

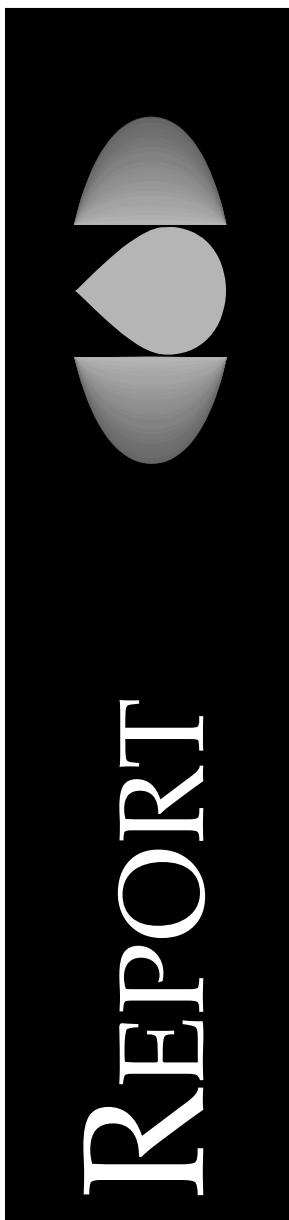
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EPA CHEMICAL ACCIDENT INVESTIGATION REPORT

Tosco Avon Refinery Martinez, California

US EPA ARCHIVE DOCUMENT



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November 1998

EPA Chemical Accident Investigation Report

**Tosco Avon Refinery
Martinez, California**

U.S. Environmental Protection Agency
Office of Solid Waste and Emergency Response
Chemical Emergency Preparedness and Prevention Office
Washington, D.C. 20460

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The EPA Accident Investigation Program

EPA has a responsibility under section 112(r) of the Clean Air Act Amendments of 1990 (CAA) for the prevention and mitigation of accidental chemical releases. One of the fundamental ways to prevent chemical accidents is to understand why accidents occur and to apply the lessons learned to prevent future incidents. Consequently, EPA has a responsibility to investigate and understand why certain chemical accidents have occurred. A key objective of the EPA chemical accident investigation program is to determine and report to the public the facts, conditions, circumstances, and causes or likely causes of chemical accidents that result, or could have resulted, in a fatality, serious injury, substantial property damage, or serious off-site impacts, including a large scale evacuation of the general public. The ultimate goal of an accident investigation is to determine the root causes in order to reduce the likelihood of recurrence, minimize the consequences associated with accidental releases, and to make chemical production, processing, handling, and storage safer. This report is a result of an EPA investigation to describe an accident, determine its root causes and contributing factors, and identify findings and recommendations.

Note that under section 112(r)(1) of the CAA, industry has a general duty to design and maintain a safe facility taking such steps as are necessary to prevent releases, and to minimize the consequences of accidental releases which do occur. In addition, under section 112(r)(7), EPA has promulgated regulations for the preparation of risk management programs and plans for the prevention of accidental chemical releases. However, compliance and enforcement with these provisions are not the focus of this report but will be addressed at EPA's discretion in separate reports or actions.

Prior to releasing an accident investigation report, EPA must ensure that the report contains no confidential business information. The Freedom of Information Act (FOIA), the Trade Secrets Act, and Executive Order 12600 require federal agencies to protect confidential business information from public disclosure. To meet these provisions, EPA has established a clearance process for accident investigation reports in which the companies who have submitted potentially confidential information used in the report are provided a portion of the draft report. The portion provided contains only the factual details related to the investigation (not the findings, the conclusions nor the recommendations). Companies are asked to review this factual portion to confirm that the draft report contains no confidential business information. As part of this clearance process, companies often will provide to EPA additional factual information. In preparing the final report, EPA considers and evaluates any such additional factual information for possible inclusion in the final report.

Chemical accident investigations by EPA Headquarters are conducted by the Chemical Accident Investigation Team (CAIT) located in the Chemical Emergency Preparedness and Prevention Office (CEPPO) at 401 M Street SW, Washington, D.C. 20460, 202-260-8600. More information about CEPPO and the CAIT may be found at the CEPPO Homepage on the Internet at <http://www.epa.gov/ceppo>. Copies of this report can be obtained from the CEPPO Homepage

or from the National Center for Environmental Publications and Information (NCEPI) at 800-490-9198.

Chemical Safety and Hazard Investigation Board (CSB)

In the 1990 Clean Air Act Amendments, Congress created the Chemical Safety and Hazard Investigation Board (CSB). Modeled after the National Transportation Safety Board (NTSB), the CSB was directed by Congress to conduct investigations and report to the public the findings regarding the causes of chemical accidents. Congress authorized funding in November 1997 and the CSB began operations in January 1998. Several investigations by the CSB are underway. More information about CSB may be found at their Homepage on the Internet at <http://www.chemsafety.gov> or <http://www.csb.gov>.

EPA plans to complete its work and issue public reports on investigations initiated prior to funding of the CSB. Under its existing authorities, EPA will continue to have roles and responsibilities in responding to, and investigating, chemical accidents. The CSB, EPA and other agencies will be coordinating their efforts to determine the causes of accidents and to apply lessons learned to prevent future events.

Basis of Decision to Investigate the Tosco Accident

On January 21, 1997, an explosion and fire occurred at the Hydrocracker Unit of the Tosco Refinery at Martinez, California, resulting in one death, 46 worker injuries and precautionary sheltering-in-place for the surrounding community. The accident involved the release and autoignition of a mixture of flammable hydrocarbons and hydrogen under high temperature and pressure. EPA undertook an investigation into the causes and underlying circumstances associated with this accident because of its serious consequences (fatality, injuries and offsite concern), the potential for greater impacts, and the opportunity to learn from this accident how similar accidents could be prevented.

Other Investigating Agencies Involved in the Tosco Investigation

This investigation was coordinated among investigators working for USEPA Headquarters, USEPA Region 9, California Division of Occupational Safety and Health (CAL OSHA), US Department of Labor (DOL) Occupational Safety and Health Administration (OSHA) Region 9, Contra Costa County Health Services Division (CCCHSD) and the California Bay Area Air Quality Management District (BAAQMD). CAL OSHA, with assistance of Region 9 Federal OSHA, concurrently conducted an investigation for violations of health and safety orders as well as a process safety management (PSM) audit. The Bureau of Investigation of CA Department of Occupational Safety and Health concurrently conducted a criminal investigation. CCCHSD concurrently conducted an investigation into the root causes of the accident. BAAQMD concurrently conducted an investigation into possible violations of air quality control regulations.

Executive Summary of the Tosco Accident Investigation

At approximately 7:41 p.m. on January 21, 1997 at the Tosco Avon Refinery in Martinez, CA, a section of effluent piping ruptured on the Hydrocracker Stage 2 Reactor 3. A mixture of light gases starting with methane through butane; light gasoline; heavy gasoline; gas oil and hydrogen was released from the pipe and instantly ignited upon contact with air, causing an explosion and fire. A Tosco Hydrocracker operator checking a field temperature panel at the base of the reactor was killed; 46 Tosco and contractor personnel were injured. Thirteen injured personnel were taken to local hospitals, treated and released. There were no reported injuries to the public.

The immediate cause of the hydrocarbon and hydrogen release and subsequent fire was a failure and rupture of a Stage 2 Reactor 3 effluent pipe due to excessively high temperature, likely in excess of 1400°F. This high operating temperature was initiated by a reactor temperature excursion that began in Bed 4 of Reactor 3 and spread through the next catalyst bed, Bed 5. The excessive heat generated in Bed 5 raised the temperature in the reactor effluent pipe. The excursion was not brought under control because the Stage 2 reactors were not depressured and shut down as required when the reactor temperatures exceeded the 800°F temperature limit specified in the written operating procedures.

The temperature excursion began with a hot spot in Bed 4 Reactor 3. The hot spot was most likely caused by poor flow and heat distribution within the catalyst bed. Investigators could not determine the specific cause of the maldistribution. Operators did not activate an emergency depressuring of the reactors when some internal reactor temperature readings reached 800°F because they were confused about whether a temperature excursion was actually occurring. Their confusion was due to a variety of factors including: fluctuating temperature readings, a discontinuation of makeup hydrogen flow to Stage 2, a misleading recycle hydrogen purity analysis and the absence of additional audible high temperature alarms after the first high temperature occurrence. They were attempting to verify temperatures in the reactor by having an operator obtain temperature readings from the field panels under the reactors. Poor radio communications hampered relaying these readings to the control room. Even after operators in the control room noticed that the Reactor 3 inlet temperature had increased beyond 800°F, they did not depressure but began to take steps to cool the reactor by increasing quench hydrogen flow and reducing heat input from the trim furnace.

Investigators identified the following root causes and contributing factors of the accident:

- Conditions to Support and Encourage Employees to Operate Reactors in a Safe Manner Were Inadequate. The emergency depressuring system was not used as required to control previous temperature excursions. Management did not take effective corrective action to ensure that these emergency procedures were followed. An operating environment existed that caused operators to take risks while operating and to continue production despite serious hazardous operating conditions. Temperature limits for the reactors were inconsistently stated and operators did not always maintain temperature

within these limits. Management did not recognize or address the conflict between acceptable performance goals and risks. Negative consequences from the past instances of use of the depressuring system may have contributed to operators' reluctance to implement depressuring when required.

- Human Factors Were Poorly Considered in the Design and Operation of the Reactor Temperature Monitoring System. Operators were using three different instrumentation systems to obtain temperature data. Not all the temperature data were immediately accessible, which did not allow operators to make critical decisions quickly. Although not planned by design, access to the most critical monitoring points (those reading the highest temperatures) happened to be located underneath the reactors and could not be accessed from the control room. No Management of Change (MOC) process was implemented for the installation of the outside temperature panels. The alarm system on the data logger only allowed one alarm to be received at a time and did not distinguish between emergency alarms and other operating alarms. The temperature control system caused the operators to make many manual adjustments to control temperatures, which made the Hydrocracker reactor more difficult to operate. Hydrogen purity analysis data available to operators lagged seven minutes behind the actual time of the analysis and provided misleading information to the operators.
- Supervisory Management was Inadequate. Several apparent serious deficiencies were evident. For example, unit process operators failed to follow posted emergency procedures on this as well as previous temperature excursion incidents. Problem incidents were not always properly communicated to management and inconsistent application of emergency procedures was tolerated by management. No comprehensive operator training, including refresher training, had been implemented to address all hazards associated with Hydrocracker Unit operations. No management of change program was implemented to address mechanical changes or operational changes such as those needed for the change in catalyst.

Root cause incident investigations were inadequate in that they did not investigate all temperature excursions. Also they did not identify the root cause of the excursion nor did they determine why operators were reluctant to follow posted emergency procedures.

- Operational Readiness and Maintenance Were Inadequate. The temperature monitor (data logger) in the control room that had most of the reactor temperature readings was unreliable and out of service sometimes. In the past, reactor operation would continue despite the data logger being out of service. Under the conditions of a temperature point rising more than 50°F above normal, the data logger could not be reset in order to receive additional high temperature alarms. Radio communications needed to relay temperature data from outside panels to the control room were unreliable and did not function during the incident. Operators had to run the unit with leaking quench valves and stop-gap

measures were used to deal with leaking heat exchanger flanges. The emergency depressuring system was not tested to ensure its reliability when needed.

- Operator Training and Support Were Inadequate. Training materials were out of date and unit specific training was mostly on the job and not well documented. Unit specific refresher training had not been developed. Operators received inadequate training on temperature instrumentation. They did not understand that zero default values on the data logger potentially meant extremely high temperatures. Operators did not understand that the decrease in makeup hydrogen flow was an indication of an extreme temperature excursion. Training for abnormal operating situations and drills for emergency procedures were not adequate.
- Procedures Were Outdated and Incomplete. Procedures were scattered throughout various documents and had not been updated as changes were made to operating equipment and the process. Recommendations from several incidents were not incorporated into procedures. Procedures were not developed for many operations, including obtaining temperature data from outside field panels underneath the reactors. Procedures had conflicting differential temperatures limits for catalyst bed operation.
- Process Hazard Analysis Was Flawed. The process hazard analysis did not address all existing known hazards and operating abnormalities. It did not reflect the actual equipment and instrumentation used in the process. It did not adequately address previous incidents that had potential catastrophic consequences, such as previous reactor temperature excursions. No hazard analysis was performed for the installation and use of the temperature field panels.

Investigators from EPA, CAL OSHA and BAAQMD developed recommendations (summarized below) to address the root causes and contributing factors to prevent a recurrence or similar event at Tosco and other facilities. Hydroprocessing facilities should consider each recommendation in the context of their own circumstances, and implement them as appropriate.

- Management must ensure that operating decisions are not based primarily on cost and production. Performance goals and operating risks must be effectively communicated to all employees. Facility management must set safe, achievable operating limits and not tolerate deviations from these limits. Risks of deviation from operating limits must be fully understood by operators. Also, management must provide an operating environment conducive for operators to follow emergency shutdown procedures when required.
- Process instrumentation and controls should be designed to consider human factors consistent with good industry practice. Hydroprocessing reactor temperature controls should be consolidated with all necessary data available in the control room. Some backup system of temperature indicators should be used so that the reactors can be

operated safely in case of instrument malfunction. Each alarm system should be designed to allow critical emergency alarms to be distinguished from other operating alarms.

- Adequate supervision is needed for operators, especially to address critical or abnormal situations. Supervisors need to ensure that all required procedures are followed. Supervisors should identify and address all operating hazards and conduct thorough investigation of deviations to determine root causes and to take corrective action. Equipment and job performance issues related to operating incidents should be corrected by management.
- Facilities should maintain equipment integrity and discontinue operation if integrity is compromised. Hydroprocessing operations especially need to have reliable temperature monitoring systems and emergency shutdown equipment. Equipment should be tested regularly and practice emergency drills should be held on a regular basis. Maintenance and instrumentation support should be available during start up after equipment installation or major maintenance.
- Management must ensure that operators receive regular training on the unit process operations and chemistry. For hydrocrackers, this should include training on reaction kinetics and the causes and control of temperature excursions. Operators need to be trained on the limitations of process instruments and how to handle instrument malfunctions. Facilities need to ensure that operators receive regular training on the use of the emergency shutdown systems and the need to activate these systems.
- Tosco management must develop written operating procedures for all phases of Hydrocracker operations. The procedures should include operating limits and consequences of deviation from the limits. The procedures should be reviewed regularly and updated to reflect changes in equipment, process chemistry, and operation. As appropriate, the procedures should be updated to include recommendations from process hazard analysis and incident investigations.
- Process hazard analyses need to be based on actual equipment and operating conditions that exist at the time of the analysis. The analysis should include the failure of critical operating systems, such as temperature monitors or emergency operating systems. A Management of Change review should be conducted for all changes to equipment or the process, as necessary, and should include a safety hazard review of the change.

1.0 Background

1.1 Facility Description

The Tosco Avon Refinery is a 2,300 acre facility located in Eastern Contra Costa County near Martinez, California in the San Francisco Bay Area. The Refinery was originally built in 1913 as a Standard Oil of California facility; in 1976 Tosco purchased the Avon Refinery from Phillips Petroleum. The Refinery processes 140,000 barrels per day of crude oil, producing gasoline, jet fuel, and diesel fuel. Other products generated are coke, sulfur, ammonia, and sulfuric acid. Crude oil is delivered to the Refinery either through pipeline or through two marine terminals, primarily from production fields in Alaska and California.

Figure 1 is a site map showing the Refinery and the immediate surrounding area. Light industrial areas, residential areas and Suisun Bay are located approximately one mile from the Refinery. Figure 2 is a facility plot plan showing the location of the Hydrocracker Unit within the Refinery.

This investigation report describes the conditions and circumstances surrounding the January 21, 1997 accident, the events leading up to the explosion, existing process safety management practices, the causes of the accident and contributing factors, and recommendations. The accident occurred in the Stage 2 Reactor area of the Hydrocracker Unit and thus, description of processes and events are focused on this area of the Refinery. For readers not familiar with technical terms associated with refineries or chemical processes, some of these terms are explained in a glossary in Appendix J.

1.2 Process Description

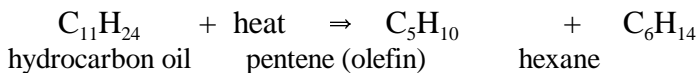
This section describes the chemistry, process operations, control system, and operating parameters in the Stage 2 of the Hydrocracker Unit. A history of major process changes to Stage 2 of the Hydrocracker Unit are summarized in Appendix B.

1.2.1 Hydrocracking Chemistry

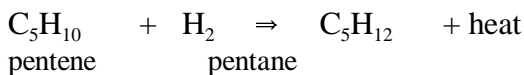
Hydrocracking involves catalytic cracking of hydrocarbon oil in the presence of excess hydrogen at high temperature and pressure. The process breaks larger molecules into smaller ones while reacting them with hydrogen to create more of the molecules used in commercial fuels, such as gasoline and diesel. Sulfur and nitrogen compounds must first be removed from the oil to prevent fouling of the hydrocracking catalyst and to meet final product specifications. This is done by reacting the sulfur and nitrogen compounds with hydrogen to form hydrogen sulfide and ammonia, which are then extracted from the process stream.

The general mechanism in hydrocracking includes breaking carbon-carbon single bonds (cracking) followed by hydrogenation (addition of hydrogen to a carbon-carbon double bond).

Typical Cracking Reaction



Hydrogenation Reaction



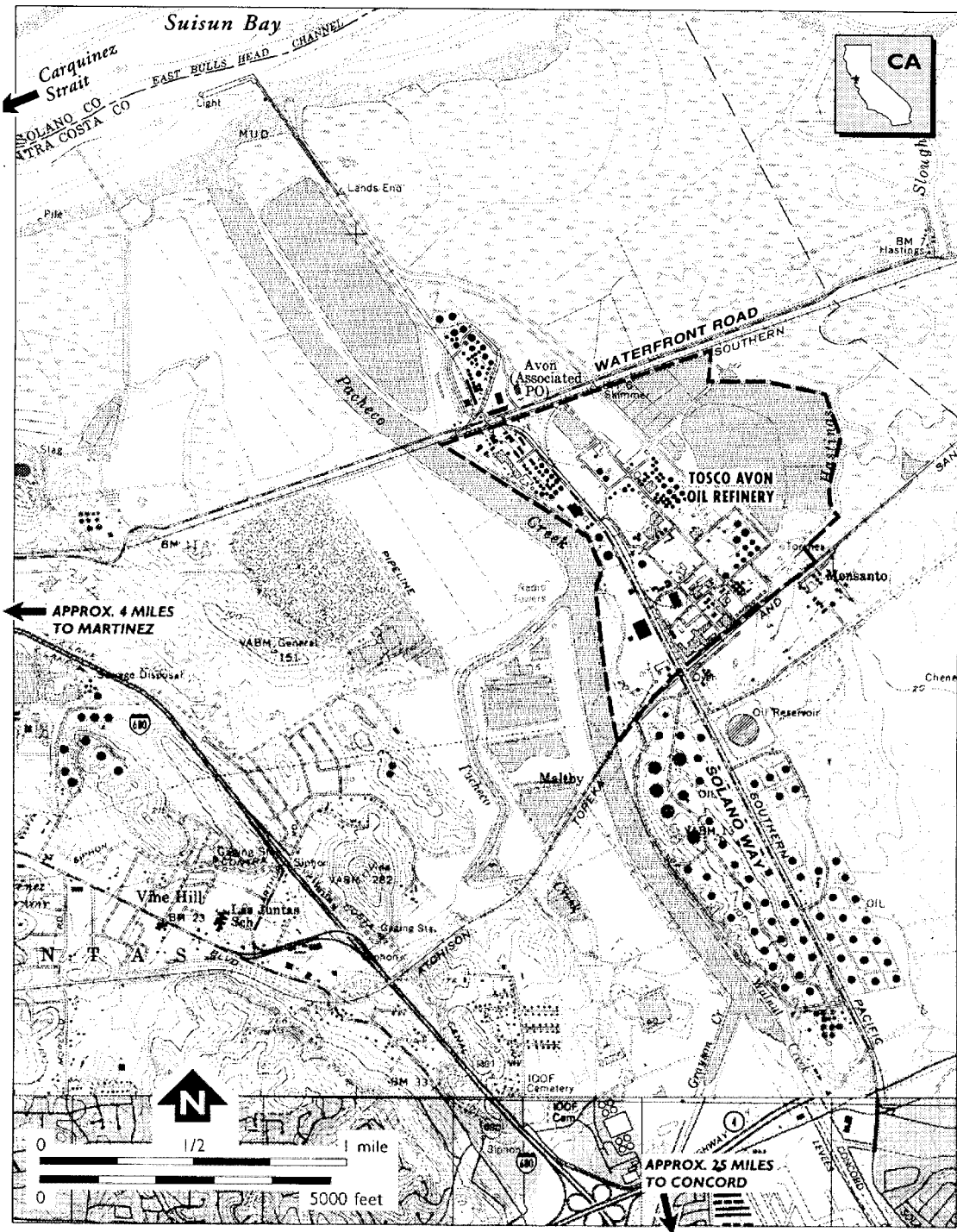
Cracking forms olefins (compounds with double-bonded carbons), which could join together to form normal paraffins (compounds with single-bonded carbons). However, hydrogenation rapidly fills out all the double bonds, often forming isoparaffins, preventing reversion to less desirable molecules, such as straight chain paraffins which have a lower octane rating.

The cracking reaction is endothermic (requires heat) and the hydrogenation reaction is exothermic (produces heat). Heat liberated during hydrogenation is greater than heat consumed during cracking so the overall process is exothermic.

The primary variables involved in hydrocracking are reactor temperature and pressure, feed rate, hydrogen consumption, catalyst condition, nitrogen and sulfur content of the oil feed, and hydrogen sulfide content of the gases. Besides serving as a reactant, excess hydrogen is added in order to suppress coke formation on the catalyst and to act as a coolant to keep the temperature rise under control.

The higher the temperature, the faster the hydrocracking reaction rate. At normal reactor pressure and flowrate conditions, a 20°F increase in temperature almost doubles the reaction rate. The heat generated from the hydrocracking reaction causes the reactor temperature to increase and accelerates the reaction rate. To control the reaction rate, each reactor has several catalyst beds between which cool hydrogen is injected as quench gas for temperature control.

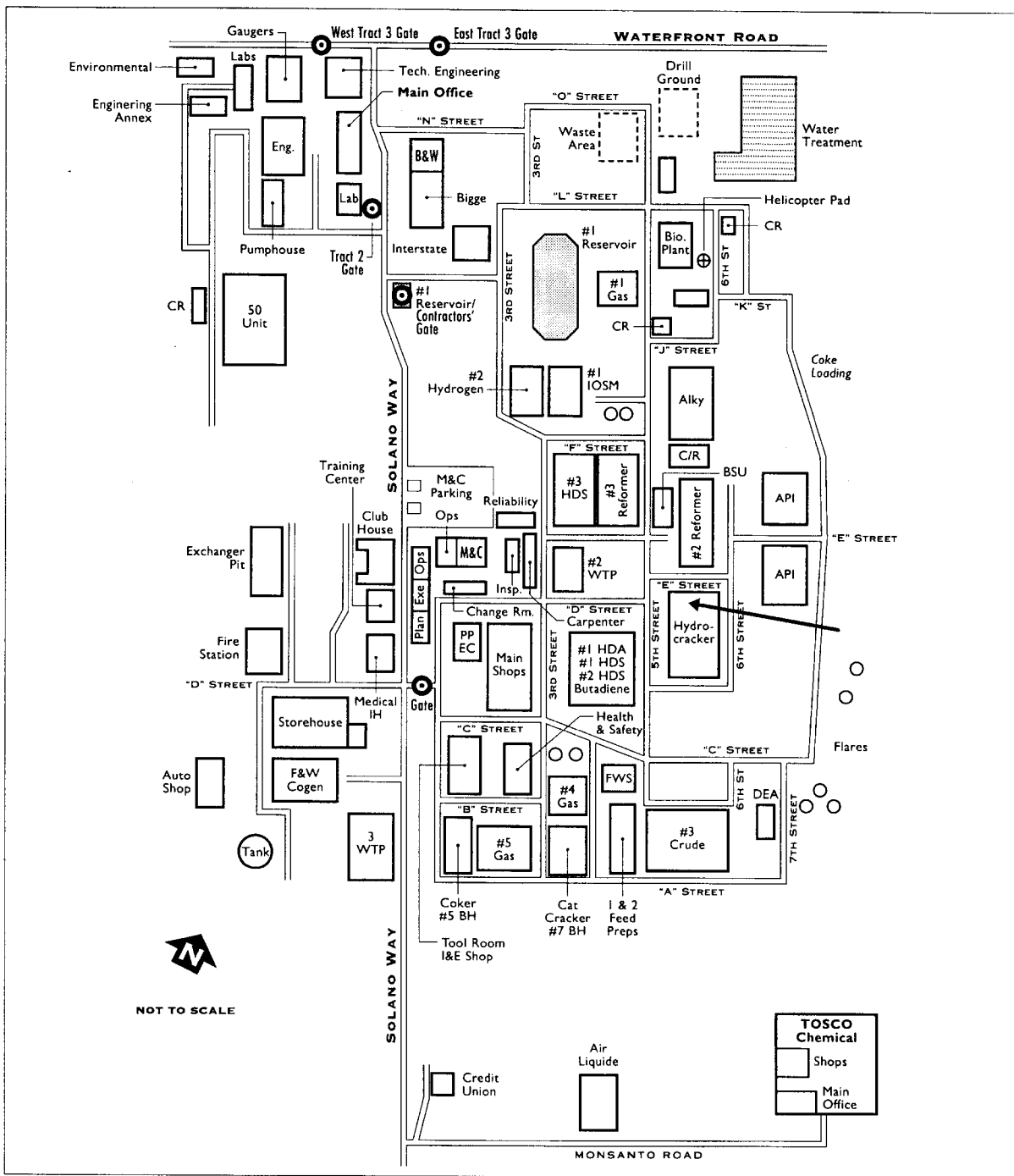
The activity of the catalyst generally declines over time due to an accumulation of coke and other deposits, until the catalyst requires regeneration. Regeneration is accomplished by shutting the unit down and burning off the carbon deposits, or by removing the catalyst and replacing it with regenerated or new catalyst.



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Figure 1 Site Location Map

Tosco Avon Refinery, Martinez, California



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Figure 2 Facility Plot Plan Tosco Avon Refinery, Martinez, California

1.2.2 Hydrocracker Operations

The Hydrocracker Unit includes four sections, a Hydrogen Plant, Stage 1 Unit, Stage 2 Unit, and Gas Plant. The Hydrogen Plant produces hydrogen for use in the Hydrocracker Unit and other process units. Stage 1 hydrotreats the refinery gas oils in Reactors A, B and C to remove sulfur, nitrogen compounds, and other impurities, to prevent fouling of the Stage 2 catalyst. Cracking and hydrogenation occur in the Stage 2 Reactors 1, 2 and 3. The Gas Plant fractionates the hydrocracked product from Stage 2 into propane, butane, light and heavy hydrocrackates, and diesel. Figure 3 is a simplified flow block diagram of the Hydrocracker Unit showing how process streams between the four sections are connected.

1.2.3 Stage 2 Operations

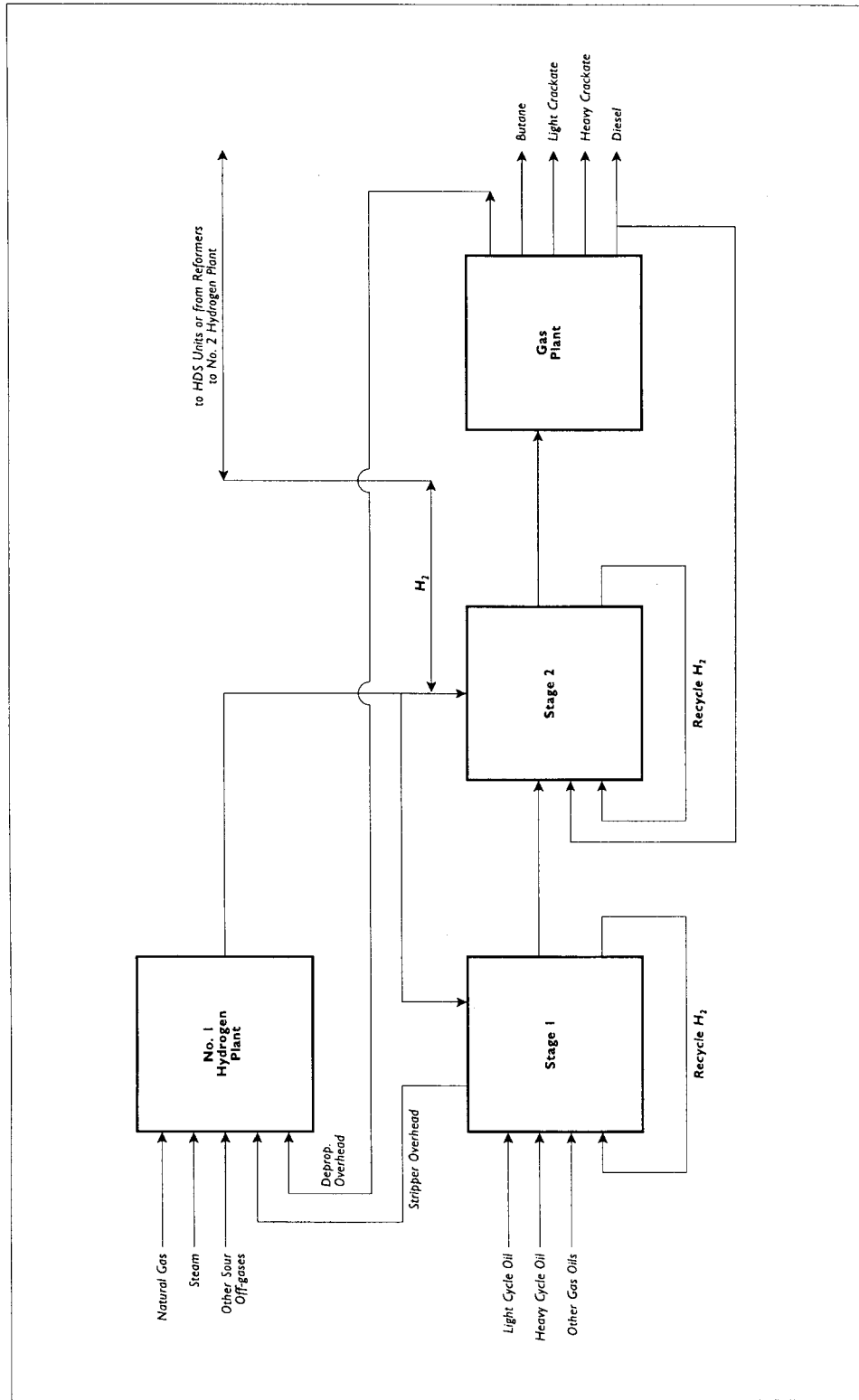
Stage 2 is described in detail here because it was the process in which the accident occurred. The hydrocracking technology used in Stage 2 was licensed as a Unicracker by Union Oil of California in 1986. The original Hydrocracker was started up in 1963 under a license from Chevron Research Corporation and was known as an Isocracker, a term which was still used in many of Tosco's documents.

The hydrocracking reaction occurs in the high pressure system of Stage 2 which operates in the range of 1350 to 1735 pounds per square inch gauge (psig). Figure 4 is a simplified process flow diagram of the Stage 2 Hydrocracker High Pressure System; Appendix C contains a more detailed process flow diagram of the Stage 2 High Pressure System.

A charge pump provides fresh feed from Stage 1 equally to the three Stage 2 Reactors 1, 2, and 3. Preheated hydrogen is added to the liquid fresh feed after the Stage 2 charge pump. The temperature of this two-phase stream is then raised from about 350°F to over 550°F by heat exchange with the reactor effluent in the Stage 2 feed/effluent exchangers. This provides most of the heat for Stage 2.

Additional hydrogen is preheated in Trim Furnaces 1, 2 and 3 and combined with the feed stream from the feed/effluent exchangers, to obtain a desired inlet temperature, ranging from 600-650°F. The heated mixture of oil and hydrogen enters the top of each reactor where it is hydrocracked to produce a mixture of desirable, lighter hydrocarbon components. These range from as light as methane to as heavy as naphtha (up to 10-12 carbons).

Within each reactor, the oil/hydrogen feed passes sequentially through five beds of catalyst. The catalyst used by Tosco is a zeolitic (molecular sieve) catalyst. Each bed is designed to achieve about 60% reaction conversion. Cool recycled hydrogen gas is added as quench between the catalyst beds in the reactors, limiting the temperature rise created by the exothermic reaction. The quench hydrogen is injected above Beds 2, 3, 4 and 5 and distributed uniformly through a perforated pipe distributor known as a quench ring. The hydrocarbons and hydrogen are



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Figure 3
Hydrocracker Unit Flow Block Diagram
Tosco Avon Refinery

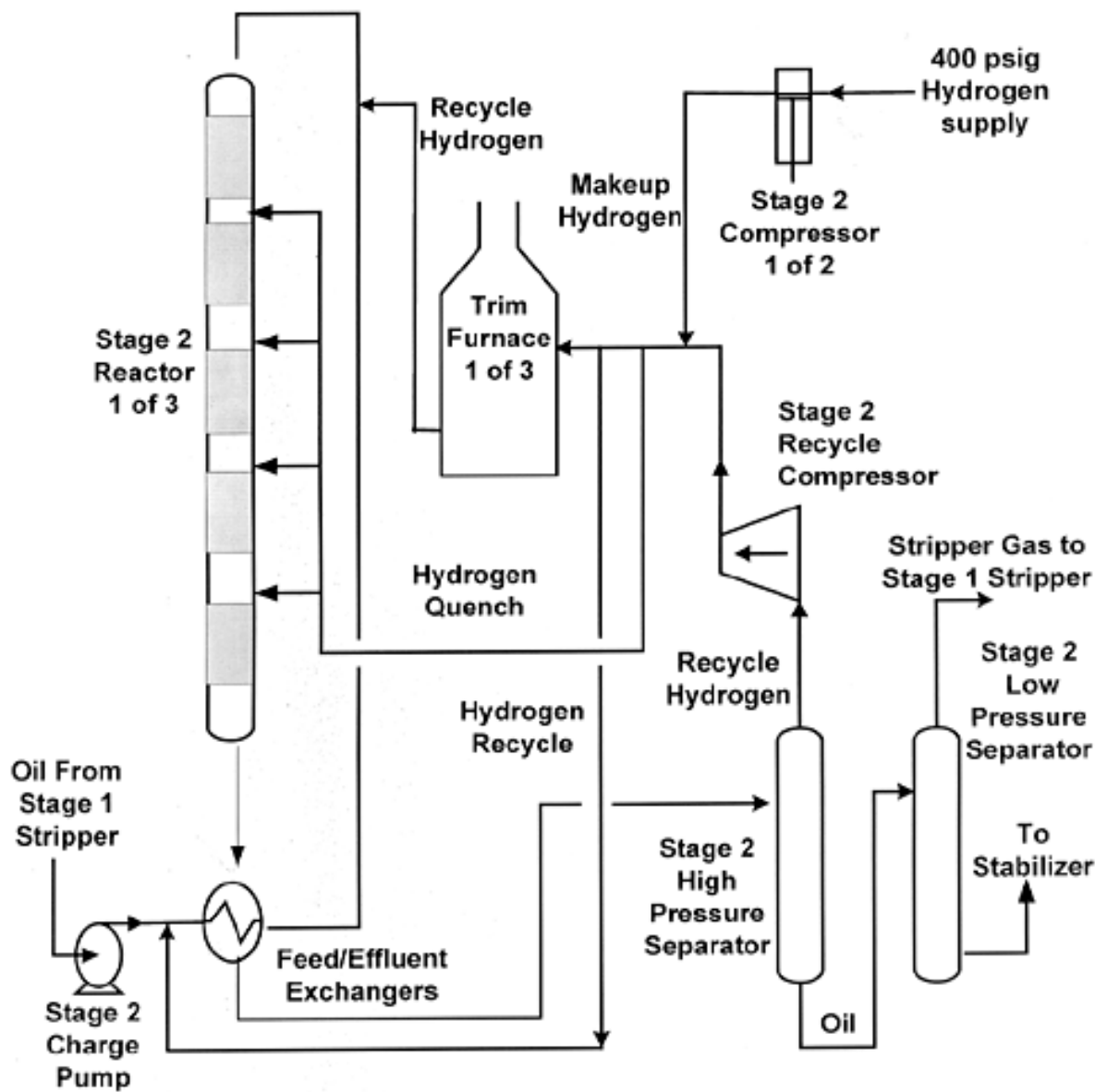


Figure 4 - Stage 2 System -Simplified Flow Diagram

collected on quench trays above Bed 2, 3, 4 and 5 and mixed in a quench box in the center of each tray. The mixture is passed over and through distribution trays in order to mix and evenly distribute flow to the next catalyst bed below. Beds 2, 3 and 5 have two distribution trays above them while Bed 4 has only one. See Appendix D for sketches of the reactor interbed distribution system.

The reactor effluent stream is cooled in the feed/effluent exchangers by exchanging heat with the incoming feed stream. The cooled effluent stream from each reactor is combined and cooled further in heat exchangers before entering the High Pressure Separator (HPS).

In the HPS, hydrogen and oil are separated. Hydrogen and light hydrocarbon gases are recycled back to the Stage 2 recycle compressor (called the IIR compressor). Makeup hydrogen is added to the recycle gas downstream of the compressor to maintain pressure in the recycle gas system. The recycle gas is used as quench hydrogen or heated and combined with oil feed to the reactors. The hydrogen partial pressure of the recycle gas is kept at a minimum of 1100 pounds per square inch absolute (psia) to minimize petroleum coke buildup on the catalyst and subsequent catalyst deactivation. The purity of the recycle gas can be raised by bleeding off a portion of the recycle gas in order to purge light hydrocarbon gases.

The liquid phase (oil) from the HPS is pressured down to the Low Pressure Separator (LPS), to flash the remaining light gases overhead to the Stage 1 stripper. The stream from the bottom of the LPS is heated in the stabilizer preheater and fed to the Gas Plant System. The Gas Plant fractionates the product from Stage 2 into propane, butane, light and heavy hydrocrackates, and diesel.

1.2.4 Stage 2 Reactor Monitoring and Control

Stage 2 Reactors were monitored and controlled from the control room using board mounted instruments and a personal computer (PC)-based data logger display. Temperature display panels located underneath the reactors were also used to monitor temperatures; however this data could not be accessed from the control room. The internal reactor temperatures were electronically monitored by 96 thermocouples which were connected to the various temperature display instruments.

1.2.4.1 Thermocouples

Thermocouples used by Tosco were type "J", iron-constantan, sheathed thermocouples, designed to be flexible to allow routing to various locations in the reactor catalyst beds. In January 1996 an array of 96 thermocouples were installed inside each reactor to indicate the inlet, middle and outlet temperature of each catalyst bed (except Bed 1 inlet). They were also used to determine the axial temperature gradient (temperature difference between points above and below each other in catalyst bed) and the radial temperature gradient (difference in temperature among points at the same level in the catalyst bed). Twelve thermocouples were located in Bed 1, twenty-four

were located in each Bed 2 through 4, and twelve were located in Bed 5. Figure 5 shows the location of the internal Stage 2 reactor thermocouples. Additional thermocouples (not shown) monitor the feed, reactor inlet, reactor outlet and reactor skin temperatures (three skin temperatures per reactor).

Fifty-six of the thermocouple outputs were sent to a field instrument panel at the base of the reactor and the rest (40) were routed to the control room. The control room thermocouple signals were routed to board mounted instruments and a PC-based data logger (see next section). Appendix E shows, for each bed, how many inlet, middle and outlet temperatures were monitored by each type of instrument.

1.2.4.2 Control Board Instruments

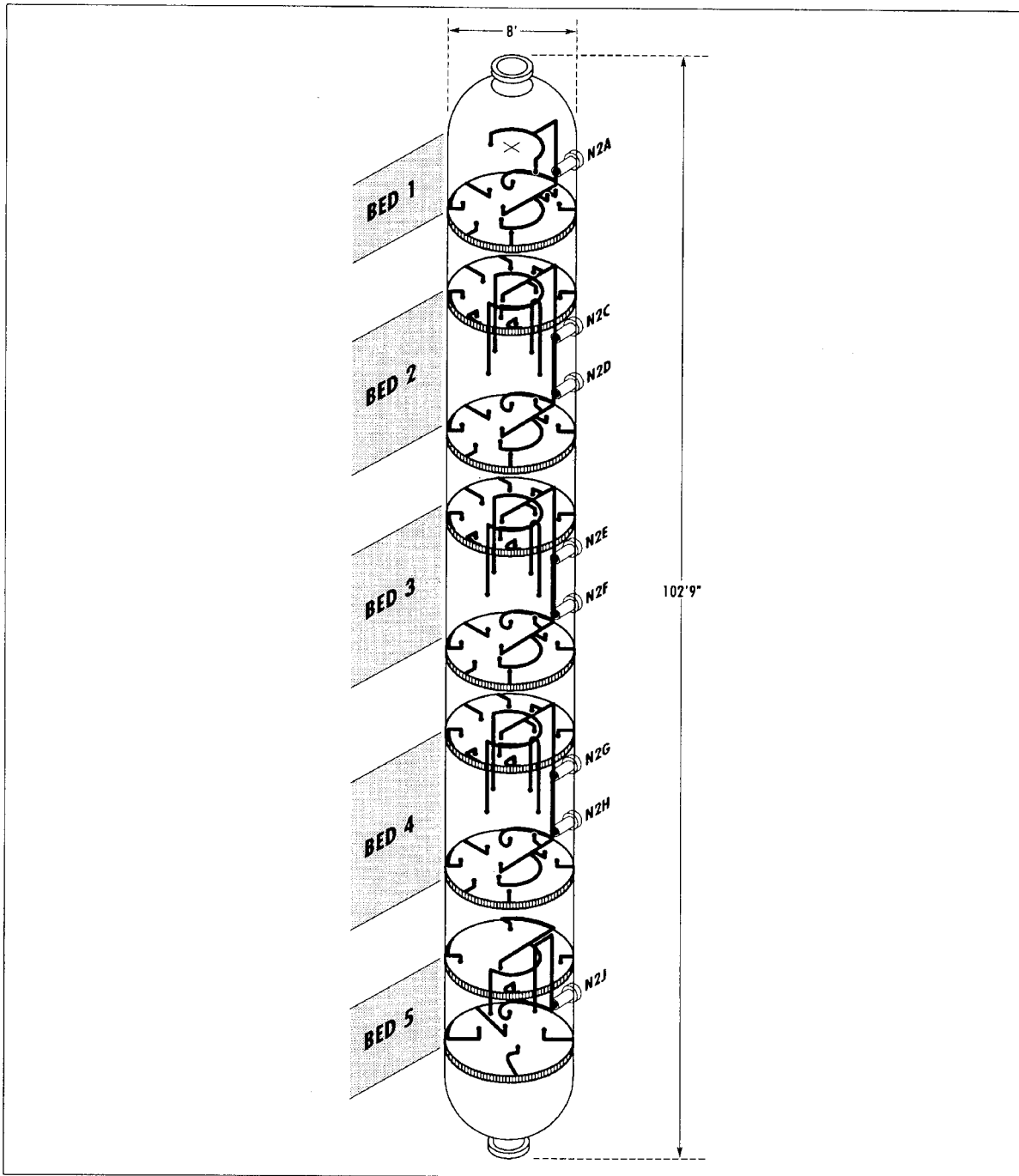
The control board instruments displayed the Stage 2 flowrates and temperatures in digital, LED light bar, and strip chart format. Figure C-1 in Appendix C shows the instrument controllers used for process streams in Stage 2 High Pressure System. The oil feed rate to the reactor, and hydrogen flow to the trim furnace were regulated by flow controllers. The hydrogen flow to the feed/effluent heat exchangers was flow controlled so that a sufficient hydrogen to oil ratio was maintained. Recycle gas pressure was pressure controlled by hydrogen added from the makeup compressors. Reactor inlet temperature was input to a controller to regulate the trim furnace temperature which was then input to a controller that regulated the fuel gas pressure to the trim furnace. Alternatively, the trim furnace could also be operated at a specified fuel gas pressure. The center inlet temperature from each of the four lower beds was input to a controller which changed the flow of quench hydrogen to each bed to maintain a set temperature.

Other temperatures were displayed in the control room but were not automatically regulated by instrument controllers. These were Bed 1 through 4 outlet temperatures, the reactor outlet temperature¹, and the differential between reactor inlet and outlet temperature. Strip charts recorded the temperature of the center thermocouple in the inlet of Beds 2 through 5 and the center thermocouple in the outlet of Beds 1 through 4. These same two bed points were also monitored by the data logger.

1.2.4.3 Data Logger

The data logger monitor displayed temperatures and locations of 40 of the 96 internal reactor thermocouples. Signals from the remaining 56 thermocouples were displayed at a local panel at the base of the reactor (see next section). Operators accessed the various display screens using a small, customized keyboard and on-screen menus. The data logger also displayed averaged values of catalyst bed temperatures. If the operators saw an erroneous reading on a temperature

¹This same point was displayed on strip chart for Bed 5, but was referred to as Bed 5 outlet even though it was the reactor outlet temperature. Bed 5 outlet temperatures were shown on the data logger and field panel.



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Figure 5 Stage 2 Reactors Thermocouple Arrangement - Isometric Drawing

point, that point could be accessed and designated as “bad” from the keyboard. This designation excluded the “bad” point from bed-average temperature calculation.

The data logger displayed temperatures from five points at the outlet of the first catalyst bed, five points at both the inlet and outlet of the next three catalyst beds, and one point at the inlet and four points at the outlet of the fifth bed. It also displayed three skin (external wall) temperatures per reactor and the inlet and outlet temperatures of each reactor. The thermocouples were connected to a field multiplexer that sent a digital signal over a single pair of wires to the data logger. The signal coming into the data logger from a field multiplexer ranged from 0°F to 1400°F. If a thermocouple failed or indicated a temperature that was above range, the multiplexer would send a 0 signal to the data logger. The data logger displayed updated temperatures at 15 to 40 second intervals.

The data logger was also programmed to retain a record of temperature indications, known as the data logger historian. Data from the historian was available to the accident investigators but did not duplicate exactly what operators saw on the data logger the night of the accident because the historian records only some of the information displayed. Every hour, the historian recorded the current value of all points. Between these periodic readings, the historian recorded and time stamped temperature readings only if they changed more than a predetermined amount (deadband). For all the points, the deadband was 0.5%, or 7°F for the 0 to 1400°F range. The historian created a data file every eight hours. If the historian had not recorded a temperature for a time interval (because it had not changed significantly from the previous value), the historian used the value from the last previous recorded value. The data files were stored on the computer hard drive for one month. The data logger could print from the historian file a value for each temperature at requested time intervals.

1.2.4.4 Field Panels for Temperature Monitoring

Field panels were installed under the reactors during the 1996 January-February turnaround in order to provide additional temperature readings in the catalyst beds. Figure 6 is a plot plan of the Hydrocracker operation that shows the location of the panel under Reactor 3 relative to the control room. Seven points from each thermocouple array were displayed on the panels. Individual temperatures could be displayed by the operators at the panel using multipoint rotary switches; one switch to select the bed desired and five other switches for selecting the point within each bed. The field panel could display temperatures between -10°F and 1200°F. If the temperature was outside this range, the display would show all dashes (---).

1.2.4.5 Alarms

Each input point to the data logger had a high and low temperature alarm. High temperature alarms for the catalyst bed points were set at 780°F. It is not known what alarm points were set for the reactor inlet and outlets. The reactor skin temperature low alarm was 300°F, while the

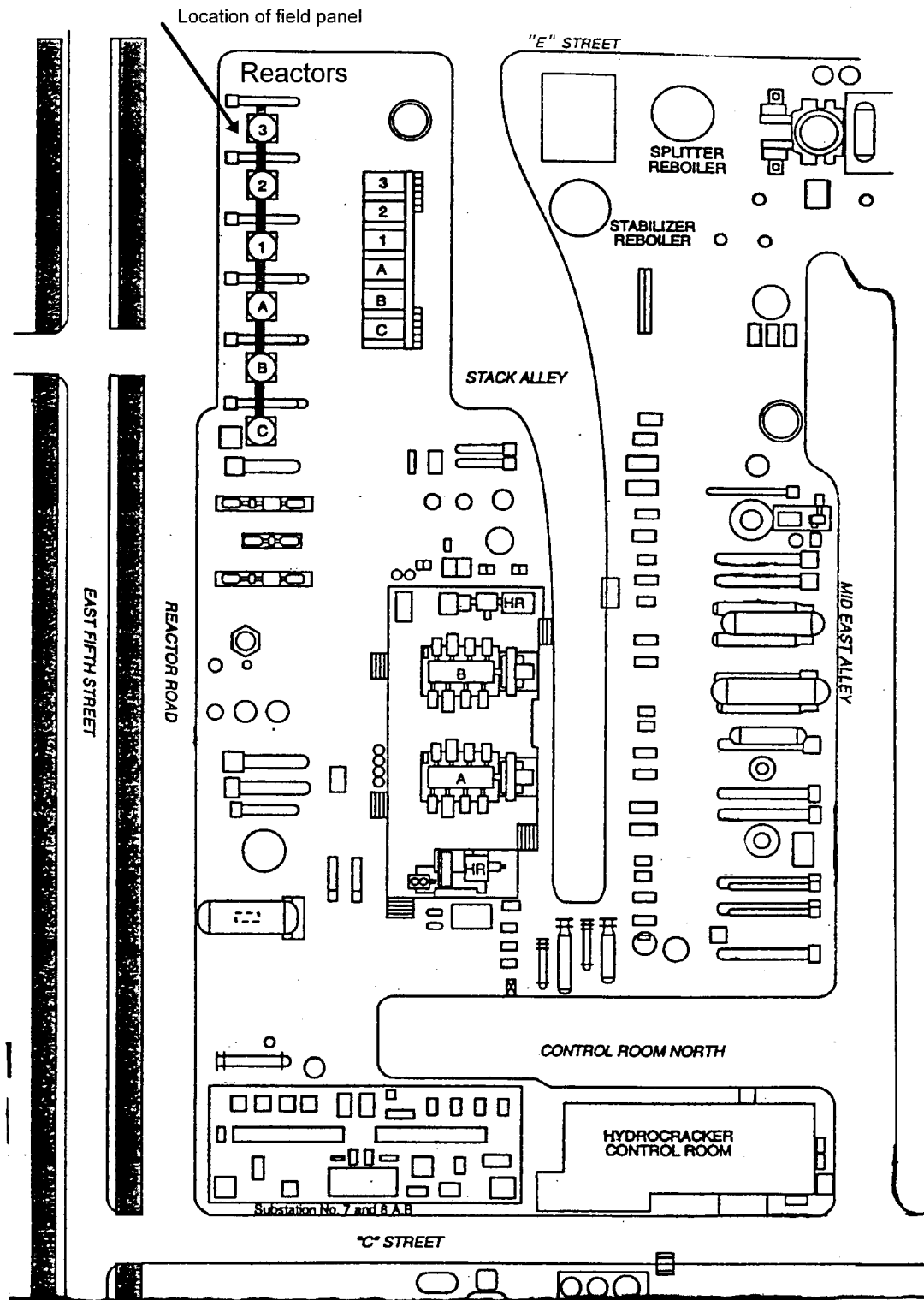


Figure 6 Hydrocracker Plot Plan Tosco Avon Refinery

high alarm was 1500°F. When a point alarmed, the temperature reading appeared to “blink” and the background color behind the reading changed from black to red. The operator could acknowledge the alarm, after which the reading would be steady and the background would stay in the alarm color until the condition cleared.

The data logger had one digital output for high temperature that was connected to the board annunciator. The temperature points signaled this alarm whenever they were in “new” alarm status. The board annunciator alarm consists of a flashing light and audible horn on the Stage 2 alarm panel. The operator would have to acknowledge the board annunciator to silence the horn and stop the annunciator flash. If the alarm was acknowledged on the data logger keyboard, it was no longer a “new” alarm and so the digital output turned off. This reset the system for the next “new” alarm that came in.

The data logger also had alarms, with outputs to the annunciator, for points more than 50°F above or below the average temperature, and low skin temperature alarms. On the control board, a flashing signal alarm would occur for the quench controllers if quench valve was more than 50% open on Beds 2, 3, or 5 or more than 75% open on Bed 4.

1.2.5 Operating Parameters

The maximum oil feed rate to Stage 2 was about 53,000 barrels per day (BPD). This corresponded to about 35,000 BPD of oil feed to Stage 1. Volume expansion and 40% oil recycle rate made up the difference between these two feed rates. Stage 2 reactor normally operated at 650-690°F and 1560 psig (pounds per square inch gauge). Typical operating pressures and temperatures for various process streams in Stage 2 are shown in Figure C-1 in Appendix C. The minimum hydrogen partial pressure in Stage 2 was maintained at 1100 psia. The recycle gas hydrogen purity was maintained between 75-84%. The hydrogen to oil ratio was maintained at 5500 (5000 minimum) standard cubic feet (SCF) hydrogen to barrel (bbl) of oil feed. The nitrogen level for feed to Stage 2 was not to exceed 14 parts per million (ppm).

Critical operating limits were defined by Tosco to establish the safe operating range for the unit. Some of these are listed below in Table 1 for Stage 2 with the reported consequences of deviation.

**Table 1
Critical Operating Limits for Stage 2 Reactors**

Operating Parameter	Limit	Consequences of Deviation
Maximum reactor temperature	800°F	Possible temperature runaway. Possible vessel failure and fire due to temperature runaway.
Maximum temperature for reactor outlet	690°F	Possible downstream feed/effluent exchanger fire. Possible fire, explosion if ignition source present.
Maximum reactor bed average differential temperature	40°F	Possible temperature runaway. Possible vessel failure and fire due to temperature runaway.
Maximum reactor differential temperature	75°F	Possible temperature runaway. Possible vessel failure and fire due to temperature runaway.

1.2.6 Emergency Depressuring

A 100 psi per minute (psi/min) and 300 psi/min depressuring systems were installed in 1986. These systems were designed to rapidly depressure the reactors to reduce the reaction rate and high temperatures in emergency situations. Both emergency depressuring valves were located at the gas outlet line of the HPS and discharged to the flare system.

The 100 psi/min system was activated automatically if the recycle compressor shutdown. The system could also be manually activated by an operator in the control room. Once the 100 psi/min system was activated, the following would automatically occur:

- Stage 2 charge pump is shut down;
- Fuel to the trim furnace is shut off;
- Makeup gas to Stage 2 is shut off;
- Hydrogen to recycle compressor suction and discharge streams are stopped; and
- The Hydrocracker reactor system is depressured at the rate of 100 psi/min to refinery flare system.

In addition, the oil feed from Stage 1 would be manually diverted to storage tanks. If the 100 psi/min system was activated manually, the recycle compressor would continue to operate. The 100 psi/min system allowed the unit to be restarted quickly if the situation could be corrected before the unit was fully depressured. If reactor temperatures continued to increase while the unit was being depressured, the operators were instructed to activate the 300 psi/min depressuring system immediately.

The 300 psi/min system was activated only manually using a switch in the control room. It depressured the Stage 2 high pressure system to the refinery flare, diverted make-up hydrogen, shut down the Stage 2 charge pumps and the recycle compressor, and stopped fuel to the trim furnace. If the 300 psi/min system was activated, the unit had to be depressured to less than 10 psig before the unit could be restarted. This is because the reactors are required to be under pressure after the vessels walls have cooled because of the risk of catastrophic failure due to temper embrittlement.

1.2.7 Operating Personnel

The Hydrocracker operated continuously for 24 hours a day staffed by three eight-hour operating shifts. There were normally five operators on duty at the Hydrocracker during each shift. One operator was known as the No. 1 Operator who oversaw the shift, assisted with board duties if necessary and made outside rounds at least once per shift. The other operators were known as No. 2 Operators. One was the Hydrogen Board Operator who operated the control system for the Hydrogen Plant and Stage 1. Another was the Stage 2 Board Operator who operated the control system for Stage 2, including the high and low pressure systems. The other two operators were East Pad and West Pad Operators who were responsible for making rounds to check equipment, taking outside readings and obtaining samples as necessary for the East Pad (Hydrogen Plant) and West Pad (Stage 1 and Stage 2) high and low pressure systems, respectively. Figure 6 shows the location of the Hydrocracker control room and Stage 2 Reactor 3 on a Plot Plan.

2.0 Description of the Accident

This section describes the events that occurred on January 21, 1997 leading up to the explosion and fire at the Hydrocracker Unit.

2.1 Events of January 21, 1997

2.1.1 Night Shift (10 pm to 6 am)

At about 4:50 am on January 21, a clamp on the flange of the Stage 1 Reactor A effluent exchanger began to leak. The pressure and feed rates to Reactor A were reduced to stop the leak, but this action was ineffective. The feed to Reactor A was diverted to Reactors B and C at about 5:20 am to stop the leak. The extra feed to these reactors lowered their temperatures and limited the hydrotreating reaction. This caused the nitrogen content in the Stage 1 effluent to rise above the specified limit of 14 ppm.

2.1.2 Day Shift (6 am to 2 pm)

At 8:10 am, the nitrogen content of Stage 1 effluent was 196 ppm, above the specified limit of 14 ppm. According to the swing shift Stage 2 Board Operator, the high nitrogen content material from Stage 1 had to continue to Stage 2 and could not be sent to the off-test tanks because they were full. Because of the high nitrogen levels in the feed to the Stage 2 reactors, the Stage 2 catalyst became “poisoned” causing the Stage 2 cracking reaction to decline. By 9:30 am, the quench flows to Stage 2 catalyst beds had begun to drop off, indicating a reduced reaction. At 10 am, the nitrogen content from Stage 1 was 352 ppm. At approximately 11:30 am, the strip charts showed no temperature differential across Reactor 3. During the day shift, the differential temperatures averaged less than 10°F per catalyst bed for all Stage 2 reactors and the unit was not producing any light product.

Feed rate to Stage 1, Reactor B was reduced in order to enable bed temperatures to be increased. A contractor repaired the leak on the Reactor A exchanger flange clamp by injecting sealant into it. The leak was stopped but Reactor A remained down to allow time for the sealant to cure. Meanwhile, operators continued to adjust rates and temperatures in Reactors B and C in order to increase the reaction and reduce the nitrogen content in the effluent. At 12:13 pm, the Stage 1 stripper bottom nitrogen analysis was 66 ppm. At 1:10 pm, it was 40 ppm.

Sometime during the day of January 21, an operating plan was written in the shift logbook for the evening of January 21, to prepare for the introduction of oil to Reactor A the next morning at 8 am. The plan directed the operators to continue to raise temperature in Reactors B and C at a reduced rate, in order to get the nitrogen down to 5 ppm or less, and then to increase the rate to these two reactors as much as the nitrogen constraint allowed. In addition, the operators were directed to gradually increase temperatures in Stage 2 in order to drive the nitrogen off the catalyst.

2.1.3 Swing Shift (2 pm to 10 pm)

On the swing shift, two extra operators were added to help with Stage 1 problems. One was the No. 1 Operator on the day shift who stayed over on the swing shift to help out and monitor repairs on the Reactor A exchanger clamp. The other was a No. 2 Operator (worked night of January 20-21) who was brought in to get Stage 1 Reactor A up to temperature before planned introduction of oil at 8 am the next morning (January 22). At the start of the swing shift, there were no light products in the low pressure section of Stage 2, indicating little or no reaction occurring. Only a few quench flows (Beds 2 and 3 in Reactor 1, Bed 2 in Reactor 2 and Bed 3 in Reactor 3) were above 10% of full-scale flow which is also an indication of low reactor activity. Stage 2 bed inlet temperatures varied from about 612 to 640°F. At 5:38 pm, the nitrogen analysis for the Stage 1 stripper bottoms was 47 ppm.

At 7:34:00 pm (corrected data logger time²), the Reactor 3 Bed 4, Point 2 outlet temperature increased from 628°F to 823°F in 40 seconds. See Table 2 for temperature data. The data logger alarm sounded displaying a Bed 4 outlet high temperature and also a high Bed 5 inlet temperature. The Stage 2 Board Operator heard the alarms and saw temperatures of about 690°F on Bed 4 outlet and 890°F on the Bed 5 inlet. According to data logger records, Reactor 3, Bed 5 inlet temperature had risen from 637°F to 860°F within one minute. The strip recorder on the control panel for Bed 5 inlet temperature went from about 640°F to full scale (800°F). The strip chart recording the Bed 4 Point 3 (center) outlet temperature appeared normal.

About 7:34:20 (based on the data logger reading for Bed 5 inlet high temperature), the hydrogen quench flow to Bed 5 began to open further to reduce the temperature, as was seen on the strip chart recorder. It continued to open to 100% on the strip chart recorder. At about the same time, the makeup hydrogen to Stage 2 began to decrease.

The Stage 2 Board Operator expressed concern over a potential excursion and within a minute the two No. 1 Operators joined him in evaluating the control board and data logger readings. They reported seeing the data logger temperatures start to bounce up and down, from normal range temperatures to 0 and back again. The Stage 2 Board Operator stated that the Bed 4 and 5 temperatures were swinging from 0 to 1200°F, then back to 650°F. The No. 1 Operator stated that they could not trust the figures. At some time prior to 7:37 pm, a No. 2 Operator went to check the temperatures at the field panel under Reactor 3.

The sudden increase in quench flow to Bed 5 caused the hydrogen flow to the trim furnace(s) to fluctuate. This in turn caused the hydrogen flow control valve to the trim furnace to open further. Since the trim furnace hydrogen is temperature controlled, this caused an increase in fuel gas flow (to heat up additional hydrogen in the trim furnace) and dropped the fuel gas pressure. At 7:36:20 pm (alarm log history time), a high flow alarm occurred for the hydrogen flow to Reactor 1 trim furnace.

By 7:35 pm, the Bed 4 Point 2 outlet temperature had decreased to 637°F and the quench flow to Bed 5 was still full open. The other four Bed 4 outlet temperatures remained normal during this time, which included Point 3 (center outlet) which was also recorded on the control panel strip charts. According to the data logger, by 7:35 pm, the four Bed 5 outlet temperatures had decreased by 15-30°F each in response to the Bed 5 quench valve opening.

By 7:36 pm, the quench flow to Bed 5 had risen to full scale, and the Bed 5 inlet temperature had decreased to 633°F on the data logger and had also decreased accordingly on the strip chart recorder. At 7:36:00, the Reactor 3 outlet temperature had increased 9 degrees in 20 seconds,

² The data logger recorded time that was 52 minutes ahead of actual time; this report uses the actual time. The data logger temperatures cited in this report are from the historian file created by the data logger computer. Because the historian file saves temperature data according to a specified program (see Section 1.2.4.3), it may not duplicate the exact same temperature that the operators saw on the data logger.

from 641 to 650°F, but this was apparently not noticed by the operators. Operators said that they did not hear any other high temperature alarms. Throughout this time, the operators reported that the temperatures on the data logger continued to “bounce up and down”, fluctuating between high, normal and 0 temperature readings.

Between 7:36 and 7:37 pm, the fuel gas pressure at the Reactor 1 trim furnace had increased to 30 psi which was over the maximum limit of 28 psi. The extra No. 1 Operator reduced firing in the furnace to prevent overfiring. He took the trim furnace off temperature control and put it on fuel gas pressure control. He then switched the Bed 5 quench flow controller from automatic to manual control and closed the quench valve to Bed 5 because he was concerned about losing temperature in the reactor. The Stage 2 Board Operator stated that he saw high recycle flows through the Trim Furnace 1 and 2. The extra No. 1 Operator was blocking his view of the Trim Furnace 3 instruments.

By 7:37 pm, the Bed 5 outlet temperatures had all started to increase in temperature, the highest being Bed 5 outlet Point 1 at 681°F. See Figures 7-8 depicting graphs of the relevant Reactor 3 temperature changes during this period of time. At 7:37 pm, the hydrogen makeup dropped to zero according to the Performance Monitoring System (PMS) computer. The Hydrogen Board Operator alerted the other operators of this change. He said the hydrogen plant was becoming over pressured. Excess hydrogen was directed to the header/flare system to prevent over pressure. At 7:39:02 pm (according to alarm log history), a high flow alarm for the hydrogen blowdown to the flare occurred.

Between 7:37 and 7:39 pm, the extra No. 1 Operator controlled the operation of the trim furnace while the Stage 2 Board and No. 1 Operators continued to monitor temperatures and the data logger which continued to fluctuate. The Stage 2 Board Operator noticed on the control board that the quench flow to Bed 5 had been manually closed, and at 7:38 pm, he re-opened it.

Between 7:38 and 7:39 pm, all four Bed 5 outlet temperatures rose above 780°F, with Point 1 reading a maximum of 1255°F at 7:38:20 pm. All four Bed 5 outlet temperatures continued to rise until they defaulted to zero at 7:39:20 (see Table 2).

From 7:36:20 to 7:39:20 pm, the Reactor 3 outlet temperature rose from 650°F to a maximum of 1220°F. The reactor inlet temperature increased from 649°F at 7:38:00 pm to 693°F at 7:39:00. The control board strip charts also recorded the sudden rise in reactor inlet and outlet temperatures.

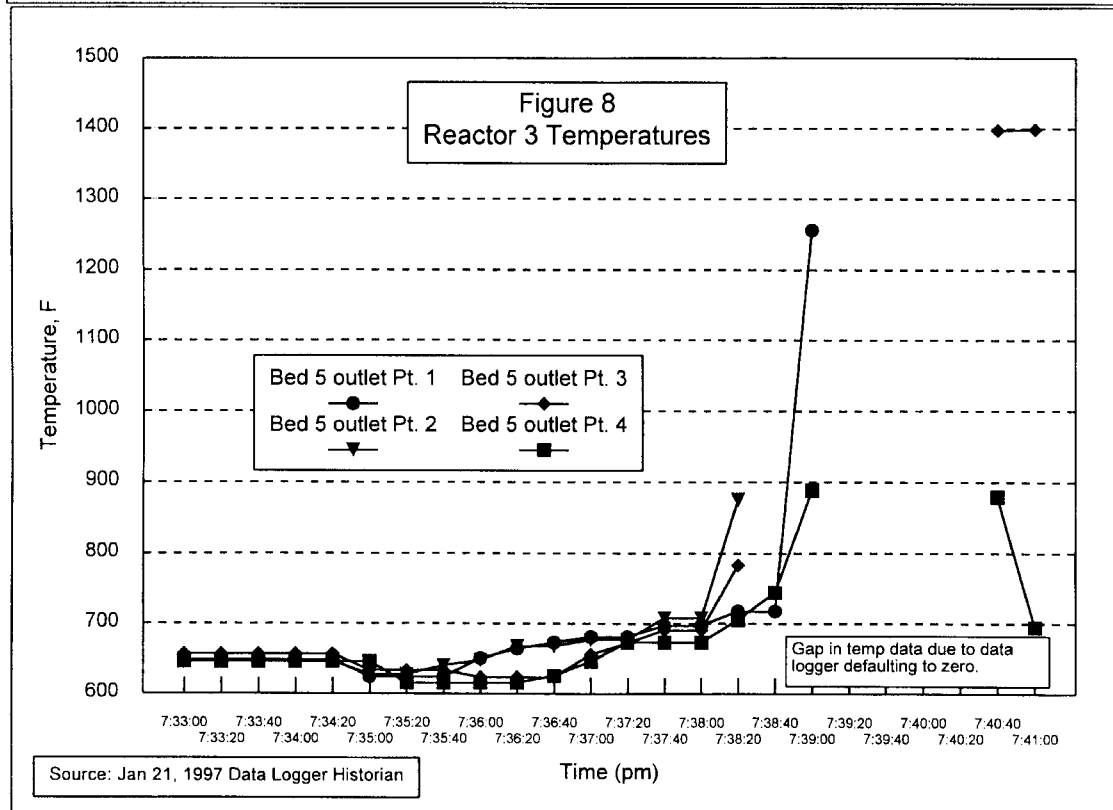
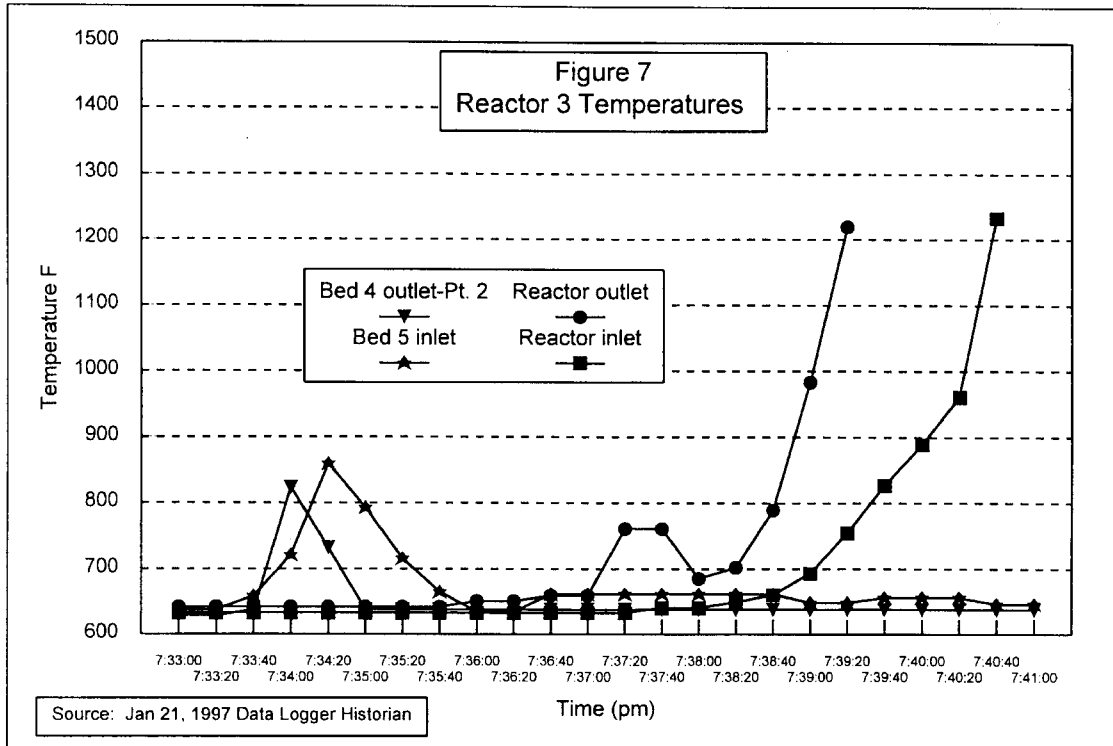
At approximately 7:39 pm, operators heard a radio message from the No. 2 Operator that was garbled and unclear. The Stage 2 Board Operator thought he heard “1250” on the radio, but was not sure. Two unsuccessful attempts were made to contact him. Two operators (East Pad and extra No. 2 Operator) went outside to check on him. The reactor outlet temperature reading on the data logger defaulted to 0 at 7:39:40 pm.

Table 2
Some Reactor 3 Temperatures- Bed 4, Bed 5, Reactor Inlet/Outlet

	Bed 4	Bed 5	Bed 5	Bed 5	Bed 5	Bed 5	Rx 3	Rx 3
	Outlet Temp	Inlet Temp	Outlet Temp	Outlet Temp	Outlet Temp	Outlet Temp	Outlet Temp	Inlet Temp
Time (pm)	Pt-133C2	Pt-140C3	Pt-134C1	Pt-134C2	Pt-134C4	Pt-134C5	Pt-141C	Pt-125C
7:33:00	628.3	636.9	648.6	646.3	656.8	645.9	641.3	632.2
7:33:20	628.3	636.9	648.6	646.3	656.8	645.9	641.3	632.2
7:33:40	636.5	658.0	648.6	646.3	656.8	645.9	641.3	632.2
7:34:00	823.2	720.7	648.6	646.3	656.8	645.9	641.3	632.2
7:34:20	732.0	859.5	648.6	646.3	656.8	645.9	641.3	632.2
7:34:40	732.0	859.5	648.6	646.3	656.8	645.9	641.3	632.2
7:35:00	637.3	792.4	624.2	627.7	633.4	645.9	641.3	632.2
7:35:20	637.3	715.7	624.2	627.7	633.4	615.4	641.3	632.2
7:35:40	637.3	664.4	624.2	640.3	633.4	615.4	641.3	632.2
7:36:00	637.3	633.4	650.3	647.9	623.6	615.4	649.9	632.2
7:36:20	637.3	633.4	663.9	667.7	623.6	615.4	649.9	632.2
7:36:40	637.3	660.7	672.9	667.7	623.6	625.6	658.9	632.2
7:37:00	637.3	660.7	681.1	676.8	656.0	645.8	658.9	632.2
7:37:20	637.3	660.7	681.1	676.8	672.0	673.5	760.7	632.2
7:37:40	637.3	660.7	697.3	707.5	690.7	673.5	760.7	640.2
7:38:00	637.3	660.7	717.2	876.0	690.7	673.5	684.6	640.2
7:38:20	637.3	660.7	1255.7	0.0	783.0	705.8	701.8	648.8
7:38:40	637.3	660.7	0.0	0.0	0.0	744.0	788.8	660.0
7:39:00	637.3	648.0	0.0	0.0	0.0	889.0	983.1	693.0
7:39:20	637.3	648.0	0.0	0.0	0.0	0.0	1219.6	754.7
7:39:40	637.3	655.6	0.0	0.0	0.0	0.0	0.0	826.5
7:40:00	637.3	655.6	0.0	0.0	0.0	0.0	0.0	889.1
7:40:20	637.3	655.6	0.0	0.0	0.0	0.0	0.0	960.7
7:40:40	637.3	645.7	0.0	0.0	1397.1	879.9	0.0	1233.5
7:41:00	637.3	645.7	0.0	0.0	1398.4	694.9	0.0	0.0
7:41:20	0.0 ????	0.0 ????	0.0 ????	0.0 ????	0.0????	0.0 ????	0.0 ????	0.0 ????
7:41:40	0.0 ????	0.0 ????	0.0 ????	0.0 ????	0.0 ????	0.0 ????	0.0 ????	0.0 ????

Source : Data Logger Historian

The time listed in the table above is the actual time; the time in the data logger historian report was 52 minutes ahead of actual time. Highest temperatures recorded per point are **bolded**. A reading of 0.0 means temperature was above 1400°F. A reading of 0.0 ???? means loss of power to data logger computer. Bed 4 inlet temperatures did not vary during the incident. Only the Bed 4 outlet temperature that experienced an abnormal rise in temperature is included in the table. Unchanged temperature readings mean that temperature did not change more than 7°F from last reading, therefore data logger historian retains last previous recorded value.



After 7:40 pm, the strip chart readings for the reactor inlet and outlet temperatures continued to read off scale high. The reactor inlet temperature reached a maximum of 1234°F on the data logger at 7:40:40 pm before defaulting to 0. About the same time, the extra No. 1 Operator called the shift supervisor by phone, who immediately returned the call. The operator requested the assistance of an instrument technician to work on the temperature logger on Stage 2. Also at this time, the Stage 2 Board Operator noticed that the reactor inlet temperature had increased to over 800°F. In response, he reduced firing on the trim furnace and lowered the temperature set points to the top two beds, as a means of increasing quench flow.

At 7:41 pm, the highest recorded temperature on the data logger was the Bed 5 Point 2 outlet temperature, which registered 1398°F. At this time, the two outside operators had reached the northwest corner of the control room and the Stage 2 Board Operator was lowering the temperature set point on Bed 3. At approximately 7:41:20, an explosion occurred, followed by a fire. Seconds before the explosion, one observer driving by the Hydrocracker Unit reported seeing a glowing red-hot pipe elbow in front of the Stage 2 reactors.

Several Tosco and contractor employees reported hearing a pop or crack sound, followed by two explosions, one small and one bigger. A horizontal straight section of 12" diameter Reactor 3 effluent piping had ruptured just upstream of a 12"x 10" diameter reducer. Beyond the reducer, the 10" diameter pipe entered the top of the 40-foot high feed/effluent exchanger structure for Reactor 3. The hydrocarbon and hydrogen mixture released from the pipe rupture apparently autoignited very shortly after the initial release, causing a fireball over 100 feet high.

Immediately following the explosion, the 300 psi/min depressuring system was activated and operators began to shutdown the unit. After the explosion, there was a power failure and the unit operated on backup power and batteries for several hours. Emergency response procedures and notifications were started.

2.2 Emergency Response Actions

The news media reported that reverberations from the blast were felt 20 miles away, and smoke and flames were visible from nearby freeways. Within minutes of the explosion, Tosco responded by activating the Emergency Command Center and employee volunteer fire brigade. The Incident Commander was on site at the time of the explosion and immediately set up an Incident Command Post.

Tosco notified various agencies, including Contra Costa County Health Services Department (CCCHSD), California Office of Emergency Services, Bay Area Air Quality Management District (BAAQMD), California Department of Fish and Game, National Response Center, EPA Region IX, CAL OSHA and Santa Fe Railroad. Some problems occurred with communications and notifications because the phone lines were overwhelmed with incoming calls. Contra Costa County fire fighters were deployed outside the refinery and were available in case additional assistance was required. Tosco had its own fire brigade and did not request outside help during the incident.

Tosco requested at 8:26 pm that CCCHSD activate the Community Alert Network and sirens for a Level 3 incident. CCCHSD activated the Community Action Network, an automated emergency telephone notification system, which notified residents about an hour after the accident. The notification system reached 1,440 of 1,851 households in the Clyde and North Concord areas to warn them to stay inside as a precaution. The county tried to activate a new siren warning system for the first time, but it failed to work completely.

The unit was isolated, depressured, and shut down while cooling water was applied to the fire and surrounding structures. Approximately 50 Tosco fire fighters participated in the response using portable fire monitors and all of the stationary fire monitors in the area. Additional fire pumps were started throughout the refinery as required to maintain fire water pressure. The firefighters spent most of the night battling the fire. The fire was contained to the Hydrocracker Stage 2 Reactor 3 outlet, control valves and associated piping, and eventually burned out.

Nitrogen was purged through the reactor and damaged piping to remove hydrocarbon vapors and to prevent any further flare-ups. Some smoke was emitted from the burst pipe, after the nitrogen purge was initiated. Several flare-ups of the fire occurred the next day, due to seepages of hydrocarbons.

2.3 Consequences of Explosion and Fire

2.3.1 Death and Injuries

A Tosco Hydrocracker operator, who was in the process of checking the temperature panel located at the base of Reactor 3, was killed. He was severely burned as a result of being in close proximity to the fire from the ruptured pipe. According to the coroner, he died of third-degree burns on 100 percent of his body and smoke inhalation. A total of 46 personnel were injured; eight were Tosco employees and 38 were contractor personnel. Injuries consisted of a fractured foot, emotional trauma, headaches, ringing ears, cuts and scrapes, and twisted knees. Thirteen injured personnel were taken by ambulance to local hospitals, treated and released. There were no reported injuries to the public or other offsite personnel.

As many as 500 Tosco employees and contract workers were at the plant at the time of the explosion, working to complete maintenance turn-around projects. Some of the injured were inside or near contractor trailers close to the Hydrocracker Unit. The blast from the explosion blew out the windows of one trailer and the flames prevented workers from exiting the trailer door. The workers climbed out of the trailer window facing away from the fire. Many personnel in the surrounding areas were knocked down by the force of the explosion resulting in some of the injuries. Some workers who were knocked down were in a tent receiving a safety orientation. Other personnel fell or tripped as they tried to run away from the explosion and fireball. A few were knocked down by other running personnel.

2.3.2 Equipment Damage

The rupture created about an 18 inch long tear in the Reactor 3 effluent piping. The photographs in Figures 9-13 show some of the resulting damage. The fire melted a light pole on the road next to the reactors. The lower part of a metal ladder on Reactor 3 was damaged by the heat. Scaffolding around the Stage 1 and 2 reactors was misshapen from the heat of the fire, but there did not appear to be much blast damage. The fire fighting equipment next to Reactor Road (see Figure 6) was damaged. Wooden platforms near the unit were charred. The six reactors were covered with asbestos insulation overlaid with aluminum, which was blackened by the fire. A large valve on the fire water piping near the road was damaged.

2.3.3 Environmental Impact

The wind during initial stages of the incident was out of the south-southwest; smoke, vapors and particulates released were blown by 5-7 mph wind towards uninhabited areas and Suisun Bay north of the Refinery. Tosco estimated that 13 pounds of friable asbestos insulation from the damaged piping and equipment was released. Air sampling for asbestos was conducted by Tosco in the immediate area of the accident. All results were below the detection limit of the test and below the OSHA standard of 0.1 fibers per cubic centimeter averaged over an eight-hour period.

The Bay Area Air Quality Management District (BAAQMD) received one public complaint during the incident. Air monitoring was conducted by BAAQMD which showed low (< 2.4 parts per billion) but detectable amounts of six organic chemicals (toluene, methyl tert-butyl ether, benzene, methyl chloride, carbon tetrachloride and perchloroethylene). None of the concentrations detected were above levels of concern.

Tosco Avon Refinery
Hydrocracker Unit

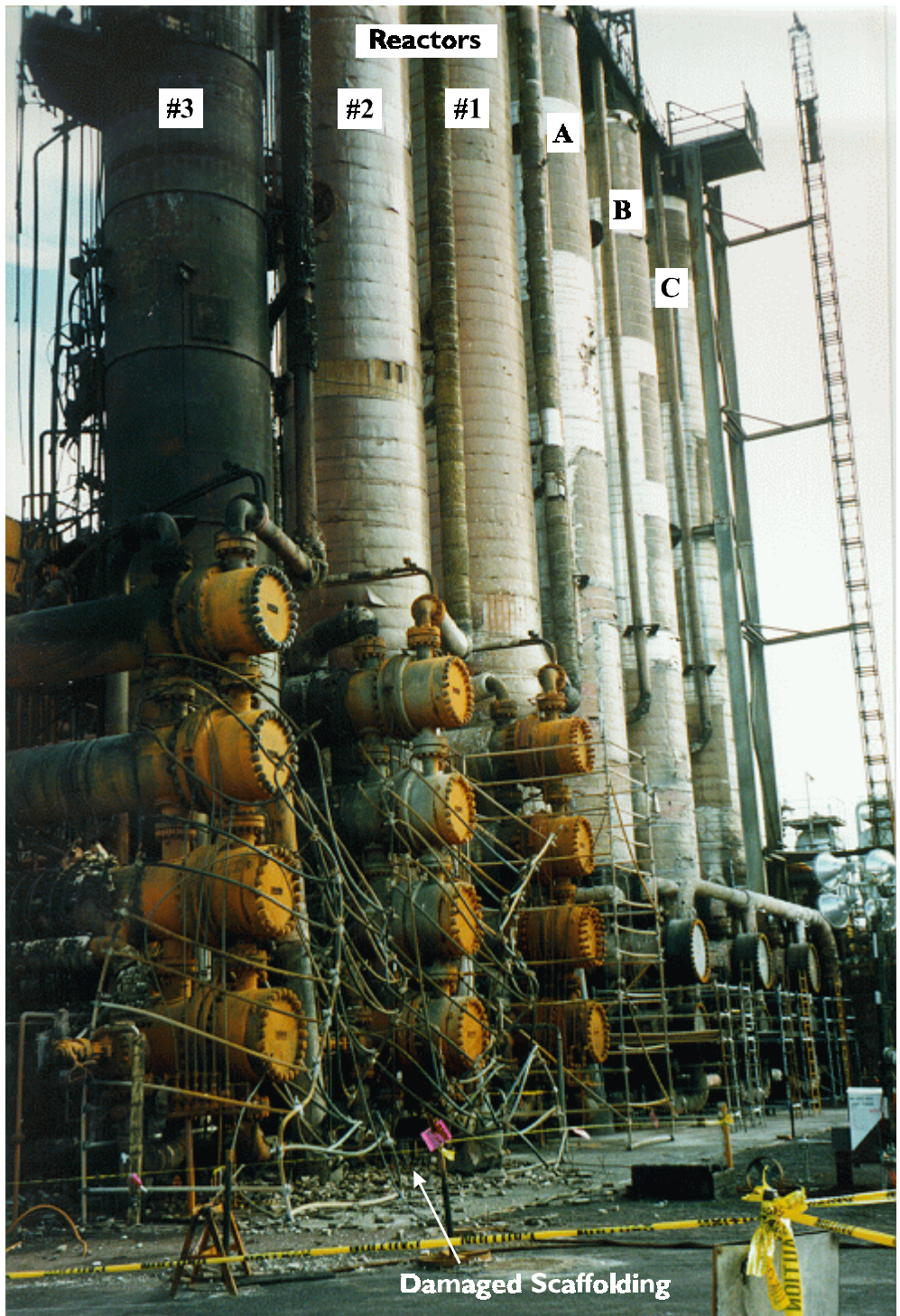


Figure 9 First and Second Stage Reactors

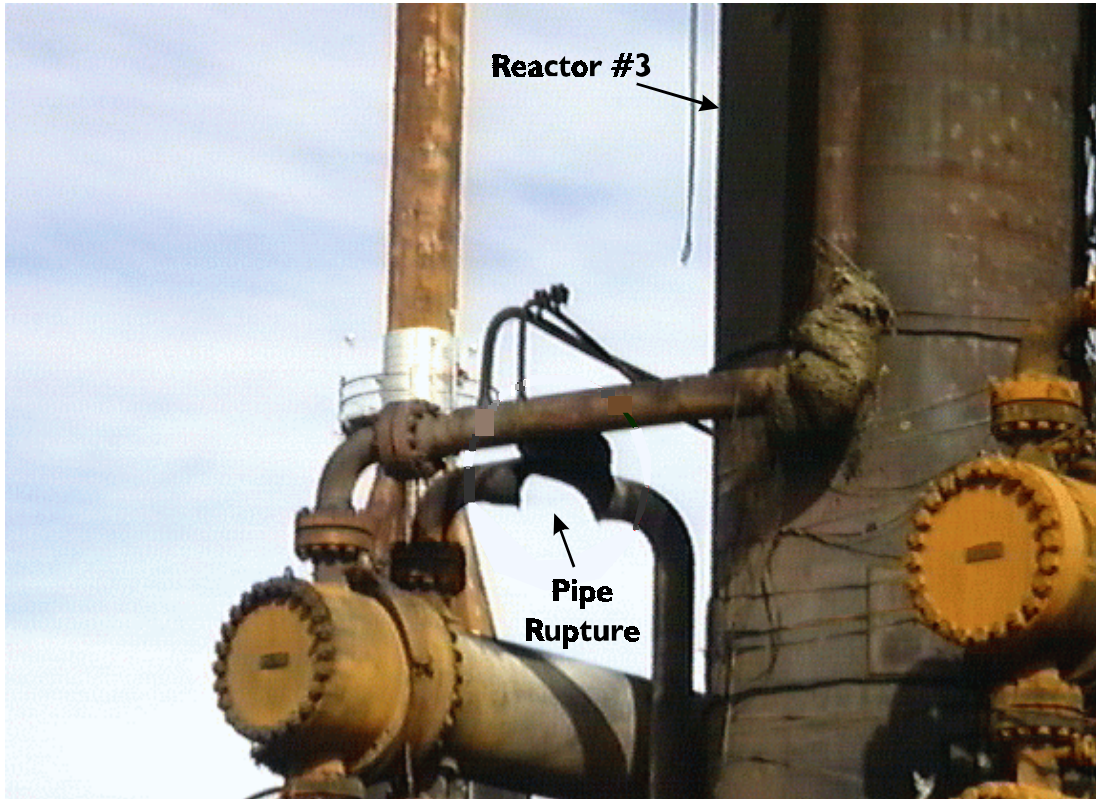


Figure 10 Reactor 3 Effluent Piping Rupture



Figure 11 Field Panel Location

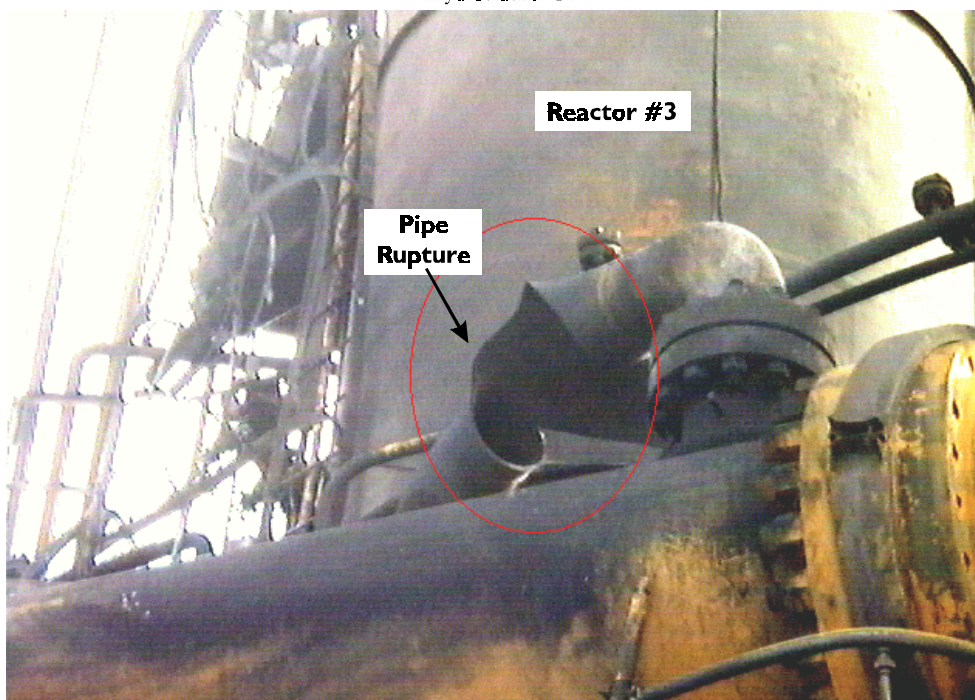


Figure 12 Back Side of Reactor 3 Effluent Piping Rupture

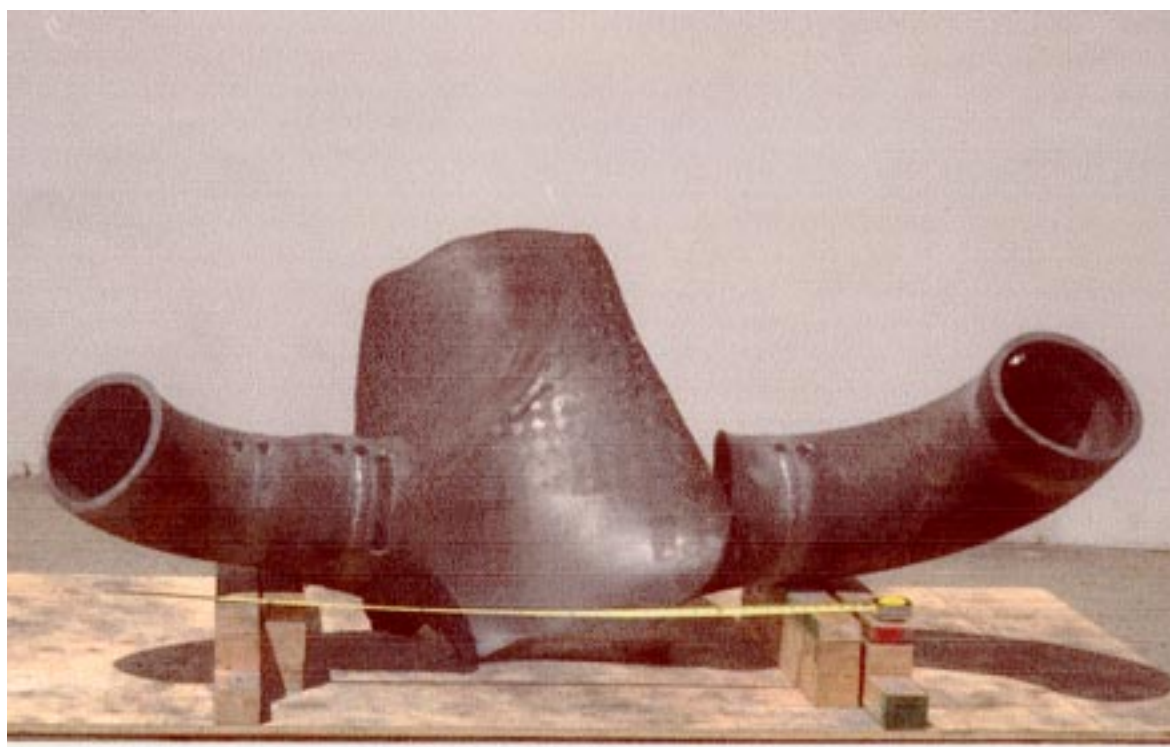


Figure 13 Ruptured Effluent Piping after Removal

2.4 Summary

2.4.1 Key Events Preceding the Day of the Accident

Table 3 lists some events that occurred in the 11 days before the accident. Some of these events are discussed in more detail in Section 3 of this report.

Table 3
Time Line of Key Events
Preceding the Day of the Accident

January 10 Day shift	Stage 1 and 2 were in operation. Temperature monitoring for Stage 2 was switched from data logger to new I/A computer system. (See Section 3.3.3.1 of this report for further discussion)
January 11	An internal leak was detected in a Stage 1 heat exchanger, the stripper feed preheater.
January 12-15	Stage 1 and 2 of the Hydrocracker were shutdown and internal heat exchanger leaks on Stage 1 were repaired. Various control valves were replaced on Stage 2.
January 16	Stage 1 was put into operation. Reactor A feed/effluent exchanger began to leak externally from a flange but then stopped leaking on its own.
January 17	Reactor A exchanger began to leak again. Leak was repaired by applying sealant to clamp on exchanger.
January 18	Feed was introduced to Stage 2.
January 19 Day shift	Stage 2 was operating. Compressor B relief valve was replaced.
10:20 pm	A temperature excursion occurred in Bed 4 of Reactor 1. Some temperatures exceeded 900°F. Operators did not depressure Stage 2 but controlled temperature by other means. Operators reported problems with I/A temperature monitoring system.
January 20 Day shift	The use of I/A system was discontinued and the data logger was put back into service.
Swing shift	Feed rate to Stage 1 was increased.

2.4.2 Key Events the Day of the Accident

Table 4
Time Line of Key Events
the Day of the Accident

January 21 4:50 am	Reactor A effluent/feed exchanger clamp began to leak again and the leak could not be controlled. Feed to Reactor A was diverted to Reactor B and C, causing reactor cooling and high nitrogen content in effluent.
8:10 am	Nitrogen content of Stage 1 effluent was 196 ppm, above the specification of 14 ppm.
10 am	Stage 2 catalyst beds were poisoned from high nitrogen levels in the feed and cracking was greatly reduced. Nitrogen content from Stage 1 was 352 ppm. Sealant was injected into clamp on Reactor A heat exchanger.
2 pm	Two extra operators were added on swing shift to help with Stage 1 problems. During swing shift, operators gradually increased temperatures in Stage 2 to drive nitrogen off the catalyst.
7:34 pm	A temperature excursion occurred in Reactor 3, Bed 4. Inlet temperature to Bed 5 increased rapidly as a result.
7:35 pm	The quench valve above Bed 5 opened wide. Data logger temperatures bounced from zero to normal or high and back. Makeup hydrogen to Stage 2 began to decrease. Bed 4 outlet temperature point decreased to 637°F.
7:36 pm	Bed 5 inlet temperature decreased to 633°F. Reactor 3 outlet temperature increased to 650°F. A No. 2 Operator went outside to check temperatures on the external panel sometime before 7:37 pm.
7:37 pm	Bed 5 outlet temperatures were increasing. Operator manually closed quench valve to Bed 5. Hydrogen makeup to Stage 2 dropped to zero.
7:38 pm	Quench valve to Bed 5 was reopened. Bed 5 outlet, reactor inlet and outlet temperatures continued to rise; some of these exceeded 1200°F.
7:39 pm	Operators heard a garbled radio message from No. 2 Operator. Two operators went outside to check on No. 2 Operator.
7:40 pm	Bed 5 temperatures and the reactor outlet temperature read off scale on strip charts and defaulted to zero on data logger. Operators requested assistance of instrument technician.
7:41 pm	One of the Bed 5 outlet points read 1398°F on the data logger. A section of the Reactor 3 effluent piping ruptured causing an explosion and large fire. The No. 2 Operator was killed.

3.0 Investigation

USEPA Region 9 was notified of the accident at 9:03 pm on January 21, 1997 and an investigation to determine the root cause of the accident was begun January 23, 1997 by Region 9 and Headquarters investigators. The investigation was conducted under authorities contained in CERCLA, Section 104, 42 U.S.C. 9604 and the CAA, Section 114, 42 U.S.C. 7414, Section 112r. The scope of the investigation was limited to determining the causes and contributing factors associated with the explosion and fire in Stage 2, Reactor 3 of the Hydrocracker Unit. The purpose of identifying these causes and factors was to understand why the accident occurred so that the lessons learned could be applied by Tosco and other hydroprocessing facilities in order to prevent reoccurrence of similar accidents.

3.1 Approach

The investigation team sought to determine why the reactor effluent pipe failed, triggering the explosion and fire. The team coordinated its efforts with other agencies to determine the causes of this event.

3.1.1 Coordination with Other Agencies

This investigation was coordinated among investigators working for:

- USEPA Headquarters, Chemical Emergency Preparedness and Prevention Office (CEPPO), Washington, DC
- USEPA Region 9, San Francisco, CA
- California Division of Occupational Safety and Health (CAL OSHA), Concord, CA
- US Department of Labor (DOL) Occupational Safety and Health Administration (OSHA) Region 9, San Francisco, CA
- Contra Costa County Health Services Division (CCCHSD), Martinez, CA
- California Bay Area Air Quality Management District (BAAQMD), Martinez, CA

The coordination consisted of consultation on agency information requests to avoid duplication of effort, sharing documents and interview results, and jointly exploring the possible causes of the accident. CAL OSHA, with assistance of Region 9 Federal OSHA, concurrently conducted an investigation for violations of health and safety orders as well as a process safety management (PSM) audit. The Bureau of Investigation of CA Department of Occupational Safety and Health concurrently conducted a criminal investigation. Contra Costa County Health Services Department concurrently conducted an investigation into the root causes of the accident. BAAQMD concurrently conducted an investigation into possible violations of air quality control regulations. The personnel from each agency involved in the accident investigation are listed in Appendix G.

On May 29, 1997, CCCHSD and Tosco issued separate investigation reports discussing the events leading up to the accident, the causes and contributing factors, and recommendations. A presentation discussing the findings in both reports was made by Tosco and CCCHSD investigators to the Contra Costa County Board of Supervisors at a public meeting on June 3, 1997.

3.1.2 Physical Evidence Collection

Pieces of equipment and evidence were collected, stored and identified by using a protocol approved by Tosco and the investigating agencies. Testing of the ruptured pipe and reactor thermocouples was conducted using a prescribed protocol. Physical evidence collected included a bull plug from a nipple on the 12" diameter effluent line, the thermowell and hardware, blind flange from bottom of reactor #3 effluent line, damaged section of effluent pipe, five hydrogen quench valves (inlet quench and 4 big quench valves), thermocouple bundles from Reactor 3, and catalyst samples from Reactor 3 (three samples per bed).

3.1.3 Information Sources Reviewed

Interviews with Tosco operators and management personnel were conducted by CAL OSHA inspectors with interview questions developed with the assistance of all the agencies investigating. CAL OSHA then briefed the other investigators on discussions from the interviews. Investigators reviewed documents supplied by Tosco including procedures, process and instrumentation diagrams (P&IDs), reactor temperature data, strip charts, process flow data, alarm logs, maintenance records, management of change documents, shift logs, shift superintendent logs, work permits, written witness statements, reactor internal drawings, catalyst data, incident reports, process hazard analysis, engineering memos and reports, pipe inspection data, equipment and piping design specifications, training materials, health and safety practices, test data (ruptured pipe, thermocouple, and catalyst tests), videotapes of reactor internals, and CCCHSD and Tosco Refining Company accident investigation reports.

3.1.4 Methodology

An Events and Causal Factors (E&CF) chart was developed to establish a sequence of events for the accident. A workshop was held during the week of July 21-25, 1997 in Concord, California with investigators participating in reviewing the E&CF chart and identifying contributing factors to the accident. See Appendix H for a list of participants in this root cause analysis workshop.

The investigators participating in the root cause workshop used several methods to identify causes and contributing factors to the accident. A consultant in root cause methodology assisted the investigators in using the methodologies, and facilitated discussion of the analysis. Investigators used the following methods to analyze the information collected during the investigation:

Hazard-Barrier-Target Analysis- used to analyze the fire/explosion hazard to the fatality (No. 2 Operator) and injured parties.

Fault Tree Analysis- used to identify possible causes of pipe rupture, control system failures, and temperature excursion.

Management and Risk Oversight Tree (MORT)- used to assess the adequacy of various management systems such as:

Personnel Errors	Control room operator errors
Design	Temperature and pressure indicating system, control room, field temperature panel, effluent piping system, reactor
Human Factors	Design of the control room information devices - charts, loggers
Management Policy and Implementation	Including services and management expectations
Maintenance	Maintenance plan and implementation
Readiness	Monitoring system ready to operate
Hazard Analysis Process	Evaluating the installation and design of the new temperature logging system
Procedures	Routine and emergency operating procedures appropriateness and completeness
Information System	Information available to the operators regarding process monitoring system
Supervision	Detecting and correcting hazards, enforcing safety and emergency practices.

The investigators worked in teams using different methods on various areas of identified problems. Facts collected during the investigation were organized and documented to explain the adequacy or inadequacy of safety management. Root causes were identified and recommendations developed to address the root causes. A draft report with a description of the accident, facts and analysis, root causes and recommendations was developed and reviewed by the investigators. Petroleum refining consultants were called upon where needed to provide an assessment of information used in the report.

3.2 Testing Results

This section described tests conducted on the failed pipe, catalyst, reactor thermocouples, and the data logger. The purpose of this testing was to focus on the cause of the pipe failure and the temperature excursion in Reactor 3 and the conditions present that led to their occurrence.

3.2.1 Ruptured Pipe Testing & Inspection

The only inspection history available for the particular portion of the Reactor 3 effluent piping line was an ultrasonic wall thickness measurement of 0.94 inches from a 1991 inspection. There was no record of original gage thickness for the effluent piping, which was assumed to be original piping installed in 1963. There were no records showing that it had ever been repaired or replaced.

The Reactor 3 outlet piping was originally specified to be 12-inch diameter piping of 1-¼% Chromium and ½% Molybdenum alloy steel ASTM A335 Grade P11 with a wall thickness of 0.746" minimum or schedule 100. Schedule 100 12-inch diameter pipe has a nominal wall thickness of 0.843 inches. The current ASTM specification for standard A335 does not specify minimum pipe thickness but references standard A 530 for general requirements which includes pipe wall thickness. The current ASTM standard A530 states that minimum wall thickness at any point shall not be more than 12.5% under the nominal wall thickness specified. For a nominal wall thickness of 0.843 inches, the minimum wall thickness would be 0.738 inches.

Downstream from the point of rupture, the piping was welded to a 12"x 10" reducer to match the 10-inch diameter pipe that entered the feed/effluent heat exchangers. The piping specifications called for schedule 120 for 10-inch diameter pipe. Nominal thickness of this pipe is 0.843 inches.

The post-accident testing of the section of ruptured effluent pipe consisted of visual inspection, thickness measurements, ultrasonic measurements, liquid penetrant examination, magnetic particle examination, metal chemical analysis, tensile strength tests, hardness tests, microphotographic analysis, and metallographic analysis. The point of failure on the section of pipe was not a weld, elbow or reducer. Nearly all (21 of 24) of the measurements of pipe thickness just upstream and downstream of the ruptured section were greater than the minimum pipe thickness specification of 0.746 inch. Testing results indicated that the pipe failed due to excessively high temperature. The temperature in the ruptured pipe reached 1700+°F at the point of failure, based on visual microscopic inspection by the lab. The pipe had been stretched resulting in a thickness of 0.3-0.4 inches at its thinnest point. At the point of failure, the pipe had expanded in circumference by approximately 5 inches, which created a localized bulge in the pipe prior to rupture. Other sections of the Reactor 3 effluent piping had also expanded.

Chemical analysis for the base metal samples were found to conform to the requirements for ASTM A335-94, Grade P11 and the weld metal was found to be of the 1-¼ %Cr, ½% Mo type and was compatible with the base metal. The minimum tensile strength of the metal should be 60

ksi according to ASTM A335. This corresponds to a Rockwell Hardness number (HR) of 69 using the Rockwell B Scale. Testing showed that the hardness of base metal samples varied from 76 to 81 HRB (Rockwell Hardness number using Rockwell B Scale) while the hardness of the weld metal samples varied from 70 to 91 HRB.

3.2.2 Catalyst Testing

Catalyst samples from all three Stage 2 reactors were collected and analyzed. Inspection of the catalyst bed after the accident revealed a fused hardened pillar of catalyst in Bed 4 of each Stage 2 reactor. The catalyst samples from the pillars had 2.5 to 3 times higher carbon content than samples of loose catalyst from the same beds. This high carbon content was due to the buildup of petroleum coke. Catalyst samples from the middle of Bed 5 in Reactor 3 showed an 80% loss of surface area, consistent with exposure to extreme temperatures. The catalyst had been in use for one year, since it was installed in the January 1996 turnaround.

3.2.3 Thermocouple Testing

All thermocouples from the Reactor 3 arrays were tested to see if they would give temperature readings. All but three did; these had loose junctions in the silver soldered joint from the thermocouple to the lead wire, where an epoxy seal was located. According to the thermocouple vendor, the silver solder joint was likely to have been damaged by exposure to fire. Moving the lead wires around to make contact allowed readings to be taken.

Bed 4 outlet and Bed arrays were tested using a propane torch to determine if the lead wires were shorted. The only problems detected were loose junctions as described above.

The Reactor 3 thermocouples were also tested for temperature accuracy, using a controlled heat source. The largest deviation was 16°F and all deviations were readings below the controlled source temperature. The thermocouple vendor indicated that moisture in the insulation on these thermocouples was probably leaking voltage across the insulation resulting in a low reading. Based on the test results, it is believed that the thermocouples were working properly prior to the accident.

3.2.4 Data Logger Testing

Since the operators had reported problems with the data logger, tests were conducted on the data logger and thermocouple arrays using a simulator connected to the data logger. Various operating conditions and failures were simulated to determine the response of the data logger and to determine if it was malfunctioning. Results of the thermocouple and the data logger testing showed that they were likely to have functioned properly on the night of the incident, with the exception of one of the high temperature alarms, which is discussed further in a later section.

The outcome of these tests showed that for a 5°F change (slow or fast), the historian data did not change. For slow or fast 50°F and 500°F changes, the screen updating time ranged from 13 to 62 seconds, depending on the number of input points showing. For temperature increases of 0.1°F every 20 seconds for 5 minutes, the screen update time was about 20-40 seconds. A loss of signal to the multiplexer caused the temperature display to default to 0.0. Data logger response to a short in a thermocouple wire was that the temperature points defaulted to the ambient temperature at the location of the short. Loss of power to the multiplexer or the interface unit resulted in screen and historian holding the last good value, even after 10 minutes. Removal of an input card to test the data logger response of failure of an input card resulted in readings of 0.0 for all thermocouples associated with that input card. If power was shutdown to the data logger computer, temperatures were displayed as "0.0?????" on the data logger.

High thermocouple readings were simulated followed by disconnection of the simulation. This tested high input to the data logger followed by thermocouple failure. The data logger points triggered an alarm at 780°F. However, the alarm status cleared when the temperature went above 1400°F; data logger readings defaulted to 0.0.

Using a controlled heat source, several thermocouples were heated, triggering a high temperature alarm on the data logger at 780°F. The alarm status cleared when the thermocouples were cooled below 780°F.

Rapid full-scale changes (0 to 1400° and back) were simulated on several temperature points. No unusual readings were produced and the historian data showed the rapid changes. Heating the lead wires in the thermocouple sheath had no effect on the readings.

Testing showed that points changing by +/- 50°F would alarm but would not change state (reading on monitor changing from blinking to steady) when acknowledged on the data logger keyboard. The +/- 50°F alarm would not be triggered again if another point were to exceed the limit. (See Section 1.2.4.5 discussing Alarms). This could explain why operators in the control room did not receive additional high temperature alarms during the January 21 incident. A point tested for low skin temperature (< 300°F) would change state when it was acknowledged on the data logger.

Tosco management stated they did not know how often the temperatures were being updated on the data logger display during the January 21, 1997 excursion. Tosco was not able to reproduce the operators' reports of temperatures dropping to zero because the data logger stored data differently than what was displayed in the control room. However, printouts from data logger showed zero readings for some thermocouples, some of which later indicated high temperatures.

3.3 Information Analysis

3.3.1 Effluent Pipe Rupture

The results of the pipe testing show that the pipe failed because of extremely high temperatures. Tests indicated the data logger temperatures were correct except when they defaulted to zero because they exceeded the range of the data logger. Results of the catalyst testing showed that extremely high temperatures had occurred in Bed 5 of Reactor 3. Based on the data logger historian temperatures (Table 2), the high temperatures were initiated by a temperature excursion which originated from the outlet of Bed 4 of Reactor 3. The heat from this excursion caused an elevated inlet temperature to Bed 5, which subsequently increased the reaction rate and temperature rise across Bed 5. This caused the extremely high temperatures in the Bed 5 outlet and the Reactor 3 effluent piping.

3.3.2 Reactor Temperature Excursion

Temperature excursions are not unusual occurrences in hydrocracking, especially during startup. The hydrocracking reaction generates heat which increases temperature and causes the reaction rate to accelerate. Since the hydrocracking process is exothermic (generating heat), once a reaction is initiated, reaction rate and temperature will continue to rise unless properly controlled. The common causes of temperature excursions in hydroprocessing include:

- Uneven flow and heat distribution in catalyst bed, causing hot spots
- Internal reactor failures, leading to catalyst migration and dead zones
- Incomplete sulfiding of catalyst
- Raising reactor temperatures too quickly when using fresh highly reactive catalyst
- Feed temperature too high
- Loss of recycle gas
- Low recycle gas or oil flow rate
- Inadequate reserve quench gas capacity
- Improper control, overreaction to some process change or operator inattention

3.3.2.1 Flow and Heat Distribution

Proper flow distribution is important to minimize risk of temperature excursions. Therefore, the conditions in the reactor that might have interfered with uniform flow or heat distribution were reviewed. Some of the conditions discussed below could be causes of flow or heat maldistribution and some are evidence that uneven flow or heat distribution had probably occurred. Technical Services (Tosco's Engineering Support group) noted in April 1996 that Bed 5 appeared to have the worst temperature differentials in the reactor. This was indicative of flow distribution problems and may have aggravated the generation of extremely high temperatures in Bed 5, but it was not the sole cause since the excursion was initiated by a high Bed 4 outlet

temperature. Appendix D shows the location and description of inter-bed distribution system used on Stage 2.

Distribution Tray Pluggage

A video inspection of the inside of the reactor internals showed some catalyst pellets and support balls on the distribution trays, but not in any significant amounts and not from every catalyst bed. Migration of catalyst from the bed down to the distribution trays can cause pluggage, which can cause flow distribution problems. The catalyst can migrate if the catalyst support screens are damaged or have holes in them. One way to determine if distribution trays were plugged or whether there was some other impediment to flow is to look at the pressure drop across each catalyst bed during operation. However, Tosco did not measure the pressure drop across each bed, only the total pressure drop across the reactor. The catalyst migration observed inside the reactor after the accident did not appear to be significant enough to interfere with distribution of flow.

Catalyst Coking

Coke deposits in catalyst beds are indicative of internal reactor problems, such as uneven liquid distribution. The videotape of internal inspection of all three reactors after the accident showed that fused coked catalyst pillars had formed in Bed 4 of all three Stage 2 reactors. The other beds in all three reactors did not have coke pillars. Reactor 1 had a catalyst pillar on the bottom of Bed 4 at least several feet high with a circumference of 1'10" at the bottom and 1'7" at the top of the pillar. Reactor 2 also had a catalyst pillar on the bottom of Bed 4 which was approximately 5 feet high, 2'6" in circumference at the bottom and 1'6" in circumference at the top of the pillar. In Reactor 3, a pillar of fused catalyst was found in the center of Bed 4, extending 8 foot upward from the catalyst bottom support grid and measuring in diameter about 2 feet at the base and 8 inches at the top.

Coke deposits in Bed 4 of Stage 2 reactors have been found in previous turnarounds. Coke pillars or balls forming in the catalyst are usually due to low flow or poor mixing. Coke can form at temperatures as low as 800 to 1000°F. Large coke pillars are usually formed over a long time and are not likely to be the result of one excursion. Large formations of coke in a catalyst bed is not a fully understood process. High temperatures can cause coking, but coking on the catalyst necessitates higher operating temperature to achieve desired reaction conversion. Also, coking can interfere with flow distribution which in turn can cause localized hot spots in the bed. Therefore, the presence of coke pillars in Bed 4 only of Stage 2 indicates some flow distribution and excessive temperature problems were occurring.

Bed 4 Operating Problems

Temperature instability in Bed 4 of the Stage 2 reactors have been noted on prior occasions, which may have been evidence of flow maldistribution. More operational problems had been

experienced with Bed 4 in Stage 2 than with other beds. For example, in June/July of 1995, Technical Services noted that optimization was especially difficult to achieve in the fourth beds of Stage 2. In particular, controlling the Bed 4 inlet temperature appeared to be more difficult compared with other beds.

Incidents involving Stage 2 Bed 4 temperature excursions had been documented in Reactor 1, on three prior occasions. One of these incidents occurred two days before the January 21 accident. These are discussed in more detail in Section 3.3.3.2 of this report. Inspection of Reactor 1 after January 21, 1997 showed that one thermocouple located in the center of Bed 4 was slightly bowed, possibly indicating extremely high operating temperatures.

As a result of a temperature excursions(s) that occurred on July 23, 1992, special operating guidelines were drafted in August, 1992 for Reactor 3, Bed 4. The temperature differential across Bed 4 was to be limited to 25°F and the temperature increases were to be made at half the recommended rate given for other beds. However, these draft procedures were never incorporated into the Standard Operating Procedures.

Bed 4 Phase Change

One factor that may have contributed to the temperature excursion was a change of phases (liquid to gas and vice versa) in Bed 4. It is common to have all gas phase in the lower beds of the reactor. Even at the top of the reactor, the process fluid is generally about 95% gas by volume. Beds 4 and 5 tend to have all vapor during normal operations. Tosco performed flash calculations that indicated that the reactants transitioned from wet to dry catalyst within Bed 4 of Reactor 3. Beds in which some of the catalyst is wet and some of the catalyst is dry are particularly susceptible to hot spots since the reaction rate and mechanism of heat generation and removal are different for wet, partially wet and dry catalyst. Temperature gradients are more sensitive to liquid distribution in the transition zone than in flow regimes where the catalyst is either completely wet or dry. Therefore, liquid distribution to the inlet of the catalyst bed is critical to temperature stability, especially in beds where a transition between phases occurs. The flow regime in Bed 4 possibly contributed to the formation of a "hot spot."

Bed 4 Distribution Design

The distribution trays above Bed 4 in each Stage 2 reactor were of a different design from the distribution trays above other catalyst beds in Stage 2. This could have been a factor explaining why Bed 4 had more flow distribution and operational problems. Bed 4 had no downcomer tray and the chimneys on the distribution tray were of a different design. (See Appendix D for details). The original Isocracker had four catalyst beds. Beds 1, 2, 3, and 5 were the same design as they were in the original Isocracker. When Tosco upgraded from the Chevron Isocracker to the Unocal Unicracker design in 1986, another bed of different design was added and called Bed 4. The modified reactor internals along with the other changes made at the time was then licensed by

Unocal as a Unicracker. Tosco stated that they were not able to determine if the design of distribution to Bed 4 was the cause of the coking problems.

Levelness of Distribution Trays

To achieve uniformity of flow, distribution trays must be fairly level. Several problems with Reactor 3 distribution trays were identified in an inspection in February 1992. The Bed 5 quench pan had thinned, Bed 4 and Bed 5 quench pans were bowed downward, and some of the distributor hanger support bolts for Bed 4 were missing. These items appeared on the maintenance work list for the January 1996 turnaround. However, no documentation was available to indicate whether this maintenance had been completed. Therefore, it is uncertain whether these problems still existed at the time of the accident and whether they could have been a factor in causing the temperature excursion.

Some distortions of the distribution trays were seen from the internal inspection of all three Stage 2 reactors conducted after January 21, 1997. In Reactor 3 above Bed 4, about $\frac{1}{4}$ of the quench tray was bent downward. The tray had slipped down about 12 inches below the tray support ring, and the manway was lifted 12 inches above the adjacent tray sections. The quench pan above Bed 4 appeared to be bowed downward. The upper surface of the Bed 4 catalyst had about a two foot deep depression in the center.

The inspection after January 21 in Reactor 3 showed that the quench tray manway above Bed 5 was warped about 3 inches above adjacent tray sections. The Bed 5 quench pan had dropped down in one place and was touching the top of the sawtooth downcomers on the next tray. This seems similar to damage described from the internal inspection report in 1992 of "5th and 4th bed quench pans bowed down in center. 5th more severely, actually resting on distributor tray." The downcomer tray in Bed 5 appeared to be wavy in some sections as though it had been pressed down between the tops of the chimneys of the distributor tray below.

The post-accident inspection revealed that the quench tray above Bed 4 in each of the reactors appeared to have been disturbed. The pipe rupture would have caused a very large pressure drop in the lower part of the reactor because the pressure in the reactor was approximately 1560 psig as compared to the ambient pressure of 0 psig. Therefore, damage to distribution trays may have been a result of the dramatic pressure decrease during the pipe rupture. Because of this, it was not possible to determine with certainty whether unlevel distribution trays were a causative factor in the accident.

Investigators were able to rule out a number of possible causes of the temperature excursion:

3.3.2.2 Catalyst Condition

The catalyst had been in use for a year and it had already been sulfided. Therefore fresh reactive catalyst was not a likely cause.

As mentioned earlier, the Stage 2 reactors were operating with partially deactivated catalyst, which reduced the cracking/saturation reaction. Investigators considered the possibility that reactivation of the catalyst combined with raising feed temperatures might have contributed to the temperature excursion.

At approximately 7:00 pm, some cracking was occurring in Stage 2 but the temperature differentials across each bed were still less than normal. Under the direction of management, operators were gradually increasing temperatures in Stage 2 to restore catalyst activity. The strip chart indicated that the reactor inlet temperature was increasing gradually as planned, no sudden control changes or temperature increases were noted. A slow, steady rise in inlet temperature from 625°F to 640°F occurred over a time period of 4 hours. At 7:36 pm, the reactor inlet temperature was 640.2°F on the data logger.

Operators were also working on reducing the nitrogen content in Stage 1 effluent in order to run clean feed through the Stage 2 reactors. The operators expected that the Stage 2 catalyst would eventually clean itself up, if it was a temporary poisoning.

According to county investigators, the catalyst manufacturer deactivated with nitrogen compounds some of the same type of catalyst used with Stage 2 and conducted some tests to see if they could induce a rapid temperature rise. They could not produce a temperature excursion. Based on consultation with engineers with hydroprocessing experience, EPA investigators do not believe that the process of reactivating catalyst in Stage 2 contributed to the temperature excursion.

3.3.2.3 Feed Temperature

There were no sudden increases in reactor inlet temperature that would have caused the feed to become too hot. The strip chart shows a slow steady rise in reactor inlet temperature, which never rose above 640°F. Also, the rapid temperature rise first occurred in Bed 4 and not in the three beds above it.

3.3.2.4 Oil and Recycle Gas Flowrate

The recycle hydrogen compressor did not fail and flow data from strip chart and computer printouts showed no interruption in recycle gas flow. Thus lack of recycle gas flow was ruled out as a cause of the excursion.

The rate of recycle gas and oil feed did not appear to be a problem. The oil feed flowrate was approximately 6,000 BPD in each of the Stage 2 reactors and was above the minimum required flowrate as specified in the operating procedures. The inlet recycle gas rate appeared to be sufficient for the amount of oil being feed to the reactor. The ratio of inlet (excluding quench) gas to oil flow was about 11,000 SCF/bbl and exceeded the design minimum of 6,000 SCF/bbl. If the gas rate is too low, the tendency for channeling and maldistribution of gas and oil flow within the

catalyst bed, and thus local hot spots, increases. Although a catalyst pillar was found in Bed 4, investigators believe its cross-sectional area is too small to have much adverse effect on flow distribution.

3.3.2.5 Quench Flow to Bed 5

Because Bed 5 temperatures went out of control, investigators focused on the role of quench flow to Bed 5. The quench flow is controlled by the single Bed 5 inlet temperature, which is recorded both on the data logger and the strip chart. The quench valve above Bed 5 fully opened on automatic control in response to Bed 5 inlet temperature exceeding its controller set point. On the strip chart, the set point temperature appeared to be between 640 and 650°F. By 7:36 pm on January 21, the Bed 5 inlet temperature had dropped back to about 625°F on the strip chart (below the set point), so the quench valve automatically closed.

At approximately 7:37 pm, the extra No. 1 Operator switched the Bed 5 quench flow controller from automatic to manual control and closed the quench valve. He did this because he was concerned about possibly losing temperature in the reactor system as a result of the decreased Bed 5 inlet temperature. EPA investigators estimated that the quench valve to Bed 5 was closed at least one minute, perhaps two minutes, before it was later opened by the Stage 2 Board Operator. This was estimated by correlating temperatures and times from the data logger to temperature peaks on the strip chart (also accounting for time offset in strip chart pens) for Bed 5. This strip chart also recorded quench flow to Bed 5. Because quench was closed manually, the Bed 5 inlet temperature rose above its set point to about a maximum of 670°F on the strip chart. The data logger historian recorded the Bed 5 inlet temperature as 660°F between 7:36:40 and 7:38:40, for about 2 minutes.

Also by 7:37 pm, all four Bed 5 outlet temperatures (as recorded by the data logger) were rising. By 7:38 pm, one of the Bed 5 outlet temperatures had reached 717°F and another had reached 876°F. At approximately 7:39, the quench valve was opened manually by the Stage 2 Board Operator, who was not aware that it had been closed. Quench flow rose and reached almost full scale on the strip chart at approximately 7:41 pm. Temperatures continued to rise in Bed 5 until the explosion.

If quench had been left on automatic control, it would have lowered the Bed 5 inlet temperature but it would not have responded to rising Bed 5 outlet temperatures. In order to determine if the temporary lack of quench was an aggravating factor in the accident, EPA performed a simplified heat balance based on a Bed 5 inlet temperature of 860°F, the maximum temperature reached at 7:34:20 pm. The purpose of these calculations was to see if the heat generated within Bed 5 could have been cooled by maximum flow of quench gas, if the quench valve had been left fully opened by the operators when the Bed 5 inlet first abruptly increased. The results indicate that maximum quench flow to Bed 5 would have been insufficient to cool Bed 5 back to a normal operating temperature of 650°F. At least three times the maximum design quench flow would have been required to cool Bed 5 back to normal operating temperature.

The calculations take into account only the amount of cooling capacity available and do not factor in actual heat transfer rates, which means that actual heat transfer rate would have been slower than assumed in the calculations. Therefore, with the best heat transfer rate, the maximum quenching would not have been sufficient. However, the calculations assume that the entire bed contents would have undergone an accelerated reaction. Only one Bed 5 inlet temperature reading was available, so it is assumed that this temperature was fairly uniform across the inlet of Bed 5. The calculations used the maximum design quench capacity of 32 million standard cubic feet per day (MMSCFD), as referenced in the Unicracker manual provided by the licensor.

The results of the heat balance calculations are not unexpected. Quench capacity is typically designed to handle minor temperature excursions. The significant increase in Bed 5 inlet temperature accelerated the reaction rate, which in turn, accelerated the generation of heat from the reaction. The hydrocracking reaction rate doubles for approximately every 20°F increase in temperature. Therefore, an increase of 223°F would have increased the reaction rate by approximately 4000 times. The elevated temperatures in Bed 5 went beyond the point where they could be effectively controlled by quench. The reaction rate could only be slowed down by lowering the hydrogen partial pressure, which requires depressuring.

3.3.3 Control of Temperature Excursion

If additional quench gas is unable to control a temperature excursion in a hydrocracking reactor, then lowering the partial pressure of the hydrogen will slow the reaction; this is normally accomplished by depressuring. Depressuring not only reduces the hydrogen partial pressure, but reduces the stress on the reactor shell and connected piping. In some situations, stopping the oil feed is enough to slow down the reaction. In other cases, feed may be continued to serve as a heat sink.

Operators at the Hydrocracker Unit had available written emergency operating procedures which were dated October 1991. The procedures covered 23 different emergencies, and how operators should handle each part of the Hydrocracker Unit (Hydrogen Plant, Stage 1 and Stage 2) during an emergency. One of the emergency procedures covered how to handle temperature excursions. This procedure was also posted on the control board. For a temperature excursion on Stage 2, the procedure required the Stage 2 Board Operator to take the following actions:

- (1) For any reactor temperature point 5°F above normal, change reactor controls to return the temperature point to normal. This may include reducing trim furnace outlet temperature, increasing quench to hot beds, speed up IIR compressor or add quench to reactor inlet via FIC-729.
- (2) For any reactor temperature point 25°F above normal, do the following: Hit the “six shorts” unit alarm, close appropriate oil feed control valve, reduce trim furnace firing, circulate maximum hydrogen through hot reactor, and maintain normal unit pressure. Reduce temperature in hot reactor to 50°F below normal operating level as quickly as possible. Add quench to reactor

inlet as needed via FIC-729. Continue to cool reactor at a rate of 100° per hour to 500°F or 100°F below operating temperature prior to shutdown, whichever is lower.

- (3) For any reactor temperature 50°F above normal or if any reactor temperature exceeds 800°F, immediately activate the 300 psi/minute depressuring system which causes the following:
- (a) IIR compressor shuts down.
 - (b) Stage 2 charge pump shuts down.
 - (c) Makeup hydrogen to Stage 2 stops.
 - (d) Trim furnaces trip.
 - (e) Recycle gas from HPS Separator Overhead stops.
 - (f) Recycle gas to HDS No. 1&2 Unit stops.

The written emergency procedures also contained specific instructions for each of the other Hydrocracker Unit operators for assisting the Stage 2 Board Operator during any of the above three cases of temperature excursions.

Although some of the temperatures observed by operators on the data logger monitor exceeded 800°F during the January 21 incident, the operators did not depressure the unit as required by the emergency procedures.

3.3.3.1 Awareness of Emergency Situation

The operators initially did not take the specified steps to control the temperature excursion because they did not comprehend that the temperature excursion was real. There were several reasons why they were unsure of the situation that was occurring the evening of January 21:

Confusing Temperature Readings

The data logger temperatures on the control room monitor were fluctuating between high, low, and zero readings, and then back to normal, causing the operators to believe the readings were in error. Just prior to the explosion, one operator reported that at least half of the thermocouples on the data logger for Stage 2 were not working properly. Based on post-accident testing, it was determined that the data logger displays "0" when the temperature reading is over 1400° F. Operators did not understand the significance of these "0" readings.

Problems with Temperature Monitoring

Operators thought temperature data might be erroneous because the data logger had experienced malfunctions at times. The data logger had been malfunctioning only one day earlier on January 20. On January 10, 1997, the data logger was taken out of service and a new temperature monitoring system, known as a Foxboro Intelligent Automation (I/A) distributed digital control system, was installed to display reactor temperatures in the control room. During the time that the Stage 2 I/A system was operational, operators reported that over half of the temperature

points were periodically dropping to 0. The Stage 2 temperature monitoring system was switched from the I/A system back to data logger on January 20 because the I/A was incorrectly calculating the weighted catalyst averages. It was averaging in zeros for seven of the twelve points per thermocouple bundle because the additional seven points were not wired into the I/A system yet. In addition, operators had experienced computer problems with Stage 1 I/A system in the past and stated that the problems they saw on the Stage 2 data logger looked similar to those problems.

During September 1996, the Stage 2 data logger failed to perform properly on two occasions. Once, the data logger stopped updating twice and had to be reset by instrument technicians to restore service. On another occasion, it was reported that the data logger had stopped working and repairs were made to restore it to service. Operators relied on board mounted instruments to continue operating the unit. In July 1996, the Stage 2 Reactor 3 outlet temperature signal to the control board as well as the data logger display was lost, apparently due to a failed thermocouple.

In the past, operators had seen the Stage 1 data logger display "lock up", meaning the temperature readings did not change. According to the operators, it was difficult to determine that there was a problem with the display until it was noticed that the temperatures had not changed in response to a control change.

Strip Chart vs. Data Logger Data

The Stage 2 Board Operator heard the data logger alarm for the high Bed 4 outlet and Bed 5 inlet temperature and stated that he acknowledged the alarm on the data logger. However, the control board strip chart for Bed 4 looked normal because the Bed 4 outlet point that caused the alarm is not the same point that is linked to the control board display. The Bed 5 inlet temperature increase was displayed on the control room strip chart, but dropped back to normal after the quench valve to Bed 5 fully opened.

Audible Temperature Alarms

A Bed 4 outlet (point 2) temperature and the Bed 5 inlet temperature exceeded both the high temperature alarm setting of 780°F and the +50°F over normal alarm setting on the data logger. The operators stated that they heard one high temperature alarm on the data logger for Bed 4 outlet and Bed 5 inlet high temperatures. From operator statements, it appears that there was no delay between the occurrence of the Bed 4 outlet and Bed 5 inlet high temperatures and the alarms received because of them. Operators did not receive additional audible high temperature alarms from the data logger, despite Bed 5 outlet and reactor inlet and outlet temperatures later exceeding high temperature alarm set points. Operators did not immediately notice the Bed 5 outlet, reactor inlet and outlet temperatures rising above critical limits.

There was a different alarm system for the temperature points on the strip charts than for those points on the data logger. The alarm for temperature points (center inlet and outlet of bed) on the

control board was a flashing light on the control board. Alarms for data logger temperatures produced an audible alarm and flashing light on the control board. The numbers on the data logger screen would turn from black to red and blink on the screen. When the acknowledge button was pushed on the data logger keyboard, the reading stopped blinking but the background color remained red. When the temperature came back into normal range, the red background reverted to black.

The data logger must be reset to receive new audible high temperature alarms. In post-incident tests for +50°F above normal temperatures, the data logger would not re-alarm while it was in the abnormal condition when the acknowledge button was pressed on the keyboard. It also took 2.5 minutes for the alarm to clear when the temperature dropped to non-alarm levels. During the January 21 incident, the Bed 4 outlet (point 2) and Bed 5 inlet temperatures rose and returned to normal, according to the data logger historian file (see Section 1.2.4.3 and Table 2), which should have cleared the alarm status on the data logger. The Stage 2 Board Operator stated that he acknowledged the alarm on the data logger.

It seems clear from the data logger tests that for the +50°F above normal condition, the data logger alarm cannot be reset in a reasonably short time. This situation would prevent operators from receiving high temperature alarms from other points in the reactor.

Makeup Hydrogen Flow and Recycle Hydrogen Purity

Operators were confused by makeup hydrogen flow dropping to zero. Typically, an increase in reactivity consumes more hydrogen and causes an increase in demand for hydrogen. This was what operators normally expected to see during a temperature excursion.

Increased pressure in the recycle gas caused the makeup hydrogen flow to decrease because the makeup hydrogen to Stage 2 was pressure controlled. The increase in pressure was due to formation and buildup of methane in the recycle gas, which increased its density and pressure. When the temperature excursion began, the methane was generated from a high temperature reaction called hydrogenolysis. Hydrogenolysis created great amounts of methane and heat. This reaction normally occurs at temperatures over 800°F.

The increase in methane content caused a drop in the hydrogen purity of the recycle gas. Operators did not know that the recycle gas (hydrogen) purity had dropped because of a time lag in receiving analysis from the hydrogen purity analyzer. The hydrogen purity readings appeared normal to the operators prior to the explosion (92.7% at 7:36:18 pm). A post-incident study by Tosco of the analyzer and sampling system determined that the time required for the analyzer to indicate a change in the process was approximately 7 minutes. This meant that the normal reading at 7:36:18 pm was actually the hydrogen purity of the recycle gas 7 minutes before, due to the analysis lag time. A low hydrogen purity alarm occurred at 7:41:26 pm, very close to the time of the explosion, confirming that purity had dropped because of an increase in the methane content.

This 7:41 pm alarm was caused by the methane produced seven minutes earlier when the temperature excursion began at 7:34 pm.

Accessibility of Temperature Data

Operators did not have access to all the Stage 2 reactor temperature data in the control room because some of the readings could only be obtained at the field panels outside underneath the reactors. The operators typically used the field panels to verify questionable control room readings or temperature excursions. For example, during a temperature excursion that occurred on January 19 (see Section 3.3.3.2), operators obtained verification of temperatures from the field panel before taking any action. On January 21, an operator went outside to the field panel to obtain temperature data as had been done in past practice. Operators inside the control room did not take any action to depressure the unit because they did not believe the data logger. The control room operators were not able to understand the garbled radio transmissions from the No. 2 Operator outside. If the control room operators had received a report of high temperatures, this might have caused them to activate the depressuring system. Two more operators went to check on the No. 2 Operator outside. The explosion occurred just after the two operators left the control room.

When the field panels were installed in January 1996, operators asked management to bring this temperature data into the control room. They expressed concerns to management about having to obtain temperature data from the panels outside. Operators were told by management that the readings from the additional thermocouples available from the field panels could not be made available in the control room due to cost and that they should "just live with it".

The Stage 2 Board Operator stated that it was very time-consuming to read and record temperatures from the field panels. To take readings from a field panel required about 45 minutes. Operators stated that they took readings from the field panels once per day, called them in by radio and logged them onto an entry log.

Tosco management personnel provided conflicting information about the purpose of the panels, and why they were installed under the reactor. The Production Area Supervisor said that he did not know why the panels were installed under the reactor as opposed to in the control room, although he did say their function was to give additional data points with which to monitor the reactor temperatures. The Production Technical Services Manager stated that the thermocouples were added as an engineering project to better detect hot spots in the beds and to determine weighted catalyst averages. A contract engineer had recorded the readings for this purpose. The Production Technical Services Manager's understanding was that the panels were never intended to be used by the operators to operate the unit, but to collect data to determine if installation of a new I/A temperature monitoring system was justified. The Control Engineer did not know why the panels were installed under the reactor, but thought that the panels had been used to help Technical Services monitor catalyst activity rather than used as an operating tool.

No Management of Change (MOC) was developed and /or implemented for the field panel installation and use. No written operating procedures were incorporated into SOPs for obtaining data from the field panels during normal or abnormal conditions. Based on the data collected from the panels, Technical Services concluded in June of 1996 that the points in the Stage 2 reactors with the highest temperatures were those which could only be read at the field panels.

On January 20, 1997 the use of the I/A system was discontinued because the I/A was incorrectly calculating the weighted catalyst average temperature (WCAT). If the I/A system had been properly connected to all 96 thermocouples and accurately calculating WCATs, the operators would have had immediate access to all Stage 2 reactor temperature data in one place in the control room. This might have given them more time to respond to increasing temperatures, especially those temperatures from thermocouples which tended to read higher than other monitoring points.

Testing of the I/A equipment and software should have occurred before they were put into actual use. MOC# 150108 dated February 5, 1996 covered "Planned Changes to Existing Hydrocracker Control System." This document included work on the transfer of temperature information from the existing PC-based monitoring system to Plant Information (PI) computer system and I/A systems after unit startup. Although it is not clearly stated to which part of the Hydrocracker Unit this transfer applied, investigators assumed that it applied to Stage 2 since the I/A system was already in use for Stage 1. The MOC stated that the new equipment and software would be tested before the system was commissioned.

In addition to operational problems, operators had no advanced notification that the I/A temperature monitoring system was to be implemented on January 10, 1997. They were not instructed how to use or access information from the new I/A system. The Stage 2 Board Operator said he was not involved with any MOC for the change to the I/A system.

The Production Area Supervisor stated that there was no MOC for the switch to I/A for Stage 2 because it was a display change only with more data points. He acknowledged that there were no formal training sessions on the Stage 2 change to I/A, just on-the-job (OTJ) training, and that Stage 2 operators were already qualified on the I/A in general from being qualified on Stage 1.

Radio Communications

According to operators, the radio transmission from the No. 2 Operator who was sent outside on January 21, was fuzzy with excessive static sounds. Operators had indicated in the past that radios did not always provide reliable communication because of bad batteries, busy channels, and no designated emergency channel.

3.3.3.2 No Emergency Depressuring Used

Even after operators realized, moments before the explosion, that the Reactor 3 outlet and inlet temperatures had climbed above 800°F, they did not depressure the reactor as the emergency operating procedures required. The 100 psi/min and 300 psi/min emergency depressuring systems, installed in 1986, were intended to be used to rapidly reduce pressure and reaction rate and bring a temperature excursion under control. Instead of depressuring, the operators began to adjust quench gas flows in order to cool the reactor.

Prior Temperature Excursions

Operators did not depressure the reactor because their past practice to control large temperature excursions had been to increase quench, reduce reactor inlet temperatures, and/or stop feed flow to the reactor. Many of the operators reported that they have experienced numerous temperature excursions, but most could recall only one instance when the unit was depressured using either the 100 or 300 psi/min system. One operator indicated that the depressuring system had been used only once in the last five years, perhaps only twice in the last ten years. Documentation was available for three previous temperature excursions that occurred on July 23, 1992; March 19, 1996; and January 19, 1997, summarized below:

July 23, 1992

As operators were raising temperatures in Stage 2 to start cracking, temperature excursions occurred at about 1 pm in Bed 4 outlet of Reactor 3 and Bed 1 outlet of Reactor 1. Adding additional quench hydrogen was not effective in controlling the excursion. Feed was stopped and the 100 psi/minute depressuring system was activated, resulting in a grass fire at the flare. Some of the documentation for this event references temperature excursions in Reactor 2, so it is not clear whether the excursion occurred in two or all three Stage 2 reactors.

March 19, 1996

On March 19, 1996, there was a temperature excursion in Stage 2, Reactor 1, which began in Bed 3 and progressed to Beds 4 and 5. During this excursion, the Bed 4 temperature was over 800°F for 13 minutes and reached a maximum of 1000°F. The maximum estimated reactor outlet temperature during the excursion was 920°F. The operators did not activate the emergency depressuring system. The operators stopped oil feed to Reactor 1 about 17 minutes after Bed 3 outlet temperature exceeded 800°F and about 3 minutes after the Bed 4 outlet temperature exceeded 800°F. About 7 minutes after feed was discontinued, temperatures at the outlet of Bed 4 began to fall. Within another 6 minutes, the reactor outlet temperature began to fall. As a result of the incident, the temperature control guidelines for Stage 2 reactors were reissued on April 4, 1996 to the operators, posted on the control board and reviewed in safety meetings. These guidelines were:

- (1) Maximum axial or radial temperature differentials in a catalyst bed must be held to less than 45°F.
- (2) Bed inlet temperature must be reduced if any temperature rises 5°F above normal.
- (3) Oil feed to a reactor must be stopped if any point is 25°F above normal.
- (4) The unit must be depressured at 300 psi per minute if any point is 50°F above normal or over 800°F.

January 19, 1997

At about 10:20 pm on January 19th, a temperature excursion occurred in Bed 4 of Reactor 1. The center outlet temperature in Bed 4 increased from 653°F to over 800°F during a 20-minute period. Operators did not activate the emergency depressuring system. During this excursion, the automatic quench control was overridden and more quench flow was added manually to Beds 2 and 4. Bed inlet temperatures came down, but the Bed 4 center outlet temperature continued to increase to more than 800°F as indicated on the control board display. The No. 2 Operator went outside to check the field panel and reported temperatures in excess of 900°F. Feed to the reactor was stopped and fuel gas flow to the trim furnace was reduced. About 5 minutes after pulling the oil feed, the Bed 4 center outlet temperature reached a maximum of 998°F. The temperature then decreased, falling below 800°F in about 1 minute. The operators then continued lowering Reactor 1 temperatures to 550°F, and reintroduced feed approximately one hour later.

Supervision

Emergency depressuring was not employed before the explosion on January 21, even though the operators realized in the last few minutes before the explosion that temperatures did exceed 800° F. The operators did not have authority to delay this decision. Because operators did not activate the required depressuring for this and prior temperature excursions, supervisory roles and responsibility for enforcing practices were reviewed as possible root causes for this accident.

Tosco's Hydrocracker Training Manual stated that No. 1 Operators should provide leadership for the rest of the operators for work and personal safety, environmental protection, energy conservation and maintenance-cost containment. They must thoroughly know the operations of the entire unit to provide proper guidance and resolve problems in a timely manner. They must be able to respond to emergencies in a calm, composed and effective manner. The manual also stated that "However, since the No. 2 Operators have a primary responsibility to tend to the equipment, the No. 1 Operators should always give them first chance to correct any problems. The No. 1 Operator should only intervene when the situation clearly calls for such actions. The No. 1 Operators walk a fine line. They should be on top of things and provide leadership for the operation of the Complex, but they should always avoid doing the jobs of the No. 2 Operators."

The Training Manual also stated that the Stage 2 Board Operator is authorized to initiate emergency steps for controlling a runaway reaction without first consulting with the No. 1

Operator. The Stage 2 Board Operator is responsible for taking decisive steps to minimize the danger of a runaway reaction.

In the event of a Stage 2 temperature excursion, the Emergency Operating Procedures stated that the No. 1 Operators should: 1) Advise Stage 2 Board Operator as needed. 2) Notify the Tract -A Foreman by radio and ask him to coordinate the activities of other units. The procedures for responding to a temperature excursion (as discussed in Section 3.3.3 of this report), were listed under the section for the Stage 2 Board Operator in the Emergency Procedures.

Although it is the Stage 2 Board Operator who would normally activate the depressuring system, the No. 1 Operators did not ensure that standard operating or emergency procedures were followed when temperatures exceeded 800°F on January 21 or on previous occasions. The Stage 2 Board Operator stated that all qualified operators have authority to shutdown the unit and everyone in the control room had this authority.

Tosco management stated in a meeting with investigators that although they knew of the January 19, 1997 temperature excursion right after it occurred, they were not immediately aware that the temperature had gone as high as 900°F. The actual temperature reading was not written on any of the operator or supervisor logs. The Production Area Supervisor stated in an interview that to his knowledge the 800°F limit had not been exceeded while he has been supervisor. The Production Area Supervisor stated that failure to use the emergency depressuring system for a temperature exceeding 800°F would be considered a serious matter and could be subject to disciplinary action although to his knowledge no operator has ever been disciplined for not initiating this action as required.

There was no formal delegation of authority for No. 1 Operators to have management responsibilities. Two No. 1 Operators were on shift the night of the explosion. There was no written policy for designating who is in charge of operations when two No. 1 Operators are on the same shift.

The shift supervisor for the Hydrocracker had responsibility for other units in his zone (Tosco's refinery operations are divided into three zones for management purposes) and was not always on-site at the Hydrocracker. The Hydrocracker Unit is part of one zone, which also included the following units : No. 3 HDS, No. 3 Reformers, No. 1 HDS, No. 2 HDS, Butadiene, Benzene Saturation System, Reformate Fractionation, Alkylation Plant, #2 Hydrogen, API Separator, Wastewater Treatment Plant, No. 1 Isomerization, MTBE plant, No. 2 Reformer.

Training

Training for the Hydrocracker operators was reviewed to determine if operators had the necessary preparation and knowledge to operate the Hydrocracker reactors safely. Tosco's Hydrocracker Training Program document, dated May 1989, discussed runaway reactions and how to respond to them by using the emergency depressuring system.

The following guidelines for dealing with an uncontrollable temperature rise are stated in the Stage 2 Control Board section of the training manual:

- “1. When any reactor temperature as indicated by the Moore controllers is 5°F above normal, you must change the control set points to bring it back to normal. Consult the Emergency Procedures Manual for methods to accomplish this.
2. When any reactor temperature as indicated by the Moore controllers is rising and is 25°F above the normal temperature, you must pull the oil feed out of the hot reactor. You can leave the oil in the other reactors.
3. When the temperature continues to rise and is 50°F above normal (or has exceeded 800°F, whichever is reached first), you must activate the 300 psi/min depressuring system and dump the contents of the Second Stage to the flare.

As the board person, you are authorized to take these steps without first consulting with the No. 1 Operator. You are responsible for taking decisive steps to minimize the damage of a runaway reaction.”

One of the Hydrocracker operators (then on loan to the Training Department) stated that most of the training for the Hydrocracker operations is on-the-job training instead of classroom training. Each operator performed a task under review of other operators. Operators took an oral exam given by a supervisor and senior No. 1 Operators. Operators had no formal training sessions on the Stage 2 change to I/A system, just on-the-job training, according to the Production Area Supervisor. In interviews, most of the operators stated that they knew the conditions that required emergency depressuring, but acknowledged that depressuring was rarely used as required for extreme temperature excursions. This on-the-job practice unfortunately may have lead operators to believe that temperature excursions could usually be controlled without using depressuring. Operators may not have understood the elevated risk of losing control of the reaction at temperatures near 800°F, which is why depressuring is required.

Training records for the Hydrocracker showed no documentation for unit-specific initial, supplemental or refresher training. The Production Training Supervisor stated that Hydrocracker unit-specific refresher training had not yet been developed because the Training Department was not sure what was required for refresher training. Some training that was conducted during the utility shift and weekly safety meeting might have constituted refresher training (such as emergency procedures and drills) but this training had not been documented as refresher training.

Some operators had received some reactor safety training, which was given by a consultant. The training included the causes and prevention of temperature excursions in hydroprocessing reactors. Six of Tosco's 25 Hydrocracker operators, including two who were on the evening shift on January 21, attended this training. Operators were told during the training that unchecked hot spots could result in catastrophic failures of reactors or piping.

It is unknown whether all Hydrocracker operators at Tosco received training on the following: operating with deactivated catalyst, how the hydrogen purity analyzer operated, or the impact of methane formation in pressure control of recycle gas. The operators did not know that when the temperature of the thermocouple went beyond 1400° F, the data logger would show zero readings.

Emergency Depressuring System Reliability

One operator stated that the depressuring system does not always work right and is not reliable. The Production Area Supervisor stated that to his knowledge, he doesn't believe the depressuring system can be tested, certainly not on-line. The Control Engineer stated that the depressuring system can be tested and that it was tested in 1986 when the unit was first brought on line as a Unicracker. He was not aware of any tests since 1986, but he said he would not be expected to be involved in subsequent tests. Testing procedures for the 100 and 300 psi/min depressuring system were described in the 1986 Unicracker Process Manual, although Tosco did not incorporate them into their operating procedures.

Operators had encountered difficulties when the depressuring system was activated for temperature excursions in the past. These difficulties included grass fires at the flare (July 22 and 23, 1992) and a generation of a cloud of flammable vapor (July 22, 1992). The 100 psi/min depressuring system was automatically activated on July 22 when the recycle gas compressor tripped. These experiences could have contributed to the operators' reluctance to employ emergency depressuring and reinforced operators' decisions to handle severe temperature excursions by other means.

Procedures

Investigators reviewed the Hydrocracker Startup and Shutdown procedures, Emergency procedures and the Standard Operating Procedures (SOP). Emergency procedures had not been updated since October 1991. Most of the SOPs have not been updated since 1991. Some of the procedures did not match equipment and instrumentation in the process flow diagram (PFD), process and instrumentation diagrams (P&IDs) or discussion of equipment in the HAZOP study. Operators may not have followed written procedures if the procedures were outdated, no longer matched process conditions or equipment, or were no longer relevant. Operators also performed several tasks for which there were no written procedures.

One example of a mismatched procedure was in the Emergency Operating Procedures for the situation of reactor temperatures 5°F or 25°F above normal. In this case, the Emergency Operating Procedures instruct operators to add quench to the reactor inlet by activating FIC-729 and not to add emergency quench to the reactor outlet (chain valve). The process flow diagram and P&ID only show a hand-operated quench flow valve after Bed 5, (HC-729A on the PFD and HV-729A on the P&ID). The HAZOP study (see Section 3.3.4) stated that an open or leaking emergency inlet quench valve HV-729 could cause a deviation of "more flow" of hydrogen to

reactor. However, the HAZOP did not identify these quench valve(s) HC-729 or HV-729 specifically as a means to control either high temperature or “more reaction” deviations in the reactor. So it was not clear if quench could be added to reactor inlet or outlet or perhaps both.

An example of a SOP that may have no longer been relevant was SOP#20 which required that when operators depressured Stage 2 they must first manually close the makeup hydrogen control valve from Stage 1 to Stage 2 to prevent a depressuring of Stage 1. This valve reportedly would not close because the control valve wiring was apparently damaged in March 1989 and was never repaired. According to design, activation of the emergency depressuring system would automatically close this valve. Tosco management did not know whether this procedure was still valid as of January 21. SOP #20 was undated.

Temperature operating limits varied among the different documents providing operating instructions. For example, the Hydrocracker Operating Limits document stated that the Stage 2 reactor outlet temperature maximum is 690°F, while SOP #9- Reactor Operations-Summary of Limits and Guidelines stated that the Stage 2 reactor maximum outlet is 800°F. The Hydrocracker Operating Limits stated that the trim furnace tube wall temperature maximum is 1000°F, while SOP#9 stated that the trim furnace skin temperature is 950°F maximum. The Stage 2 startup procedures stated that no bed temperature rise should exceed 30°F, while SOP#5 & #9 stated that there should be no more than 40°F rise per bed. It is assumed that this applied for the maximum average temperature difference, since SOP#25 said to use average temperature of the bed instead of the individual points when evaluating the maximum reactor bed outlet temperatures. The inconsistent temperature operating limits could have led operators to not take limits seriously.

SOP#5 dated March 8, 1990 stated that Unocal’s recommendation called for no more than 30°F temperature differential per bed, however, it noted that Tosco’s experience had shown that 40°F per bed was well within safety limits. SOP#5 noted that “In fact often times we must operate with such a high delta temperature to balance out cracking in the entire reactor system.” But this SOP also stated that “A reactor bed will become increasingly unstable as the bed differential temperatures get higher and higher. A bed can develop runaway reactions and one will have a dangerous situation on hand.”

In a Technical Services memorandum dated April 4, 1996, new operating guidelines for Stage 2 reactors were proposed based on temperature data from additional thermocouples installed in January 1996 and the March 19, 1996 temperature excursion. One of the guidelines was to maintain a maximum 45°F radial and 45°F axial temperature differential. The 45°F maximum temperature differential applied to both control room and field readings.

In March of 1996, Technical Services noted that Reactor 1 Bed 1 outlet radial differential temperatures remained as high as 54°F. In June of 1996, Technical Services engineers found that five out of fifteen Stage 2 reactor beds had axial and radial differential temperatures greater than

45°F. In July 1996, Technical Services reported that five beds had maximum temperature differentials between 45-55°F and two beds had maximum temperature differentials above 55°F.

There were other indications that operators perhaps could not always stay within operating limits or follow written procedures. SOP#2 stated that the quench valves in the Stage 2 should not be opened up more than 50% (or more than 75% for Bed 4, which has a bigger quench valve). But the SOP also said that the quench valves may have to be opened up too much in order to maintain a flat temperature profile for the catalyst beds (that is, keeping the outlet temperatures from all beds as close to each other as possible). Some operators explained a different problem with the quench valves; although the control board setting indicated they are closed, some hydrogen flow would continue. To compensate for the quench valve leaking, operators would operate the bed above each quench valve at higher bed outlet temperatures. Written procedures (SOP#2) directed operators to maintain same outlet temperatures for each bed, but stated that this is rarely possible because the trim furnace was usually a limitation (firing too hard).

Some operating practices were left up to operator judgment and discretion, since there were no written procedures for:

- Operating with deactivated catalyst
- Shutdown of one reactor and transference of its feed into two parallel reactors
- Dealing with leaking heat exchangers during startup
- Operating reactor without the data logger functioning
- Reading temperatures at outside field panel
- Safely operating during possible instrument malfunction or when temperature indications were judged unreliable.
- Raising bed temperatures to compensate for leaking quench valves.

The Production Training Supervisor in the Production Department stated that the Hydrocracker does not have all of its procedures formalized or included in Tosco's procedure management system. In interviews, Tosco management acknowledged that the operating procedures are incomplete. Updated procedures for the Hydrocracker had not yet been developed.

Procedures for the Hydrocracker Unit Stage 2 were not kept current with changes in process, equipment or operating practices and did not appear to have been tested for integration in the operating environment. For example, the written procedures were not updated to reflect installation of the I/A system, including thermocouples added in the reactors, the temperature field panels installed underneath the Stage 2 reactors, and temperature display hardware in the Hydrocracker control room. In another example, MOC #15004 indicated that a change in operating procedures was required but the written procedures were not updated. This MOC involved making a piping change so that hydrogen can be supplied to HDS/HDA Unit (see Figure 2) from #2 Hydrogen Plant when the #1 Hydrogen Plant is down. In February of 1996, the catalyst in all top beds of Stage 2 were replaced with a more reactive catalyst. No changes were

made to the written operating procedures to reflect the catalyst change and the increased risk of temperature excursions due to increased reactivity.

The written procedures did not address the potential hazard for reading temperatures at the outside panels when reactor temperatures exceeded operating limits. The procedures did not consider human factors such as incorrect acts, acts out of sequence, failure to take action, and acts taken which were not appropriate or necessary.

Recommendations from incident investigations were not incorporated into written procedures. For example, the recommendations shown below emerged from the Adverse Happening Report of July 23, 1992 and were drafted into SOP#49 but the draft was not formally approved and incorporated into procedures.

- Limit pre-cracking bed inlet temperature increases to 20°F per hour.
- Once cracking has been initiated, limit bed inlet temperature increases to 10°F per hour.
- Limit any single bed inlet temperature increase to 2°F maximum per move.
- Limit the Reactor 3, Bed 4 temperature differential to a maximum of 25°F.
- After cracking has been initiated, limit Reactor 3, Bed 4 inlet temperature increases to half the above recommended values for the other beds. It appears that excess heat transferred from the beds above tend to boost the inlet temperature of the next lower bed more than desired, e.g. a 2°F change can easily be boosted to a 3-5 or even higher increase.
- Do not raise Reactor 3, Beds 2 and 4 inlet temperatures at the same time.
- Look into the adequacy of the bed inlet temperature controllers.

In January 1992, a more reactive catalyst was installed in the Stage 2 reactors.. A temperature excursion on July 23, 1992 resulted in suggestions on the Adverse Happening Report to raise temperatures in Stage 2 a bit slower next time as the new catalyst is still “hot.”

Safety and Performance Goals

One negative consequence of using the 300 psi/min depressuring system is that it completely shuts down the Stage 2 reactors, halting production. One operator stated that there is a lot of expectation from the Engineering Department to produce barrels and keep up temperatures. Tosco management stated that they did not know why operators did not depressure Stage 2 during past temperature excursions. They stated that perhaps the operators took pride in keeping the unit operational.

Tosco may have had problems balancing production goals with maintaining safe temperature limits. Because of the firing limitations of the trim furnaces; sometimes bed temperatures would have to be increased to compensate for the heat needed. In March of 1996, Technical Services stated that to reduce high bed temperature differentials, trim furnace firing would have to be

increased to maintain the desired reaction conversion level. However, they also noted that with charge rates above 32 MBPD, there was little capacity left in the trim furnaces without reducing rate or increasing diesel production.

On April 11, 1996, Technical Services acknowledged that poor Stage 2 reactor stability would probably not allow them to achieve less than 0.5% butane content in the light hydrocrackate product.

In July 1996, Technical Services reported that operators were not able to reduce diesel production to target levels due to Stage 2 Reactor bed temperature differentials. Five beds had maximum temperature differentials between 45-55°F and two beds had maximum temperature differentials above 55°F. The maximum temperature differential limit is 45°F.

Supervisors and operators did not appear to have been given guidance to resolve conflicts between safety and performance goals. For example, no guidance was given on how to achieve desired production rates within specification without exceeding operating limits such as maximum bed temperature differentials and maximum trim furnace firing.

Operators felt that they were expected to keep the Hydrocracker operational under a number of adverse operating conditions. For example, operators would get data only from control board strip charts (data from Moore controllers), when the data logger was not functioning. One operator felt that they were “running blind” when they relied only on center point reading from the Moore controller. Several occurrences of Stage 2 reactor operations continuing despite instrument malfunction were previously discussed in Section 3.3.3.1.

The Production Area Supervisor said that relying only on temperature data from the control board would not be an acceptable situation; this would be insufficient information to operate the reactor and the reactor would have to be shut down. This supervisor said he was not aware of any period in January 1997 when both the temperature logger and the I/A were not functional at the same time.

The reactor feed/effluent heat exchanger flanges tended to leak during every startup because of thermal stress on the piping. These leaks sometimes resulted in smoking and vapor clouds. Operators would use steam rings (shrouds) and steam lances to disperse vapors at the leaking flanges. The staging in front of the Stage 2 exchangers was used by operators to attach steam lances.

3.3.4 Process Hazard Analysis (PHA)

A process hazards analysis (PHA) technique known as a hazard and operability study (HAZOP) was performed for Stage 2 during the period June 1 through July 31, 1994 (baseline). The purpose of a PHA is to identify safety hazards and operability problems, associated causes and

consequences, safeguards, and risks. The analysis helps determine where improvements to the process design and operation are needed.

The 1994 Stage 2 HAZOP was reviewed by investigators to see if the safety hazards involved in the January 21 accident has been identified, and if so, how they were addressed. This was done to determine if some deficiency in the HAZOP contributed to the accident. The HAZOP study included Stage 2 equipment and associated piping, which were divided into discrete nodes for systematic analysis. For each hazard scenario identified in the HAZOP, safeguards were identified, which included both manual and automatic means for detecting, preventing, or mitigating the identified hazard. Recommendations were made by the HAZOP team when existing safeguards were not considered adequate.

One of the stated assumptions for the HAZOP was that the baseline HAZOP took credit for procedures being in place. The 1994 HAZOP also stated that “However, not all of the unit procedures have been completed. The operations representative is assisting in the development of unit procedures.”

One of the stated assumptions that was applied throughout the HAZOP study was that “the I/A system provides a great deal of flexibility with alarms and indications for the operators. This study considered only those alarms and control indications noted on the P&IDs.” It is not clear whether the HAZOP team assumed use of the Stage 2 I/A temperature monitoring system, which was not yet in place. However, the P&IDs only included those temperature indications, alarms, and controls associated with the data logger and Moore controllers/indicators. The Process Hazard Analysis Manager (who was not PHA Manager when the 1994 PHA was done) could not clarify whether use of the I/A system had been assumed by the Stage 2 HAZOP team.

In any case, the I/A system was not reliably functional in Stage 2 and was not used to provide temperature indications at the time of the preparation of the PHA in 1994. Temperature alarms that would have been available with the I/A system were not in fact available to the operating employees at the time the PHA was prepared. The I/A system provided temperature readings but was not a controller of the bed temperatures for Stage 2.

The level of detail in the HAZOP safeguards for Stage 2 reactors were not specific as to which type of instrument control systems were in place. It only specified whether there was, for example, an alarm, flow indicator or automatic or manual controller to control the process parameter. For example, for higher reactor temperatures, one of the safeguards listed was that temperature alarms were available for all beds. It was not specified whether these alarms were connected to the data logger or the I/A system. Alarms were not installed for those temperature points that were read at the field panel; however the field panels were not in place in 1994 when the HAZOP was done.

Another assumption stated for the HAZOP was that the results of a catastrophic fire at the Hydrocracker Unit were not addressed in the HAZOP. The loss of individual components or the

effect on individual pieces of equipment were discussed, as were the effects of loss of a reactor, etc. The HAZOP team assumed that fire detection was limited to operator observation and that there were no fixed hydrogen sulfide or combustible gas detectors in the unit. The HAZOP team assumed that most of the areas of the plant were protected and could be accessed with fire monitors and with other fire fighting equipment.

The HAZOP listed higher temperature as a possible deviation in the operation of a reactor. The causes for higher temperature identified were loss of quench control, high inlet feed temperature, channeling due to coking or poor inter-bed distribution, reduction in hydrogen flow or oil flow for any reason. The possible consequences listed for higher reactor temperatures were operational upset; possible reactor temperature excursion, possible unit shutdown, catalyst coking and possible reactor damage resulting in fire. Safeguards listed for these consequences were manual manipulation of quench flow control valves, bed temperature alarm availability, automatic quench flow increase, automatic trim furnace outlet temperature control, availability of oil flow and valve position in the control room, and operator emergency procedures in place.

Depressuring or use of the emergency quench was not specifically mentioned as a safeguard. The HAZOP assumed properly functioning equipment and personnel and did not take into account human and other factors such as those identified in the January 21 accident, which included instrument problems, data misinterpretation, failure to follow procedures, and alarms not activating.

The January 21 accident not only involved higher operating temperatures, but a rapidly accelerating hydrocracking reaction. For “more reaction” deviation in the reactors, safeguards in the HAZOP were listed as 1) numerous compressor alarms available in control room, 2) reactor bed temperature deviation alarms in control room, 3) quench flow controllers can be manually manipulated and 4) temperature indicator and alarm was available for temperature deviation of trim furnace outlet hydrogen. Manipulating quench may control the reaction if temperatures have not gone too high, but only if the operators have the data readily accessible to them to take timely action. Emergency procedures, depressuring or use of the emergency quench were not mentioned as a safeguard against serious consequences.

For higher temperatures in flow from the Stage 2 reactors through the feed/effluent exchangers, the causes listed in the HAZOP were higher temperature upstream, open bypass valve for exchanger feed, and fouled or plugged exchangers. The consequences listed were higher exchanger effluent temperatures, possible increased trim furnace firing and possible rate reduction. Consequences of pipe rupture, explosion and fire (such as those that occurred on January 21) were not identified. Safeguards listed were operator monitoring of reactor outlet temperatures and local exchanger outlet temperature gauge. The temperature alarm system (such as the reactor outlet high temperature alarm) or depressuring were not listed as possible safeguards.

The HAZOP addressed loss of oil flow upstream as potentially causing a high temperature wave in the Stage 2 reactors and identified as a safeguard the “automatic activation of the 100 psi/min

depressuring station.” This safeguard is in fact not automatically activated for loss of oil flow through the reactors, but requires operator intervention to manually activate the 100 psi/min depressuring station. The 100 psi/min depressuring system is only automatically activated if the IIR compressor fails.

The HAZOP was not updated to consider Hydrocracker design changes including the change of control room equipment, addition of field temperature indicators and methods of controlling temperature. In general, human factors were not addressed as part of Process Hazard Analysis.

The hazard analysis did not consider the consequences of the failure of the data logger, the control room temperature monitoring system or the 100 and 300 psi/min emergency depressuring systems.

3.3.5 In-Plant Emergency Notification

Many contractors working nearby were injured on January 21 as the result of being in trailers located less than 100 feet from the Hydrocracker Unit reactors. These contractor trailers were not designed to withstand explosion and fire. Operators inside the control room did not notify contractor personnel of the potential explosion hazard or sound an emergency alarm. The Emergency Operating procedures state that if a Stage 2 reactor temperature is 50°F above normal, or exceeds 800°F, the Stage 2 Board Operator should hit the “six shorts” alarm. Six short blasts of the unit call horn indicate that the process unit is experiencing some type of operational problem that could present danger to the people working in the unit. Contractors are trained that when the process unit emergency alarm is sounded, they should immediately stop work, shutdown all ignition sources and proceed via a safe route to a designated evacuation area.

4.0 Causes of the January 21 Accident

Based on all the information collected and analysis of data, investigators determined the causes of the pipe rupture and the temperature excursion. Further analysis of process safety management practices and other information gathered during the investigation was used by investigators to determine the root causes and factors which contributed to the failure to control the temperature excursion and contributed to the occurrence of the fatality and injuries on January 21, 1997.

4.1 Cause of the Pipe Rupture

The immediate cause of the hydrocarbon release and subsequent fire was a failure and rupture of a Stage 2 Reactor 3 effluent pipe due to excessively high temperature, likely in excess of 1400°F. This high temperature was initiated by a reactor temperature excursion that began in Bed 4 of Reactor 3 and spread through the next catalyst bed, Bed 5. The excessive heat generated in Bed 5 raised the temperature in the reactor effluent pipe. The excursion was not brought under

control because the Stage 2 reactors were not depressured and shut down as required when the reactor temperatures exceeded allowable limits (800°F).

4.2 Cause of the Temperature Excursion

When heat generated from a hydrocracking reaction is not uniformly dissipated across the catalyst bed, an area of higher temperature is created (a hot spot), which can accelerate the reaction rate in that area and in turn, create more heat. On January 21, a hot spot apparently occurred in Bed 4 of Reactor 3 which temporarily elevated one of the Bed 4 outlet temperature points.

The immediate cause of the temperature excursion in Bed 4 was probably poor flow and heat distribution within the catalyst bed. Past problems with temperature control in this bed and the excessive coke deposit buildup are evidence of this poor distribution. The coke pillars found in Bed 4 after the accident were likely formed over a long period of time and were not the result of only the January 21 excursion. The presence of the coke pillars indicate uneven liquid distribution, which in turn, caused temperature hot spots that probably occurred in the beds during their operating history. Occurrence of coke pillars in only Bed 4 of all Stage 2 reactors reveal that the flow distribution in the fourth catalyst beds was somewhat different from the other catalyst beds.

Tosco stated in their report that the flow regime in Bed 4 was a possible factor that contributed to formation of the hot spot. Their explanation was based on flash calculations they performed, which indicated that the reactants transitioned from wet to dry catalyst within Bed 4 of Reactor 3. Tosco explained that beds in which some of the catalyst is wet and some of the catalyst is dry are particularly susceptible to hot spots. Their analysis also supported poor flow distribution as a cause of the temperature excursion.

Historically, Tosco had problems with temperature instability in Bed 4, which led Tosco to develop special operating limits and guidelines for this bed. However, these guidelines were not incorporated into the written operating procedures. Although Bed 4 had a differently designed flow distribution system than the other catalyst beds, investigators do not have enough information to conclude whether the different design contributed to operating problems with this bed.

Other possible reasons were considered and ruled out as the likely causes of the temperature excursion, based on information and evidence available. These factors were discussed previously in Section 3 and included: closing of the Bed 5 quench valve, deactivated catalyst, feed temperature too high, loss of recycle hydrogen, plugged distribution trays, and insufficient oil or gas flowrate.

Investigators could not determine whether the internal damage to the distribution trays and quench zone was a cause of the excursion since the damage might have been an effect of the

incident. For example, the distorted distribution trays could have been a result of the rapid depressuring after the failure of the effluent pipe.

4.3 Failure to Control Temperature Excursion

Initially, the operators did not take appropriate steps to control the temperature excursion because they did not comprehend that a temperature excursion was happening. There were several reasons why operators were unsure of the situation including:

- The data logger temperatures were fluctuating between high, low, and zero readings, causing the operators to believe the data was in error.
- Operators did not know that the readings on the data logger defaulted to zero when the temperature exceeded the range of the data logger.
- Operators thought temperature data might be in error because the data logger had experienced malfunctions at times. It had malfunctioned one day prior to the accident.
- Operators believed that opening the quench valve to Bed 5 controlled the temperature excursion because the Bed 5 inlet temperature reading that had risen abnormally returned to normal. The Bed 4 outlet temperature reading also returned to within normal range.
- The temperature data on the Bed 4 strip chart appeared normal and did not verify the high Bed 4 outlet temperature on the data logger. While this is consistent because a different Bed 4 point was displayed on the strip chart, operators may have expected to see more than one Bed 4 outlet point rise during an excursion.
- Hydrogen makeup decreased, not increased, as operators expected during an excursion.
- Operators were confused by makeup hydrogen flow dropping to zero. Operators were unaware that the methane buildup in the recycle gas caused the makeup hydrogen flow to drop.
- Operators did not know that the recycle gas (hydrogen) purity had dropped because of the time lag for receiving analysis from the hydrogen purity analyzer.
- Operators did not immediately notice that the Bed 5 outlet, reactor inlet and outlet temperatures had risen above critical limits. Operators did not receive additional audible high temperature alarms from the data logger.
- Operators were distracted from noticing that Bed 5 outlet temperatures were increasing because they were busy trying to control the trim furnace firing.

The operators heard and responded to a high temperature alarm for the Bed 4 outlet and Bed 5 inlet high temperatures, but did not receive any other audible high temperature alarms despite Bed 5 outlet and reactor inlet and outlet temperatures also exceeding high temperature alarm set points. One Bed 4 outlet and the Bed 5 inlet temperature exceeded the +50°F over normal alarm set point, but post-accident tests showed that the data logger would not re-alarm in this situation when the acknowledge button was pushed on the data logger keyboard. Testing also showed that it took 2.5 minutes for the +50°F alarm to clear when the temperature dropped to non-alarm levels. Therefore, for the +50°F above normal condition, the data logger alarm cannot be reset in a reasonably short time. This situation would prevent operators from receiving high temperature alarms from other points in the reactor.

Even when operators realized, moments before the explosion, that the reactor outlet and inlet temperatures had climbed above 800°F, they did not depressure the reactor as the emergency operating procedures required. Instead they began to adjust quench gas flows in order to cool the reactor. Operators did not depressure the reactor because their past practice to control temperature excursions had been to increase quench, reduce reactor inlet temperatures, and/or stop feed flow to the reactor.

4.4 Root Causes and Contributing Factors

Root causes are the underlying prime reasons, such as failure of particular management systems, that allow faulty design, inadequate training or deficiencies in maintenance to exist. These, in turn, lead to unsafe acts or conditions which can result in an accident. The contributing factors are reasons that, by themselves, do not lead to the conditions that ultimately caused the event; however, these factors facilitate the occurrence of the event or increase its severity. Because of the complexity of causes for this accident, no distinction has been made between the root causes and contributing factors. However, they are presented together in relative order of importance. The root causes and contributing factors identified below for the January 21 accident have broad applications to a variety of situations and should be considered lessons for industries that operate similar processes, especially for chemical and petroleum refining industries.

- Conditions to Support and Encourage Employees to Operate Reactors in a Safe Manner Were Inadequate.

Although Tosco management indicated in its safety policy that safety was a priority, it failed to implement its safety policy consistently for all levels of the company. This lack of emphasis for safe operation of the Hydrocracker Unit led to risky practices.

On past occasions, the emergency depressuring system was not used to control excessive operating temperatures in Stage 2 reactors as required by Tosco's written emergency operating procedures. Tosco management did not take sufficient corrective action that would ensure use of the emergency depressuring system. A conflict existed between prescribed procedure and past practice; past practice was to verify data and get control of reactor temperatures without

depressuring. Inaction on the part of management may have been interpreted by operators as unspoken management support of operators' actions to control severe excursions without shutting down the Hydrocracker.

When operators had not followed prescribed emergency depressuring procedures in the past, they had not encountered any operating problems as a result. Operators were able to bring temperature excursions under control by other means without equipment damage. However, they had encountered difficulties when the 100 psi/min depressuring system was activated. These difficulties included grass fires at the flare and a release of flammable vapor. Grass fires at a flare usually are caused by spillover of liquid from the flare to the ground. Normally, a knock-out drum separates liquid from gas before the gas continues to the flare, but under extremely heavy flow release conditions, the drum's separation capacity may be exceeded. This problem would be more severe if the 300 psi/min depressuring is activated since more flowrate is involved. Depressuring creates an upset condition in the unit for which operators must be prepared and trained. For example, on one occasion when the 100 psi/min depressuring was automatically activated, the splitter lost liquid level, which in turn, caused a pump seal failure. The pump seal failure resulted in a vapor release. These negative experiences may have contributed to operator reluctance to employ emergency depressuring and reinforced operators' decisions to handle severe temperature excursions by other means.

Operators kept the Hydrocracker Unit running despite adverse operating conditions, such as some reactor temperature data not quickly accessible (available only at field panels), malfunctioning temperature instrumentation, leaking exchanger flanges, leaking quench valves, poor radio performance etc. Running the Hydrocracker Unit to full capacity caused control problems for operators and made it difficult to maintain safe temperatures. Documentation indicated that sometimes production was limited by the trim furnace firing capacity. Fluctuations in trim furnace firing caused operators to make many manual adjustments to reactor temperatures.

One operator stated that there is "a lot of expectation to produce barrels." Use of the 300 psi/min depressuring system is very disruptive and halts production since the unit must be shut down and then later be restarted. Operators were naturally reluctant to shut the unit down and be accountable for the negative consequences of interrupting production. However, the risk of runaway reactions in the hydrocracking process dictates that operators must quickly stop flow of feed or depressure even at the risk of sometimes shutting the unit down unnecessarily.

In rebuilding Stage 2 reactors and controls after the January 21 accident, Tosco designed the depressuring system to automatically activate when temperatures rise abnormally high. Therefore, depressuring is no longer an operator decision under specified conditions. However, the root causes associated with operator actions and attitudes regarding production versus safety need to be addressed in order to prevent other accidents.

Maximum bed temperature differential limits were stated inconsistently in various documents. Tosco was not operating within the original catalyst bed temperature limitations (maximum of

30°F differential per bed) as recommended by Unocal in 1986 (Hydrocracker licensor), even though they had changed to a more reactive catalyst. The basis for allowing higher bed differentials (maximum of 40°F average and 45°F axial and radial) is not clear. Operators were not always able to maintain bed temperature differentials even within the highest limit cited, 45°F. The operating temperature guidelines reissued on April 4, 1996 as a result of an excursion did not define the normal temperatures that must be maintained. Increasing bed temperature differential limits increases the risk of temperature excursions.

Written documents indicated that operators found it necessary to increase bed temperatures to stay within other operating constraints such as maintaining minimum conversion per bed, maintaining production rate and shifting higher temperatures to beds to reduce trim furnace firing, and compensating for leaking quench valves. Documentation shows that Tosco management was aware of the conflicts between safe operating limits and performance goals but took no action to address these conflicts. Management's lack of regard for firm operating limits contributed to a culture where operators may not have taken the limits seriously. Operators were aware that they had taken chances in the past by operating with malfunctioning instruments and without the data logger. When performance goals and risks were not defined by management, decisions about hazards and risk were left up to operator discretion.

- Human Factors Were Poorly Considered in the Design and Operation of the Temperature Monitoring System.

The control room was not designed and planned with a proper fit of people, equipment and environment, which limited operators' ability to quickly recognize and respond to a temperature excursion. The temperature monitoring system for Stage 2 Hydrocracker reactors was inadequate for operating a complex reaction under high temperature and pressure. Operators were required to adjust temperatures (many times manually) and remain within certain constraints while achieving target production goals. Operating constraints and production targets often changed depending on feed characteristics, output needs, catalyst age and other operating conditions. These constraints included maintaining a specified bed temperature profile, not exceeding trim furnace firing capacity, achieving specified product conversion, not exceeding reactor and catalyst bed temperature limits, avoiding hot spots in beds, and minimizing coking of catalyst.

In order to operate the Hydrocracker efficiently and safely, sufficient reactor temperature data is critical and needs to be readily accessible. The operators were using three different instrumentation systems to obtain reactor temperature data. These systems were not integrated and thus required more effort to effectively monitor the reactor conditions. The May 1989 Hydrocracker Training Program document described the control room as a "hodgepodge" of instruments and acknowledged that replacement of instruments had not followed any overall plan. Without the necessary temperature data, operators could not readily detect or respond to hot spots in a catalyst bed, and runaway reactions could occur. During the January 21 incident, operators relied on the strip chart data to make decisions, since data from the field panel was not readily accessible and they did not believe the data logger readings. The strip charts gave an

incomplete picture of the reactor condition since the charts only displayed a few of the total thermocouple readings.

The field panel temperature data was needed by operations for safe and efficient operation of the Stage 2 reactors. Operators were instructed by management to collect and record field panel data daily. Most of the highest (most critical) temperatures were those that could only be read outside at the field panels. Obtaining field panel temperatures required too much time, which did not allow quick decisions to be made. When a temperature excursion does occur, getting temperature data immediately is vital for operators to be aware of the situation and respond appropriately in time. On the night of the accident, minutes were lost while the outside operator was trying to relay field panel readings.

The installation and use of field panels to acquire additional temperature data was not managed appropriately. No management of change process was conducted to consider the impacts of using the field panels. The purpose of the installation of the field panel was not clear to all personnel associated with the Hydrocracker. Some thought the temperature panel was an experiment to determine if a capital expenditure was worthwhile, while operators relied on it for additional temperature monitoring. Also, there was no defined time line for when data from the additional thermocouples would be available in the control room. Poor communications existed between management and operators on this issue. Operator concerns about the panels were not addressed.

Operators had to manage with conflicting temperature information from the different systems. Management recognized this conflict in the standard operating procedures, but no procedures were in place to specify how to operate when one of the instrument systems was malfunctioning. There was limited redundancy of temperature readings, which did not allow an accurate assessment of possible instrument malfunction. The only redundant temperature points were those on the control board strip charts which displayed only the center inlet and outlet of each bed.

Operators did not have hydrogen purity information needed to assess the situation on January 21 because of a seven minute lag time in getting information from the hydrogen purity analyzer. This delay contributed to operators not being aware of excessive methane generation as the temperature excursion began.

There was limited automatic control of quench flow since the controllers used only one temperature point per bed. Responding quickly to temperature excursions in some cases required the operators to override the automatic quench controller in order to control hot spots in the catalyst bed near temperature points that were not linked to the quench valve controller. Operators would open the quench flow valve using manual control versus the automatic control.

When multiple temperature points exceeded the high temperature alarm setting, no additional alarms could be received until the first high temperature alarm was acknowledged and reset. The high temperature alarm was set at 780°F, which meant operators might not be aware of a problem

until temperature had almost exceeded the maximum safe operating temperature of the reactor. Yet the operators were required to take steps to control temperatures 25°F above normal (without depressuring) as stated in the emergency operating procedures. On January 21, some of the Bed 5 outlet temperatures increased by more than 25°F, but board operators were distracted by trim furnace firing and did not notice the Bed 5 and reactor outlet temperatures rising. The design of instrumentation was not well integrated and was not adequate to address the situations of temperature rising very rapidly, and many temperature points exceeding limits.

- Supervisory Management Was Inadequate.

It appears that supervisory control of operations for the Hydrocracker was deficient and contributed to the lack of adherence to required emergency procedures. Inconsistent application of the use of emergency operating procedures was tolerated. Supervision was not present at the unit even though there had been a succession of operating problems just prior to the final temperature excursion that led to the explosion and fire. The No. 1 Operator was present to provide leadership for the other operators, but his authority to make sure required procedures are followed was not clear.

Supervisors were not always aware of temperature excursions or maximum reactor temperatures that had been experienced in the past. Management was not aware that Stage 2 had been operated without the data logger functioning. In some cases, supervisors did not know which procedures were or were not in effect. An example of this is SOP#20 which instructed to manually close the makeup hydrogen control valve before activating emergency depressuring.

Supervisors failed to recognize all the hazards associated with the Hydrocracker Unit startup and operation. These hazards included allowing operators to access field panels during potentially severe temperature excursions, allowing operations of heat exchangers that leaked chronically, and having continued operation of Stage 2 reactors when the data logger was out of service. Supervisors also did not have a plan for implementing the use of the I/A temperature monitoring system and were not following management of change procedures that would have identified the consequences of change to the system and prepared operators for its use.

Root cause investigations conducted for previous excessive temperature excursions were inadequate. It appears that not all temperature excursions were documented, and management may have been unaware of the serious nature of some of the excursions. Management did not investigate why operators were reluctant to follow emergency operating procedures, and failed to develop solutions to address the causes. The failure to fully investigate several “near miss” temperature excursions and address causes of these incidents demonstrates the lack of proper management oversight and concern. The lack of attention sends the wrong message to operators about the real danger posed by the temperature excursions. In addition, no abatement efforts were made in regard to excessive reactor bed temperatures, other than reissuing guidelines.

- Operational Readiness and Maintenance Were Inadequate.

Poor facility functional operability and poor maintenance were contributing factors in the accident.

Twice in January of 1997, operators had to rely on single bed inlet and outlet temperature points from the Moore (strip chart) controllers while switching from the I/A system to the data logger and vice versa. No interim system was available to ensure that the operating employees had sufficient operating data to safely operate the reactors.

For ten days in January of 1997, Stage 2 was operating with a new temperature monitoring system that was not fully functioning (the I/A system). No pre-startup safety review was conducted for the implementation of the Stage 2 I/A system. The I/A system was not reading all the thermocouple temperatures and was incorrectly calculating weighted catalyst temperature averages. Operators had also experienced recent operating problems with the data logger, which was one factor leading operators to doubt data logger readings on the evening of January 21.

One type of alarm for the data logger was not functioning properly. The temperature rise in Bed 4 outlet and Bed 5 inlet on January 21 exceeded the alarm setting of more than 50°F above normal. Post-incident data logger testing demonstrated that the data logger alarm would not re-alarm for another high temperature when the acknowledge button was pushed on the data logger keyboard. The data logger alarm for greater than 50°F above normal would also not reset itself in a reasonably short time (less than 2.5 minutes) after the temperature dropped back to normal. This situation would prevent operators from receiving high temperature alarms from other points in the reactor.

Unreliable radio communications equipment were used by operators. The radios were required to relay both routine and emergency information between the outside operator and the control room personnel. Based on operator statements, problems existed with maintaining proper battery power and having enough channels available to accommodate communications needs. Problems maintaining battery power were acknowledged in SOP# 30 dated May 1990 and apparently these problems had still not been addressed by the time of the January 21 accident.

The Stage 2 quench valves would not fully close all the time and operators had to make adjustments to bed temperatures to compensate, which sometimes resulted in higher bed temperatures. The higher the operating temperature of the bed, the more likely the possibility of temperature runaway since reaction rate increases with temperature. Adjusting temperatures to compensate for leaking quench valves may have made it more difficult for operators to stay within prescribed bed temperature differential limits.

Operators were expected to deal with adverse situations without adequate operating procedures or technical support from management. The deactivated catalyst may not have contributed to the accident, but the conditions causing the deactivation and the lack of preparation to handle this

situation show deficiencies in operational readiness and operating procedures. For example, the catalyst deactivation started when feed from three reactors was forced into two reactors because of lack of room in tankage needed to divert some of the feed.

A wiring problem identified in SOP#20 would not have allowed operators to depressure Stage 2 without first manually closing a hydrogen control valve. This situation existed because of wiring on the control valve that had been damaged in March 1989 and, according to SOP#20, was never repaired. The emergency depressuring system was not tested regularly to ensure it would function when needed.

Operators operated with heat exchangers that chronically leaked during startup. These leaks required maintenance intervention during startup to stop the leaks and created operating hazards from flammable vapor clouds. These leakage problems delayed startup of the unit in January 1997.

Tosco identified the need to replace missing support bolts for distribution trays in Stage 2 reactors for the January 1996 maintenance turnaround. The documentation for this needed work was incomplete and investigators are not certain if the work was done.

The section of effluent pipe that ruptured had been ultrasonically tested for metal thickness only once (in 1991) during its 33 years of life. A single pipe metal thickness measurement is not a reliable way to predict an accurate corrosion rate for piping in hydrogen service.

- Operator Training and Support Were Inadequate.

The Hydrocracker Training Manual was out of date and did not reflect changes made to the process over time. The unit-specific training at the Hydrocracker was mostly on-the-job training with little or no classroom training. Also, documentation of unit-specific training was limited. An example of too much reliance upon on-the-job training included the past practice of controlling severe temperature excursions without depressuring. Management had not developed required unit-specific refresher training.

The technical information system in place was less than adequate for safe operation of the Hydrocracker. Operators lacked adequate training on instrumentation; they apparently did not know the limitations of some of the monitoring and control instruments used in Stage 2. For example, they did not understand the significance of zero readings on the data logger. Operators had not received training on the new I/A temperature monitoring system installed for Stage 2 when it was operational for 10 days in January.

The operators did not understand the significance of a sudden decrease in makeup hydrogen flow. This decrease conflicted with the operators' past experience involving temperature excursions, which had generally caused makeup hydrogen flow to increase. Not all the operators had

sufficient training on the reaction kinetics of hydrocracking and the importance of taking prescribed actions once temperatures have exceeded certain limits.

- Procedures Were Outdated and Incomplete.

The lack of complete, specific, and integrated operating instructions for the Hydrocracker Stage 2 contributed to the failure to control the temperature excursion. Because operators were used to operating with outdated procedures, they may not have taken written procedures as seriously as they should have when they chose to control extremely high reactor temperatures by means other than depressuring.

Written operating procedures were out-of-date, and were not updated as multiple changes were made to the Hydrocracker Unit. A change was made to use a more reactive Stage 2 catalyst in March of 1996, but the written operating procedures were not updated to reflect this change in process chemistry. The procedures were not updated as changes were made to the temperature monitoring system. The operating procedures did not match equipment in the unit or in the control room. The operating procedures did not match descriptions of operations and equipment described in the process hazard analysis.

Conflicting guidance regarding bed temperature differential limits was provided in different documents as discussed in Section 3 of this report. Having different operating limits for the same operating variable may have contributed to operators not understanding or not taking stated limits seriously. After the July 1992 temperature excursion, the catalyst manufacturer and Technical Services recommended that the temperature differential of Bed 4 of Reactor 3 be limited to a maximum of 25°F. This recommendation was contained in a draft SOP with guidelines for raising rate of cracking, but it was not incorporated into the approved written procedures.

Bed temperature differential limits were not clearly stated in the procedures. Investigators assumed that average differential is the difference between the average outlet and average inlet temperatures. Tosco's written standard operating procedures and startup operating procedures do not explain the difference between maximum average and maximum bed temperature differential limits.

Recommendations from several incidents and accidents at the Hydrocracker Unit were not incorporated into the written procedures. Written operating procedures did not exist for dealing with many of the conditions or situations that operators were handling in the time leading up to the accident on January 21, such as operating with deactivated catalyst, transferring feed from three reactors to two, and suspected instrument malfunction. There was no written operating procedure developed or implemented that provided clear instructions for safely checking the field panels. Decisions about risks involved with field panels were left to the discretion of the operators.

No written procedure was available to manage the change from the temperature indication data logger to the I/A temperature display on January 10, 1997 or the switch back to the data logger on January 20. Process safety information and operating procedures regarding the change were not updated as required by MOC procedures.

The SOPs did not reference conditions when emergency operating procedures should be implemented. Consequences of deviation from operating limits (such as fire and explosion) were generally not addressed or mentioned in the written operating procedures, although they were listed in a separate document.

- Process Hazard Analysis Was Flawed.

Hazards were not properly identified through a current process hazard analysis, causing a misunderstanding of risks associated with temperature excursions, design changes, equipment modifications, and operating anomalies. Possible hazards from changes made in the control room or instrumentation were not adequately considered through management of change procedures.

The 1994 HAZOP study assumed that indicators and alarms for all bed temperature readings were available in the control room. While this assumption was valid for the 1994 HAZOP, it would no longer be valid after the field temperature readout panels were installed in January 1996. Checking temperatures at the field panels became the accepted practice to verify elevated or questionable reactor temperatures. Operators were put at serious risk when they went to check field panels while the reactor may have been exceeding its safe, maximum allowable temperature of 800°F. The failure to recognize hazards associated with operators using the field temperature panels was a factor contributing to the operator fatality.

Potential risk involved with reading field temperature panels during abnormal conditions was never evaluated because no safety analysis of this activity was conducted. Management did not respond in a timely manner to operators' concerns about having the locating the temperature panels under the Stage 2 reactors. Safe work practices were not developed or implemented for reading temperatures from the field panels. Likewise, no established written procedures or training was developed to tell operators when it was safe or unsafe to check field temperature panels. The HAZOP assumed that necessary procedures were in place for all operations.

The HAZOP for Stage 2 of the Hydrocracker Unit did not address all existing known hazards and operating abnormalities and was not appropriate for the process as it actually existed. In several instances, the HAZOP was flawed in that it was not based upon the way the process actually operated at the time the analysis was conducted. It is not clear if the HAZOP assumed that the I/A temperature system was functional or not.

Control of temperature within critical operating limits is essential for safe operation of the Hydrocracker. The use of the 100 and 300 psi/min emergency depressuring systems was not mentioned in the HAZOP as a safeguard for reactor temperature excursions. The HAZOP did

not address loss or dysfunction of temperature monitoring systems or emergency depressuring systems. The HAZOP mistakenly stated that automatic activation of the 100 psi/min emergency depressuring would occur for the emergency condition of loss of oil flow through the reactor. The 100 psi/min depressuring is automatically activated only if the recycle gas compressor trips. The HAZOP did not address the use of emergency quench to the inlet of the reactor as was discussed in the Emergency Procedures for a temperature excursion.

The process hazard analysis did not adequately address previous incidents that had a likely potential for catastrophic consequences in the workplace, such as previous reactor temperature excursions and failure to maintain temperatures below 800°F. The HAZOP did not identify fire and explosion as consequences from extreme temperatures in reactor effluent piping and feed/effluent exchangers. The HAZOP did not correctly identify the frequency and thus the risk of hydrocarbon and hydrogen sulfide releases from exchanger flange leaks, because it ranked these occurrences as not likely over plant lifetime, when actually these leaks occurred frequently. The HAZOP did not identify excessive methane generation from a temperature excursion as a cause of low hydrogen purity.

- Barriers Against Hazardous Work Conditions Were Inadequate.

The Tosco employees and contractors who were injured during the explosion and fire were not properly alerted to or protected from hazardous work conditions. Contractors were not notified that the unit was experiencing operational problems. Operators did not follow emergency operating procedures that required them to sound the process unit emergency alarm so that contractors could evacuate.

5.0 Recommendations

As described in the Root Causes and Contributing Factors section above, the root causes of this accident are complex and interconnected. Investigators developed recommendations addressing the root causes of the accident to prevent a reoccurrence or similar event at this and other facilities. Taken individually, the recommendations described below may not convey the significance to prevention of a recurrence or of a future similar accident; together, however, they illustrate how multiple layers of protection work to prevent catastrophic incidents.

Tosco has implemented many of the recommendations from their own investigation report and from the CCCHSD investigation report, which were both finalized in May 1997. A list of actions undertaken by Tosco is in Appendix I. The recommendations in this report apply not only to Tosco but are good practices that should be carefully considered for possible implementation by hydroprocessing operations at other facilities as well as other process industries.

- Management System Policy and Implementation

Tosco, and all industry management, must implement and maintain an environment that fosters safe operations day after day. Management must actively demonstrate a commitment to safety by ensuring that operating decisions are not based primarily on cost and production and that employees at all levels of the organization can articulate the company safety policy. This commitment includes defining realistic performance goals and operating risks, and communicating these effectively to all employees. Facility management must set safe, achievable operating limits and enforce practices to maintain operations within those limits. Tosco needs to establish a firm policy that limits are not flexible and must not be exceeded, and that if necessary, production rates should be reduced to stay within operating limits.

Facility management must ensure that employees fully understand the need to use and follow emergency systems and procedures. Management must design, thoroughly examine and test emergency systems and procedures to ensure their effectiveness and to minimize negative consequences to the process and to safety if such procedures or systems are used.

Management must ensure that all procedures, especially emergency procedures, are up-to-date and reflect all current practices. Managers must insist that all procedures be followed and that operating limits be observed; when procedures or limits are not followed or observed, management must determine the underlying reasons, such as an evaluation of whether the limits or procedures are faulty, and take immediate corrective action.

- Human Factors Considerations

The Hydrocracker temperature instrumentation and controls at Tosco should be designed considering human factors so that there is a good fit of people, equipment and environment consistent with good industry practice. The system should be reexamined and revised as necessary to enable appropriate operator monitoring and intervention. Hydroprocessing facilities should consider, as Tosco has addressed consolidation and integration of all temperature indicators for hydrocracker reactors in one control system with all temperatures displayed in the control room.

Facilities with complex reactions and process flow systems, such as hydrocracking, should consider use of a system that requires less operator manual manipulation to stay within critical operating limits. For example, computer monitoring and control of critical process parameters may allow operators greater flexibility and management of the process. For hydrocracking, use of a computer system would allow quench control to be linked to more than one temperature point or be programmed to respond quench control can be linked to more than one temperature point in the system or be programmed to respond based on a wider variety of temperature situations. The computer can also be programmed to make incremental temperature changes based on a input rate, allowing easier start up and shut down of the unit.

Hydroprocessing facilities should consider having a backup system of critical temperature indicators, to allow redundancy of temperature data. Such redundancy will help to identify instrument problems with confidence and allow continued safe operation when one temperature system is malfunctioning. Industry in general, should examine the process parameters that are critical to safe operation and consider redundant instrumentation as a backup in case of instrument malfunction.

The temperature indication and control system used at the Tosco Hydrocracker should have an alarm system that has sufficient high priority alarms that can be received independently of one another. Other industries should examine their process monitoring and control instrumentation to ensure that in emergency or upset situations, control room operators are appropriately notified of the status of critical parameters so the operator can take necessary steps to correct the situation. Safety critical alarms should be distinguished from other operational alarms. Alarms should be limited to the number that an operator can effectively monitor. However, ultimate plant safety should not solely rely on operator response to a control system alarm.

Tosco should improve or eliminate lag time in recycle gas analyzer and provide additional capability for the detection of recycle gas abnormalities. Tosco may want to consider the use of a continuous real-time analyzer dedicated to Stage 2 recycle gas analysis.

Human factors and risks from temperature control malfunctions should be incorporated into the unit's process hazard analysis.

- Supervision

Tosco management should consider formal delegation of task assignment authority to No. 1 Operators. A shift supervisor should be present at the unit during emergency or abnormal situations or when a greater potential for problems exist, such as startup after maintenance or introduction of new equipment. As an interim step, additional supervisory coverage should be provided until procedures are updated and training is improved. Tosco management should consistently enforce proper actions and promptly address any improper actions with respect to emergency procedures. Supervisors should ensure that procedures for hazard analysis and management of change are followed.

Supervisors must ensure that operators are trained and tested to implement emergency procedures. Supervisors should be educated on the hazards associated with all aspects of operation, startup and shutdown of Hydrocracker Unit and should conduct thorough pre-startup and pre-shutdown safety reviews. Supervisors should identify critical operating limits and ensure that operating conditions stay within safe limits. Events in which operating limits have been exceeded should be thoroughly investigated by supervisors to determine the root causes of these events. Equipment, and procedural and job performance issues that relate to such events should be corrected.

Tosco management, and industry, must investigate all deviations from expected process conditions and procedures to understand the underlying reasons for these deviations; especially for safety critical parameters. If the underlying reasons are not sufficiently identified and addressed, then the deviations can reoccur. The investigation process should include soliciting and responding to operator input regarding operating practices and procedures. Tosco management must investigate Hydrocracker temperature excursions and determine the cause and corrective action necessary to prevent such excursions such as engineering and design changes necessary to ensure uniform flow distribution within the Hydrocracker catalyst beds. Facilities should freely exchange safety related lessons learned among others within their industry.

- Facility Readiness and Maintenance

All facilities should establish requirements for equipment integrity and not operate unless integrity is maintained. Tosco should properly maintain reactor internals to ensure that the hydroprocessing equipment can be operated within established safe operating limits. All temperature instrument systems that are critical to safe operation and emergency shutdown equipment must be maintained in reliable operating order. Equipment functions, including alarms and radios, should be tested regularly. Facilities must address any problems with emergency systems immediately and not operate until these systems are fully operational. Practice emergency drills should be held on a regular basis.

Since it is not unusual for problems to develop when equipment is first being used or started up, management should have technical and maintenance support personnel available at the unit during startup of new equipment or after major maintenance has been performed.

Tosco should develop a permanent solution for the problem of leaking heat exchanger flanges and make the necessary changes to prevent hazardous hydrocarbon leaks. Also, quench valves should be maintained so that they do not leak. The facility's maintenance program should include implementation of a mechanical integrity testing and inspection program for vessels and piping that is consistent with current process industry recommended practices.

- Training and Support

Tosco and all industry must provide training for operators when any changes to temperature indication and control systems are made. Management should provide training for operators on the reaction kinetics of hydrocracking, and causes and control of temperature excursions. The training should include the behavior of the hydrogen system in the Hydrocracker, especially during severe temperature excursions. Operators should be trained to understand the limitations of the process instruments, the instrument default values, and how to handle potential instrument malfunctions. All operators should be retrained on the use of the emergency depressuring system, and the rationale for implementing emergency procedures.

- Procedures

Every hydroprocessing operation should develop written operating procedures to cover all anticipated phases of operations. Management should develop a format for operating procedures which provides specific steps for each operational phase including reference to equipment and controls in the control room. This format should also address operating limits for each phase and the consequences of deviation from those operating limits. Facilities need to implement a method of reviewing and updating procedures so that approved and tested changes are incorporated into the procedures document.

Tosco must revise procedures to reflect current operating methods and equipment and consolidate all previous SOPs, memos, and procedures into one manual for ease of operator use. The procedures should include instructions for operators to follow when instrument problems are suspected or other process upsets or anomalies occur. The operating procedures need to be updated with a description of the instrumentation default values and limitations. Tosco should specifically review and re-issue operating procedures related to temperature excursions at the Hydrocracker.

Although these recommendations regarding procedures are directed at Tosco, all industry should examine their procedures to ensure that similar conditions are addressed.

- Process Hazard Analysis

Facilities should evaluate process hazards based on actual equipment and operating conditions present and used in their own operations. The PHA should reflect the actual instrumentation and equipment in use at the time the PHA is done. Tosco should revise their PHA based on the actual temperature instrumentation in use and the procedures available. The use of emergency systems should be appropriately specified in the PHA and the descriptions of emergency equipment or systems described in the PHA should match the equipment in the field. Tosco should ensure that use of 100 psi/min and 300 psi/min depressuring systems and emergency quench are correctly described in the PHA.

Risks or operating problems identified from actual operating practice, near misses or accidents should be addressed and evaluated in the process hazard analysis. For example, the PHA needs to identify excessive methane generation as a possible cause of low hydrogen purity. The process hazard analysis process should have input and review by operating personnel. The process hazard analysis should consider the failure of critical operating systems, such as temperature monitors or emergency operating systems.

Tosco needs to review and update the Stage 2 Hydrocracker process flow diagrams, and process and instrumentation diagrams to reflect current equipment configuration. Management of Change (MOC) reviews should be conducted for all changes to process, equipment or procedures

to ensure that all necessary hazard or safety reviews are executed, training is conducted and document control is executed.

APPENDICES

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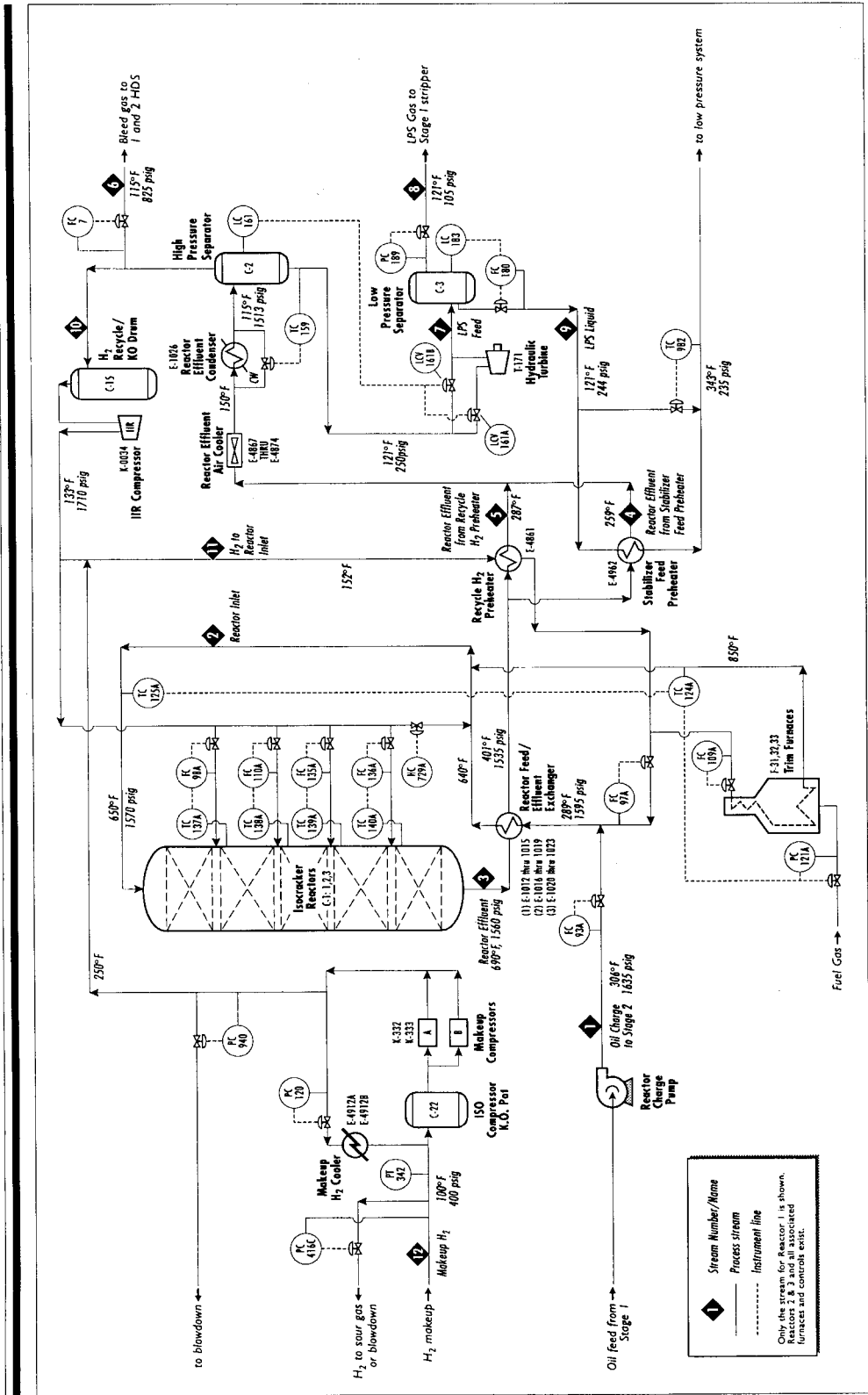
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Appendix B History of Major Process Changes

1963	Hydrocracker was constructed under a license from Chevron Research Corporation and put into service. Unit was known as the Isocracker.
1976	Tosco purchased Avon Refinery from Phillips Petroleum.
1978	Original Honeywell analog electronic controllers and recorders for Stage 2 were changed to Foxboro Spec200 analog electronic controllers.
1986	Modifications were incorporated in accordance with a technology license from Union Oil of California making the unit a Unicracker. Modifications included a depressuring system, new reactor thermocouples, new hydrogen quench rings in Stage 2, new internals in Stage 2, and new single loop digital controls (Moore 352 controllers) for the hydrogen quench system. An additional bed (Bed 4) was added which had a larger quench valve than the other existing four beds.
1986	A Foxboro Videospec Distributed Control System (DCS) was installed on Stage 1 and the Hydrogen Plant.
1989	The low pressure section of Stage 2 was converted to Moore 352 single loop digital controllers and PC based data loggers for Stage 1 and Stage 2 were installed.
1990	The Videospec DCS system for Stage 1 and the Hydrogen Plant was replaced with Foxboro Intelligent Automation (I/A) DCS system .
Jan 1992	Catalyst was changed to Z-753 type (106) in Stage 2 reactors.
1994	The Stage 1 I/A system was upgraded by providing additional consoles and alarm displays.
Jan 1996	Major maintenance turnaround occurred. The Stage 2 catalyst (Criterion Z-753) was removed and sent off for regeneration and then recharged to the lower four Stage 2 beds. The top beds in Stage 2 were charged with a new type (more active) of catalyst (Criterion Z-763). The Stage 2 thermowells and thermocouples were replaced with 12- point array style thermocouples. Additional thermocouples added were installed with field panel display only. The top quench distributors were modified.
Dec 24, 1996	The Stage 1 monitoring points were brought into the I/A system.
Feb 16, 1996	Hydrocracker was started up.
Jan 10, 1997	The 40 temperature monitoring points displayed on the Stage 2 data logger were transferred from the data logger to the I/A system.
Jan 12-15,1997	An unscheduled maintenance turnaround occurred to repair tube leak in a Stage 1 heat exchanger.
Jan 20, 1997	Stage 2 points were removed from I/A system and returned to data logger.

Appendix C Stage 2 Hydrocracker Process Flow Diagrams



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Figure C-1
 Stage 2 Hydrocracker High Pressure System
 Process Flow Diagram
 Tosco Avon Refinery - Martinez, California

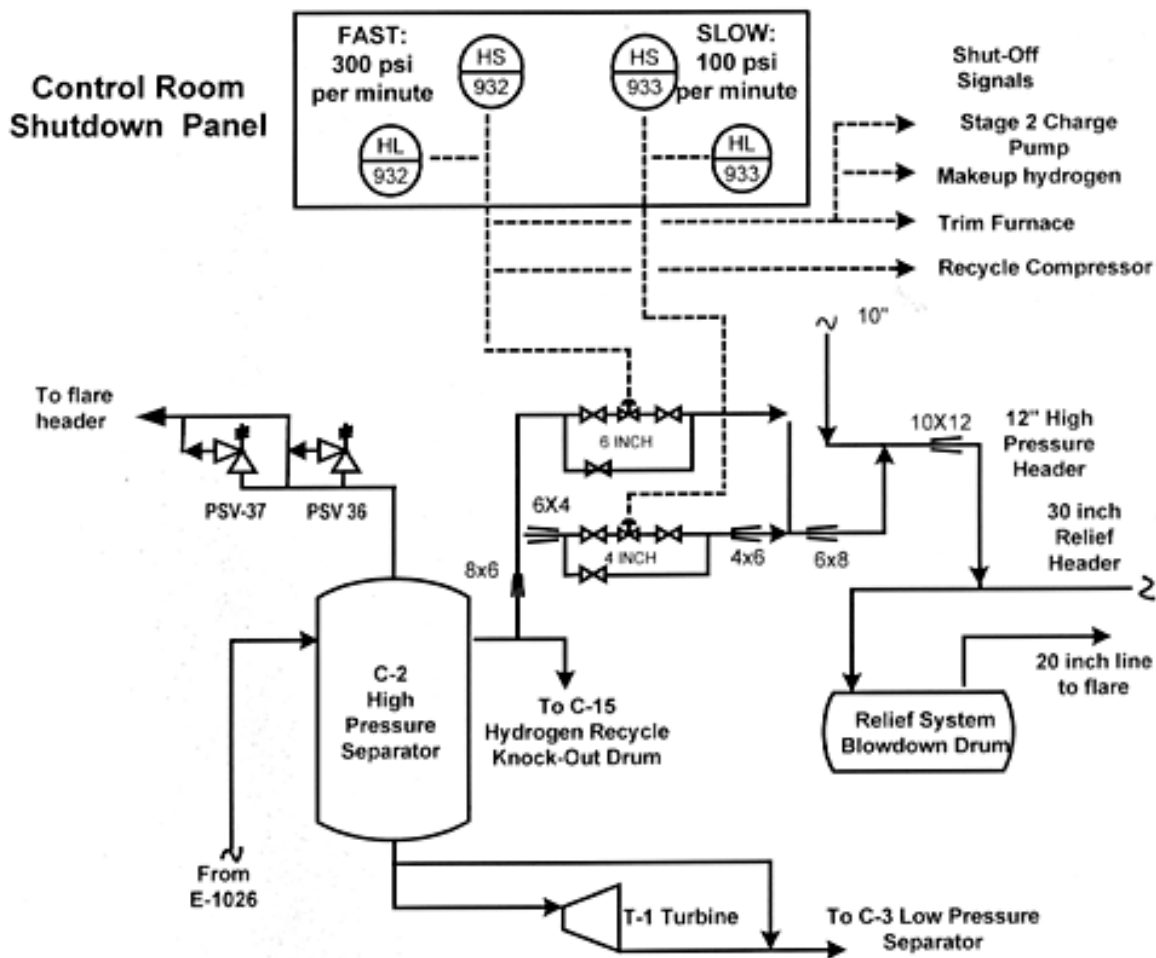


Figure C-2 Stage 2 Emergency Depressuring System - Simplified Diagram

Appendix D Interbed Quench and Distribution Sketches

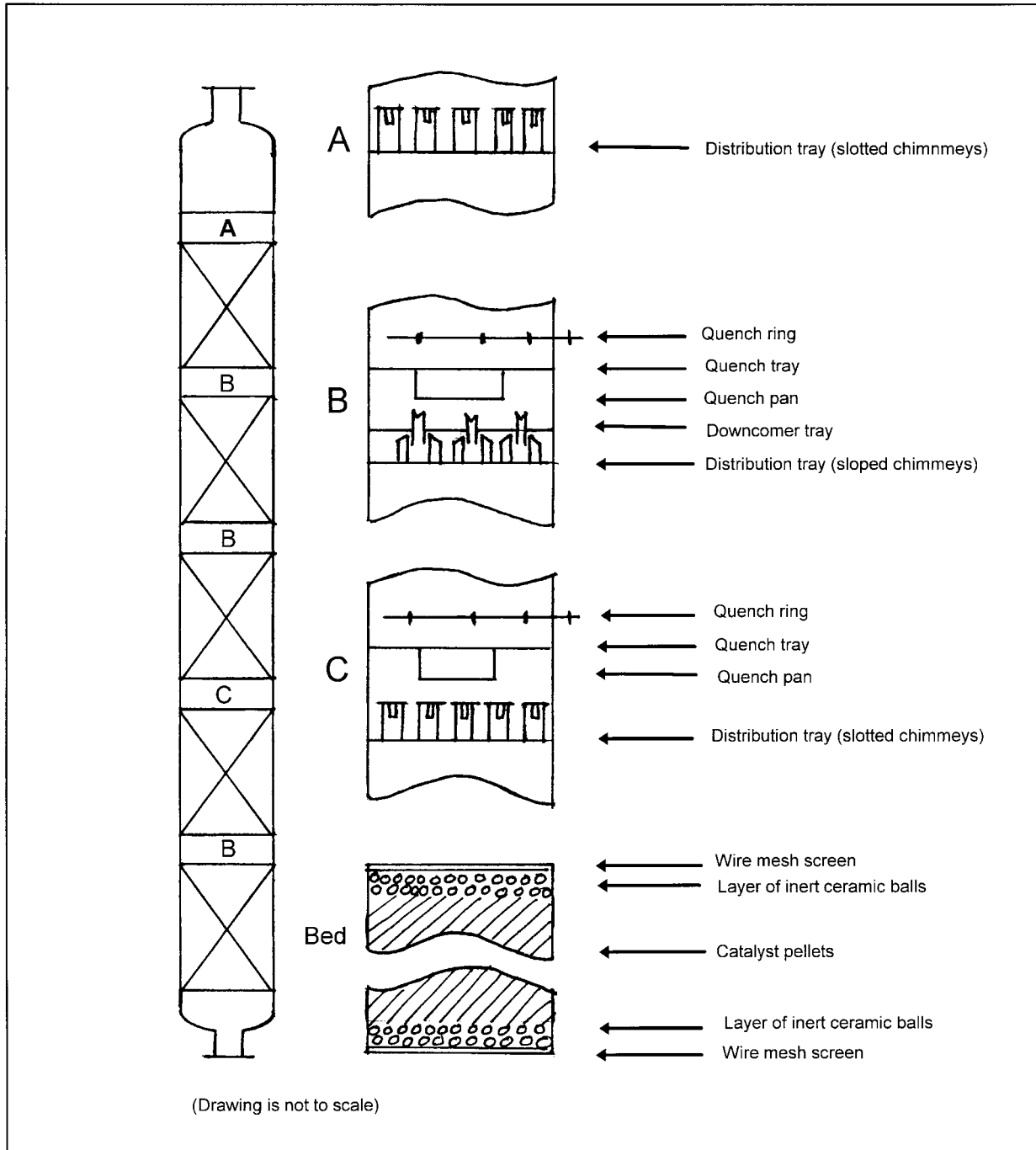


Figure D-1 Stage 2 Reactor Internals Sketch

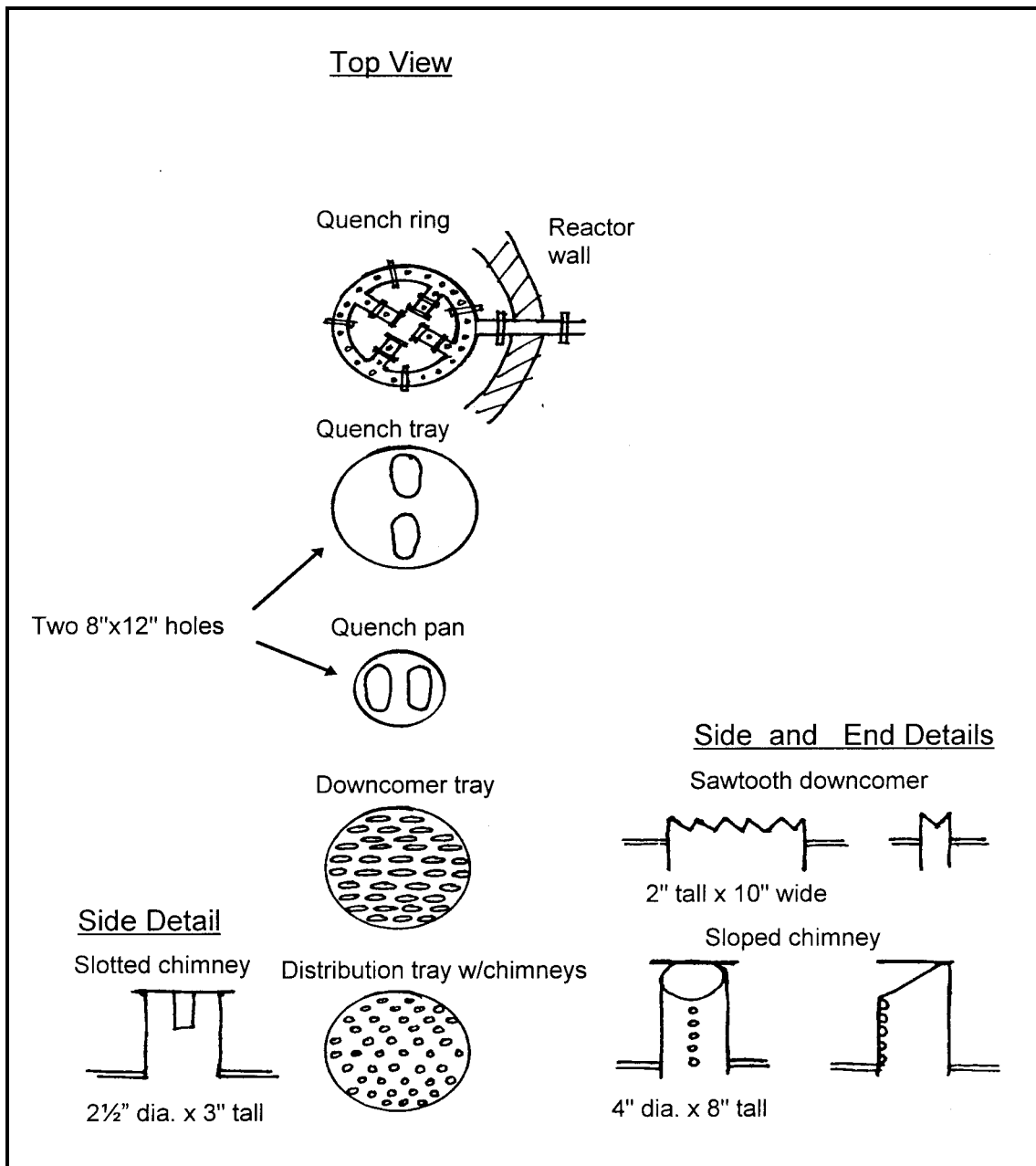


Figure D-2 Stage 2 Reactor Interbed Quench and Distribution Details

Appendix E Stage 2 Reactor Thermocouple Points per Instrument Display

Bed 1				
Location of Thermocouple	Strip Charts	Data Logger	Field Panel	Total
Bed inlet				
Bed middle			2	2
Bed outlet	1*	5	5	10
Total	1*	5	7	12

Bed 2, 3, and 4 (per bed)				
Location of Thermocouple	Strip Charts	Data Logger	Field Panel	Total
Bed inlet	1*	5	5	10
Bed middle			4	4
Bed outlet	1*	5	5	10
Total	2*	10	14	24

Bed 5				
Location of Thermocouple	Strip Charts	Data Logger	Field Panel	Total
Bed inlet	1*	1	4	5
Bed middle			2	2
Bed outlet		4	1	5
Total	1*	5	7	12

*This point is also the same point displayed on data logger.

Appendix F Average Bed Differential Temperature for Reactor 3 (pre-incident)

Reactor 3 catalyst bed temperatures at 20:00:00 (data logger time) or 7:08 pm actual time

	Pt.1 °F	Pt.2 °F	Pt.3 °F	Pt.4 °F	Pt.5 °F	Avg. °F	ΔT across Bed, of
Reactor inlet	632.2					632.2	
Bed 1 outlet	659.1	640.6	645.6	645.5	653.5	648.9	16.7
Bed 2 inlet	625.8	623.5	625.7	630.2	629.3	626.9	
Bed 2 outlet	639.4	629.1	634.4	635.1	640.4	635.7	8.8
Bed 3 inlet	619.2	616.3	622.0	621.2	623.1	620.4	
Bed 3 outlet	628.1	623.8	627.7	630.2	626.2	627.2	6.8
Bed 4 inlet	620.3	618.5	622.1	624.3	620.9	621.2	
Bed 4 outlet	632.6	628.3	630.0	630.5	632.3	630.7	9.5
Bed 5 inlet			629.3			629.3	
Bed 5 outlet	657.0	646.3		648.9	645.9	649.5	20.2
Reactor outlet	641.3					641.3	

According to the strip chart, about 10 hours before the accident, the quench to Bed 5 began to decrease. This means that the poisoning had started to affect Bed 5 at approximately 9:30 am January 21. The strip charts for Beds 3 or 4 also show the quench falling off at approximately the same time.

Appendix G Agency Personnel Involved in Tosco Accident Investigation

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Dorian Conger, General Manager - Conger & Elsea, Inc.

Appendix I Follow-up Actions Undertaken by Tosco as of June 1997

After the January 21, 1997 Hydrocracker accident, Tosco installed a number of features:

- Complete control of the Stage 2 on the I/A system (a computerized distributed control system).
- Maintained hard-wired shutdown buttons.
- Bed temperature differential greater than 60 degrees automatically activates quench flow.
- Computer controlled temperature ramping for reactor start-up.
- Increased response time (from 7 to 3.5 minutes) for the hydrogen purity analyzer.
- Replacement of reactor internals (distributor trays, quench rings, etc).
- Added two more reactor effluent temperature points.
- The Plant Information (PI) system will store average temperature data for a year. The control room will store temperature readings every 2 seconds for a six month period.

Tosco has installed temperature deviation safeguards for the following conditions:

- Any temperature point in the reactor more than 5°F and 15°F above normal activates an audible alarm.
- Any temperature point in the reactor more than 25°F above normal activates the emergency hydrogen quench system, adds hydrogen, stops feed, and shuts down the trim furnace for a single reactor.
- Any temperature point in the reactor more than 50°F above normal or any 2 points over 800°F automatically activates the 300 psi/min depressuring system. If one point goes over 800 degrees, the system “remembers” it for 10 minutes. If another temperature point goes over 800 degrees within that same 10 minute period, then the automatic shutdown will be implemented.
- Any two of the three thermocouples in the reactor effluent pipe over 800°F activates the 300 psi/min depressuring system, which shuts down all three reactors.

Instrumentation (thermocouple) default values are now displayed as **** instead of defaulting to zero (any point over 999.99°F will default to ****). The operators can click on the **** to see what the temperature was, if it was less than 1400°F. A reading from bad thermocouple will be displayed as 999.

Operators received training on 62 different operating procedures, three days of training on the I/A system, four hours of training on reaction kinetics. They will receive an 8-hour training session on runaway simulations on the I/A system. Management discussed with the operators the need to shut down the plant without fear of disciplinary action if safety is in question. Tosco is working on over 100 different procedures.

Appendix J Glossary

API	American Petroleum Institute
ASTM	American Society for Testing and Materials
autoignition	Instant self-sustained combustion of flammable materials in contact with air when the materials are at a temperature high enough to self-ignite.
BAAQMD	Bay Area Air Quality Management District (State of California)
blind flange	Also known as a solid blank. A solid metal disc with bolt holes to allow it to be fitted to a pipe or vessel for positive closure.
BPD	Barrels per day
BTU	British Thermal Unit- a unit of energy
bull plug	cylindrical solid piece of pipe stock which is threaded into a pipe coupling or flanged to a pipe opening.
CAA	Clean Air Act
CAIT	EPA's Chemical Accident Investigation Team
CAL OSHA	California Division of Occupational Safety and Health
CCCHSD	Contra Costa County Health Services Department
CEPPO	EPA's Chemical Emergency Preparedness and Prevention Office
CERCLA	Comprehensive Environmental Response, Compensation, and Liability Act
Cr	Chromium
CSB	U.S. Chemical Safety and Hazard Investigation Board
DCS	Distributed Control System- computerized instrument controls.
Deadband	A predetermined amount of change between two measured values, such as temperature readings.
Dead zone	An area inside the catalyst bed where little or no flow is occurring, resulting in increased residence time in this area.
E&CF	Event and Causal Factors
FCC	Fluid Catalytic Cracker
flash calculation	Calculation of rate of phase change from liquid to vapor for hydrocarbons under specific operating conditions (temperature, pressure, concentration).
Flow controlled	(As opposed to manually controlled). Automatic control of a process stream that uses its measured flowrate as input to an instrument called a controller which automatically opens or closes a control valve to maintain a specified (set point) flowrate.
FOIA	Freedom of Information Act

HAZOP	Hazard and Operability Study
gas oil	A middle-boiling point range (450-800 of) fraction which is an intermediate product from a crude oil separation or distillation processes.
HDA	A process that reduces the level of aromatic compounds in diesel to by reacting them with hydrogen.
HDN	Hydrodenitrogenation- a hydrogen process that separates nitrogen components from a feed stock.
HDS	Hydrodesulfurization- a hydrogen process that separates sulphur products from a feed stock.
HPS	High Pressure Separator
HRB	Rockwell hardness number, HR using the Rockwell B scale. The number is derived from the net increase from a test indentation as a force on the indenter is increased from a specified preliminary test force to a specified total test force and then returned to the preliminary test force.
I/A	Foxboro Intelligent Automation distributed digital control system.
Isoparaffin	A branched hydrocarbon consisting of single carbon-carbon bonds.
IIR	Isocracker Ingersoll Rand (hydrogen recycle compressor)
LED	A semiconductor diode that converts applied voltage to light and is used digital displays on instruments.
LPS	Low Pressure Separator
M	Thousand
MBPD	Thousand barrels per day
MgO	Magnesium Oxide
MM	Million
MMSCFD	Million standard cubic feet per day
Mo	Molybdenum
MOC	Management of Change
MTBE	Methyl tert-butyl ether. A oxygenated additive used to increase the octane rating of blended gasoline.
multiplexer	A electrical device with input cards that convert millivolt signals from the thermocouple wires to digital signals which are sent to a computer (data logger) in the control room.
nipple	A short piece of small diameter pipe

NTSB	U.S. National Transportation and Safety Board
off-test	A term used to describe product or streams that do not meet manufacturing specifications.
olefin	A straight chain hydrocarbon having double carbon-carbon bonds.
paraffin	A straight chain hydrocarbon consisting of single carbon-carbon bonds.
PFD	Process Flow Diagram
PHA	Process Hazards Analysis
PI	Plant Information computer system- Used for management purposes.
P&ID	Process and Instrumentation Diagram
PMS	Performance Monitoring System. A computer system continually gathers data from over 1,000 instruments in the refinery and displays critical information to operators in different, often distant, parts of the refinery. Uses a Foxboro Spectrum Monitor to display.
ppm	parts per million
psi, psia, psig	unit of pressure: pounds per square inch, pounds per square inch absolute, and pounds per square inch gauge. Absolute pressure includes the pressure of the ambient atmosphere while gauge pressure does not.
Pressure controlled	Automatic control of a process stream that uses a measured pressure to control another process variable such as heat or flowrate. The pressure is input to an instrument called a controller which automatically opens or closes a control valve to maintain a specified (set point) pressure.
PSM	Process Safety Management
reaction kinetics	Quantitative study of the rate at which a chemical reaction occurs, the factors on which this rate depends, and the molecular acts involved in the chemical reaction.
SCBA	Self-Contained Breathing Apparatus
scf	Standard cubic foot- volume of an ideal gas at standard conditions of 14.7 psia and 60°F (petroleum and gas industry).
SCF/bbl	Standard cubic foot of recycle gas per barrel of oil feed
SCFD	Standard cubic feet per day
skin temperature	Temperature of exterior metal shell of vessel.
SOP	Standard Operating Procedure

Sulfiding	Fresh or regenerated catalyst must be activated by sulfiding prior to its use. Sulfiding involves heating the catalyst at a controlled rate while contacting it with hydrogen sulfide which converts the metal oxides to metal sulfides, the form most active for hydrogenation.
Temperature controlled	Automatic control of a process stream that uses a measured temperature to control another process variable such as heat or flowrate. The temperature is input to an instrument called a controller which automatically opens or closes a control valve to maintain a specified (set point) temperature.
Temper embrittlement	A condition in which thick walled vessels are subject to high stress during rapid temperature change. Under these conditions the steel is brittle and may fracture. The effect is more severe at low temperatures and with the vessel under pressure.
thermocouple	A thermoelectric device for measuring temperature, composed of a two wires of dissimilar metal in a circuit. The electrical potential difference generated between the points of contact (2 junctions) of the wires is used as a measure of temperature difference.
thermowell	A metal tube into which a thermocouple or thermometer can be inserted for measuring the temperature in a pipe or vessel. The tube is closed at one end and externally threaded or flanged at the other end so it can be fitted to a coupling in the pipe or vessel.
TRI System	Tosco reliability system. TRI was a tool for scheduling, planning, tracking, and documenting plant systems and equipment maintenance. The TRI system has been replaced by a new system called IMPACT.
turnaround	Major maintenance of equipment following shutdown of operations for an extended period of time.
USEPA	U.S. Environmental Protection Agency
WCAT	Weighted Catalyst Averaged Temperature
zeolite	A type of catalyst made from aluminum-silicate based materials characterized by a very porous structure.