

US EPA ARCHIVE DOCUMENT

Appendix C Presentation Slides



Job of Facilitator & Note Takers

- Be helpful
- Get you through your agenda efficiently
- Capture your ideas
- Provide you with clear direction
- Promote understanding

Your Job as Participants

- Participate
- Make the most of your time together
- Listen as allies be curious
- Be brief and and focused in your questions
- Provide clear answers to questions



Prefer the Ocean or the Mountains?























































































Service and the											28	200	1
data description	temp	Ca	Mg	Na	K	Alk	Cl	S04	S	pН	DOC	Cu	CMC (ug/L
N0020656 Lake 10th	17.08	65.50	22.50	97.50	8.00	200.00	170.00	43.50	0.02	7.58	6.72	8.50	43.37
N0020656 Lake 20th	17.08	69.00	23.00	110.00	8.00	200.00	190.00	45.00	0.02	7.58	6.72	8.50	44.61
N0020656 Lake 30th	17.08	76.00	24.50	120.00	9.00	225.00	210.00	45.00	0.02	7.58	6.72	8.50	45.81
N0020656 Simulated 10th	16.96	63.00	22.50	94.50	8.00	200.00	170.00	42.50	0.02	7.77	6.70	14.39	52.74
N0020656 Simulated 20th	16.96	68.00	23.00	100.00	8.00	210.00	190.00	44.00	0.02	7.77	6.70	14.39	53.50
N0020656 Simulated 30th	16.96	73.00	24.00	115.00	8.00	220.00	215.00	45.00	0.02	7.77	6.70	14.39	55.25
N0020656 Weir 10th	17.04	59.50	22.00	89.50	8.00	200.00	170.00	42.50	0.02	7.69	6.67	8.26	47.50
N0020656 Weir 20th	17.04	63.00	23.00	99.00	8.00	210.00	190.00	43.00	0.02	7.69	6.67	8.26	48.67
N0020656 Weir 30th	17.04	72.00	24.00	120.00	9.00	220.00	215.00	45.50	0.02	7.69	6.67	8.26	51.05
N0020656 Effluent 10th	17.21	88.50	25.50	125.00	9.00	225.00	235.00	38.50	0.02	7.24	6.53	23.20	30.40
N0020656 Effluent 20th	17.21	90.00	27.00	130.00	10.00	240.00	250.00	45.00	0.02	7.24	6.53	23.20	30.79
N0020656 Effluent 30th	17.21	93.00	27.50	135.00	10.00	255.00	250.00	46.50	0.02	7.24	6.53	23.20	31.24

		Co	Krig	ing		
Table 2. M 10 th Percen	odel Selection tiles of BLM	and Cross Geochemic	Validation Station State	atistics for (eters	Geostatistica	l Fitting of
Parameter	Geostatistical Model	Number of samples	Mean standardized error	Root Mean Square error	RMS Standardized error	Average Standard error
Conductivity	Universal kriging	4833	-0.01038	1361	1.081	1259
Calcium	Universal cokriging with conductivity	2590	0.0001694	26.81	1.186	22.02
Magnesium	Universal cokriging with conductivity	2578	-0.002258	15.92	1.16	13.58
Sodium	Universal cokriging with conductivity	2439	-0.002929	156.3	1.583	95.78
Potassium	Universal cokriging with conductivity	2379	-0.001184	3.488	1.429	2.381
Alkalinity	Universal cokriging with conductivity	1372	-0.001115	36.62	1.09	33.23
Chloride	Universal cokriging with conductivity	2792	0.001653	375.2	1.51	247
Sulfate	Universal cokriging with conductivity	2650	-0.0000225	114.5	1.29	87.04



Special Challenges for Metals Criteria

- Metals are naturally occurring and ubiquitous
 - ° Natural sources contribute to loads at most sites
 - $_{\rm o}$ Background concentrations can exceed criteria
 - $_{\circ}\,\text{Metals}$ are found in all water sources but may not be bioavailability
- Metals have complex chemistry
 - Toxicity can vary widely from place to place due to local conditions (e.g., pH, ionic composition, presence of natural organic matter, etc).
- Metals regulations based on water quality criteria are typically very low





Metals criteria – US EPA

	Acute	Chronic	
	μg/L	μg/L	Dependent on
Aluminum	750	87	pH
Cadmium	2	0.25	hardness
Copper	13	9	hardness (prior to BLM)
Lead	65	2.5	hardness
Nickel	470	52	hardness
Silver	3.2		hardness
Zinc	120	120	hardness
	Acute : "Criterion N	/laximum Concen	tration" or CMC
	is the highest leve	el for a 1-hour ave	erage exposure
	Chronic: "Criterion (Continuous Conce	entration" or CCC
	is the highest leve	el for a 4-day aver	rage exposure.
Hardness dep	endent metal criteria	correspond to a	hardness of 100 mg/L as CaCO3
Source: water	.epa.gov/scitech/swg	uidance/standard	ls/current/index.cfm

Many of the metals criteria are har	dness depe	ndent	
Criterion = exp($A \ln(H) + B$)	Copper	Criteria	
Attempt to account for	Hardness	Acute	Chronic
	mg/L CaCO3	μg/L	μg/L
bioavailability	25	3.8	2.9
Applied to 7 metals:	50	7.3	5.2
>Cd Cu Cr(III) Ph Ni Ag Zn	100	14.0	9.3
FCu, Cu, Ci(III), FD, Ni, Ag, Zi	200	26.9	16.9
A and B are regression parameters	400	51.7	30.5
≻H is hardness			







US EPA provides methods for deriving site-specific criteria

- In the early 1980's, members of the regulated community expressed concern that EPA's laboratory-derived water quality criteria might not accurately reflect site-specific conditions because of the effects of water chemistry . . . In response to these concerns, EPA created three procedures to derive site-specific criteria.
- From: Tudor Davies, Director Office of Science and Technology. US EPA. 1994. Use of the Water-Effect Ratio in Water Quality Standards. EPA-823-B-94-001

US EPA adopts BLM for copper

"This criteria revision incorporated new data on the toxicity of copper and used the biotic ligand model (BLM), a metal bioavailability model, to update the freshwater criteria. With these scientific and technical revisions, the criteria will provide improved guidance on the concentrations of copper that will be protective of aquatic life"











	Advantages	Disadvantages
WER	 Comprehensive Precedent in many states for deriving site-specific criteria 	 Time consuming & expensive Often performed with limited number of samples Biological response - results may be variable & difficult to interpret Testing requires clean metal techniques
BLM	 Requires only simple water chemistry Expedient and cost effective Large number of samples practical Deterministic results are repeatable and understandable 	 Focuses on major bioavailability factors but may not be comprehensive












Fixed Monitoring Benchmark (FMB)

- FMB is a probability-based method that incorporates time variability in BLM-predicted instantaneous water quality criteria (IWQC) and instream Cu concentrations.
- FMB can be used to evaluate compliance with time variable WQC.
- WQC will depend on characteristics of the receiving water independent of Cu concentrations
- FMB will depend on both the WQC and existing Cu concentrations (so in this sense it is different than a traditional WQC)
- The FMB is a value that will produce the same toxic unit distribution exceedence frequency as the time variable IWQC

Summary	
 Metals such as copper present unique challenges for setting defensible water quality guidelines Naturally occurring Complex chemistry 	
 Toxicity is strongly modified by environmental factors such as pH, competing ions, and the presence of organic matter Consideration of only total or dissolved metal will result in guidelines that are frequently overprotective, or underprotective (or both) These challenges can be addressed with bioavailability based approaches such as the BLM 	



BLM Website

Model and users guides can be downloaded from:

Water quality criteria version: http://www.epa.gov/waterscience/criteria/copper/2007/index.htm

- FMB is a probability-based method that incorporates time variability in BLM-predicted instantaneous water quality criteria (IWQC) and in-stream Cu concentrations.
- FMB are automatically calculated in WQC simulations in BLM ver 2.2.4 and later

Biotic Ligand Model Input Files

- Parameter File
 - o Supplied with the software
 - o Contains thermodynamic information
 - o Specifies metal and organism
 - $_{\rm o}$ New windows software can use parameter files distributed with previous versions
- Input File
 - o Created by the User
 - Contains water chemistry
 - $_{\rm o}$ New windows software can not use input files developed for previous versions







Switch to software for demonstration

Questions?

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US EPA ARCHIVE DOCUMENT



Copper and the Biotic Ligand Model in Alaska

Water Quality Standards Alaska Dept. of Environmental Conservation May 2015

> Brock Tabor Brock.tabor@alaska.gov (907) 465-5185



Improving and Protecting Alaska's Water Quality

Alaska Copper Criteria

Freshwater: Hardness based (dissolved) Marine: 4.8_{µg/1}(CCC)/3.1_{µg/1}(CMC) (dissolved)

For Both Freshwater and Saltwater Aquatic Life Criteria:

Chronic4-Day AverageAcute1-Hour Average

May 2015

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EPA ARCHIVE DOCUMENT

Improving and Protecting Alaska's Water Quality

Alaska Regulatory Actions Related to Copper

Integrated Report 2012

- 4a: Three TMDLs for multiple metals (historic mine waste/stormwater)
- 4b: One (historic mine waste)
- 5: Four for multiple metals (historic mine waste/ARD)

WQ Standards

• One existing SSC, two in the works...

Permitting

• 23 individual with permit limits-we're just not that big of a state...yet

May 2015

Improving and Protecting Alaska's Water Quality

Alaska History with BLM

Southwest Alaska Salmon Habitat Partnership Salmon Science Workshop (2013)

- Theme: Copper and Salmon- Are State and Federal Water Quality Standards Sufficiently Protective of Salmon in Southwest Alaska?
- Papers by NOAA, WSU, Stratus Consulting, ARCADIS

Alaska Potential For Adoption?



2015-2017 Triennial Review

State Position

- Most waters in Alaska have extremely limited monitoring data available.
- Lack of data limits the ability to apply the BLM as a meaningful statewide criteria for the foreseeable future.
- Alaska plans to assess options for using BLM in determining site specific criteria



Improving and Protecting Alaska's Water Quality

Alaska BLM: Foregone conclusion?



While Alaska may not have adopted BLM, EPA has cited its use in numerous instances including *Bristol Bay Assessment* (2014)

"[s]tates such as Alaska may lag in adopting the latest criteria. In particular, the U.S. Environmental Protection Agency (USEPA) (2007) has published copper criteria based on the biotic ligand model (BLM), but Alaska still uses the hardness-based criteria for copper. We use the current USEPA copper criteria in this assessment based on the assumption that, before permitting a copper mine in the Bristol Bay watershed, Alaska would adopt those criteria at the state level or would apply them on a site-specific basis to any discharge permits." (USEPA, 2014. 8-3)

Main Questions

- Use of WER (lab) v. BLM (modeled)
- Data Restrictions- Can we think regionally?
- Specific things we should be aware of before we start collecting BLM data for SSC purposes?

Copper and the Biotic Ligand Model in Idaho

Idaho Department of Environmental Quality May 2015

> Jason Pappani jason.pappani@deq.idaho.gov (208) 373-0515



Idaho Copper Criteria

Aquatic Life: Hardness based (dissolved)

Chronic Acute

4-Day Average Instantaneous or 1-Hour Average

Copper in Idaho

2012 Integrated Report

- Category 5: 6 Assessment Units listed in 2012 IR, 20.5 miles
- Category 4a: One approved TMDL, 3 AUs, 12.4 miles (Clark Fork River)

Permits

- 20 individual with permit limits
- 10 WWTP, 8 mines, 2 fish hatcheries



Why Idaho is interested in BLM

May 2014: NOAA Biological Opinion:

found jeopardy and adverse modification of critical habitat due to several criteria, including acute and chronic Cu criteria

Reasonable and Prudent Alternative:

New criteria by May 2017, no less stringent than EPA's 2007 304(a) copper criteria (BLM model)

Idaho's pursuit of BLM

March 2015: Began internal rulemaking effort Postponed due to existing workload, expected to resume this summer

Questions about BLM implementation in Idaho

What does the actual rule language look like? What about when model is updated?

What do we use as defaults when model inputs are missing?

How do we transition from hardness-based to BLM?

What do we use for IR?

Copper and the Biotic Ligand Model in Oregon

Water Quality Standards and Assessment OR Dept. of Environmental Quality

Andrea Matzke

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Oregon Copper Summary

FW Cu: Hardness-based criteria—total recoverable

- SW Cu: dissolved
- No SSC for metals



Oregon Copper Summary

- 2010 Integrated Report (effective)
 - Cat 5: 14
 - Cat 3 (insufficient data): 106
 - Cat 3B (potential concern): 26
 - Cat 2 (attaining): 11
- TMDLs: none
- Permit limits: ~21

Jan. 2013 EPA Disapproval

- Copper
 - Hardness based criteria not consistently protective
 - NMFS: criteria would cause jeopardy to T&E species

EPA Remedies

- 1. Replace hardness criteria with BLM—account for temporal and spatial variability
 - Statewide defaults or regional criteria possible
- 2. Revise hardness based criteria and re-submit with scientific rationale
- **3**. Re-submit disapproved criteria (1995 EPA rec's) with scientific rationale that shows protectiveness



Anticipated Rulemaking Schedule

Oregon anticipates adopting the BLM in some manner

Statewide evaluation of model	June 2015
Advisory Committee meetings	Aug. 2015 – Jan. 2016
Public comment period and hearings	May 16 – June 29, 2016
Environmental Quality Commission meeting	Oct. 19, 2016
Submission to EPA for approval	November 2016
EPA action	March 2017 (estimated)

Challenges in Adopting the BLM

- <u>Replacing</u> hardness based criteria vs. <u>use</u> of BLM criteria (in context of EPA disapproval and NMFS jeopardy decision)
- insufficient data
- potential inability to use hardness-based criteria
 - Limited BLM datasets may lead to overly conservative BLM default values
 - permitting anti-backsliding concerns
 - ✓ determining spatial extent of BLM criteria
- Integrated Report—maintenance of BLM database and reevaluation of BLM criteria every 2 yrs.

Copper and the Biotic Ligand Model in Washington

Water Quality Standards Washington Department of Ecology May 2015

> Cheryl Niemi <u>cheryl.niemi@ecy.wa.gov</u> (360) 407-6440



ECOLOGY

Washington Copper Criteria

Freshwater: Hardness based (dissolved) Marine: 4.8_{µg/1}(ccc)/3.1_{µg/1}(cmc) (dissolved)

For Both Freshwater and Saltwater Aquatic Life Criteria:

Chronic4-Day AverageAcute1-Hour Average

May 2015

Washington Regulatory Actions Related to Copper

COLOG

COLOG

Category	Integrated Report 2008 Freshwater	Integrated Report Proposed Freshwater (with transition to NHD)
4a	0	0
4b	0	0
5	13	17

WQ Standards

• No aquatic life Cu actions since the 1997 total-to-dissolved conversion

Permitting

- 11 individual permits with effluent limits
- 1,100 Industrial stormwater general permittees (14 μ g/L WWA, 32 μ g/L EWA)
- 70 Boatyard general permittees (147 µg/L max., 50 µg/L ave.)

May 2015

Washington History with BLM

Discussion during the last triennial review

Washington Potential For Adoption?

State Position:

- Planning to consider and likely adopt at next update of the aquatic life criteria for toxics.
- Date of update undetermined
- Stakeholders are enthusiastic about this criterion. Have expressed the desire to expand the approach to other metals and even assist with model development. (We refer them back to EPA on this request)

Washington BLM: Foregone conclusion?



Probably.

At this point the main concern is the process by which this criterion is put in place.

•Site-specific data requirements mean this will likely be phased in over time

•If phased in – how are the WQ standards structured to continue use of the hardness-based criterion and development and application of the BLM-based criterion without frequent rule-making for site-specific criteria?

•How to prioritize waterbodies for application of the BLM? Discharger requests, impaired waters and TMDLs, ESA, etc..?

•How about ESA consultation if the hardness-based criterion is retained in the standards and the BLM is phased in?



COLORADO Department of Public Health & Environment

Copper and the BLM in Colorado

Presenting on behalf of Colorado Lareina Guenzel R8 EPA Water Quality Unit 303-312-6610 Guenzel.Lareina@epa.gov

Colorado BLM History

- 2004: first site-specific BLM/WER based criteria
 - Dischargers pursuing relaxed Cu WQBELs
 - CDPHE establishes minimum data requirements of 24 samples
- 2007: explored options to update the existing SSS
 Generated several questions on temporal variability of IWQC
- 2008: development of the fixed monitoring benchmark (FMB)
- 2013: adopted first BLM-FMB based criteria
- 2014: reviewed two proposals
 data aggregation and normality assumptions of the model
- 2015: Draft guidance for BLM-FMB based criteria

Copper in Colorado

- Legacy Mining Areas
 - Concentrations elevated; ranging from 10-20 μg/L
 - Only areas in the state with 303(d) listing and TMDLs
 - Not the areas where discharges are pursuing site-specific areas standards
- Metropolitan Areas
 - Hardness-based equations are attained in stream; chronic criteria typically range from 15-18 μ g/L, ambient concentrations typically less than 10 μ g/L with occasional spikes
 - Proposed BLM-base chronic criteria range from 20-43 µg/L

COLORADO Department of Public Health & Environment

СОРНЕ

COLORADO Department of Public Health & Environment



Future BLM work in Colorado?

- Continue to focus revisions on sitespecific needs
- State-wide adoption constraints
 - Data
 - \$\$\$
- Additional guidance needed
 - prepared a list of technical questions for EPA
- Finalize BLM-FMB guidance doucment









BLM and Water Quality Criteria (WQC)

- In 2007, EPA published revised national recommended 304(a) freshwater criterion for copper
- Based on the BLM
- $_{\rm o}$ Calculates IWQC that takes into account the bioavailability of the toxicant
- Recognizes that factors other than hardness (and typical covariates) influence bioavailability
- BLM is a site-specific tool

















Concept of FMB is straightforward

- FMB is benchmark that can be used to evaluate compliance with WQC
- To calculate an FMB:
- o 1. Define TU distribution that is acceptable, given an allowable exceedence frequency (EF)
- o 2. Define a dissolved Cu distribution that produces the allowable
- 3. Calculate Cu concentration from the allowable Cu distribution that corresponds to the allowable EF
- It is helpful to look at probability plots





















What percentile of the IWQC distribution provides a good estimate of the FMB?

- After calculation of FMB for hundreds of datasets, it was clear that the FMB can correspond to any percentile of the IWQC distribution
- What is controlling this "behavior"?
- Preliminary analyses suggested that the variability of Cu and IWQC and their correlation were responsible
- Bivariate simulations confirmed that this was indeed the case







Can potentially make use of these results to identify an IWQC percentile for FMB

- Regional information could inform assumptions for sites that do not have Cu data
 - Use site-specific IWQC
 - o From similar, related, or nearby locations use:
 - Standard deviation for Cu
 - Standard deviation for IWQC
 - Correlation coefficient for Cu and IWQC

IWQC and FMB

- FMB can be at any percentile of IWQC
 - FMB is site-specific
 - o Depends upon relative variability and correlation
 - $_{\odot}$ Direct correlation and high relative variability, FMB is at high percentile of IWQC
 - o Inverse correlation generally produces an FMB at low percentile of IWQC
 - $_{\rm o}$ Weak correlation generally produces FMB at low percentile, but relative variability is important

Illustrative Examples

- Variability and correlation
- Long period of record
- Trending data












Summary

- BLM is used to calculate site-specific WQC
- FMB is benchmark related to WQC
- FMB can occur at any percentile of IWQC distribution
 - $_{\rm o}$ Determined by relative variability of Cu and IWQC and their correlation
- Time-series plots should be prepared
 - o Trends can affect distributional assumptions
 - o Is more recent data more relevant, if a trend is present?





The accuracy and protectiveness of Biotic Ligand Model (BLM) toxicity predictions with copper

Christopher A. Mebane U.S. Geological Survey, Boise, Idaho, USA

> Workshop on Biotic Ligand Model application for copper EPA Region 10, Seattle May 13-14, 2015

U.S. Department of the Interior U.S. Geological Survey Analyses may be provisional and subject to revision

Web Images More	h	
Google	"biotic ligand model"	
Scholar	About 3,490 results (0.08 sec) About 3,490 different opinions, angles, and versions on the BLM	
<mark>Articles</mark> Case law My library	Biotic ligand model of the acute toxicity of metals. 1. Technical basis DM Di Toro, HE Allen, HL Bergman Environmental, 2001 - Wiley Online Library Abstract The biotic ligand model (BLM) of acute metal toxicity to aquatic organisms is based on the idea that mortality occurs when the metal—biotic ligand complex reaches a critical concentration. For fish, the biotic ligand is either known or suspected to be the sodium or Cited by 887 Related articles All 10 versions Web of Science :598 Import into EndNote Save More	(F
Any time Since 2015 Since 2014 Since 2011 Custom range	Biotic ligand model of the acute toxicity of metals. 2. Application to acute copper toxicity in freshwater fish and Daphnia <u>RC Santore</u> . DM Di Toro, PR Paquin Environmental, 2001 - Wiley Online Library Abstract The biotic ligand model (BLM) was developed to explain and predict the effects of water chemistry on the acute toxicity of metals to aquatic organisms. The biotic ligand is defined as a specific receptor within an organism where metal complexation leads to Cited by 390 Related articles All 9 versions Web of Science: 274 Imoort into EndNote. Save More	
Sort by relevance Sort by date	The biotic ligand model : a historical overview PR Paquin, JW Gorsuch, <u>SApte, GE Batley</u> and Physiology Part C:, 2002 - Elsevier During recent years, the biotic ligand model (BLM) has been proposed as a tool to evaluate quantitively the magnet in which water chemistric affect the securition and biological	
 include patents include citations 	availability of metals in aquatic systems. This is an important consideration because it is Cited by 491 Related articles All 8 versions Web of Science: 355 Import into EndNote Save More	
IN Create alert	A biotic ligand model predicting acute copper toxicity for Daphnia magna: the effects of calcium, magnesium, sodium, potassium, and pH <u>KAC de Schamphelaere</u> Environmental science &, 2002 - ACS Publications The extent to which Ca2+, Mg2+, Na+, K+ ions and pH independently mitigate acute copper toxicity for the cladoceran Daphnia magna was examined. Higher activities of Ca2+, Mg2+, and Na+ (but not K+) linearly increased the 48-h ECS0 (as Cu2+ activity), supporting the Cited by 320 Related articles All 7 versions Web of Science; 231 Import into EndNote Save More	F
	Biotic ligand model, a flexible tool for developing site-specific water quality guidelines for metals	F



- How do Cu criteria concentrations result from the BLM- and hardness-based criteria compare in real world settings in the Pacific NW?
- Does it work? Many untested assumptions in the 2007 criteria document. And what was so bad about the old hardness based criteria anyway?
- Performance evaluation: predictive accuracy and protectiveness Predictive accuracy: how well do predicted toxic results compare to observed results?
- Protectiveness of criteria: regardless of whether the model predictions are accurate, are the criteria concentrations protective?
- Protective for sensitive functions or life stages of threatened or endangered species? (Thursday)











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Assumptions and questions about the BLM's performance and the criteria's protectiveness

- 3. The BLM was developed for predicting short-term, lethality from copper. Does the acute copper BLM- criteria also predict and protect against long-term, chronic effects of copper?
- 4. Sublethal effects related to chemosensation and related behaviors such as impaired olfaction, predator avoidance, and prey capture were not considered the development of the BLM-based criteria. Does the BLM reasonably predict and prevent against impairment of these types? (*Thursday*)
- Laboratory experiments with single-species have an inherent artificiality to them.
 Do the BLM-based criteria appear protective in more natural field settings or with experimental ecosystems?











ENSR. 1996. Development of site-specific water quality criteria for copper in the upper Clark Fork River: Phase III WER Program testing results. ENSR Consulting and Engineering, 0480-277, Fort Collins, Colo.





Wang et al. ET&C, 2009

Photos by Doug Hardesty, USGS







Comparisons of acute toxicity using a simplified BLMlike Linear Regression (MLR): a viable alternative?

- BLM provides mechanistic basis for predicting metal toxicity over wide range of water chemistries
 - <u>Perception</u> of being too complicated
- MLR represents an intermediate approach
 - Structure is similar to the familiar pH and temperature dependent ammonia criteria equations, produces a 3-parameter equation.
 - Relies on BLM to help identify the critical water chemistry parameters
- Brix















Protectiveness (or lack thereof) of hardness-based (top) or BLM-based Cu criteria (bottom) for <u>chronic</u> <u>EC10</u> values for:

- · Chinook salmon
- Rainbow trout
- Brook trout and
- Fathead minnows
- ✓ BLM-based chronic criterion was protective
- ✓ Hardness-based chronic criterion was not always protective





1. Shayler Run, Ohio, USA

- Stream experimentally dosed with copper, 1968-1972
- Integrated long-term field, streamside, and laboratory toxicity studies
- High calcium limestone geology
- DOC from natural and sewage sources

Geckler and others, 1976. Validity of laboratory tests for predicting copper toxicity in streams. EPA 600/3-76-116

Photo from Geckler and others, 1976









- 10-day exposures
- 5 µg/L Cu reduced overall Ephemeroptera (mayfly) density by 50%;
- BLM-CCC was about 6-7 µg/L, hardness CCC about 5 µg/L (hardness 35 mg/L, DOC 2.5 to 3 mg/L)





Responses of Aquatic Insects to Cu and Zn in Stream Microcosms: Understanding Differences Between Single Species Tests and Field Responses

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What I've learned (so far)

- Many independent data sets with a diverse assortment of aquatic organisms and endpoints evaluated across a wide variety of natural and laboratory waters
- The BLM toxicity predictions were always at least correlated with empirical toxicity observations
- The 2007 criteria were mostly protective
 - Some ambiguity in protectiveness for community-level effects to primary producer and benthic invertebrate in results from field or model ecosystem studies
- The multiple linear regression (MLR) variation performed well and is a viable simplified alternative to the 2007-BLM version
- Following the traditional hardness-based criteria for copper could lead to misguided application of pollution controls and remedial efforts.
 - Calcium less important than DOC or pH in natural waters as a control on Cu toxicity





OCUMENT

- Existing Archived Databases
 - OR-DEQ LASAR database
 - USGS-NWIS parameters
- Current Field Monitoring
 - OR-DEQ Ambient Monitoring
 - OR-DEQ Toxics Sampling

Summary of Data Availability

Agency	Source	Time Period	# of Samples (n)	Complete Parameter Set (n)	s Incomplete Parameter Sets (n)	
DEQ	Ambient Monitoring	Oct. 2013 – Present	14674	114	2041	
DEQ	Toxics BLM	Jan. 2013 – Oct. 2014	2255	79	121	
DEQ	LASAR	Jan. 2003 – Sept. 2013	13215	64	1452	
USGS	NWIS	Jan. 2000 – Sept. 2014	125311	105	19230	
			Totals:	362	22844	
S	ample dates	s: 2000-2014				
			Pre Ev	liminary aluation E	Complete by Estimating Values	

DEQ

Sites in the Oregon BLM Database

mbient BLM	138
Other Ambient	26
oxics	41
ASAR	413
NWIS	306
Total Sites	823
ſS	
	mbient BLM Other Ambient oxics ASAR NWIS Total Sites

DEQ

Streams/Rivers





Total vs. Dissolved Parameters

- BLM Model intended to use concentration of dissolved parameters
- Archived data is a mix of total and dissolved parameters
- Examined relationships between total and dissolved concentrations
- Guidelines for interchangeability of total vs. dissolved data







Total vs. Dissolved Parameters

Conclusions:

- Total ≈ Dissolved for Geochemical Ions
 - Sodium
 - Calcium
 - Magnesium
 - Potassium
- Reasonably similar for TOC/DOC
- Copper, use Cu_T when Cu_D not available, but not equivalent.

DEQ



Sensitivity Analysis

- Data limited by lack of sites with complete sets of BLM parameters (n = 362)
- Estimate values of missing parameters to increase size of database (n ≈ 22,000)
- What are the sensitive BLM parameters in an OR-specific dataset?

DEO



Sensitivity Analysis

			10 th		99th	
Analyte	Ν	Min.	Percentile	Median	Percentile	Max
Alkalinity	16760	3	25	52	180	420
DOC	2933	0.1	1.2	2.8	15	56
pН	17762	5.6	7.1	7.4	8.7	9.9
Temperature	18139	0.1	6	12	23	28
Ca	3229	1.2	4.9	10	53	140
к	698	0.1	0.47	1.2	11.09	130
Mg	3227	0.5	1.8	3.6	20	400
Na	732	1.2	2.71	5.8	127.6	1400
Cl	15161	0.18	3.2	6.4	45	2300
Sulfate	1200	0.09	0.779	4.4	81.13	890

Parameter Statistics





Most Sensitive Parameters

- DOC
 - Especially to values over model calibration range
 - 29.5 mg/L DOC calibration limit
- pH
- Na⁺
 - Saline sites
 - Arid streams
 - Estuarine or tidally influenced surface water


Data Conditioning

- Combine total and dissolved parameters
- Filtering Data:
 - Exclude extreme high/low DOC, pH
 - Effluent streams
 - · Arid, alkaline locations
 - Exclude high Na⁺ (high conductivity)
 - Freshwater definition is <1500 µmhos/cm
 - Tidally influenced sites
 - Effluent samples

Potential Size of Conditioned Database

Parameter	# of Samples	Required for:
рH	17762	Sensitive BLM parameter
DOC	5032	Sensitive BLM parameter
Conductivity	18443	For estimation of missing parameters
Copper	4284	FMB, TU, or compliance evaluation of BLM
Hardness	1179	Comparison of BLM with existing criteria and changes to listing or compliance



DEQ





1. Estimating by Conductivity

Spearman Rank Correlations (ρ)

	Parameter	Oregon Dataset	EPA 2012, Appendix C, Table2 (CO, UT, WY)
	Alkalinity	0.89*	-0.600
	Hardness	0.97*	N/A
	Calcium	0.96*	0.867*
	Potassium	0.83*	0.846*
	Magnesium	0.95*	0.882*
	Sodium	0.90*	0.921*
	Chloride	0.89*	0.827*
	Sulfate	0.89*	0.905*
p < 0.001			



1. Goodness of Fit

Parameter	Goodness of Fit (Adj. R ² of linear regression)				
	Linear All Data	Linear 10 th Percentile	Natural Log All Data	Natural Log 10 th Percentile	
Alkalinity	0.65	0.31	0.77	0.29	
Calcium	0.87	0.40	0.89	0.39	
Hardness	0.92	0.25	0.92	0.26	
Potassium	0.69	0.23	0.70	0.21	
Magnesium	0.74	0.67	0.85	0.69	
Sodium	0.62	0.28	0.82	0.30	
Chloride	0.63	0.59	0.77	0.56	
Sulfate	0.60	0.003	0.76	0.0005	













Level III Ecoregions

- Distribution of conductivity data not statistically different among L-III ecoregions
- Aggregating at this level does not result in significantly different default parameter estimates







HUC 4 Watersheds Distribution of conductivity data not unique at level of HUC 4 Also not unique at HUC 6 Aggregating at this level does not result in significantly different default parameter

estimates



DEQ



















- Significant differences in distribution of samples within aggregated eco-regions
- Potential geographic units for default BLM parameters based on median, %ile, etc.
- Seasonal trends/distributions need further investigation
 - i.e. Kansas uses different BLM criteria in winter vs. summer

Preliminary BLM analysis

- Use measured parameter sets to evaluate:
 - BLM IWQC criteria
 - Compare IWQC vs. Hardness-based Criteria

















Where are Hardness-Based Criteria > (i.e. less stringent) than IWQC?

Parameter	Mean Chronic HBC < IWQC	Mean Chronic HBC > IWQC	P-value (Kruskal-Walis)
Hardness	39.98	39.24	NS
DOC	3.36	1.56	<0.001
рН	7.7	7.4	<0.001
Alkalinity	44.82	37.32	NS
Sodium	8.29	5.75	<0.05
Calcium	9.73	9.94	NS
Potassium	1.51	0.99	NS
Magnesium	3.80	3.49	NS
Chloride	6.16	4.98	NS
Sulfate	4.92	6.02	NS

DEQ

Conclusions to date

- Currently limited by data availability for a full evaluation of the BLM for developing criteria in Oregon
- Estimation of missing parameters essential
 - High potential to use either regression or georegional defaults
- Model sensitive to DOC, pH, Na in our dataset
 - IWQC are extremely high for saline sites, waste streams
 - Trim extreme values from the database
 - Only use records where these parameters are measured
- Restrict BLM to calibrated data ranges
- IWQC typically higher than Hardness-Based Criteria



- Select an estimation method for missing parameters
 - Is it justified to use parameters from nearby monitoring sites in certain circumstances, rather than using regression analyses to estimate?

DEQ

DEO

- Derive site-specific criteria where BLM data is sufficient
 - Sample sufficiency and data representativeness?
 - Sites outside of BLM calibration range?
 - FMB or IWQC values?
 - Percentiles vs. median?
 - Compare results
- What is the geographic distribution of IWQC values, if any?
 - Possibility of using geographic default IWQC values where BLM data is insufficient
 - Use IWQC percentile or median values?

Additional analyses planned

- Sensitivity analysis of IWQCs from estimated parameters
 - Georegional default values based on %ile, median
- Evaluate site-specific and georegional IWQCs
 - Statistical distributions
 - Geographic distributions



Implementation of the BLM-FMB in Colorado



Outline

Colorado WQS Regulations

BLM Case Studies:

Monument Creek, Plum Creek, Big Thompson River, South Platte River

Draft BLM-FMB Guidance

Outstanding Questions

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Regulation 31: THE BASIC STANDARDS AND METHODOLOGIES FOR SURFACE WATER

31.7 (1) (b) (iii) Site-Specific-Criteria-Based Standards

For state surface waters where an indicator species procedure (water effects ratio), recalculation procedure, use attainability analysis or other site-specific analysis has been completed in accordance with section 31.16(2)(b), or in accordance with comparable procedures deemed acceptable by the Commission, the Commission may adopt site-specific standards as determined to be appropriate by the site-specific study results....

31.16 TABLES

(1) ...Water hardness is being used here as an indication of differences in the complexing capacity of natural waters and the corresponding variation of metal toxicity. Other factors such as organic and inorganic ligands, pH, and other factors affecting the complexing capacity of the waters may be considered in setting site-specific numeric standards in accordance with section 31.7. ...

https://www.colorado.gov/pacific/sites/default/files/Regulation-31.pdf



31.16(2)(b) Toxicity testing and Criteria Development Procedures

- (i) The latest EPA Methods for Chemical Analysis of Water and Wastewater; ASTM, Standard Methods for Examination of Water, Wastewater;
- (ii) Interim Guidance on Determination and Use of Water-Effect Ratio for Metals, EPA-823-B-94-001, U.S. Environmental Protection Agency, February, 1994.

https://www.colorado.gov/pacific/sites/default/files/Regulation-31.pdf

(iii) Other approved EPA methods.

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- First BLM-FMB based site-specific copper criterion adopted by Colorado's Commission in 2013
 - o ~5.8 miles of a 28 mile segment
- Study plan driven data collection (2004-2007, 2012-2013)
 - Baptist Rd (N=61)

- North Gate (N=32)
- Woodmen Rd (N=34)
- Water chemistry at most downstream site (Woodmen Rd.) suggested it was appropriate to retain the hardness-based criteria



Example: Monument Creek

Copper BLM-based Fixed Monitoring Benchmark (FMB)

- FMBa = 28.4 µg/L
- FMBc = 17.8 µg/L

For a sub-segment of Monument Creek from immediately above the Tri-Lakes Wastewater Treatment Facility to the North Gate Boulevard Bridge

BASIN FOUNTAIN CREEK Design Classifications PH/TEICAL BRUCOBCAL INCREAMING PM INCREAMING PM META3 META3 Draws Seguent Description PM All bubbles to the first Academy integring to the seguent Description MEDIA PM/TEICAL PM/TEICAL INCREAMING PM PM/TEICAL PM	MODIFICATION AND QUALIFIERS
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Marshland on Nash Property (60 acres at 10000 Old Pueblo Road, El Paso County) located in Section 21 Tri55 R65W; Aq. Life Warm 1 Tr=TV5(WS-II) *C NH(acich)=TV5 B=0.75 As(ac)=340 Fe(ah)=100(Trec) Fe(ah)=100(Trec) Section 21 Tri55 R65W; Section 21 Tri55	
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1. Mainteen of Moundant Creek. An Link Nam 2 Th TODOS 00 (°) Mainteen of Moundant Creek. Mainteen of Moundant Creek. Names of Moundant Creek. <t< td=""><td>Copper BLM -based Fixed Monitoring Benchmark (FMB) Copper FMBa = 28.4µ Copper FMBa = 28.4µ Copper FMBa = 28.4µ Copper FMBa = 17.8µ for a subsegment of Monument Creek from immediately above the Tri-Lakes Wastewater Tri-Lakes Wastewater North Gate Boulevard Bindge</td></t<>	Copper BLM -based Fixed Monitoring Benchmark (FMB) Copper FMBa = 28.4µ Copper FMBa = 28.4µ Copper FMBa = 28.4µ Copper FMBa = 17.8µ for a subsegment of Monument Creek from immediately above the Tri-Lakes Wastewater Tri-Lakes Wastewater North Gate Boulevard Bindge







Key concerns:

DATA: Spatio-temporal representativeness of sampling. (Significant hydrological features, WWTPs & tributaries, etc. Variability of annual water cycle), Strong Parameter Estimates.

MODEL: Accuracy of FMBs, Strength of Distributional Assumptions

GOAL: Develop strong basis for evaluating intersite variability of FMBs and develop site specific criteria that are protective of the entire segment and downstream uses.



Big Thompson Data

Sufficient length of time, (>2 years) and quantity of samples(>24 per site) to characterize the segment.

Representative sampling of the portion of segment below discharger which standard is to be applied (M50-M70)

Log-Normal Copper Distribution? No! But we'll come back to it.

15 values in the POR with pH>9...





Confidence Interval for a Percentile Assuming a Lognormal Distribution

Statistics for Censored Environmental Data using Minitab and R

Dennis. R. Helsel 2nd edition.

Hahn and Meeker (1991) g' statistic based on Noncentral tdistribution

Two sided confidence intervals around a percentile larger than the median.

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2-sided Confidence Interval for Percentile larger than Median

$$\exp\left[(\bar{y}+g'_{(\alpha/2),p,n}*s_{y}),(\bar{y}+g'_{(1-\alpha/2),p,n}*s_{y})\right]$$

- $\bar{y} = mean \ copper, \log transformed$
- $g^{'} = statistic \ based \ on \ noncentral \ t \ distribution$
- $1 \alpha = confidence \ coefficient$
- $p = pth \ percentile; > 0.5$
- $n = sample \ size$
- $s_y = standard \ deviation \ of \ \log transformed \ copper$





Non-Lognormality of Copper

From Hydroqual (2008) In the one case where neither the copper or TU distribution were well described by a lognormal distribution: "A goodness of fit statistic may be an appropriate diagnostic "

Shapiro-Wilk test of log-transformed copper distribution at each site were significantly non normal.

M50 p = 1.13e-07

M60 p = 0.0006023

M70p == 1.666e-05

How strict to be? The FMB represents an extreme quantile therefore larger potential error.

BOTH BLM and CONFIDENCE INTERVAL METHODS ASSUME LOGNORMAL







Aggregation of model inputs?

EPA(2012)-site specific nature of analysis

Effluent impacts downstream (DOC up, pH down. Nonconservative behavior)

Experience of aquatic life

Potentially more than 1in3 year exceedance at individual sites with FMBs that are more stringent

FMB was developed to characterize the temporal variability at a sampling location, not the spatial variability within a segment

CO BLM Guidance Development

First draft provided to the CO BLM workgroup 1/9/2015

Focuses on the development of site-specific standards based on the $\ensuremath{\mathsf{BLM}}\xspace$ FMB

Addresses the following questions:

- 1) What are the minimum data requirements?
- 2) How should sampling sites be selected?
- 3) What preparations or requirements precede model operation?
- 4) How should model output be interpreted?

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CO BLM Guidance Development 1. Minimum Data Requirements

- a. 24 useable* sampling events** to obtain data on all modeling parameters (including copper for FMB calculations)
 - i. Sample size must be large enough to support estimation of an extreme quantile (99.91%)
 - ii. Sample size also serves to provide adequate representation of seasonal variation and operational variability in water resource management
- b. Sampling events should span at least two years
- c. Data should be "representative" in the sense that there is adequate coverage of seasons and hydrologic conditions

*"Useable" simply means that a data set is sufficiently complete to include in model runs. **Helsel (p.65) says: "MLE methods have not been found to work well for estimating the mean or variance of small (n<30; 50-70 for skewed populations) samples..., particularly for those assuming a lognormal distribution."





CO BLM Guidance Development 2. Recommendations for Sampling Sites

a. The number of sites will depend on site-specific conditions

- i. When only one site is sampled, the BLM-based copper standard may have limited applicability in the permit. Consideration should be given to the role of significant hydrologic features that would alter mass balance.
- ii. Multiple sites are desirable for understanding the role of important hydrologic features (e.g., tributaries) and assuring protectiveness
- b. Since the focus of the guidance is on development of sitespecific standards below permitted discharges, the primary interest is in sites downstream of the regulatory mixing zone.

CO BLM Guidance Development 3. Processing Data

- a. Sites are to be processed individually (i.e., no aggregation of data across sites)
- b.pH values are to be capped at 9 (exceedances of the standard cannot be used to derive the IWQC)
- c. Data handling issues preliminary screening can be done with Check Inputs feature of BLM.

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CO BLM Guidance Development 3. Processing Data

Missing values (e.g., one parameter on a sampling date)

- 1. Exclude sampling event if copper, pH, DOC, or temperature are missing [there may be situations where interpolation between sites is defensible, on case-by-case basis]
- For other missing constituents, substitute an estimate

 a. Interpolate between adjacent dates or adjacent sites on same date
 - b. Rely on correlation (e.g., hardness and alkalinity often are highly correlated)
 - c. Reconstitute Ca and Mg from hardness data

Missing parameter (all dates)

- 1. Do not attempt if Cu, pH, temperature, or DOC have not been measured
- For other parameters, consider substitution with a geometric mean (or median) derived from comparable sites (as suggested in Implementation Guidance for Colorado). Alternatively, look for correlations as mentioned previously.

CO BLM Guidance Development 3. Processing Data

Non-detects

- 1. Avoid multiple DLs if possible.
- 2. Exclude sampling event if DOC <DL
- 3. Copper median must exceed highest MDL

Copper data: test for lognormality

- 1. Testing informs processing at the next step
- 2. Statistical rejection of lognormality does not necessarily preclude modeling



CO BLM Guidance Development 4. Interpreting Model Output

Revising FMBs when copper data are not lognormally distributed

- i. Apply statistical procedure of "trimming" to reduce influence of extreme values
- ii. Trim data incrementally until the FMB stabilizes
- iii. Trimming is applied to the tails of the copper distribution, but involves removal of entire sampling events (ranked by copper concentration).
- iv. Sites should be rejected if the FMB cannot be stabilized with at least 24 sampling events remaining in the data set.

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CO BLM Guidance Development 4. Interpreting Model Output

Calculate the FMB_c after revising the standard error

For multiple sites, plot FMBs in downstream sequence and base interpretation on the confidence intervals.

- i. If the pattern is monotonic, increasing or decreasing
 - 1. Select the lowest FMB
 - 2. Aggregate adjacent low values if appropriate based on confidence interval

ii. If no pattern, aggregate FMB values based on the confidence intervalsiii.Aggregation of the FMBs means taking the average (arithmetic mean) of values that are indistinguishable based on the confidence intervals

Verify results!


What happens after the initial standards are set?

What data are necessary to justify continuance of the standard at the next triennial review?

DOC? pH? Copper?

Is effluent quality enough, or are in stream data necessary?

Requesting the development of a longevity plan - what should be included?

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	Site	Acute FMB	Percentile o IWQC
FMB as Percentile	South Platte; L01	29.62	55.89
	South Platte; L04	33.87	18.19
OT IVVQC	South Platte; S29	48.10	28.19
	South Platte; S14	59.47	34.75
	South Platte; N14	68.00	44.9
No consistency even within one stream	South Platte; N38	57.69	34.15
	South Platte; N46	46.66	17.99
South Platte percentile range:	South Platte; BD64	31.53	8.8
3.8-55.8%	South Platte; 64 th	35.65	21.65
Two sites with an EMP $< 5^{\text{th}}$ percentile	South Platte; 88 th	38.75	12.2
Two sites with all FMB < 5° percentile	South Platte; 104 th	48.51	15.79
	South Platte; 124 th	44.95	10.85
	South Platte; 160 th	34.72	5.49
	South Platte; Rd 8	43.65	8.2
	South Platte; Ft Lupton	34.17	5.89
	South Platte; Rd 18	34.53	4.1
	South Platte; Rd 28	37.68	5.9
	South Platte; Rd 32.5	35.79	3.89

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Outstanding Questions

What is the sensitivity of the FMB calculation to deviations of TU and/or Cu from lognormality.

What options are available for data appear to deviate from lognormality to an unacceptable degree?

Are there any recommend methods (e.g., trimming, eliminating extreme and anomalous values) that might be used?

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Outstanding Questions

55 50

Is it defensible to aggregate data from different sampling sites?

Is it appropriate to combine datasets that represent different time frames?

Is it appropriate to aggregate data that vary in their distribution of copper and/or IWQCs?

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Outstanding Questions Minimum Sample Size

- Please explain the minimum sample size of 9 (p 4-4; BLM Manual 2.2.4) and 80% ND, especially given the importance of the median in calculations of the FMB (as shown in the CO Implementation Report)?
- Is it possible that the minimum sample size for running the model is different from what is necessary for representativeness?
- What are the advantage and disadvantages of a larger sample size? How does it influence the FMB?

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Outstanding Questions

Others

- Is it possible to add the option to change the averaging period for chronic FMB? Colorado uses 30 day average instead of 4 days.
- Please add the computation of confidence limits for each FMB to the model (and the output), to aid in comparison across FMBs.

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Adoption and Implementation

COPPER BLM WORKSHOP MAY 14, 2015

Adoption and implementation of the Cu BLM are closely intertwined.

How you intend to implement the criteria in listing and permits affects what you should adopt, and vice versa.

Adoption Considerations

- Expression of the criteria in WQS
 - Narrative vs. numeric
- Default values
 - ▶ Include them in regulation? Guidance?
- ▶ Performance-based?
 - ▶ How does the public know what criteria apply?
- Regulatory clarity
 - ► Are the specifics in WQS or implementation?
- Incorporation by reference
 - ► How specific?

Expression of the Criteria in WQS

- Criteria should be expressed with enough specificity to allow implementing programs, EPA, and the public to understand what the desired condition of the water body is.
- ▶ This may not be sufficiently specific:
 - "Freshwater criteria calculated using the EPA Biotic Ligand Model"
- The more specific, the more likely it is to be performance based.

Performance-Based Approach

- One way to streamline adoption and EPA approval of criteria.
- Relies on state adoption of a process rather than a specific outcome.
- When the process is sufficiently detailed, with safeguards to ensure predictable, repeatable outcomes, EPA approval of the process constitutes approval of the outcome as well.
- Relies on specific implementation procedures being adopted into regulation.
 - Sampling methodology, specifics on inputs, etc.
- Particularly useful for site-specific criteria.

Example Copper Criterion

* "Freshwater copper criteria shall be developed using EPA's current Biotic Ligand Model (current criteria document : EPA 15 X-XXX-XX). When criteria are developed such criteria shall be made available on the state's website. Data used to calculate criteria using the BLM shall be sufficient to characterize the short and long term variability of the water chemistry based on seasonal flow characteristics, as well as the variability of significant point and nonpoint source inputs. In the absence of sufficient ambient data for any of the parameters used as inputs to the BLM, default values corresponding to the 10th percentile of the applicable ecoregional dataset for the relevant stream order for each missing parameter shall be used. Default values shall be found in EPA's Missing Parameters document (EPA 15-G-4453-XX), hereby incorporated by reference."

Copper BLM : Current Status at EPA

- ▶ The current EPA Freshwater Cu BLM is the 2007 model
- EPA is updating the Copper Freshwater Biotic Ligand Model
 - Adding new underlying toxicity data
 - Adding chronic data and sensitivity distribution to replace ACR
 - The latest BLM has the ability to calculate a fixed monitoring benchmark (FMB) value for acute and chronic criteria
 - Expect to release an updated draft Freshwater Cu BLM in 2015
- EPA is beginning development of BLM-based copper criteria for saltwater systems

Missing BLM Parameters Document

- To support states and others who want to use the copper BLM but do not have data for all of the BLM parameters, EPA has developed a draft Technical Support Document to provide default values for the Missing BLM Parameters
 - In the draft Missing Parameters document EPA is considering recommending use of the 10th percentile values for ions and DOC if data are not available
 - Recommend measurement of site pH
- The "Missing Parameters" document is expected to be released in summer 2015





















Water Research, Pergamon Press, 1967. Vol. 1, pp. 419-432. Printed in Great Britain.

EFFECTS OF COPPER-ZINC MINING POLLUTION ON A SPAWNING MIGRATION OF ATLANTIC SALMON

RICHARD L. SAUNDERS and JOHN B. SPRAGUE

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(Received 18 April 1967)

Abstract-Pollution from a base metal mine on a tributary of the Northwest Miramichi River caused many adult Atlantic salmon, which were on their normal upstream spawning migration, to return prematurely downstream through a counting fence on that river during summer and early autumn. These observations gave an opportunity to document avoidance reactions of salmon to pollution, which has seldom been done in the fishes' natural environment. Downstream returns of salmon rose from between 1 and 3 per cent during 6 years before pollution to between 10 and 22 per cent during 4 years of pollution. Early runs (June-July) of salmon to the headwaters were delayed and reduced in number. Chemical analyses of river water showed levels of Cu^{2+} and Zn^{2+} which varied with rates of river discharge. During some periods $Cu^{2\, +} + Zn^{2\, +}$ concentrations exceeded lethal levels for immature salmon, as established in another (laboratory) study. The threshold concentration for 50 per cent survival of fish under specified temperature conditions is designated as 1.0 toxic unit. Adult salmon in nature showed avoidance reactions at about 0.35-0.43 toxic unit of Cu2+ + Zn2+. A level of 0.8 toxic unit may have blocked all upstream movement. Of the salmon returning downstream because of pollution, about 31 per cent reascended, 62 per cent were not seen again and 7 per cent were taken by angling and commercial fishing below the counting fence. Estimated losses from the stock available in the upper part of the river from 1960 to 1963 varied from 8 to 15 per cent of the total run. There is no evidence that successive year-classes of salmon are growing accustomed



Copper Impacts Important Behaviors



































Video link (mov format)

Video link (mp4 format)





2.8.3.2. New Acute and Chronic Aquatic Life Criteria for Copper

"The EPA shall ensure, either through EPA promulgation of criteria or EPA approval of a state-promulgated criteria, that new acute and chronic criteria for copper are in effect in Idaho within 3 years of the date of this Opinion. The new criteria <u>shall be no less stringent</u> than the Clean Water Act section 304(a) 2007 national recommended aquatic life criteria (i.e. the BLM Model) for copper. The NMFS <u>does not anticipate</u> that additional consultation will be required if the 2007 national recommended aquatic life criteria for copper are adopted."

Commentary steps (address uncertainty, potential additive mixture toxicity)

- Limit regulatory mixing zone to 25% of volume
- Whole effluent toxicity testing, specified mixing zone volumes
- Instream biomonitoring, specifics on interpretation



1.

Appendix C: Evaluation of EPA's 2007 biotic ligand model (BLM) based copper criteria

Table 3. Ranges of chronic copper criterion concentrations estimated for critical late summer fall baseflow conditions in subbasins within the range of anadromous salmonids in the Snake River basin I dob.

Subbasin	Common subbasin geologic characterístics	Critical late- summer Cu benchmark concentration (µg/L)	Based upon EPA's 2007 Cu chronic criterion (CCC) using data collected or estimated using:
Selway, Lochsa, MF Clearwater R	Granitic or intrusive rocks from Idaho Batholith or Precambrian metamorphic rocks	0.6	St Joe River at Red Ives, 9/14/2007; SF Coeur d'Alene R at Pinehurst, 9/10/2007; NFCDA Fig 25
SF Clearwater River	Idaho Batholith	1	SF Clearwater at Stites
MF and SF Salmon and tributaries	Idaho Batholith	1	Extrapolated using low conductivity measured in undisturbed streams in the Salmon R basin (Ott and Maret 2003), ~30 µs/cm, pH 6.9, using DOC of 1 mg/L and then estimating major ions with regression equations from streams in Coeur d'Alene R with similarly low conductivity
Upper Salmon R	Idaho Batholith and Challis volcanics	3	Snake River (Fig. 24); Johnson Creek at Yellow Pine, 10/10/2007
Upper Salmon R tributaries	Challis volcanics	3	Assumed similar to Panther Creek
Panther Creek	Challis volcanics and Idaho Batholith	3	Minimum BLM=CCC calculated for low- flow, low DOC conditions from a 1994 dataset (Maest et al. 1995)
Lemhi and Pahsimeroi Rivers	Tertiary sediments from ancient lake bottoms	6	Pahsimeroi at Ellis, 9/18/2007
Lower Salmon (downstream of SF Salmon)	Diverse	3	Salmon River at White Bird, 9/27/2007
Snake River	Diverse	6	Minimum BLM calculated for Snake River at mouth (Burbank, WA)

Data collected in 2007 were for a single data collection. It seemed reasonable to assume that late summer baseflow conditions were probably close the critical condition (i.e., annual minimum) CCC calculated using the BLM-based Cu criteria. However, because the BLM-based criteria is sensitive to pH and these mid-day collected samples probably represented close to the daily high for pH, pH was lowered by 0.6 units for those sites with high pH (>7.5) because





Implementing the Cu BLM in the 303(d) listing program

JILL FULLAGAR AND MARTY JACOBSON

The impaired waters listing process

- Identify WQS updates and new data since last cycle
 - Incorporate WQS updates into listing methodology
 - Designated uses evaluation evidence to support higher level of use/new existing uses
 - ▶ Numeric criteria
 - Compile monitoring data of known quality from all sources (since last cycle)
 - Compare pollutant concentrations or conditions on segment basis to criteria in effect and identify impaired waters
 - Narrative criteria
 - Translate narrative to numeric (where possible)
 - Use recommended values or criteria developed for comparable waterbodies
 - No situation where model needs to be run yet only simple calculations
 - ► Use qualitative index where available or needed

BLM– what data sources and tracking are necessary for listing process

- Defaults need to know how to find this information
- Parameterizations: Temperature, pH, DOC, Ca, Mg, Na, K, SO4, CI, Alkalinity, S; Also Cu baseline
 - State agency data
 - ▶ USGS and other fed sources, universities, nonprofits, industry
 - Data in GIS based format and/or downloadable by site
- Data compilation and tracking system needed for reporting- must match reporting needs

Challenges

- Identifying what is in effect for different waterbodies around the state at any one time
 - Publicly accessible information
 - In regulation or outside of regulation?
 - Role of defaults
- Expectation to rerun the model based on available data during listing process or use default?
 - Data sufficiency of site-specific submissions
 - Knowledge of current criteria in effect and impact of parameter submissions during the listing process
 - Public submits parameters recalculation based on XX number or type of parameterizations
 - New list predicated on new data since last list need to track which models used, parameterizations, missing parameter estimates methods (if applicable), and outcomes (concentrations) in use

Discussion Questions

- What are the pros and cons of using a default (either subset parameterization or regionally calculated numbers) in listing?
- What are the pros and cons of using narrative to calculate a specific outcome during each listing cycle? Using FMB or IWQC?
- ▶ What are performance-based expectations in rule or guidance
- ▶ What information must be reportable to the system?
- How will the criteria, parameters, model version, (or outcomes of BLM) in effect be communicated ?
 - What are states' and tribes' thoughts on how they would compile and track this information

Implementing the Cu BLM in NPDES Permits

SUSAN POULSOM AND BRIAN NICKEL US EPA REGION 10 NPDES PERMITS UNIT

Water Quality Based Effluent Limits (WQBELs) for Copper Using the BLM

Use same permitting process as for other toxic parameters

- 1. Identify the Applicable Water Quality Criteria (BLM)
 - ▶ Permit Writer Calculate using site specific characteristics?
- Characterize the Effluent and Receiving Water
- B. Determine the Need for WQBELs Reasonable Potential Analysis
 - Determine the expected receiving water concentration
 - Compare to applicable water quality criterion
- 4. If Reasonable Potential -
 - Calculate the Copper WQBELs





Critical Effluent Pollutant Concentration

- EPA's Technical Support Document for Water Quality-Based Toxics Control "the TSD"
- Limited data set
- Variability of the data (CV)
- Lognormal distribution



Developing Chemical-specific WQBELs

Water Quality Criteria Magnitude Duration Frequency



Effluent Limitations Magnitude Averaging Period

Permit writers calculate end of pipe WQBELs to ensure that water quality standards are attained in the receiving water.

Developing Chemical-specific WQBELs

Determine Acute and Chronic Wasteload Allocations (WLAs) Calculate Long-Term Average (LTA) for Each WLA Select Lowest LTA

Calculate the Maximum Daily Average (MDL) and Average Monthly Limit (AML)





Permitting Considerations Using the BLM

- Limits will be expressed as total recoverable metal. Compliance monitoring will measure total recoverable. (40 CFR 122.45(c))
- Seasonal Limits
 - Variations in input parameters and critical flows
- Monitoring Requirements for Parameters in Reissued Permit
 - Sampling Events
- ▶ Influence of Discharge on Water Chemistry and BLM Criteria
- Anti-backsliding Provisions and Antidegration
- Downstream Protection (40 CFR 131.10(b) and 40 CFR 122.4(d))





Why should we care?

- European approach is considered the "state-of-the-science" for developing water quality standards
 - US EPA approach is 30 yrs old
 - Little impetus in US to develop new data
 - Currently, Canada, Australia/New Zealand and many of the Asian countries all model their derivation approach after the European model

Why should we care?

- What is the driving force for data generation in EU?
 - REACH (TSCA Euro-style)
 - Requires the generation of toxicity data for all materials imported to or manufactured in Europe
 - Has lead to the development of bioavailability models
 - Water Framework Directive
 - Requires the evaluation of risk and derivation of Environmental Quality Standards (EQS)
 - New materials under evaluation now






WFD is a "New" Regulation

- 1995/1996: Fundamental rethink of Community water policy
 - The current water policy was fragmented
 - Need for a single piece of framework legislation to resolve these problems
- 2000: Adoption of the water framework directive (Directive 2000/60/EC)
- 2008: Priority substance directive or also called the "EQS & Mixing zone directive" (Directive 2008/105/EC)

Use of EQS

- Compliance assessment:
 - A comparison of the arithmetic mean of monitored concentration of a chemical, calculated from 12 monthly grab samples at one site, with an Annual Average EQS
 - If the EQS is exceeded then the water body will be classified as not achieving good status
- Permits to discharge are:
 - Set in such a way that the EQS would not be exceeded in any effluent receiving water (after due consideration of mixing zones)
 - Set differently by different authorities.....













Test Species Requirements

US EPA	EU
the family Salmonidae in the Class Osteichthyes	Fish
A second family of fish in the Class Osteichthyes (preferably a commercially or recreationally important warm-water species)	Second family in the phylum Chordata
A third family in the phylum Chordata	
Planktonic crustacean	Crustacean
Insect	Insect
A family in a phylum other than Arthropoda or Chordata	A family in a phylum other than Arthropoda or Chordata
A family in any order of insect, or any phylum not already represented	A family in any order of insect of any phylum not already represented
Benthic crustacean	
	Algae
	Higher plant













USEPA Guidance from the 1985 AWQC Guide

- "If the acute toxicity of the material to aquatic animals apparently has been shown to be related to a water quality characteristic such as hardness or particulate matter for freshwater animals or salinity or particulate matter for saltwater animals, a Final Acute Equation should be derived based on that water quality characteristic."
- "When enough data are available to show that acute toxicity to two or more species is similarly related to a water quality characteristic the relationship should be taken into account as described"
- "If useful slopes are not available for **at least one fish and one invertebrate** or if the available slopes are too dissimilar or if too few data are available to adequately define the relationship between acute toxicity and the water quality characteristic," return to home do not collect \$200.....

EU BLM requirements

- If models are available that involved bioavailability correction (BLM's), the models may be speciesspecific and, therefore, bioavailability correction is only possible if the BLM models have been developed and validated for at least three higher taxonomic groups, including an algae, and invertebrate, and a fish species.
 - This typically requires testing in natural waters and an evaluation of the predictive capability of the BLM.

EU BLM requirements

- Full BLM normalization of the entire NOEC dataset is justified and full bioavailable correction can be performed only if models are available and if additional quantitative evidence is available to confirm the applicable at the of the three BLM's to at least three additional taxonomic groups (at least at the level of class, but preferably at the level of phylum.
 - This requires "spotcheck" tests with additional species and comparison to predictions from the original BLM database.









"Conventional" Bioavailability models (BLMs)

- Pros:
 - Quantitative
 - Mechanistically based, more robust and flexible than empirical approaches
- Cons:
 - Usually requires large amounts of data on environmental conditions (pH, DOC, Ca, Mg, Na, K, Cl, SO4, alkalinity, temperature)
 - Complicated and time consuming

Tier 2: BLM

- Starts with "User-friendly" modeling approach
 - Attempts to address the complexity and data requirement limitations of the "full" BLMs
 - Require data on a reduced suite of input parameters that have been found to predominantly influence bioavailability calculations after a sensitivity analysis – pH, DOC, Ca

BIOMET (http//bio-met.net)



Tier 3

- Not as specific as the first two tiers and is termed "local refinement".
- Provides an opportunity to consider local issues that might affect the assessment of risk due to metals, e.g. local background concentrations of metals, or a more robust assessment of local water chemistry conditions (including possible running the full BLM).



EXPERIENCE/CONCERNS WITH THE IMPLEMENTATION OF THE BLM

Bio-Met experience

 A questionnaire was circulated to all registered users of the bio-met site (<u>http://bio-met.net</u>)



Boundary limits for BioMet

Metal	рН	Ca (mg/L)	DOC (mg/L)
Zn	6-8.5	3-160	30
Ni	6-8.7	2-88	30
Cu	6-8.5	3.1-160	30







Estimating major cations and anions from Ca

ment and Manad Integrated Enviro © 2011 SETAC

Regulatory Consideration of Bioavailability for Metals: Simplification of Input Parameters for the Chronic Copper **Biotic Ligand Model**

437

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(Submitted 27 July 2010; Returned for Revision 19 October 2010; Accepted 5 November 2010)

ABSTRACT The chronic Cu biotic ligand model (CuBLM) provides a means by which the bioavailability of Cu can be taken into account in assessing the potential chronic risks posed by Cu at specific freshwater locations. One of the barriers to the widespread regulatory application of the CuBLM is the perceived complexity of the approach when compared to the current systems that are in place in many regulatory organizations. The CuBLM requires 10 measured input parameters, although some of these have a relatively limited influence on the predicted no-effect concentration (PNEC) for Cu. Simplification of the input requirements of the CuBLM is proposed by estimating the concentrations of PNEC) when the major ions (Cu²), and alkalning from Ca concentrations. A series of relationships between log 10 (Ca, mg I⁻¹) and log 10 (major ion, mg I⁻¹) was established from surface water monitoring data for Europe, and applied in the prediction of Cu PNEC values for some UK freshwater monitoring data. The use of default values for major ion concentrations was also considered, and both approaches were compared to the use of measured major ion concentrations. Both the use of fixed default major ion concentrations, provide CU PNEC predictions which were in good agreement with the results of calculations using measured data. There is a slight loss of accuracy when using estimates of major ion concentrations applications proposed provide a practical evidence-based methodology to facilitate the regulatory implementation of the CuBLM. Integr Environ Assess Manag 2011;7:437-444. © 2011 SETAC

rds: Copper Biotic ligand model Environmental regulation



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Workshop on metal bioavailability under the Water Framework Directive: Policy, Science and Implementation of regulatory tools

June 2011

Conclusions from 2011 Workshop

- Bioavailability needs to be taken into account in the regulatory context of the WFD. The
 reason for this is that it clearly reflects the latest science and understanding
- The risk of not accounting for bioavailability is being both over-protective (i.e. taking measures where they are not needed because they have been wrongly identified as an issue), and under-protective (i.e. not taking measures where they are needed, but hadn't been identified)
- Using bioavailability approaches can help improve identification of real problems in sensitive waters, and in prioritizing sites or performing investigations
- The BLMs are relatively complex because, in part, these models reflect complex realities. Yet retaining some of the existing "old" approaches that are not representing the current science is not an option due to the potential for drawing spurious conclusions from their use
- Simplified models and tiered approaches seem to be promising tools to implement bioavailability correction in practice.

Conclusions from 2011 Workshop

- Monitoring and assessment conclusions:
 - There is a need to extend more widely the monitoring of dissolved concentrations of metals in the aquatic environment
 - Total concentrations may still be needed for other purposes (e.g. estimation of loads in permitting), but dissolved concentrations are needed for compliance checking of chemical status
 - Analytical issues need careful attention (filtering, etc) due to the requirement to ensure that the limits of detection are 10% of the EQSbioavailable
- There is a need to monitor at least the most important parameters that influence bioavailability: Ca, DOC and pH. These should be monitored at the same time as dissolved metal concentrations.
- In some circumstances it might be possible to use default values for Ca, DOC and pH. However, this will only be when sufficiently developed datasets are available to ensure the variability in the waterbody is well known

Use of tiered BLM approaches

- One of the main advantages of any tiered approach is that it is simple. In addition, there can be flexibility in implementation steps of tiered approaches.
- Any tiered approach needs to be based on simplified models that are protective enough so that we have high confidence we do not overlook problems.

Use of tiered BLM approaches

- The use of default values for Ca, DOC, pH in a tiered approach is possible if they are protective enough to account for variability, and this decision needs to be based on a thorough knowledge of variability at waterbody level.
- Clear documentation when using the tiered approach and tools on decision making is important, to enable someone to repeat the steps taken and come to the same conclusions.

Member States experience after implementation

- For Cu, using the bioavailability-based approaches there is quite a substantial reduction in the number of EQS exceedances.
- For Zn, there is some reduction in the number of EQS exceedances, but the reduction is less dramatic than for Cu.
- The location of the exceedances changes when accounting for bioavailability.
- There is a need to ensure "Best Practice" is promoted in sampling and analytical work.

Metal	Acute BLM	Chronic BLM			
Ag	X	X			
AI	X	X			
Cd	Х	X			
Со		X			
Cu	Х	X			
Mn		Х			
Ni	Х	Х			
Pb	Х	Х			
Zn	Х	Х			

