

US EPA ARCHIVE DOCUMENT

The information presented here reflects EPA's modeling of the Clear Skies Act of 2002. The Agency is in the process of updating this information to reflect modifications included in the Clear Skies Act of 2003. The revised information will be posted on the Agency's Clear Skies Web site (www.epa.gov/clearskies) as soon as possible.

CLEAR SKIES IN GEORGIA¹

Human Health and Environmental Benefits of Clear Skies: Clear Skies would protect human health, improve air quality, and reduce deposition of sulfur dioxide (SO₂), nitrogen oxides (NO_x), and mercury.²

- Beginning in 2020, approximately \$5 billion of the annual benefits of Clear Skies would occur in Georgia. These would include:
 - over 600 fewer premature deaths;
 - over 400 fewer cases of chronic bronchitis;
 - over 15,000 fewer asthma attacks; and,
 - over 600 fewer hospitalizations and emergency room visits; and
 - over 140,000 fewer lost work days due to respiratory symptoms
- By 2010, based on initial modeling, Clear Skies would:
 - bring Hall County (population 140,000) into attainment with the annual fine particle standard.
 - bring 4 counties (Bibb, Douglas, Gwinnett, and Paulding—population over 900,000) into attainment with the 8-hour ozone standard.⁴
- By 2020, based on initial modeling, Clear Skies would:
 - bring 5 additional counties (Clarke, Cobb, Paulding, Richmond, Washington – population of 1 million) into attainment with the annual fine particle standard.
 - bring 2 additional counties (Rockdale and DeKalb—population of 700,000) into attainment with the 8-hour ozone standard.
- Clear Skies delivers numerous environmental benefits by 2020:
 - visibility would improve 2-3 deciviews in Northern Georgia and 1-2 deciviews in the rest of Georgia (a change of 1 deciview is a perceptible change in visibility),
 - sulfur deposition would decrease 30-60%,
 - nitrogen deposition in northern Georgia would decrease 30-60%; the rest of Georgia would see reductions of 15-30%, and
 - mercury deposition would decrease up to 25% throughout the state and over 25% in the northwestern region of the state.

Clear Skies Benefits Nationwide

- In 2020, annual health benefits from reductions in ozone and fine particles would total \$93 billion, including 12,000 fewer premature deaths, far outweighing the \$6.49 billion cost of the Clear Skies program.
- Using an alternative methodology results in over 7,000 premature deaths prevented and \$11 billion in benefits by 2020—still exceeding the cost of the program.³
- Clear Skies would provide an additional \$3 billion in benefits due to improved visibility in National Parks and wilderness areas in 2020.

¹ The projected impacts are the results of extensive emissions and regional air quality modeling and benefits analyses as summarized in the *Technical Addendum: Methodologies for Benefit Analysis of the Clear Skies Initiative, 2002*. While the policy analyses tools EPA used are among the best available, all such national scale policy assessments are subject to a number of uncertainties, particularly when projecting air quality or environmental impacts in particular locations.

² All human health and environmental benefits are calculated in comparison to existing Clean Air Act programs.

³ The two sets of estimates reflect alternative assumptions and analytical approaches regarding quantifying and evaluating the effects of airborne particles on public health. All estimates assume that particles are causally associated with health effects, and that all components have the same toxicity. Linear concentration-response relationships between PM and all health effects are assumed, indicating that reductions in PM have the same impact on health outcomes regardless of the absolute level of PM in a given location. The base estimate relies on estimates of the potential cumulative effect of long-term exposure to particles, while the alternative estimate presumes that PM effects are limited to those that accumulate over much shorter time periods. All such estimates are subject to a number of assumptions and uncertainties. It is of note that, based on recent preliminary findings from the Health Effects Institute, the magnitude of mortality from short-term exposure (alternative estimates) and hospital/ER admissions estimates (both estimates) may be overstated. The alternatives also use different approaches to value health effects damages. The key assumptions, uncertainties, and valuation methodologies underlying the approaches used to produce these results are detailed in the *Technical Addendum* noted above.

⁴ To permit comparisons among various analyses, the air quality data used in this analysis was fixed as the most complete and recently available as of mid-2001 (1997-1999 ozone monitoring data and 1999-2000 PM_{2.5} data). More complete and more recent air quality data for ozone and fine particles (1999-2001 data) indicates some differences in the likely attainment status of some counties. Future analyses of Clear Skies would incorporate the most recent data available.

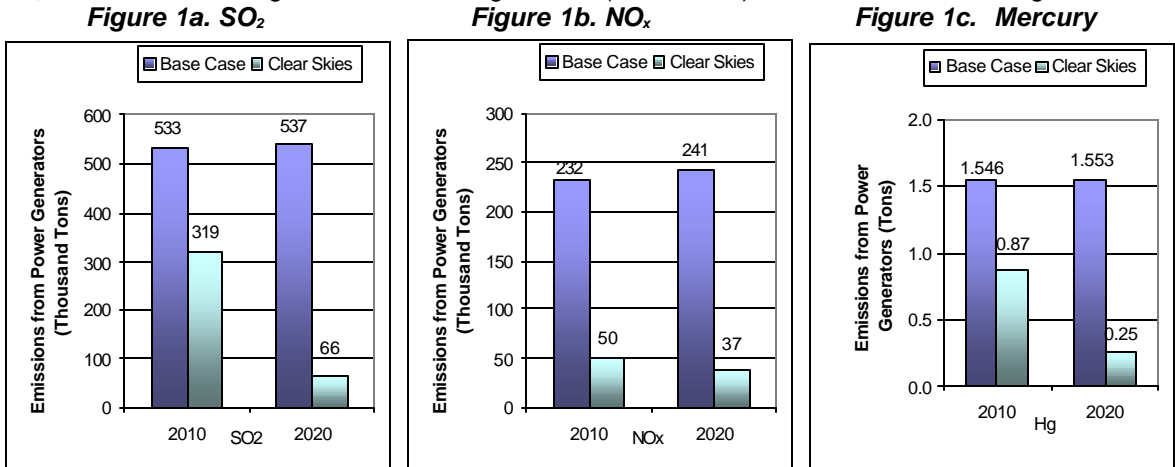
Changes in Emissions Under Clear Skies: Clear Skies is projected to result in significant emissions reductions from power generators by 2020.

- In Georgia Clear Skies is projected to significantly reduce emissions from power generators by 2020 (relative to 2000 emissions):
 - SO₂ emissions would be reduced by 87%;
 - NO_x emissions would be reduced by 80%; and,
 - mercury emissions would be reduced by 83%.

Nationwide Emissions under Clear Skies in 2020

- SO₂ emissions from power generators are projected to be 3.9 million tons (a 65% reduction from 2000 levels).
- NO_x emissions are projected to be 1.7 million tons (a 67% reduction from 2000 levels).
- Mercury emissions are projected to be 18 tons (a 63% reduction from 2000 levels).
- At full implementation, the emission reductions would be 73% for SO₂, 67% for NO_x, and 69% for mercury.

Figures 1a, 1b and 1c. Existing Clean Air Act Regulations (base case⁵) vs. Clear Skies in Georgia in 2010 and 2020



- Emissions rates in Georgia in 2010 and 2020:

Table 1. Projected Emissions Rates in 2010 and 2020 in Georgia From Power Generators

Year		SO ₂	NO _x			Hg
		Coal lbs/MMBtu	All lbs/MMBtu	Coal lbs/MMBtu	Gas lbs/MMBtu	Coal lbs/TBtu
2010	Base Case	1.13	0.30	0.47	0.04	3.27
	Clear Skies	0.77	0.08	0.11	0.03	2.09
2020	Base Case	1.13	0.25	0.47	0.04	3.27
	Clear Skies	0.15	0.05	0.06	0.03	0.55

Costs: Nationwide, the projected annual costs of Clear Skies (in \$1999) are \$3.69 billion in 2010 and \$6.49 billion in 2020.⁶

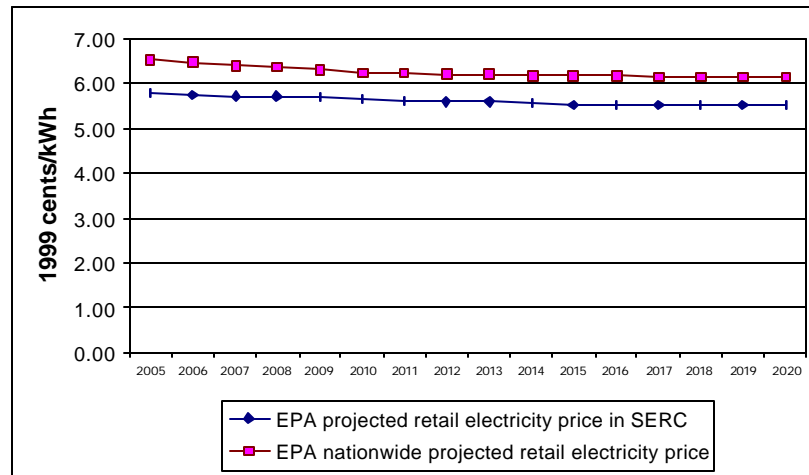
⁵ The base case includes Title IV, the NO_x SIP call and State-specific caps in CT, MO and TX. It does not include utility MACT in 2008 or any other potential future regulations to implement the current Clean Air Act.

⁶ EPA uses the Integrated Planning Model (IPM) to project the economic impact of Clear Skies on the power generation sector. IPM disaggregates the power generation sector into specific regions based on properties of the electric transmission system, power market fundamentals, and regional environmental regulations. These regions do not conform to State or EPA region boundaries making some compliance options, such as dispatch and associated costs, impractical to differentiate at a State or Regional level.

Changes in Projected Retail Electricity Prices Under Clear Skies: Electricity prices in Georgia would not be significantly affected by Clear Skies.

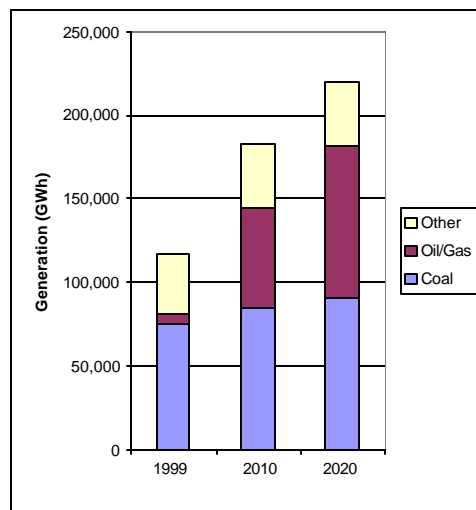
- In 1999, the average retail electricity price in Georgia was approximately 6.24 cents/kWh, which was slightly less than the average *national* retail price of approximately 6.66 cents/kWh. As shown in Figure 3, retail prices in SERC (the North American Electric Reliability Council (NERC) region that contains Georgia) are projected to decrease and remain below the national average between 2005 and 2020.

Figure 2. Projected Retail Electricity Prices in Georgia under Clear Skies (2005-2020)



Generation Under Clear Skies: Coal-fired power plants currently produce 64% of the electricity generated in Georgia. Although coal-fired generation would continue to increase under Clear Skies, the portion of total generation from coal-fired plants would decrease. In Georgia, coal-fired generation would decrease to approximately 47% of all generation by 2010 and 42% of all generation by 2020.

Figure 3. Current and Projected Generation by Fuel Type in Georgia under Clear Skies (GWh)⁷



⁷Source: 1999 data from the Energy Information Administration at http://www.eia.doe.gov/cneaf/electricity/st_profiles/georgia/ga.html#t5 (Table 5).

- EPA does not project that any facilities in Georgia would switch from coal to natural gas in response to the Clear Skies emissions caps. Instead, sources in Georgia would reduce their emissions through the installation of control technologies:
 - By 2010, coal-fired capacity in Georgia is projected to be approximately 13,000 MW under Clear Skies. Approximately 9,900 MW of Georgia's coal capacity are projected to install Selective Catalytic Reduction (SCR) and 7,400 MW are projected to install scrubbers.
 - Between 2010 and 2020, an additional 2,000 MW are projected to install SCR and 4,500 MW are projected to install scrubbers.
- 84% of Georgia's coal-fired generation is projected to come from coal units with emission control equipment in 2010, and 98% of the coal-fired generation would be controlled in 2020.⁸

Coal Production: Georgia did not produce coal in 2000 and is not projected to produce coal under Clear Skies.

Major Generation Companies in Georgia: The ten largest plants in the State -- each over 750 MW -- are a combination of nuclear, hydro, coal-, petroleum- and gas-fired units. The major generation companies include: Georgia Power Co., Savannah Electric & Power Co., Jackson Electric Member Corp., Cobb Electric Membership Corp., and North Georgia Electric Member Corp.

⁸ Emissions control equipment includes, where applicable, scrubbers, selective catalytic reduction, selective non-catalytic reduction, gas-reburn and activated carbon injection.