circuitous and time-consuming routes, thereby supporting people's choice to walk or bike.

In addition, the design concepts illustrate how active uses and architectural design along the building's ground floor can increase visual interest and street character that in turn, can encourage people to walk and linger. Architectural design strategies include placing dwelling units, commercial uses, and other active uses along the street and "hiding" the interior parking lot structure, and facing entries, doors, and windows onto the street.

The potential for capturing and (re)using water resources that are available onsite to meet nonpotable water demands is represented in the following series of exhibits.

### **Greening America's Communities** Honolulu, HI

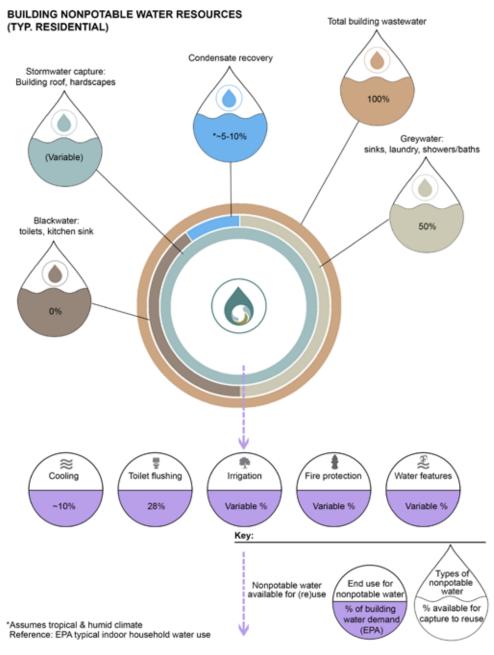


Figure 25. Building Nonpotable Water Resources (typical residential unit).

This diagram shows: I) Source water by type and their respective percentages of the total wastewater volume available for treatment and reuse, and 2) Nonpotable water end-uses and their typical respective percentages of the total water demand. Comparing source volumes with end-use demands can be used during the design process to plan for the capture and (re)use of nonpotable water sources to meet onsite nonpotable water demands.

To note, the blackwater (toilets and kitchen water) percentage of available water for reuse is 0%, since it would likely not be cost-effective to produce recycled water from these sources alone due to the high volume of solids. Foam flush, commercial-grade compost toilets, however, could be an option to save on potable water for toilet flushing. Alternatively, when the blackwater is combined with greywater, 100% of the water can be treated to be recycled to various nonpotable end-uses cost-effectively.

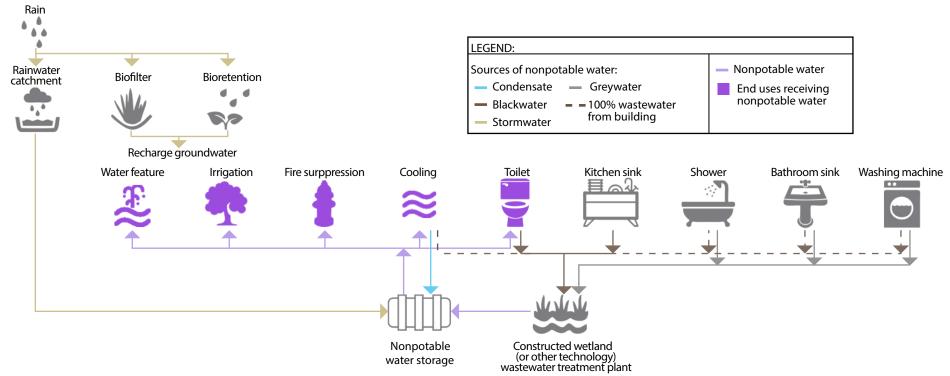
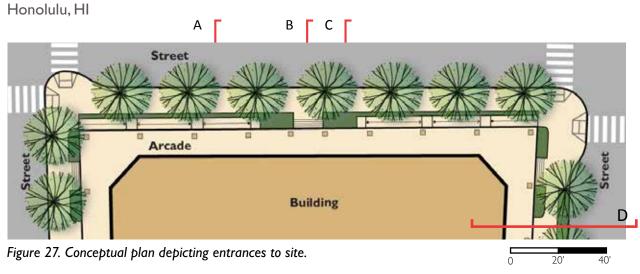


Figure 26. Road map for nonpotable water capture and (re)use diagram

The above diagram provides visual demonstration of potential sources of nonpotable water and viable end uses for the nonpotable water such as water features, irrigation, fire suppression, makeup water for cooling, and toilet flushing. The sources of nonpotable water include stormwater, blackwater, greywater, and condensate are indicated by their respective line colors.

For blackwater and greywater, the arrows first point to a treatment system (constructed wetlands technology) before supplying the various nonpotable end-uses since these sources would require more robust treatment before reuse.

### **Greening America's Communities**



In the sections below, the sidewalk is disjoined from the street edge, raised to the finished floor elevation, and buffered with landscape or bioretention, to demonstrate concepts that provide refuge and reduce flooding and sea level rise impacts. In a more traditional scenario, where the sidewalk and street edge are joined at the curb, access along the street and building frontage for pedestrian access options from the sidewalk level to building level can occur by the use of ramps or stairs. The space between, where no direct access from street to building is needed, is designed as a landscape or bioretention area.

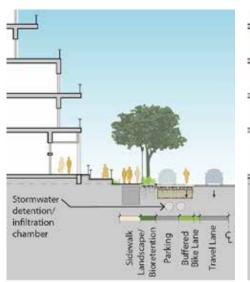


Figure 28A. Building relation to street option, section A- at Ramp

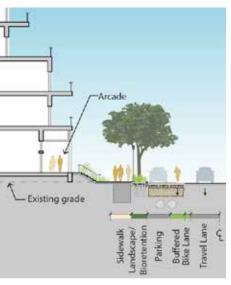


Figure 28B. Building relation to street option, section B- at Stairs

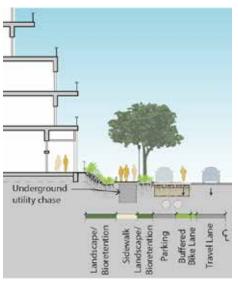


Figure 28C. Building relation to street option, section C- at Bioretention

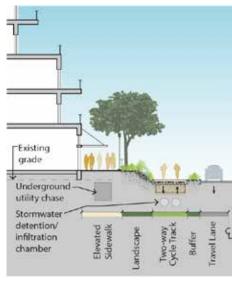


Figure 28D. Building relation to street option, section D- through alternative with elevated sidewalk and no on-street parking

# \*Residential Residential Residential Residential Residential Residential Active Uses Parking \*Height of building to be determined Existing Grade Nonpotable water available for reuse Shade structure with photovoltaic for irrigation, flushing toilets, fire cells suppression etc. Raised building floor elevation Nonpotable water storage for (re)use Photovoltaic cell awnings inside building: rainwater catchment, condensate, reclaimed water (R-I) Constructed wetlands, as part of the wastewater treatment system Wastewater treatment Community gardens and passive and

Figure 29. Section through building with Ecoblock features.

active green roof space

### Greening Iwilei and Kapalama Final Report

The conceptual ecoblock building is a prototype for buildings susceptible to flooding due to sea level rise or natural disasters. The example demonstrates protecting critical infrastructure and building systems by raising them onto higher floors. Where flooding or sea level is not a concern, building systems and infrastructure can be placed in areas at or below existing grade.

# Site 4: North Nimitz Highway Couplet

The North Nimitz Highway couplet is a primary route into and out of Downtown and Waikiki. This portion of North Nimitz Highway carries heavy traffic traveling at high speeds, and has limited pedestrian and bicycle facilities. North Nimitz acts as a barrier to the waterfront, and needs a better visual character as an important gateway to downtown. The area is proposed to be rezoned for higher densities and a wider mix of uses to implement the TOD plans recently approved to support the Honolulu rail transit line. As this development occurs, the demand for a comfortable and safe environment for all users and people walking and cycling will increase. The Hawaii Department of Transportation, Harbors Division is integral in exploring TOD opportunities on some of its surplus properties makai of Nimitz Highway. They have asked the city to include a group of properties in the Iwilei/Kapalama infrastructure planning for the area. These design concepts are intended to better link those properties with the neighboring rail stations.

The concepts include a near-term and a long-term design approach. The near-term design concept maintains the one-way couplet (i.e. paired one-way streets with the private parcels between), and number of vehicle lanes. Space for multi-use paths located at the sidewalk level is provided by reducing the vehicle lane widths. This improves multimodal circulation, and supports people's choices to walk or bike. The addition of trees improves the character of the street and reduces the heat island effect by shading the pavement.

The long-term design concept reorganizes the couplet into two streets with traffic traveling in both directions that are designed to serve different transportation purposes, rather than combining all the traffic in two one-way streets. This allows for transforming the mauka (mountain) side into a two-way narrowed main street and reconfiguring the makai (ocean) side as a two-way four-lane road with facilities for people walking and cycling. The reorganization of the couplet into these two different streets allows the port and commute traffic to travel efficiently along the two-way highway, and allows for a lower speed and more comfortable place to walk and bicycle along the main street which will better serve the new TOD. Raised bicycle lanes provide safer places to ride with more separation from adjacent traffic. Traffic signals and on-demand pedestrian crossing warning lights at intersections and mid-block crossings provide a safer and more comfortable street crossing experience for people walking and biking. New development along the main street can provide additional housing and commercial opportunities for this redeveloping area. In addition, the main street blocks can be elevated to reduce future flooding from sea level rise, higher storm surges, and tsunamis.

The use of stormwater planters and modular suspended pavement cells can aid in the collection and treatment of stormwater runoff in constrained spaces and urban environments. Stormwater detention/infiltration storage chambers placed under the roadway do not take up developable space and can be used to recharge and/or store stormwater runoff.



**Figure 30. Site 4 location map.** Nimitz Highway is under the state's jurisdiction.

### Vision to support transit-oriented development

#### **EXISTING**

High-speed, one-way highway couplet with minimal pedestrian amenities; uncomfortable pedestrian and bicyclist experience.



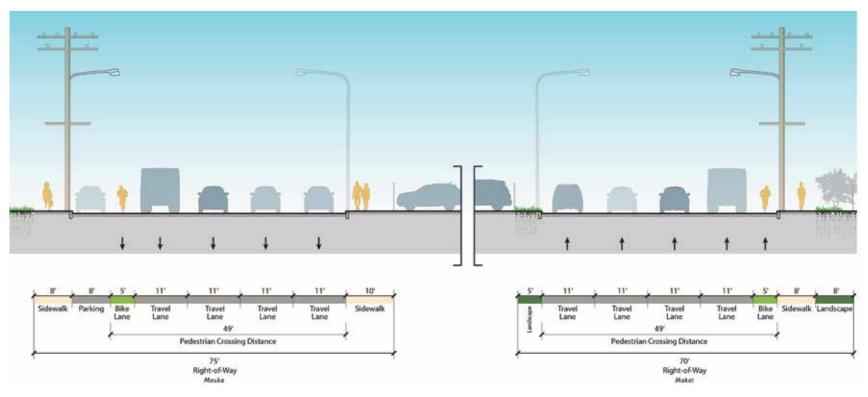
#### **NEAR TERM**

Create a complete street with improved pedestrian and bicycle facilities and streetscape.



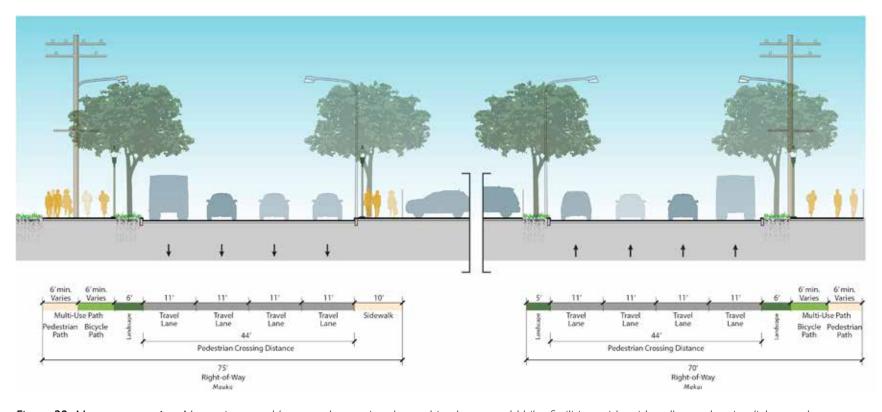
#### LONG TERM

Separate the one-way highway couplet into a two-way Main Street and two-way throughway. Potential to raise Main Street area above future sea level rise elevation

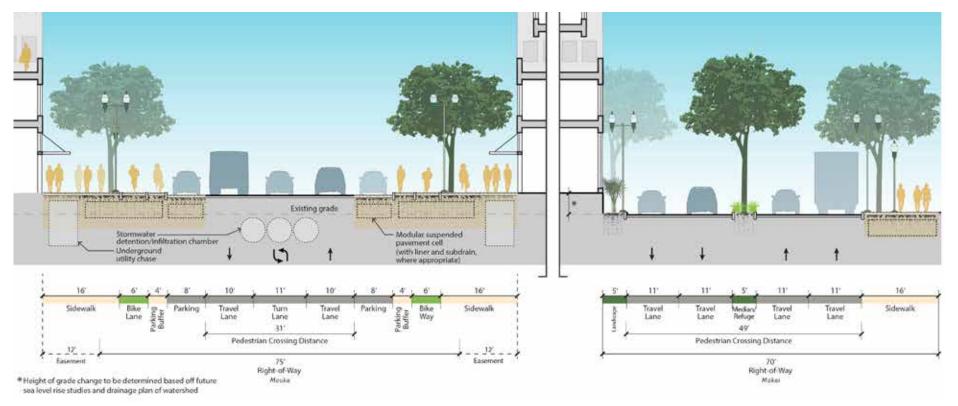


**Figure 31. Existing section.** North Nimitz Highway is designed to move traffic quickly into and out of the city, but does not fully support other modes of transportation, including transit options and people walking and biking. The lack of street trees and wide expanse of pavement also increases the heat island effect.

Honolulu, HI



**Figure 32. Near-term section.** Narrowing travel lanes and removing the parking lane to add bike facilities, wider sidewalks, pedestrian lights, and street trees, as well as installing more vehicle and pedestrian crossing signals can improve the environment for walking and biking, safety for vehicles, and the overall streetscape character.



**Figure 33. Long-term section.** This option reorganizes the couplet into two streets with traffic traveling in both directions. The state and city will need to identify, evaluate, and determine how they will address sea level rise for both the roadway network and adjacent development parcels. The long-term design concept illustrates one method by raising the interior block and mauka side of the street network which places the buildings and the street above a determined future sea level rise elevation and also acts as a barrier to rising waters to protect lower-lying inland areas beyond.

#### **Greening America's Communities**

Honolulu, HI



**Figure 34. Long-term concept.** The addition of vehicle and on-demand pedestrian signals, and narrowed street crossing widths provide a more comfortable and convenient street crossing experience for pedestrians. Adding bike facilities can encourage more people to ride. Separating truck and commute traffic from neighborhood traffic supports a main street character on the mauka side with slower traffic, encouraging more people to walk and linger along the street, as well as enhancing the accessibility and development potential of harbor front parcels.

## 5. Next Steps and Funding

The design options presented in this report, as well as associated planning and policy efforts currently undertaken by the city, could catalyze a range of improvements in the lwilei and Kapalama neighborhoods. During the three-day charrette, the various stakeholders and experts identified the following policies, partnerships, and funding sources that could help the city and its partners implement the design options illustrated and discussed in this report.

### Implementation Strategies

#### **Policy**

- Develop policies and guidance for shared streets and living alleys. Develop a process and cohesive design guidance for designers and community members regarding how to achieve shared streets and living alleys.
- Develop shared street districts and plans. The adoption of a shared street district plan could expand the application and impact of design options for Kalani Street to different streets and neighborhoods.
- Study and implement green infrastructure design guidelines and policies. Develop green infrastructure design guidelines and policies, and especially focus on how these elements can be integrated into street and public space projects, and implement them. The design options identified in this report illustrate how permeable paving, stormwater planters, tree wells, rain gardens, and other techniques can be used to capture, slow, treat, and infiltrate runoff prior to it moving downstream.
- Incentivize green building practices through expedited permitting. Incentivize projects seeking Leadership in Energy and Environmental Design (LEED) or other green building standards to also include stormwater runoff reduction or other water resource management strategies by creating a "green permit program"

- similar to other cities such as Chicago, where developments that are incorporating green features can qualify for expedited permitting and reduced permit fees, and property tax incentives
- Require or incentivize green roofs. Encourage developers to build green roofs as part of their resiliency and sustainability planning since flooding is a concern in these areas and green roofs would mitigate stormwater runoff. Some U.S. cities offer grants or other matching funds for integrating green roofs with new development projects, including Washington D.C.'s Green Roof Rebate Program, New York City's tax rebate program, and Chicago's Green Roof Grant and Cool Roofs Grant programs. In addition, San Francisco recently became the first U.S. city to require that most new construction provide between 15 and 30 percent of the roof area to be covered with either landscape, solar panels, or both, under their Better Roofs Ordinance.<sup>2</sup>
- Update the Uniform Plumbing Code to include the (re)use of nonpotable water back inside buildings. Presently the city is using the 2006 Uniform Plumbing Code (UPC), which allows greywater reuse, but for irrigation only. Updating the base plumbing code to the UPC 2012 version and including chapters 16 and 17 within the

<sup>2.</sup> City and County of San Francisco. Ordinance amending the Planning Code and Green Building Code to establish requirements for certain new building construction facilitating development of renewable energy facilities and living roofs: setting an operative date of January I, 2017, Ordinance No. 221-16, Amended in Committee 10/17/16. http://sfbos.org/sites/default/files/o0221-16.pdf. Accessed October 2, 2017.

code would provide a pathway for developers and building owners to replace potable water resources with nonpotable sources for use back inside the building.

- Develop an ordinance on new development in water-restricted areas. Require new developments within certain locations and of a certain size to use nonpotable water for end uses such as flushing toilets, irrigation, water features, fire suppression, and cooling. The ordinance could support distributed infrastructure systems and reduce potable water use especially in areas where groundwater supplies are limited. This type of ordinance would also support disaster preparedness by diversifying available water supplies in these communities in the event repairs are required on the municipal water systems following a disaster.
- Incentivize on-site rainwater harvesting and stormwater management. Encourage onsite rainwater harvesting and stormwater management to property owners and developers through rebates, reduced fees, and public education to obtain and use cisterns and rain barrels, connect downspouts to landscape areas, and increase pervious surfaces to reduce the amount of runoff and flooding occurring in streets and other areas. The EPA's Municipal Handbook, found at <a href="https://www.epa.gov/">https://www.epa.gov/</a> green-infrastructure/policy-guides, provides guidance for policies on rainwater harvesting and stormwater management.
- Implement a stormwater fee. Implementing a stormwater fee designed for developments of a certain scale could encourage developers to minimize impervious areas and implement green infrastructure strategies. The city could then use fees to support a rebate program to encourage

- smaller land owners to also implement sustainable stormwater practices and fund maintenance of green infrastructure in public rights of way. Useful information on how to set up a stormwater fee and other funding options can be found at https://www.epa.gov/greeninfrastructure/green-infrastructure-fundingopportunities#Funding%20Tools.
- Update building codes to address floods. Enact new building codes that include raising base floor elevations to designated heights in identified future "flood-prone" areas or adopt other codes designed to protect critical building systems and new infrastructure from flood impacts and their strategic locations.
- Increase of city revenues to augment Capital Improvement Project (CIP) funding could aid in realizing more transportation and infrastructure improvements. Capital improvement projects could include multimodal complete streets, shared streets and living alleys, pedestrian and bicycle trail facilities, street trees and landscaping, green stormwater infrastructure, drainage and flood prevention infrastructure, Ecoblock distributed water and energy infrastructure, and other climate resiliency systems and infrastructure.

#### **Planning and Design**

- Identify and cultivate key partnerships. Identify and cultivate key partnerships with community stakeholders to implement green and complete street concepts, create gateways, improve and unify the streetscape, and support the larger goals for the Iwilei and Kapalama neighborhoods. Formal partnerships may also help the city identify clear roles for stakeholders, businesses, and others in sponsoring and maintaining interim improvements, such as parklets, planters, bulb outs, and pedestrian refuge islands.
- Work with the state and Honolulu Community College to design and construct an interim multi-use trail along Kapalama drainage channel and work on longer-term efforts. Work with state and college representatives to design and construct a temporary multi-use path to provide convenient and comfortable access for people to walk and bike in an area that limits public access. In the long-term, work on creating a constructed wetland and elevated multi-use trail along Kapalama drainage channel. Devise solutions to address sea level rise, pedestrian and bicycle connectivity and mobility, and water quality in a cohesive manner that meets the goals of all participants. As part of the College's Long Range Development Plan update, they can evaluate and determine access and future space and use needs and how that may affect planning and circulation in this area (Kokea Street Campus). These actions should be done in conjunction with, or based upon, the forthcoming/future drainage master plan for this area. It would be strategic to plan for implementation of the drainage channel improvements in coordination with implementation of the strategies defined in the Kapalama Canal Catalytic Project.

#### Greening Iwilei and Kapalama Final Report

- Work with property owners in the vicinity of Alakawa Street and the Kapalama drainage channel to provide for safer pedestrian and bicycle travel. Work with adjacent property owners to obtain an access easement or right of way and provide improved pedestrian and bicycle facilities, so people can walk and bike in a more comfortable and safe way between Kapalama Canal, Alakawa Street, and North Nimitz Highway.
- Develop access, improvement, and maintenance agreements between neighborhood groups and the city for private streets. Various agreements will be needed for the city to design, construct, and/or maintain private street pavement, utilities, and other elements. The city and neighborhood representatives and property owners will need to resolve this issue before public work and funding can be used on a private street.
- Establish public/private agreements for shared collection and treatment facilities with adjacent private property owners.
   Defining responsibilities for implementation, operations, management, and maintenance of green infrastructure will help ensure that it is implemented and functional over the long term.
- Implement pilot programs and pursue nearterm and temporary street improvements. The placement of near-term options could be done through pilot projects and temporary street facilities to show the community the possibilities for reusing public rights of way, and serve as a showcase for the full project. The interventions could improve pedestrian safety, calm traffic, and enhance the attractiveness of a street and neighborhood, as well as create a sense of place. Collect community feedback and comments on pilot project to inform longer-term, larger projects, as well as implement near-term and temporary street improvements.

At a later phase, as funding is obtained, bioretention planters, permeable paving, additional landscaping, seating and other pedestrian amenities, lighting, and overhead utilities placed underground could be installed. By implementing interim improvements, the city and neighborhood could promote a larger shared street project and spur additional private partnerships, create business reinvestment and development, or help to garner grant funding.

Techniques for near-term, temporary (to permanent), and pilot projects include:

- "Tactical urbanism" is an approach to temporary neighborhood interventions that uses short-term, low-cost, and scalable interventions and policies to catalyze longterm change.
- Pavement-to-parks projects repurpose portions of a street from vehicle use to public open space by closing off traffic lanes or parking areas with the use of street furniture, paint, and/or planters to define a pedestrian space.
- Installations could be scheduled to have their opening coupled with other community events, such as Bike to Work Day or Park(ING) Day (third Friday in September).
- Consider landscaped buffer separation between bicycle facilities and vehicle lanes. Recent protected bike lanes in Honolulu have been created using paint and bollards. Implement narrow landscape median planters as a buffer to separate and protect bicyclists from vehicles and to provide pervious areas and more attractive streetscapes.

- Utilize pedestrian-activated crossing signals.
  On-demand pedestrian-activated crossing signals could be considered at "mid-block" locations along wide streets with fast-moving cars and where there are long distances between signalized intersections. These pedestrian-activated signals can make people safer and more comfortable crossing larger streets.
- Expand the use of public/private open space. Private developments could manage public open spaces and relieve the city of funding and maintaining these spaces. These privatelyowned public open spaces could create an active community presence while creating value for private commercial and residential uses. San Francisco, CA has a program called Privatelyowned Public Open Space (POPOS) in which developers provided publicly accessible open spaces such as plazas, small parks, and atriums that they maintain in exchange for receiving a density bonus, as a condition of project approval, or provided voluntarily for certain commercial and residential projects. Information on this program can be found at http://sfplanning.org/privately-owned-public-openspace-and-public-art-popos.
- Develop a city community garden program. There are many opportunities within the study areas where underutilized street right of way or other vacant lands could be turned into community gardens. The city can partner with the community to identify the appropriate areas to place community gardens and work together to establish the community gardens. Raised beds can be used in potentially contaminated areas.
- Identify maintenance responsibilities. Per city requirements, when construction plans are developed for projects, the identification of maintenance responsibilities of landscape areas,

trees, irrigation systems, parklets, special painted intersections/crosswalks, wetlands, bioretention/ green infrastructure, permeable concrete/porous asphalt, and other special features will need to be identified and coordinated with the city.

- Consider the use of green infrastructure measures not currently used or used **infrequently.** Explore the use of modular pavement support cells and permeable pavements to manage and treat stormwater. These systems are already used in many communities to limit stormwater runoff and improve tree health and irrigation. Many new technologies and products are available. Consider implementing pilot programs to construct and study these measures. This should include exploration of equipment needed for maintenance, such as on-going street sweeping and periodic vacuuming of the permeable pavement.
- **Resolve jurisdictional ownership.** As projects are considered and move forward, various iurisdictional issues will need to be addressed and resolved by all pertinent parties.
- Plan for future floods and sea level rise. Undertake a drainage study to determine future flood risks under future conditions, including during larger intensity storms (100-year and 500-year rainfall events), king tides, and storm surges. Results of such a study could help the city identify where to avoid new development and to identify strategies to address flooding.
- **Reduce disaster risk.** Coordinate with city and state agencies to identify shared goals, development strategies, funding, policies, and guidance for reducing risks within any new investments.

EPA's Smart Growth Fixes for Climate Adaptation and Resilience: Changing Land Use and Building Codes to Prepare for Climate Change and other documents can provide information and form a basis of conversation. Smart Growth Fixes for Climate Adaptation and Resilience "outlines more than 70 policies local government officials, staff, and boards can consider using to help adapt to current or projected flooding and extreme precipitation, sea level rise and storm surge, extreme heat, drought, and wildfire. These policies range from modest adjustments to wholesale changes, giving communities a range of options to consider depending on their needs and context. The publication includes examples of communities implementing these policies, resources for more information, and metrics that communities could use taken from three community-scale sustainability rating systems."3

 Integrate design options into local Hazard Mitigation Plan (HMP). Work with the Oahu Hazard Mitigation Planning committee to include some of the resilience design approaches into the local HMP update, which could make them eligible for implementation funding through FEMA's Hazard Mitigation Grant Program.

<sup>3.</sup> EPA. Smart Growth for Climate Adaptation and Resilience, https://www.epa.gov/sites/production/ files/2017-01/documents/smart\_growth\_fixes\_climate\_ adaptation\_resilience.pdf.\_October 2, 2017.

#### Greening Iwilei and Kapalama Final Report

## **Funding**

The use of green and complete street techniques, and climate resiliency strategies can help projects compete for limited infrastructure and other improvement funding from regional, state, and federal agencies, and these approaches can be easily integrated with other street, building, and site improvements for multiple benefits.

Local stakeholders identified several potential funding sources that the city and its partners can use to implement the design options described in this report. The city is currently developing an infrastructure assessment and district financing strategy for the lwilei/Kapalama area that could include funding for some of these longer-term strategies. The design team also researched and suggests additional potential funding sources. These funding sources include:

#### **Federal and National Sources**

#### **EPA Programs**

The Water Infrastructure and Resiliency Finance Center provides the Water Finance Clearinghouse (Clearinghouse), "a web based portal, [which] helps communities make informed financing decisions for their drinking water, wastewater, and stormwater infrastructure needs. The Water Finance Clearinghouse gives local decision makers an opportunity to search for available funding sources for water infrastructure as well as resources (such as reports, webpages, and webinars) on financing mechanisms and approaches that can help communities access capital to meet their water infrastructure needs. State, federal, local, and foundation funding sources and resources on public-private partnerships, asset management practices, revenue models, and affordability

- approaches are included in the Clearinghouse."<sup>4</sup> In addition, the <u>Water Finance Center</u> offers financing information to aid in the protection of public health and the environment."<sup>5</sup>
- The Office of Water offers many grants and funding sources. The <u>Clean Water State</u>
  <u>Revolving Fund</u> (CWSRF) provides eligibility to projects aimed to manage nonpoint source pollution, recapture stormwater, and reduce water use. Another program is the Green Project Reserve which provides water quality financing to help communities meet the goals of the Clean Water Act. Nonpoint source pollution control and green infrastructure can be eligible for funding through this program. Section 106 <u>Water Pollution Control Grants</u> provide assistance to build and sustain effective water quality programs.
- The <u>Urban Waters Small Grants Program</u> funds research, training, and studies that advance the restoration of urban waters by improving water quality through activities supportive of community revitalization and other local priorities. Grants of up to \$60,000 have been awarded. About 19 percent of recent grants have been given to advance green infrastructure.
- Clean Water Act Section 319 grants are directed to demonstration projects that reduce nonpoint source pollution. Green infrastructure elements could be eligible for funding through this program.
- <u>Brownfields Program</u> works to protect the environment, promote partnerships, and facilitate sustainable reuse. Brownfields grants and technical assistance give communities and other

- stakeholders resources to prevent, assess, and cleanup properties where the potential presence of a hazardous substance may complicate sustainable reuse. Sites within the project area may be eligible. The city has already received a Brownfields Community-Wide Assessment Grant for TOD areas and has been accepted for a second round of funding.
- Under the <u>Targeted Brownfields Assessment</u> (TBA), EPA funds a contractor to assess a brownfield site where contamination is real or potential constraint, research historical property uses, conduct environmental sampling, identify cleanup options, and estimate associated cleanup costs. Applicants can access up to \$100,000 worth of technical assistance for eligible properties. Privately owned properties are eligible under certain conditions. EPA also has a <u>Brownfields Cleanup</u> grant program established for each state. The city could apply for this grant to aid in the cleanup of contaminated sites.

#### National Oceanic and Atmospheric Administration's (NOAA) Programs

• Coastal Resilience Grants provide assistance to coastal communities to "improve their ability to prepare for and recover from a variety of coastal threats, including hurricanes, tsunamis, and sea level rise. Project focus areas include flood protection, infrastructure improvement, restoration of coastal habitat, and proactive community planning initiatives. The emphasis is on protecting life and property, safeguarding people and infrastructure, strengthening the economy, and conserving and restoring coastal and marine resources."

<sup>4.</sup> EPA. Water Finance Clearinghouse, <a href="https://www.epa.gov/waterfinance-clearinghouse">https://www.epa.gov/waterfinance-clearinghouse</a>. Accessed October 2, 2017.

<sup>5.</sup> EPA. Water Infrastructure and Resiliency Finance Center, <a href="https://www.epa.gov/waterfinancecenter">https://www.epa.gov/waterfinancecenter</a>. Accessed October 2, 2017.

<sup>6.</sup> National Oceanic and Atmospheric Administration. 2017 NOAA Resilience Grants, <a href="https://www.coast.noaa.gov/resilience-grant/">https://www.coast.noaa.gov/resilience-grant/</a>. Accessed October 2, 2017.

• The Marine Debris Program provides funding for projects that help to prevent marine debris from entering the marine and coastal environments through targeted behavior change.

#### Federal Emergency Management Agency (FEMA) Hazard Mitigation Assistance **Programs**

- Pre-Disaster Mitigation (PDM) Grant Program. PDM grants assist in the development and implementation of sustained pre-disaster natural hazard mitigation programs. It aims to reduce the overall risk to people and structures from future hazard events, and to reduce reliance upon federal funding when such disasters occur. This program can help fund the preparation of a hazard mitigation plan for Honolulu as well as provide funding for projects identified in FEMA's approved hazard mitigation plan for the city that supports pre-disaster initiatives.<sup>7</sup>
- Flood Mitigation Assistance (FMA) Program. The FMA program is intended to help reduce or eliminate claims under the National Flood Insurance Program (NFIP). FMA provides funding both for planning and projects that aim to reduce or eliminate flood risk. For funding projects, an approved FEMA mitigation plan is required to qualify.
- Hazard Mitigation Grant Program (HMGP). HMGP helps communities to implement hazard mitigation measures following a Presidential Major Disaster Declaration. Hence, this funding can only be requested following a disaster.

#### 7. FEMA. Pre-disaster Mitigation Grant Program, https://www. fema.gov/pre-disaster-mitigation-grant-program. Accessed October 2, 2017.

#### U.S. Department of Transportation **Programs**

- The Highway Safety Improvement Program (HSIP) makes annual allotments to HDOT, and complete streets are an eligible use of the funds.
- Better Utilizing Investments to Leverage Development, or **BUILD**, **Transportation** Discretionary Grant program replaces the TIGER grant program and provides grants to fund capital improvements in surface transportation infrastructure that have significant local or regional impact. These are evaluated on criteria that includes safety, economic competitiveness, quality of life, environmental protection, state of good repair, innovation, partnership and additional non-Federal revenue for future transportation infrastructure investments.

#### U.S. Department of Housing and Urban **Development (HUD) Programs**

- Community Compass Technical Assistance and Capacity Building Program can provide funding for projects that focus on community and economic development, disaster resilience, green infrastructure, and green development in public housing operations and programs.
- The Community Development Block Grant (CDBG) Program offers the Section 108 Loan Guarantee Program. Section 108 provides financing for a range of development-related projects including public facilities and site improvements. These loans can act as a catalyst for private development. CDBG funds allocated to the city for use in low to moderate income areas could be used to implement the design options.

#### Other Programs

- Partners for Places (a partnership between the Urban Sustainability Directors Network (USDN) and the Funders' Network for Smart Growth and Livable Communities (TFN)) provides grants to enable "cities and counties to improve communities by building partnerships between local government sustainability offices and place-based foundations. National funders invest in local projects to promote a healthy environment, a strong economy, and well-being of all residents.8 Funding for 2017 (Round Eleven) included "support [for] green stormwater infrastructure projects that advance water-related sustainability goals. The Green Infrastructure Leadership Exchange, a new practitioner network supporting green infrastructure communities, is a partner to USDN and TFN for the green stormwater infrastructure projects."9
- The U.S. Climate Resilience Toolkit maintains a listing of funding sources related to a range of climate change and resiliency issues including sustainability, drought recovery, natural resources conservation, agricultural management assistance, urban heat adaptation, and more. It also provides information related to building resiliency, case studies, tools, and other topics. One section of

<sup>8.</sup> Funders Network for Smart Growth and Livable. Communities. Partners for Places, https://www. fundersnetwork.org/request-for-proposals-now-available-forpartners-for-places-round-eleven/. Accessed October 2, 2017. 9. <u>Ibid.</u> The "general grant program is supported by <u>Bloomberg</u> Philanthropies, The JPB Foundation, Kendeda Fund, New York Community Trust, The Summit Foundation, and Surdna Foundation, with support for green infrastructure projects provided by the Fred A. and Barbara M. Erb Family Foundation and the Pisces Foundation." 10. W.S. Climate Resilience Toolkit. Funding Opportunities, https://toolkit.climate.gov/content/funding-opportunities. Accessed October 2, 2017.

- the website is dedicated to case study projects in Hawaii and the Pacific Islands. II
- The Federal Transit Administration provides an <u>Emergency Relief Program</u> grant, which can help fund public transportation project repair or replacement, or protection of facilities that are in danger of suffering or has suffered significant damage from a disaster such as a flood or hurricane.
- The Economic Development Administration
  offers the <u>Economic Development Assistance</u>
  program, a grant which can provide funding for
  projects which foster job creation and attract
  private investors, and encourage development
  in economically distressed areas of the United
  States.
- New Market Tax Credits (NMTC) help to increase the flow of funds to low income communities and businesses by providing tax incentives to investors, helping economic development in communities that need it the most. Potential development sites in the project area may qualify for NMTC.
- Transportation for America, a program of Smart Growth America, "offers Cultural Corridor Consortium grants of \$50,000 to three cities working to integrate creative placemaking with transportation investments. The program is focused on funding collaborative projects that expand transportation opportunities for communities that have experienced disproportionate disinvestment." <sup>12</sup>

- Through the Rivers, Trails, and Conservation
   <u>Assistance Program</u>, "the National Park Service
   works with local leaders to build partnerships
   and engage their communities in outdoor
   recreation and natural resource conservation
   projects." This program provides technical
   assistance including design and planning,
   fundraising, implementation and other support.
- The U.S. Department of Agriculture Forest Service offers a cost-share grant program, through the National Urban and Community Forestry Advisory Council, aimed toward program development that addresses strategies in their Ten Year Action Plan. The Greening lwilei and Kapalama projects and others could qualify for this grant through the priority strategy to "build human health through urban and community forestry."

II. For more information, see <a href="https://toolkit.climate.gov/regions/hawai%E2%80%98i-and-pacific-islands.">https://toolkit.climate.gov/regions/hawai%E2%80%98i-and-pacific-islands.</a>

<sup>12.</sup> Transportation for America. Creative Placemaking, Cultural Corridor Consortium, <a href="http://t4america.org/creative-placemaking-grants/">http://t4america.org/creative-placemaking-grants/</a>. Accessed October 2, 2017.

<sup>13.</sup> National Park Service. Rivers, Trails, and Conservation Assistance Program, <a href="https://www.nps.gov/orgs/rtca/index.htm">https://www.nps.gov/orgs/rtca/index.htm</a>. Accessed October 2, 2017.

#### **State Sources**

- The <u>Hawaii Community Foundation</u> has offered funding to support projects meeting Hawaii's Freshwater Initiative goals.
- A Water Security Advisory Group was formed in 2017 to provide matching funds up to \$100,000<sup>14</sup> for water projects that met one or more of Hawaii's Freshwater Initiative goals (conservation, reuse, and recharge).
- The <u>Dr. Robert C. and Tina Sohn Foundation</u>
  offers grants for projects that are focused on
  the environment, health and human services,
  education, and arts.
- The <u>Hawaii Medical Service Association</u> offers grants for projects that focus on healthy lifestyles and disease prevention including physical activity and projects that promote improvement of general social welfare, community programs for healthy communities, and community development. These three initiatives can be related to the Greening lwilei and Kapalama goals including green infrastructure, complete streets, and bicycle and pedestrian access and safety.
- Through the <u>Safe Routes to School</u> program, the <u>city's Safe Routes to School Special Fund</u> can provide funding for programs that encourage K through 8 students to walk and bicycle to school, and provide a safe commute that is focused on children's health, public safety, traffic congestion, and the environment.

#### **Community and Other Sources**

- Smart Trees Pacific (Friends of Hawaii's Urban Forest), supported by The Arbor Day Foundation, is a non-profit urban forestry organization in Hawaii. They raise awareness and offer support for Hawaii's tropical urban trees, providing education, resources, information, and expertise regarding urban forestry and urban stormwater forestry including rain gardens. Additionally, they offer a Citizen Forester Program which trains, educates, and certifies interested community members to help urban trees.
- The <u>Trust for Public Lands</u> "collaborates with communities to plan, design, and build parks, playgrounds, gardens, and trails". Residents and stakeholders may be able to obtain assistance to design and construct needed parks, playgrounds, gardens, and trails as identified in the design options or in other areas of the neighborhood and city.

<sup>14.</sup> Commission on Water Resource Management,
Department of Land and Natural Resources. Water Security
Grant Program. October 2017, <a href="https://dlnr.hawaii.gov/wp-content/uploads/2017/10/CW18-Water-Security-Grant-Rpt-FY17.pdf">https://dlnr.hawaii.gov/wp-content/uploads/2017/10/CW18-Water-Security-Grant-Rpt-FY17.pdf</a>. Accessed November 24, 2017.

<sup>15.</sup> The Trust for Public Lands. Create, <a href="https://www.tpl.org/how-we-work/create#sm.000715acv182heu8zagldsydri68d">https://www.tpl.org/how-we-work/create#sm.000715acv182heu8zagldsydri68d</a>. Accessed November 24, 2017.

## **Appendix**

## Case Study 1: Living Alleys: Market Octavia Toolkit

The city of San Francisco has initiated the Market Octavia Living Alleys Program<sup>16</sup> to redesign underutilized alleys and streets as public spaces. The program developed the *Living Alleys: Market Octavia Toolkit* (Toolkit)<sup>17</sup> to provide designers and residents with guidance, inspiration, and a range of design tools to create and implement alleys with multiple benefits.

The Toolkit presents four goals of living alleys, being:

- Green incorporates landscaping and plants
- Shared balances the mix of pedestrians, cyclists, and vehicles, and prioritizes nonvehicular travel
- Vibrant supports a range of development and activities by residents, the neighborhood, and businesses
- Clean and safe is maintained, and fosters a sense of safety

Design tools include furnishings, lighting, landscaping, pavements, pedestrian-oriented street design (such as chicanes, mid-block crossings, and sidewalk extensions), and active uses and street frontages and how each tool can be used in a project.

Funding for these projects often comes from sponsorship and donation opportunities from new development impact fees, community businesses and institutions, grants, private funding, community fundraising; and partnerships with private developers. The Toolkit includes a community organizer checklist with a loose timetable for all aspects of project phasing, including starting the process, design, permitting, construction, and programming use of the space. It also provides guidance on research, case studies, general cost estimation, funding, and partnership strategies.



**Figure 35**. Food establishments are supported by adjacent seating and greenery which create comfortable and relaxing places to linger.



**Figure 36.** Street trees, stormwater planters, a narrowed and raised drive aisle, and seating areas calm traffic and create a shared place for people to walk, shop, sit, and socialize.

<sup>16.</sup> San Francisco Planning, San Francisco Public Works, San Francisco Municipal Transportation Agency. Market Octavia Living Alleys Program, <a href="http://sf-planning.org/market-octavia-living-alleys-program">http://sf-planning.org/market-octavia-living-alleys-program</a>. Accessed May 25, 2018.

I7. San Francisco Planning, San Francisco Public Works, San Francisco Municipal Transportation Agency. Living Alleys Market Octavia Toolkit, <a href="http://www.sf-planning.org/ftp/files/plans-and-programs/in-your-neighborhood/market\_octavia\_living\_alley/Market-Octavia-Living-Alleys-Toolkit\_FINAL-WEB.pdf">http://www.sf-planning.org/ftp/files/plans-and-programs/in-your-neighborhood/market\_octavia\_living\_alley/Market-Octavia-Living-Alleys-Toolkit\_FINAL-WEB.pdf</a>. Accessed May 25, 2018.

## **Case Study 2: Modular Suspended Pavement Cells**

Urban environments are often difficult places for trees to grow due to compacted soils; a lack of nutrients in the soil and the presence of contaminants; a high percentage of pervious surfaces; competing root space constraints with utilities, foundations, etc.; and other factors. Techniques such as the use of modular suspended pavement cells can provide benefit to tree health, enable green stormwater infrastructure, and allow for expanded pedestrian areas.

Modular suspended pavement cells can be surfaced with parking lanes, vehicle and loading areas, sidewalks, and bike facilities to expand usable space. This is especially helpful in constrained rights of way with competing uses such as vehicular circulation, seating, parking, and so forth.

Modular suspended pavement cells can also collect and treat stormwater. Plants and soils within the cells can filter debris, sediments, and contaminants. Depending upon the native soil and groundwater elevation conditions, stormwater may infiltrate into the native soil and groundwater under the cells, or be directed to subdrains and connect to the municipal stormwater pipe system. Either approach decreases the amount of stormwater runoff from impervious areas, and can provide stormwater storage capacity. Modular suspended pavement cells can also lessen localized flooding by providing soil volume and area to capture and retain or redirect stormwater runoff. Permeable paving can also be placed over modular suspended pavement cells to provide an area for other uses while still achieving tree health and stormwater management benefits.

In addition, the use of modular suspended pavement cells benefits trees by providing a greater volume of uncompacted soil, which supports tree root growth and long-term health of street trees. Healthy, mature trees do more to reduce heat island effects, improve air quality, and provide habitat and shade.



**Figure 37.** Burbank Water and Power in Burbank, CA. modular suspended pavement cells below the sidewalk. Image source: DeepRoot Green Infrastructure, LLC



**Figure 38.** Winslow Way in Bainbridge Island, WA. Image source: DeepRoot Green Infrastructure, LLC



Figure 39. Amazon Headquarters in Seattle, WA. Modular suspended pavement cells placed under a raised cycle track, linking the street tree wells with adjacent planted bulbouts. Image source: DeepRoot Green Infrastructure, LLC

## **Case Study 3: Ecoblocks**

An Ecoblock, also called Ecodistrict, can consist of a single building, block, neighborhood, or district that incorporates decentralized water and energy infrastructure, and other sustainable building and site development strategies. When planning for an Ecoblock project in urban areas, the intent is usually "to recover some of the ecosystem functions that have been lost to conventional infrastructure, such as water management that uses underground pipes to transport nutrients and water out of the system and flush them downstream in concentrated flows." <sup>18</sup> Other goals of Ecoblocks are to reduce dependency on centralized infrastructure and diversify energy and water supplies, which serves to build community resiliency, and to reduce the development's and utilities' carbon and water footprints by maximizing the capture and use of onsite energy and water resources to meet certain building energy and water demands. This often also includes incorporating green infrastructure that can serve multiple functions (such as landscaped areas, habitat restoration, food or fiber systems, or parks while also functioning as onsite stormwater management).

This case study provides three examples of Ecoblocks, each at different scales:

# Emory University Water Hub<sup>19</sup> Atlanta, Georgia (neighborhood scale) Building facts:

 631 acres (neighborhood scale) with more than 70 buildings

#### Green building features:

- Stormwater capture and use (saves 800,000 gallons per year of potable water).
- Greywater reuse (saves 750,000 gallons per year of potable water).
- 400,000 gallons per day of wastewater "scalping" from main trunk line. Treatment includes moving bed bioreactor (MBBR) and constructed wetland technologies. Recycled water is used for cooling, toilet flushing, and steam plant (146,000,000 gallons per year of potable water savings).



Figure 40. Onsite wastewater treatment at Emory University is coined the "WaterHub." It encompasses constructed wetland technologies to treat wastewater while also serving as an educational resource. Once treated, reclaimed water is reused as process make-up at three central chiller plants and the campus steam plant, for irrigation of campus landscaping, and for toilet flushing at select dormitories. Image source: Biohabitats, Inc.



**Figure 41.** The WaterHub greenhouse on Emory's campus that houses the constructed wetlands for onsite wastewater treatment. Image source: Biohabitats, Inc.

<sup>18.</sup> EcoDistricts. Living Infrastructure Guide, <a href="https://ecodistricts.org/wp-content/uploads/2013/05/Living-Infrastructure-Guide.pdf">https://ecodistricts.org/wp-content/uploads/2013/05/Living-Infrastructure-Guide.pdf</a>. Accessed August 16, 2017.

<sup>19.</sup> Emory University. Healthy Emory, Healthy Planet the WaterHub at Emory University Moving from Feasibility to Project Execution, <a href="https://smartandsustainable.umd.edu/sites/smartandsustainable.umd.edu/files/the\_waterhub.pdf">https://smartandsustainable.umd.edu/sites/smartandsustainable.umd.edu/files/the\_waterhub.pdf</a>. Accessed on August 16, 2017.

#### Hassalo on 8th<sup>20</sup>

#### Portland, Oregon (block development)

**Building type:** Mixed commercial and residential (50,000 square feet commercial, 657 residences)

#### Green building features:

- Green roof (eco-roof garden).
- Onsite wastewater treatment (45,000 gallons per day). Water is reused for flushing toilets, irrigation for the block's landscape, and cooling tower makeup water.
- 60,000-gallon cistern collects rainwater. Collected stormwater is used for the block's water feature.



Figure 42. Hassalo on 8th has an onsite wastewater treatment system coined "NORM" (Natural Organic Recycling Machine). The components include both trickling filters (red towers) and constructed wetland technologies to meet water quality suitable for reuse as irrigation, toilets, and makeup water for cooling. Image source: Biohabitats, Inc.



**Figure 43.** Water features are fed by water harvested from a green roof, and provide a complementary and aesthetically pleasing background of wetland plants and cascading water in the midst of the urban development. Image source: Biohabitats, Inc.

# San Francisco Public Utilities Commission Building (SFPUC)<sup>21</sup>

San Francisco, California (single building)

Building type: 13-story Class A office building (900 employees)

Green building features:

Energy: consumes 32% less than similarly sized building

• Hybrid solar and wind turbine, interior daylighting, raised flooring system

## Water: consumes 60% less water than similarly sized building

- Onsite wastewater treatment system, using a constructed wetlands technology, treats 100% of the total wastewater produced by the building (about 5,000 gallons per day) and reuses it for the building's toilets and urinals.
- 25,000-gallon cistern for rainwater harvesting provides water for site irrigation.



**Figure 44.** The constructed wetland technology is coined "The Living Machine." The wetlands are in raised planters located between the sidewalk and building. Image source: Biohabitats, Inc.

<sup>20.</sup> Hassalo on 8th. Portland's Newest Neighborhood, an Eco-Community, Bringing Us Together, <a href="http://hassalooneighth.com">http://hassalooneighth.com</a>. Accessed on August 16, 2017.

<sup>21.</sup> San Francisco Water Power Sewer, Services of the San Francisco Public Utilities Commission. Our Headquarters, <a href="http://www.sfwater.org/index.aspx?page=583">http://www.sfwater.org/index.aspx?page=583</a>. Accessed August 16, 2017.

