

US EPA ARCHIVE DOCUMENT



July 17, 2012

Ms. Aimee Wilson
U.S. EPA Region 6, 6PD
1445 Ross Avenue, Suite 1200
Dallas, TX 75202-2733

RE: Revised Application for a Prevention of Significant Deterioration Air Quality Permit for Greenhouse Gas Emissions
La Paloma Energy Center, LLC
Harlingen, Cameron County, Texas

Ms. Wilson:

In response to your comments in the completeness letter dated May 29, 2012, Zephyr Environmental hereby submits a revised application for a Prevention of Significant Deterioration (PSD) air quality permit for greenhouse gas emissions for the construction of a new natural gas fired combined cycle electric generating plant, La Paloma Energy Center, to be located in Harlingen, Cameron County, Texas.

Your comments are repeated below with a response:

Emission Calculations

1. Section 3 provides the emission calculations for the various emission units associated with the proposed project. Each section references calculations found in tables at the end of the section. The table references are incorrect. For example, Section 3.2 Auxiliary Boiler, on page 18, states, "Calculations of GHG emissions from the auxiliary boiler are presented on Table 3-4". The table identified as Table 3-4 has the heading "GHG Annual Emission Calculations – Siemens SGT6-5000F(4) Combined Cycle Combustion Turbines". Looking through the Section 3 tables, Table 3-8 is found with the heading "GHG Emission Calculations- Auxiliary Boiler". Please update this section to reference the correct tables.

The reference in Section 3.2 has been corrected.

BACT Analysis

2. The permit application, on page 1, indicates that La Paloma Energy Center (LPEC) is considering three different models of combustion turbines. There is only one BACT analysis contained in the application. BACT is determined on a case-by-case basis;

therefore, provide a BACT analysis for each combustion turbine that is being considered and a BACT emission limit proposed for each combustion turbine evaluated.

Section 5.1 has been revised to specifically discuss the three turbine options in the BACT analysis.

3. Page 41 of the permit application under the heading "Efficient Steam Turbine Generator Design", it states there are three methods for cooling the turbine. Were all three cooling methods evaluated in the BACT analysis? Is there an energy penalty for any of the cooling methods? Which cooling method was selected? Why was it selected?

This question is addressed in Section 5.1.1.1.3, under the heading "Efficient Steam Turbine Generator Design".

4. The heat rate limit must be determined for each combustion turbine evaluated. Page 47 of the permit application gives the parameters used to calculate the heat rate limit. Would all three combustion turbines use these same parameters? If no, what parameters were used?

The compliance margins used to account for design margin, degradation of the gas turbine/steam turbine, and degradation of the auxiliary plant equipment will be the same for the three combustion turbines being considered.

5. A BACT emission limit must be proposed for each combustion turbine evaluated, and for the auxiliary boilers, and emergency generator and fire pump engine. BACT limits for GHG emission units should be output based limits preferably associated with the efficiency of individual emission units. Please propose short-term emission limitations or efficiency based limits for all emission sources. For the emission sources where this is not feasible, please proposed an operating work practice standard. Please provide detailed information that substantiates any reasons for infeasibility of a numerical limit.

A separate net output based BACT limit is proposed for each of the three combustion turbines being considered in Section 5.1.5. Operating work practices are proposed for the auxiliary boiler in Section 5.3.5. Operating work practices are proposed for the emergency generator and fire pump engine in Section 5.4.5.

6. The application provides a five-step BACT analysis for Carbon Capture and Sequestration (CCS) and La Paloma has concluded that the use of this technology is not technically feasible for the combustion turbine generator (CTG)/heat recovery steam generator (HRSG). A general cost analysis, Table 5-1 of the permit application, is provided. Please supplement your five-step BACT analysis with details indicating the equipment needed to implement CCS, the cost of such equipment, the diameter and

length of pipeline needed for transport, and provide site specific costs versus a range of approximate costs. Also, we are requesting a comparison of the cost of CCS to the current project's annualized cost.

A list of equipment needed to implement CCS, the estimated cost of such equipment, the estimated length of a pipeline to transport CO₂, and a comparison of the cost of CCS to the project's projected annualized cost is provided in Section 5.1.2.3.

7. One reason five for eliminating CCS on technical feasibility is the gas turbine exhausts have a low CO₂ concentration. What is the CO₂ concentration of the CTG/HRSG exhaust stream?

The estimated CO₂ stack exhaust concentrations of the three turbines being considered is provided in Section 5.1.1.2.

8. The current BACT analysis does not appear to provide adequate information in the five-step BACT analysis for the three CTG/HSRG units considered, auxiliary boilers, emergency generator, and fire pump engine. Step 2 does not provide detailed information on the energy efficiency measures evaluated. In Step 3, the applicant should provide information on control efficiency, expected emission rate, and expected emission reductions. The applicant should provide comparative benchmark information indicating other similar industry operating or designed units and compare the design efficiency or LPEC's process to other similar or alike processes. The applicant should then use this information to rank the available control technologies. A comparison of equipment energy efficiencies is necessary to evaluate the energy efficiency of the proposed equipment and possible control technologies. This information should also detail the basis for your BACT proposal in determining BACT limits for the emission units for which these technologies are applied in Step 5. Where appropriate, net output-based standards provide a direct measure of the energy efficiency of an operation's emission-reducing efforts. LPEC should supplement the BACT analysis to provide all necessary information required in Steps 2,3, and 4 of the five step BACT analysis.

For the combustion turbines, the technical infeasibility of carbon capture is presented in Step 2 of the BACT analysis and energy, environmental, and economic impacts associated with carbon capture and storage is presented in Step 3 of the BACT analysis. The energy efficiency processes, practices, and designs listed in Step 1 were considered to be technically feasible, so were not discussed in Step 2. Since LPEC is not proposing elimination of any of the energy efficiency processes, practices, and designs listed in Step 1 based on energy, environmental, or economic impacts, further discussion and ranking was not provided in Steps 3 and 4. The net output based BACT limit (lb CO₂e/MWh) proposed for the three turbine models in Step 5 provides a direct

measure of the proposed cumulative emission reducing efforts of the energy efficiency processes, practices, and designs listed in Step 1. A five step BACT analysis is provided in Section 5.3 for the auxiliary boiler and Section 5.4 for the emergency engine and fire pump engine.

9. The BACT analysis provided does not evaluate the natural gas piping and fugitive emissions. Please provide a 5-step BACT analysis for these emission units including the use of a leak detection and repair (LDAR) program.

A BACT analysis for natural gas piping emissions is provided in Section 5.5.

Should you have any questions regarding this revised application, please contact me by email at lmooon@zephyrenv.com or by telephone at 512-879-6619 or Ms. Kathleen Smith at ksmith@coronado-ventures.com or by telephone at 281-253-4385.

Sincerely,
ZEPHYR ENVIRONMENTAL CORPORATION



Larry A. Moon, P.E.
Principal

Enclosure

cc: Mr. Mike Wilson, P.E., Director, Air Permits Division, TCEQ
Ms. Kathleen Smith, Coronado Ventures

**PREVENTION OF SIGNIFICANT DETERIORATION
GREENHOUSE GAS PERMIT APPLICATION
FOR A COMBINED CYCLE POWER PLANT AT THE
LA PALOMA ENERGY CENTER
CAMERON COUNTY, TEXAS**

REVISED 07-17-2012

SUBMITTED TO:

**ENVIRONMENTAL PROTECTION AGENCY
REGION 6
MULTIMEDIA PLANNING AND PERMITTING DIVISION
FOUNTAIN PLACE 12TH FLOOR, SUITE 1200
1445 ROSS AVENUE
DALLAS, TEXAS 75202-2733**

SUBMITTED BY:

**LA PALOMA ENERGY CENTER, LLC
4011 WEST PLANO PARKWAY, SUITE 128
PLANO, TEXAS 75093**

PREPARED BY:

**ZEPHYR ENVIRONMENTAL CORPORATION
2600 VIA FORTUNA, SUITE 450
AUSTIN, TEXAS 78746**

JULY, 2012



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APPENDICES

APPENDIX A: GHG PSD APPLICABILITY FLOWCHART – NEW SOURCES

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1.0 INTRODUCTION

La Paloma Energy Center, LLC (La Paloma) is hereby submitting this application for a Greenhouse Gas (GHG) Prevention of Significant Deterioration (PSD) air quality permit for the construction of a new combined cycle electric generating plant, La Paloma Energy Center (LPEC), in Cameron County, Texas. LPEC will consist of two natural gas-fired combustion turbines, each exhausting to a fired heat recovery steam generator (HRSG) to produce steam to drive a shared steam turbine. Three models of combustion turbines are being considered for this site: the General Electric 7FA, the Siemens SGT6-5000F(4), and the Siemens SGT6-5000F(5). The final selection of the combustion turbine model will not be made until after the permit is issued. The State and PSD air permit application for non-GHG pollutants was submitted to the Texas Commission on Environmental Quality (TCEQ) on March 15, 2012.

The General Electric 7FA combustion turbine has a maximum base-load electric power output of approximately 183 MW, the Siemens SGT6-5000F(4) is approximately 205 MW, and the Siemens SGT6-5000F(5) is approximately 232 MW. The maximum electric power output from the steam turbine is approximately 271 MW for both the GE and Siemens configurations. All three combustion turbines are F-Class turbines.

On June 3, 2010, the EPA published final rules for permitting sources of GHGs under the PSD and Title V air permitting programs, known as the GHG Tailoring Rule.¹ After July 1, 2011, new sources having the potential to emit more than 100,000 tons/yr of GHGs and modifications increasing GHG emissions more than 75,000 tons/yr on a carbon dioxide equivalent (CO₂e) basis at existing major sources are subject to GHG PSD review, regardless of whether PSD was triggered for other pollutants.

On December 23, 2010, EPA issued a Federal Implementation Plan (FIP) authorizing EPA to issue PSD permits in Texas for GHG sources until Texas submits the required SIP revision for GHG permitting and it is approved by EPA.²

The LPEC project for construction of two combined cycle power plant units triggers PSD review for GHG regulated pollutants because the project will increase GHG emissions by more than 100,000 tons/yr. Included in this application are a project scope description, GHG emissions calculations, GHG netting analysis, and a GHG Best Available Control Technology (BACT) analysis.

¹ 75 FR 31514 (June 3, 2010).

² 75 FR 81874 (Dec. 29, 2010).



**Texas Commission on Environmental Quality
Form PI-1 General Application for
Air Preconstruction Permit and Amendment**

Important Note: The agency **requires** that a Core Data Form be submitted on all incoming applications unless a Regulated Entity and Customer Reference Number have been issued *and* no core data information has changed. For more information regarding the Core Data Form, call (512) 239-5175 or go to www.tceq.texas.gov/permitting/central_registry/guidance.html.

I. Applicant Information			
A. Company or Other Legal Name: La Paloma Energy Center, LLC			
Texas Secretary of State Charter/Registration Number (if applicable): 5108003			
B. Company Official Contact Name: Gary Neus			
Title: EVP			
Mailing Address: 4011 West Plano Parkway, Suite 128			
City: Plano	State: TX	ZIP Code: 75093	
Telephone No.: 281-682-8448	Fax No.: 972-964-0807	E-mail Address: gneus@coronado-ventures.com	
C. Technical Contact Name: Gary Neus			
Title: EVP			
Company Name: La Paloma Energy Center, LLC			
Mailing Address: 4011 West Plano Parkway, Suite 128			
City: Plano	State: TX	ZIP Code: 75093	
Telephone No.: 281-682-8448	Fax No.: 972-964-0807	E-mail Address: gneus@coronado-ventures.com	
D. Site Name: La Paloma Energy Center			
E. Area Name/Type of Facility: Electric Generating Facility			<input checked="" type="checkbox"/> Permanent <input type="checkbox"/> Portable
F. Principal Company Product or Business: Generation of Electricity			
Principal Standard Industrial Classification Code (SIC): 4911			
Principal North American Industry Classification System (NAICS): 221112			
G. Projected Start of Construction Date: 06/01/2013			
Projected Start of Operation Date: 10/01/2015			
H. Facility and Site Location Information (If no street address, provide clear driving directions to the site in writing.):			
Street Address: 24684 FM 1595			
City/Town: Harlingen	County: Cameron	ZIP Code: 78550	
Latitude (nearest second): 26 12 58.9		Longitude (nearest second): 97 37 41.02	

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I. Applicant Information (continued)	
I. Account Identification Number (leave blank if new site or facility):	
J. Core Data Form.	
Is the Core Data Form (Form 10400) attached? If <i>No</i> , provide customer reference number and regulated entity number (complete K and L).	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO
K. Customer Reference Number (CN):	
L. Regulated Entity Number (RN):	
II. General Information	
A. Is confidential information submitted with this application? If <i>Yes</i> , mark each confidential page confidential in large red letters at the bottom of each page.	<input type="checkbox"/> YES <input checked="" type="checkbox"/> NO
B. Is this application in response to an investigation or enforcement action? If <i>Yes</i> , attach a copy of any correspondence from the agency.	<input type="checkbox"/> YES <input checked="" type="checkbox"/> NO
C. Number of New Jobs: 50	
D. Provide the name of the State Senator and State Representative and district numbers for this facility site:	
Senator: Eddy Lucio	District No.: 27
Representative: J. M. Lozano	District No.: 38
III. Type of Permit Action Requested	
A. Mark the appropriate box indicating what type of action is requested.	
Initial <input checked="" type="checkbox"/> Amendment <input type="checkbox"/> Revision (30 TAC 116.116(e)) <input type="checkbox"/> Change of Location <input type="checkbox"/> Relocation <input type="checkbox"/>	
B. Permit Number (if existing):	
C. Permit Type: Mark the appropriate box indicating what type of permit is requested. (<i>check all that apply, skip for change of location</i>)	
Construction <input checked="" type="checkbox"/> Flexible <input type="checkbox"/> Multiple Plant <input type="checkbox"/> Nonattainment <input type="checkbox"/> Prevention of Significant Deterioration <input checked="" type="checkbox"/>	
Hazardous Air Pollutant Major Source <input type="checkbox"/> Plant-Wide Applicability Limit <input type="checkbox"/>	
Other: _____	
D. Is a permit renewal application being submitted in conjunction with this amendment in accordance with 30 TAC 116.315(c).	<input type="checkbox"/> YES <input checked="" type="checkbox"/> NO



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III. Type of Permit Action Requested (continued)			
E. Is this application for a change of location of previously permitted facilities? If Yes, complete III.E.1 - III.E.4.			<input type="checkbox"/> YES <input checked="" type="checkbox"/> NO
1. Current Location of Facility (If no street address, provide clear driving directions to the site in writing.):			
Street Address:			
City:	County:	ZIP Code:	
2. Proposed Location of Facility (If no street address, provide clear driving directions to the site in writing.):			
Street Address:			
City:	County:	ZIP Code:	
3. Will the proposed facility, site, and plot plan meet all current technical requirements of the permit special conditions? If No, attach detailed information.			<input type="checkbox"/> YES <input type="checkbox"/> NO
4. Is the site where the facility is moving considered a major source of criteria pollutants or HAPs?			<input type="checkbox"/> YES <input type="checkbox"/> NO
F. Consolidation into this Permit: List any standard permits, exemptions or permits by rule to be consolidated into this permit including those for planned maintenance, startup, and shutdown.			
List: none			
G. Are you permitting planned maintenance, startup, and shutdown emissions? If Yes, attach information on any changes to emissions under this application as specified in VII and VIII.			<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO
H. Federal Operating Permit Requirements (30 TAC Chapter 122 Applicability)			
Is this facility located at a site required to obtain a federal operating permit? If Yes, list all associated permit number(s), attach pages as needed).			<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO <input type="checkbox"/> To be determined
Associated Permit No (s.):			
1. Identify the requirements of 30 TAC Chapter 122 that will be triggered if this application is approved.			
FOP Significant Revision <input type="checkbox"/> FOP Minor <input type="checkbox"/> Application for an FOP Revision <input type="checkbox"/> To Be Determined <input checked="" type="checkbox"/>			
Operational Flexibility/Off-Permit Notification <input type="checkbox"/> Streamlined Revision for GOP <input type="checkbox"/> None <input type="checkbox"/>			



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Air Preconstruction Permit and Amendment

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III. Type of Permit Action Requested (continued)	
H. Federal Operating Permit Requirements (30 TAC Chapter 122 Applicability) (continued)	
2. Identify the type(s) of FOP(s) issued and/or FOP application(s) submitted/pending for the site. (check all that apply)	
GOP Issued <input type="checkbox"/>	GOP application/revision application submitted or under APD review <input type="checkbox"/>
SOP Issued <input type="checkbox"/>	SOP application/revision application submitted or under APD review <input type="checkbox"/>
IV. Public Notice Applicability	
A. Is this a new permit application or a change of location application?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO
B. Is this application for a concrete batch plant? If Yes, complete V.C.1 – V.C.2.	<input type="checkbox"/> YES <input checked="" type="checkbox"/> NO
C. Is this an application for a major modification of a PSD, nonattainment, FCAA 112(g) permit, or exceedance of a PAL permit?	<input type="checkbox"/> YES <input checked="" type="checkbox"/> NO
D. Is this application for a PSD or major modification of a PSD located within 100 kilometers of an affected state?	<input type="checkbox"/> YES <input checked="" type="checkbox"/> NO
If Yes, list the affected state(s).	
E. Is this a state permit amendment application? If Yes, complete IV.E.1. – IV.E.3.	
1. Is there any change in character of emissions in this application?	<input type="checkbox"/> YES <input type="checkbox"/> NO
2. Is there a new air contaminant in this application?	<input type="checkbox"/> YES <input type="checkbox"/> NO
3. Do the facilities handle, load, unload, dry, manufacture, or process grain, seed, legumes, or vegetables fibers (agricultural facilities)?	<input type="checkbox"/> YES <input type="checkbox"/> NO
F. List the total annual emission increases associated with the application (<i>list all that apply and attach additional sheets as needed</i>):	
Volatile Organic Compounds (VOC): 155.9 ton/yr	
Sulfur Dioxide (SO ₂): 15.7 ton/yr	
Carbon Monoxide (CO): 420.7 ton/yr	
Nitrogen Oxides (NO _x): 263.3 ton/yr	
Particulate Matter (PM): 278.5 ton/yr	
PM ₁₀ microns or less (PM ₁₀): 247.1 ton/yr	
PM _{2.5} microns or less (PM _{2.5}): 240.2 ton/yr	
Lead (Pb):	
Hazardous Air Pollutants (HAPs): < 10 tons/yr for individual HAP and < 25 ton/yr for all HAPs	
Other speciated air contaminants not listed above: 261.1 ton/yr NH ₃ ; 7.9 ton/yr HSO ₄ ; 10.7 ton/yr (NH ₄) ₂ SO ₄	



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V. Public Notice Information (complete if applicable)		
A. Public Notice Contact Name: Gary Neus		
Title: EVP		
Mailing Address: 4011 West Plano Parkway, Suite 128		
City: Plano	State: TX	ZIP Code: 75093
B. Name of the Public Place: Harlingen Public Library		
Physical Address (No P.O. Boxes): 410 76 Drive		
City: Harlingen	County: Cameron	ZIP Code: 78550
The public place has granted authorization to place the application for public viewing and copying.		<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO
The public place has internet access available for the public.		<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO
C. Concrete Batch Plants, PSD, and Nonattainment Permits		
1. County Judge Information (For Concrete Batch Plants and PSD and/or Nonattainment Permits) for this facility site.		
The Honorable: Carlos H. Cascos		
Mailing Address: 1100 E. Monroe St., Dancy Building, Second Floor		
City: Harlingen	State: Texas	ZIP Code: 78520
2. Is the facility located in a municipality or an extraterritorial jurisdiction of a municipality? <i>(For Concrete Batch Plants)</i>		<input type="checkbox"/> YES <input type="checkbox"/> NO
Presiding Officers Name(s):		
Title:		
Mailing Address:		
City:	State:	ZIP Code:
3. Provide the name, mailing address of the chief executives of the city and county, Federal Land Manager, or Indian Governing Body for the location where the facility is or will be located.		
Chief Executive: Mayor Chris Boswell		
Mailing Address: 515 E. Harrison, Ste. A		
City: Harlingen	State: Texas	ZIP Code: 78550
Name of the Federal Land Manager: N/A		
Title:		
Mailing Address:		
City:	State:	ZIP Code:



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V. Public Notice Information (complete if applicable) (continued)		
3. Provide the name, mailing address of the chief executives of the city and county, State, Federal Land Manager, or Indian Governing Body for the location where the facility is or will be located. <i>(continued)</i>		
Name of the Indian Governing Body: N/A		
Title:		
Mailing Address:		
City:	State:	ZIP Code:
D. Bilingual Notice		
Is a bilingual program required by the Texas Education Code in the School District?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO	
Are the children who attend either the elementary school or the middle school closest to your facility eligible to be enrolled in a bilingual program provided by the district?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO	
If <i>Yes</i> , list which languages are required by the bilingual program? Spanish		
VI. Small Business Classification (Required)		
A. Does this company (including parent companies and subsidiary companies) have fewer than 100 employees or less than \$6 million in annual gross receipts?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO	
B. Is the site a major stationary source for federal air quality permitting?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO	
C. Are the site emissions of any regulated air pollutant greater than or equal to 50 tpy?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO	
D. Are the site emissions of all regulated air pollutants combined less than 75 tpy?	<input type="checkbox"/> YES <input checked="" type="checkbox"/> NO	
VII. Technical Information		
A. The following information must be submitted with your Form PI-1 (this is just a checklist to make sure you have included everything)		
1. Current Area Map <input checked="" type="checkbox"/>		
2. Plot Plan <input checked="" type="checkbox"/>		
3. Existing Authorizations <input checked="" type="checkbox"/>		
4. Process Flow Diagram <input checked="" type="checkbox"/>		
5. Process Description <input checked="" type="checkbox"/>		
6. Maximum Emissions Data and Calculations <input checked="" type="checkbox"/>		
7. Air Permit Application Tables <input checked="" type="checkbox"/>		
a. Table 1(a) (Form 10153) entitled, Emission Point Summary <input checked="" type="checkbox"/>		
b. Table 2 (Form 10155) entitled, Material Balance <input checked="" type="checkbox"/>		
c. Other equipment, process or control device tables <input checked="" type="checkbox"/>		



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VII. Technical Information			
B. Are any schools located within 3,000 feet of this facility?			<input type="checkbox"/> YES <input checked="" type="checkbox"/> NO
C. Maximum Operating Schedule:			
Hours: 24 hr/day	Day(s): 7 day/week	Week(s): 52 week/year	Year(s): 8,760 hr/year
Seasonal Operation? If Yes, please describe in the space provide below.			<input type="checkbox"/> YES <input checked="" type="checkbox"/> NO
D. Have the planned MSS emissions been previously submitted as part of an emissions inventory?			<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO
Provide a list of each planned MSS facility or related activity and indicate which years the MSS activities have been included in the emissions inventories. Attach pages as needed.			
MSS activities are listed on Tables A-16 and A-17 of the attached application.			
This is a new site and there have been no previous emission inventories.			
E. Does this application involve any air contaminants for which a <i>disaster review</i> is required?			<input type="checkbox"/> YES <input checked="" type="checkbox"/> NO
F. Does this application include a pollutant of concern on the <i>Air Pollutant Watch List (APWL)</i> ?			<input type="checkbox"/> YES <input checked="" type="checkbox"/> NO
VIII. State Regulatory Requirements Applicants must demonstrate compliance with all applicable state regulations to obtain a permit or amendment. <i>The application must contain detailed attachments addressing applicability or non applicability; identify state regulations; show how requirements are met; and include compliance demonstrations.</i>			
A. Will the emissions from the proposed facility protect public health and welfare, and comply with all rules and regulations of the TCEQ?			<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO
B. Will emissions of significant air contaminants from the facility be measured?			<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO
C. Is the Best Available Control Technology (BACT) demonstration attached?			<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO
D. Will the proposed facilities achieve the performance represented in the permit application as demonstrated through recordkeeping, monitoring, stack testing, or other applicable methods?			<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO
IX. Federal Regulatory Requirements Applicants must demonstrate compliance with all applicable federal regulations to obtain a permit or amendment <i>The application must contain detailed attachments addressing applicability or non applicability; identify federal regulation subparts; show how requirements are met; and include compliance demonstrations.</i>			
A. Does Title 40 Code of Federal Regulations Part 60, (40 CFR Part 60) New Source Performance Standard (NSPS) apply to a facility in this application?			<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO
B. Does 40 CFR Part 61, National Emissions Standard for Hazardous Air Pollutants (NESHAP) apply to a facility in this application?			<input type="checkbox"/> YES <input checked="" type="checkbox"/> NO
C. Does 40 CFR Part 63, Maximum Achievable Control Technology (MACT) standard apply to a facility in this application?			<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO



**Texas Commission on Environmental Quality
Form PI-1 General Application for
Air Preconstruction Permit and Amendment**

US EPA ARCHIVE DOCUMENT

IX. Federal Regulatory Requirements	
Applicants must demonstrate compliance with all applicable federal regulations to obtain a permit or amendment <i>The application must contain detailed attachments addressing applicability or non applicability; identify federal regulation subparts; show how requirements are met; and include compliance demonstrations.</i>	
D. Do nonattainment permitting requirements apply to this application?	<input type="checkbox"/> YES <input checked="" type="checkbox"/> NO
E. Do prevention of significant deterioration permitting requirements apply to this application?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO
F. Do Hazardous Air Pollutant Major Source [FCAA 112(g)] requirements apply to this application?	<input type="checkbox"/> YES <input checked="" type="checkbox"/> NO
G. Is a Plant-wide Applicability Limit permit being requested?	<input type="checkbox"/> YES <input checked="" type="checkbox"/> NO
X. Professional Engineer (P.E.) Seal	
Is the estimated capital cost of the project greater than \$2 million dollars?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO
If <i>Yes</i> , submit the application under the seal of a Texas licensed P.E.	
XI. Permit Fee Information	
Check, Money Order, Transaction Number ,ePay Voucher Number: 1007	Fee Amount: \$75,000
Company name on check: Coronado Power Investments 1 LLC	Paid online?: <input type="checkbox"/> YES <input type="checkbox"/> NO
Is a copy of the check or money order attached to the original submittal of this application?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO <input type="checkbox"/> N/A
Is a Table 30 (Form 10196) entitled, Estimated Capital Cost and Fee Verification, attached?	<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO <input type="checkbox"/> N/A



Texas Commission on Environmental Quality
Form PI-1 General Application for
Air Preconstruction Permit and Amendment

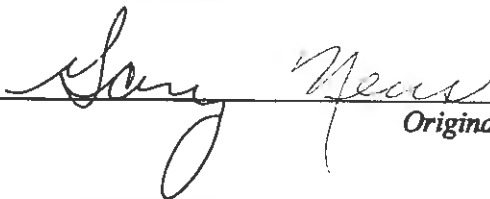
XII. Delinquent Fees and Penalties

This form will not be processed until all delinquent fees and/or penalties owed to the TCEQ or the Office of the Attorney General on behalf of the TCEQ is paid in accordance with the Delinquent Fee and Penalty Protocol. For more information regarding Delinquent Fees and Penalties, go to the TCEQ Web site at:
www.tceq.texas.gov/agency/delin/index.html.

XIII. Signature

The signature below confirms that I have knowledge of the facts included in this application and that these facts are true and correct to the best of my knowledge and belief. I further state that to the best of my knowledge and belief, the project for which application is made will not in any way violate any provision of the Texas Water Code (TWC), Chapter 7, Texas Clean Air Act (TCAA), as amended, or any of the air quality rules and regulations of the Texas Commission on Environmental Quality or any local governmental ordinance or resolution enacted pursuant to the TCAA. I further state that I understand my signature indicates that this application meets all applicable nonattainment, prevention of significant deterioration, or major source of hazardous air pollutant permitting requirements. The signature further signifies awareness that intentionally or knowingly making or causing to be made false material statements or representations in the application is a criminal offense subject to criminal penalties.

Name: Gary Neus

Signature: 
Original Signature Required

Date: 3/15 / 2012

2.0 PROJECT SCOPE

2.1 INTRODUCTION

With this application, La Paloma is seeking authorization to construct a new combined cycle electric generating plant, LPEC, in Cameron County, Texas. The power generating equipment, as well as ancillary equipment that will be sources of GHG emissions at the site, are listed below:

- Two natural gas-fired combustion turbines equipped with lean pre-mix low-NO_x combustors
- Two natural gas-fired duct burner systems
- Natural gas piping and metering
- One diesel fuel-fired emergency electrical generator engine
- One diesel fuel-fired fire water pump engine
- One natural gas-fired auxiliary boiler
- Electrical equipment insulated with sulfur hexafluoride (SF₆)

A process flow diagram is included at the end of this section.

The business purpose of the LPEC is to generate 637 - 735 megawatts (MW), of gross electrical power near the City of Harlingen in an efficient manner while increasing the reliability of the electrical supply for the State of Texas. One of the factors in siting the plant is the availability of reclaimed water from the City of Harlingen to be used as cooling water at the plant. Pipeline natural gas is chosen as the only fuel for the combustion turbines and duct burner systems due to local availability of fuel and infrastructure to support delivery of the fuel to the facility in adequate volume and pressure.

2.2 COMBUSTION TURBINE GENERATOR

The plant will consist of two identical natural gas-fired combustion turbine generators (CTGs), with three models being considered: the General Electric 7FA, the Siemens SGT6-5000F(4), and the Siemens SGT6-5000F(5). The final selection of the combustion turbine model will likely be made after the permit is issued. Each combustion turbine will exhaust to an HRSG. Emission point numbers (EPNs) for the combustion turbine/HRSG units are identified as U1-STK and U2-STK.

The combustion turbine will burn pipeline natural gas to rotate an electrical generator to generate electricity. The main components of a combustion turbine generator consist of a compressor, combustor, turbine, and generator. The compressor pressurizes combustion air to the combustor where the fuel is mixed with the combustion air and burned. Hot exhaust gases then enter the turbine where the gases expand across the turbine blades, driving a shaft to power an electric generator. The exhaust gas will exit the combustion turbine and be routed to the HRSG for steam production.

2.3 HEAT RECOVERY STEAM GENERATOR

Heat recovered in the HRSG will be utilized to produce steam. Steam generated within the HRSG will be utilized to drive a steam turbine and associated electrical generator. The HRSG will be equipped with duct burners for supplemental steam production. The duct burners will be fired with pipeline-quality natural gas. The duct burners have a maximum heat input capacity of 750 MMBtu/hr per unit. The exhaust gases from the unit, including emissions from the CT and the duct burners, will exit through a stack to the atmosphere.

The normal duct burner operation will vary from 0 to 100 percent of the maximum capacity. Duct burners will be located in the HRSG prior to the selective catalytic reduction system.

Steam produced by each of the two HRSGs will be routed to the steam turbine (FIN STG-1). The two combustion turbines and one steam turbine will be coupled to electric generators to produce electricity for sale to the Electric Reliability Council of Texas power grid. Each GE combustion turbine model has a maximum base-load electric power output of approximately 183 MW, the Siemens SGT6-5000F(4) is approximately 205 MW, and the Siemens SGT6-5000F(5) is approximately 232 MW. The maximum electric power output from the steam turbine is approximately 271 MW for both the GE and Siemens configurations.

The units may operate at reduced load to respond to changes in system power requirements and/or stability.

2.4 AUXILIARY BOILER

One auxiliary boiler (EPN AUXBLR) will be available to facilitate startup of the combined cycle units. The auxiliary boiler will have a maximum heat input of 150 MMBtu/hr and will burn pipeline natural gas. The auxiliary boiler could operate up to 876 hours per year.

2.5 DIESEL FIRED EMERGENCY EQUIPMENT

The site will be equipped with one nominally rated 1,072-hp diesel-fired emergency generator (EPN: EMGEN1-STK) to provide electricity to the facility in case of power failure. A nominally rated 500-hp diesel-fired pump (EPN: ENG-FWMAIN) will be installed at the site to provide water in the event of a fire. Each emergency engine will be limited to 100 hours operation per year for purposes of maintenance checks and readiness testing.

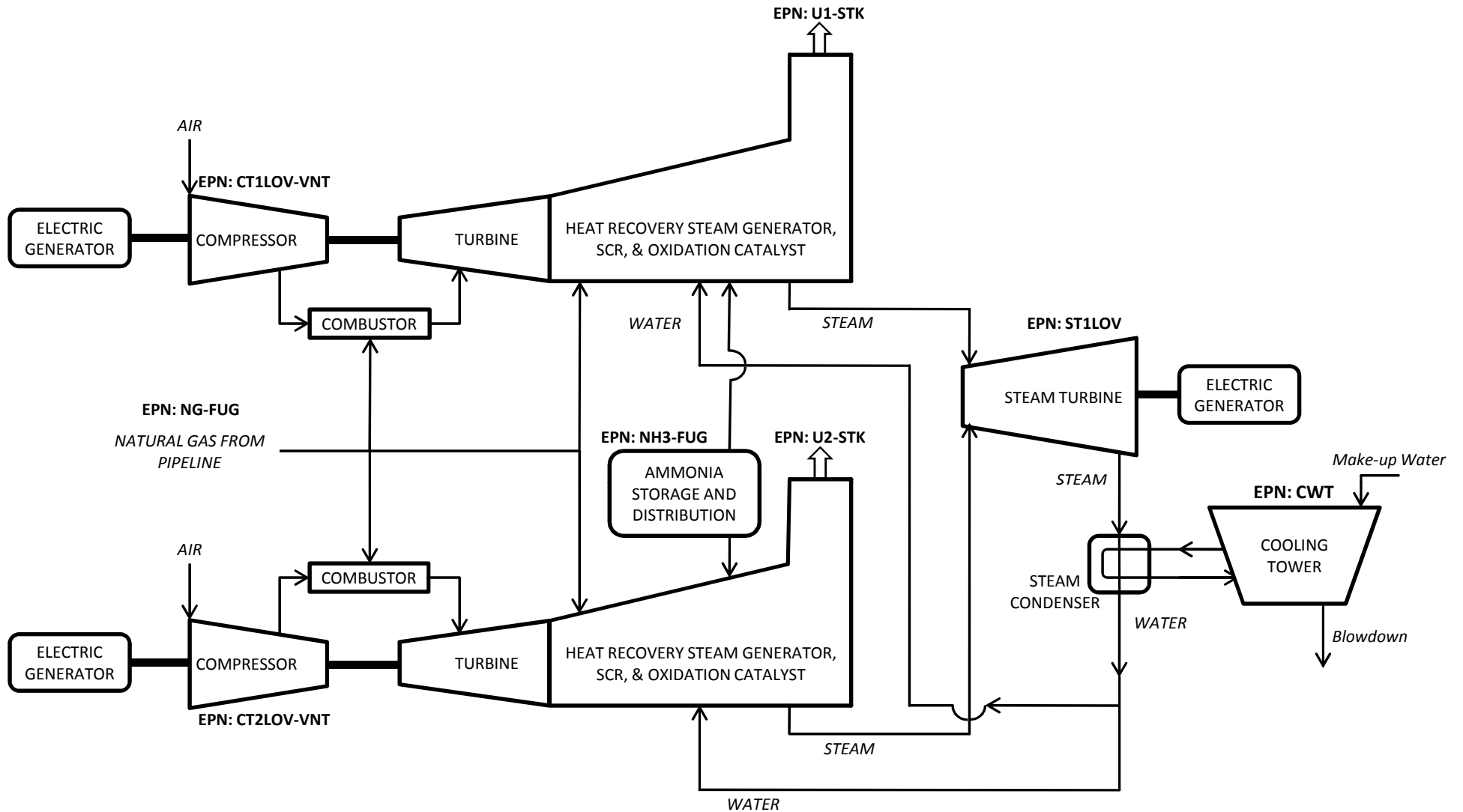
2.6 NATURAL GAS/FUEL GAS PIPING


Natural gas will be delivered to the site via pipeline. Gas will be metered and piped to the new combustion turbines and duct burners. Project fugitive emissions from the gas piping components associated with the new CTG/HRSG units will include emissions of methane (CH₄) and carbon dioxide (CO₂). The natural gas piping is designated as EPN NG-FUG.

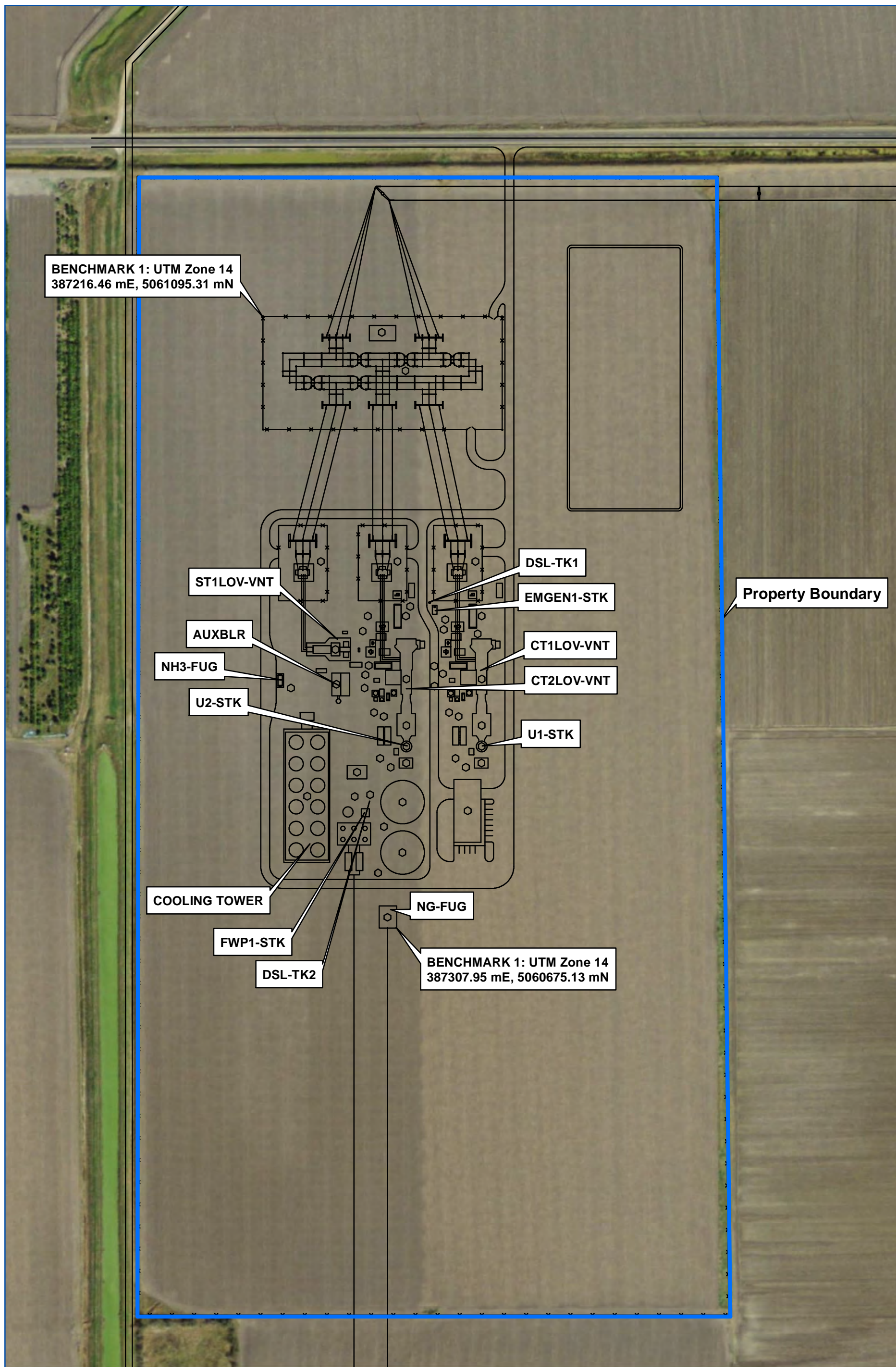
2.7 ELECTRICAL EQUIPMENT INSULATED WITH SULFUR HEXAFLUORIDE (SF₆)

The generator circuit breakers associated with the proposed units will be insulated with SF₆. SF₆ is a colorless, odorless, non-flammable gas. It is a fluorinated compound that has an extremely stable molecular structure. The unique chemical properties of SF₆ make it an efficient electrical insulator. The gas is used for electrical insulation, arc quenching, and current interruption in high-voltage electrical equipment. SF₆ is only used in sealed and safe systems which under normal circumstances do not leak gas. The capacity of the circuit breakers associated with the proposed plant is currently estimated to be 400 lb of SF₆.

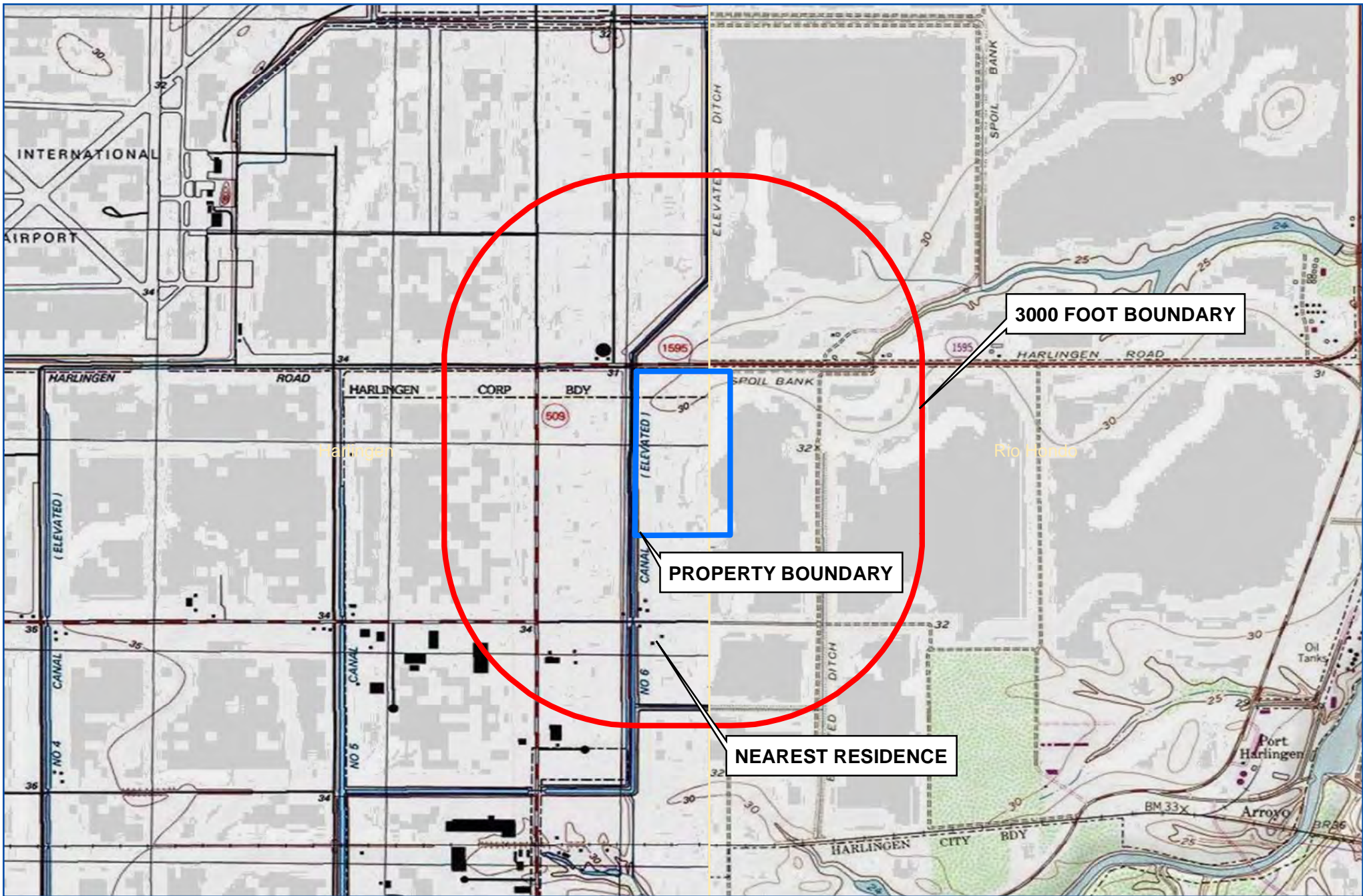
The proposed circuit breaker at the generator output will have a low pressure alarm and a low pressure lockout. The alarm will alert operating personnel of any leakage in the system and the lockout prevents any operation of the breaker due to lack of "quenching and cooling" SF₆ gas.



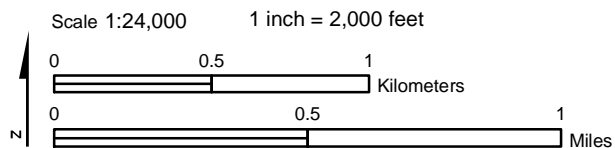
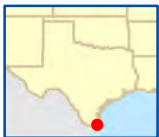
LA PALOMA ENERGY CENTER			PROCESS FLOW DIAGRAM		
Permit Application			Filename: PFD 2012-03-14.xls		
	Drawn by: E Rapier	Checked by: L Moon	Project No.: 011368	Date: 3/14/2012	Sheet: 1 of 1



<p>Data Sources: ESRI i-cubed imagery; Coronado Ventures Coordinate System: NAD83 SP TX South FIPS 4205 Feet</p>	<p>Scale 1:2,500 1 in = 208 ft</p>		<p>PLOT PLAN La Paloma Energy Center Harlingen, TX</p>			
	<p>0 75 150 Meters</p> <p>0 250 500 Feet</p>		<p>H:\Coronado Ventures\011368 Harlingen NSR Application\Graphics\Plot Plan</p> <table border="1"> <tr> <td>Drafted by: J. Knowles</td> <td>Reviewed by: L. Moon</td> <td>Project No.: 11368</td> <td>Date: 03/09/2012</td> </tr> </table>		Drafted by: J. Knowles	Reviewed by: L. Moon
Drafted by: J. Knowles	Reviewed by: L. Moon	Project No.: 11368	Date: 03/09/2012			



Data Sources: Coronado Ventures; ESRI - National Geographic TOPO



AREA MAP
La Paloma Energy Center - Harlingen, Texas

H:\Coronado Ventures\011368 Harlingen NSR Application\Graphics\Area Map

Drafted By:
J. Knowles

Reviewed by:
E. Rapier

Project No.:
11368.001

Date:
03/06/2012

3.0 GHG EMISSION CALCULATIONS

3.1 GHG EMISSIONS FROM COMBINED CYCLE COMBUSTION TURBINE

GHG emissions for the combustion turbines and HRSG are calculated in accordance with the procedures in the Mandatory Greenhouse Reporting Rules, Subpart D – Electric Generation.³ Annual CO₂ emissions are calculated using the methodology in equation G-4 of the Acid Rain Rules.⁴

$$W_{CO_2} = \left(\frac{F_c \times H \times U_f \times MW_{CO_2}}{2000} \right) \quad (Eq. G-4)$$

Where:

W_{CO_2} = CO₂ emitted from combustion, tons/yr.

MW_{CO_2} = Molecular weight of carbon dioxide, 44.0 lb/lb-mole.

F_c = Carbon based F-factor, 1040 scf/MMBtu for natural gas.

H = Annual heat input in MMBtu.

U_f = 1/385 scf CO₂/lb-mole at 14.7 psia and 68 °F.

Emissions of CH₄ and nitrous oxide (N₂O) are calculated using the emission factors (kg/MMBtu) for natural gas combustion from Table C-2 of the Mandatory Greenhouse Gas Reporting Rules.⁵ The global warming potential factors used to calculate carbon dioxide equivalent (CO₂e) emissions are based on Table A-1 of the Mandatory Greenhouse Gas Reporting Rules.

A separate set of turbine/HRSG calculations is provided for each of the three models being considered: the General Electric 7FA, the Siemens SGT6-5000F(4), and the Siemens SGT6-5000F(5). Calculations of GHG emissions from the combined cycle turbines are presented on Tables 3-2, 3-3, and 3-4.

3.2 AUXILIARY BOILER

CO₂ emissions from the natural-gas-fired auxiliary boilers are calculated using the emission factors (kg/MMBtu) for natural gas from Table C-1 of the Mandatory Greenhouse Gas Reporting

³ 40 C.F.R. 98, Subpart D – *Electricity Generation*

⁴ 40 C.F.R. 75, Appendix G – *Determination of CO₂ Emissions*

⁵ *Default CH₄ and N₂O Emission Factors for Various Types of Fuel*, 40 C.F.R. 98, Subpt. C, Tbl. C-2

Rules.⁶ CH₄ and N₂O emissions from the auxiliary boilers are calculated using the emission factors (kg/MMBtu) for natural gas from Table C-2 of the Mandatory Greenhouse Gas Reporting Rules.⁷ The global warming potential factors used to calculate CO₂e emissions are based on Table A-1 of the Mandatory Greenhouse Gas Reporting Rules.⁸

Calculations of GHG emissions from the auxiliary boiler are presented on Table 3-8.

3.3 GHG EMISSIONS FROM NATURAL GAS/FUEL GAS PIPING FUGITIVES AND NATURAL GAS/FUEL GAS MAINTENANCE AND STARTUP/SHUTDOWN RELATED RELEASES

GHG emission calculations for natural gas/fuel gas piping component fugitive emissions are based on emission factors from Table W-1A of the proposed “2012 Technical Corrections, Clarifying and Other Amendments to the Greenhouse Gas Reporting Rule, and Proposed Confidentiality Determinations for Certain Data Elements of the Fluorinated Gas Source Category”⁹. The concentrations of CH₄ and CO₂ in the natural gas are based on a typical natural gas analysis. Since the CH₄ and CO₂ content of natural gas is variable, the concentrations of CH₄ and CO₂ from the typical natural gas analysis are used as a worst case estimate. The global warming potential factors used to calculate CO₂e emissions are based on Table A-1 of the Mandatory Greenhouse Gas Reporting Rules.¹⁰

GHG emission calculations for releases of natural gas related to piping maintenance and turbine startup/shutdowns are calculated using the same CH₄ and CO₂ concentrations as natural gas/fuel gas piping fugitives.

Calculations of GHG emissions from natural gas piping fugitives is presented on Table 3-5. Calculations of GHG emissions from releases of natural gas related to piping maintenance and turbine startup/shutdowns is presented on Table 3-6.

3.4 GHG EMISSIONS FROM DIESEL FIRED EMERGENCY ENGINES

CO₂ emission calculations from the diesel-fired emergency generator and fire pump engine are calculated using the emission factors (kg/MMBtu) for Distillate Fuel Oil No. 2 from Table C-1 of the Mandatory Greenhouse Gas Reporting Rules.¹¹ CH₄ and N₂O emission calculations from the diesel-fired engines are calculated using the emission factors (kg/MMBtu) for Petroleum from Table C-2 of the Mandatory Greenhouse Gas Reporting Rules.¹² The global warming

⁶ *Default CO₂ Emission Factors and High Heat Values for Various Types of Fuel*, 40 C.F.R. 98, Subpt. C, Tbl. C-1

⁷ *Default CH₄ and N₂O Emission Factors for Various Types of Fuel*, 40 C.F.R. 98, Subpt. C, Tbl. C-2

⁸ *Global Warming Potentials*, 40 C.F.R. Pt. 98, Subpt. A, Tbl. A-1.

⁹ 77 FR 29935 (May 21, 2012).

¹⁰ *Global Warming Potentials*, 40 C.F.R. Pt. 98, Subpt. A, Tbl. A-1.

¹¹ *Default CO₂ Emission Factors and High Heat Values for Various Types of Fuel*, 40 C.F.R. 98, Subpt. C, Tbl. C-1

¹² *Default CH₄ and N₂O Emission Factors for Various Types of Fuel*, 40 C.F.R. 98, Subpt. C, Tbl. C-2

potential factors used to calculate CO₂e emissions are based on Table A-1 of the Mandatory Greenhouse Gas Reporting Rules.¹³

Calculations of GHG emissions from the emergency engines are presented on Table 3-7.

3.5 GHG EMISSIONS FROM ELECTRICAL EQUIPMENT INSULATED WITH SF₆

SF₆ emissions from the new generator circuit breaker and yard breaker associated with the proposed units are calculated using a predicted SF₆ annual leak rate of 0.5% by weight. The global warming potential factors used to calculate CO₂e emissions are based on Table A-1 of the Mandatory Greenhouse Gas Reporting Rules.¹⁴

Calculations of GHG emissions from electrical equipment insulated with SF₆ are presented on Table 3-8.

¹³ *Global Warming Potentials*, 40 C.F.R. Pt. 98, Subpt. A, Tbl. A-1.

¹⁴ *Global Warming Potentials*, 40 C.F.R. Pt. 98, Subpt. A, Tbl. A-1.

**Table 3-1
Plantwide GHG Emission Summary
La Paloma Energy Center**

Name	EPN	GHG Mass Emissions ton/yr	CO ₂ e ton/yr
Unit 1 (GE F7FA)	U1-STK	1,299,449	1,300,674
Unit 2 (GE F7FA)	U2-STK	1,299,449	1,300,674
Unit 1 (Siemens SGT6-5000F(4))	U1-STK	1,450,405	1,451,772
Unit 2 (Siemens SGT6-5000F(4))	U2-STK	1,450,405	1,451,772
Unit 1 (Siemens SGT6-5000F(5))	U1-STK	1,640,771	1,642,317
Unit 2 (Siemens SGT6-5000F(5))	U2-STK	1,640,771	1,642,317
Auxiliary Boiler	AUXBLR	7,680	7,687
Natural Gas Fugitives	NG-FUG	21	423
Gas Venting	TRB-MSS	0.11	2
Emergency Generator	EMGEN1-STK	64	65
Fire Water Pump	FWP1-STK	28	28
SF ₆ Insulated Equipment	SF6-FUG	0.001	24
Sitewide Emissions ¹		3,289,334	3,292,862

1. The sitewide emissions total uses the higher GHG emissions from the three gas turbine options.

Table 3-2
GHG Annual Emission Calculations - GE F7FA Combined Cycle Combustion Turbines
La Paloma Energy Center

GHG Emissions Contribution From Natural Gas Fired Combustion Turbines

EPN	Average Heat Input ¹ (MMBtu/hr)	Annual Heat Input ² (MMBtu/yr)	Pollutant	Emission Factor (kg/MMBtu) ³	GHG Mass Emissions ⁴ (tpy)	Global Warming Potential ⁵	CO ₂ e (tpy)
U1-STK (GE F7FA)	2,496	21,865,290	CO ₂		1,299,423.0	1	1,299,423.0
			CH ₄	1.0E-03	24.1	21	505.1
			N ₂ O	1.0E-04	2.4	310	745.6
			Totals		1,299,449.4		1,300,673.7
U2-STK (GE F7FA)	2,496	21,865,290	CO ₂		1,299,423.0	1	1,299,423.0
			CH ₄	1.0E-03	24.1	21	505.1
			N ₂ O	1.0E-04	2.4	310	745.6
			Totals		1,299,449.4		1,300,673.7
Total for 2 Turbines					2,598,898.8		2,601,347.3

Note

- The average heat input for the GE F7FA scenario is based on the HHV heat input at 100% load, with maximum duct firing, at 69 ° F ambient temperature.
- Annual heat input based on 8,760 hours per year operation.
- CH₄ and N₂O GHG factors based on Table C-2 of 40 CFR 98 Mandatory Greenhouse Gas Reporting.
- CO₂ emissions based on 40 CFR Part 75, Appendix G, Equation G-4

$$W_{CO_2} = (F_c \times H \times U_f \times MW_{CO_2}) / 2000$$

$$W_{CO_2} = CO_2 \text{ emitted from combustion, tons/yr}$$

$$F_c = \text{Carbon based F-factor, 1040 scf/MMBtu}$$

$$H = \text{Heat Input (MMBtu/yr)}$$

$$U_f = 1/385 \text{ scf CO}_2/\text{lbmole at 14.7 psia and 68 } ^\circ\text{F}$$

$$MW_{CO_2} = \text{Molecule weight of CO}_2, 44.0 \text{ lb/lbmole}$$
- Global Warming Potential factors based on Table A-1 of 40 CFR 98 Mandatory Greenhouse Gas Reporting.

**Table 3-3
Startup GHG Emission Calculations - GE F7FA Turbines
La Paloma Energy Center**

Max Hourly GHG Emissions From GE F7FA Turbine

EPN	Max Hourly Heat Input ¹ (MMBtu/hr)	Pollutant	Emission Factor (kg/MMBtu) ²	GHG Mass Emissions ³ (ton/hr)	Global Warming Potential ⁴	CO ₂ e (ton/hr)
U1-STK	2,654.0	CO ₂		158	1	158
		CH ₄	1.0E-03	0.0029	21	0.0614
		N ₂ O	1.0E-04	0.0003	310	0.0907
		Totals		158		158

Startup/Shutdown Hourly GHG Emissions From GE F7FA Turbine

EPN	Heat Input During Startup ¹ (MMBtu/hr)	Pollutant	Emission Factor (kg/MMBtu) ²	GHG Mass Emissions ³ (ton/hr)	Global Warming Potential ⁴	CO ₂ e (ton/hr)
U1-STK	1,230.6	CO ₂		73	1	73
		CH ₄	1.0E-03	0.0014	21	0.0285
		N ₂ O	1.0E-04	0.0001	310	0.0420
AUXBLR	150.0	CO ₂		9	1	9
		CH ₄	1.0E-03	0.0002	21	0.0035
		N ₂ O	1.0E-04	0.0000	310	0.0051
		Totals		82		82

Note

1. The following hourly firing rates Information is from Table A-3, in Appendix A of the PSD application submitted to TCEQ on 03/15/2012.

	Operating Mode	CTG Data Case Number	Turbine Heat Input MMBtu/hr	Duct Burner Heat Input MMBtu/hr	Total Hourly Heat Input MMBtu/hr
Maximum Hourly Heat Input	Base Load, 20 °F Ambient, Max Duct Burner Firing	6b	1,904.0	750	2,654.0
Maximum Hourly Heat Input During Startup	50% Load, 20 °F Ambient, no Duct Burner Firing	8b	1,230.6	0	1,230.6

2. CH₄ and N₂O GHG factors based on Table C-2 of 40 CFR 98 Mandatory Greenhouse Gas Reporting.

3. CO₂ emissions based on 40 CFR Part 75, Appendix G, Equation G-4

$$W_{CO_2} = (F_c \times H \times U_f \times MW_{CO_2}) / 2000$$

W_{CO_2} = CO₂ emitted from combustion, tons/hr

F_c = Carbon based F-factor, 1040 scf/MMBtu

H = Heat Input (MMBtu/hr)

U_f = 1/385 scf CO₂/lbmole at 14.7 psia and 68 °F

MW_{CO_2} = Molecule weight of CO₂, 44.0 lb/lbmole

4. Global Warming Potential factors from Table A-1 of 40 CFR 98 Mandatory Greenhouse Gas Reporting.

Table 3-4
GHG Annual Emission Calculations - Siemens SGT6-5000F(4) Combined Cycle Combustion Turbines
La Paloma Energy Center

EPN	Average Heat Input ¹ (MMBtu/hr)	Annual Heat Input ² (MMBtu/yr)	Pollutant	Emission Factor (kg/MMBtu) ³	GHG Mass Emissions ⁴ (tpy)	Global Warming Potential ⁵	CO ₂ e (tpy)
U1-STK (Siemens SGT6-5000F(4))	2,786	24,405,360	CO ₂		1,450,375.7	1	1,450,375.7
			CH ₄	1.0E-03	26.8	21	563.8
			N ₂ O	1.0E-04	2.7	310	832.2
			Totals		1,450,405.2		1,451,771.7
U2-STK (Siemens SGT6-5000F(4))	2,786	24,405,360	CO ₂		1,450,375.7	1	1,450,375.7
			CH ₄	1.0E-03	26.8	21	563.8
			N ₂ O	1.0E-04	2.7	310	832.2
			Totals		1,450,405.2		1,451,771.7
Total for 2 Turbines					2,900,810.4		2,903,543.3

Note

- The average heat input for the Siemens scenarios are based on the HHV heat input at 100% load, with maximum duct firing, at 59 °F ambient temperature.
- Annual heat input based on 8,760 hours per year operation.
- CH₄ and N₂O GHG factors based on Table C-2 of 40 CFR 98 Mandatory Greenhouse Gas Reporting.
- CO₂ emissions based on 40 CFR Part 75, Appendix G, Equation G-4

$$W_{CO_2} = (F_c \times H \times U_f \times MW_{CO_2}) / 2000$$

$$W_{CO_2} = CO_2 \text{ emitted from combustion, tons/yr}$$

$$F_c = \text{Carbon based F-factor, 1040 scf/MMBtu}$$

$$H = \text{Heat Input (MMBtu/yr)}$$

$$U_f = 1/385 \text{ scf CO}_2/\text{lbmole at 14.7 psia and 68 } ^\circ\text{F}$$

$$MW_{CO_2} = \text{Molecule weight of CO}_2, 44.0 \text{ lb/lbmole}$$
- Global Warming Potential factors based on Table A-1 of 40 CFR 98 Mandatory Greenhouse Gas Reporting.

**Table 3-5
Startup GHG Emission Calculations - Siemens SGT6-5000F(4) Turbines
La Paloma Energy Center**

Max Hourly GHG Emissions From Siemens SGT6-5000F(4)

EPN	Max Hourly Heat Input ¹ (MMBtu/hr)	Pollutant	Emission Factor (kg/MMBtu) ²	GHG Mass Emissions ³ (ton/hr)	Global Warming Potential ⁴	CO ₂ e (ton/hr)
U1-STK	2,997.0	CO ₂		178	1	178
		CH ₄	1.0E-03	0.0033	21	0.0694
		N ₂ O	1.0E-04	0.0003	310	0.1024
		Totals		178		178

Startup/Shutdown Hourly GHG Emissions From Siemens SGT6-5000F(4)

EPN	Heat Input During Startup ¹ (MMBtu/hr)	Pollutant	Emission Factor (kg/MMBtu) ²	GHG Mass Emissions ³ (ton/hr)	Global Warming Potential ⁴	CO ₂ e (ton/hr)
U1-STK	1,626.0	CO ₂		97	1	97
		CH ₄	1.0E-03	0.0018	21	0.0376
		N ₂ O	1.0E-04	0.0002	310	0.0556
AUXBLR	150.0	CO ₂		9	1	9
		CH ₄	1.0E-03	0.0002	21	0.0035
		N ₂ O	1.0E-04	0.0000	310	0.0051
		Totals		106		106

Note

1. The following hourly firing rates Information is from Table A-3, in Appendix A of the PSD application submitted to TCEQ on 03/15/2012.

	Operating Mode	CTG Data Case Number	Turbine Heat Input MMBtu/hr	Duct Burner Heat Input MMBtu/hr	Total Hourly Heat Input MMBtu/hr
Maximum Hourly Heat Input	Base Load, 10 °F Ambient, Max Duct Burner Firing	5	2,247.0	750	2,997.0
Maximum Hourly Heat Input During Startup	60% Load, 10 °F Ambient, no Duct Burner Firing	8	1,626.0	0	1,626.0

2. CH₄ and N₂O GHG factors based on Table C-2 of 40 CFR 98 Mandatory Greenhouse Gas Reporting.

3. CO₂ emissions based on 40 CFR Part 75, Appendix G, Equation G-4

$$W_{CO_2} = (Fc \times H \times U_f \times MW_{CO_2}) / 2000$$

W_{CO2} = CO₂ emitted from combustion, tons/hr

Fc = Carbon based F-factor, 1040 scf/MMBtu

H = Heat Input (MMBtu/hr)

U_f = 1/385 scf CO₂/lbmole at 14.7 psia and 68 °F

MW_{CO2} = Molecule weight of CO₂, 44.0 lb/lbmole

4. Global Warming Potential factors from Table A-1 of 40 CFR 98 Mandatory Greenhouse Gas Reporting.

Table 3-6
GHG Emission Calculations - Siemens SGT6-5000F(5) Combined Cycle Combustion Turbines
La Paloma Energy Center

EPN	Average Heat Input ¹ (MMBtu/hr)	Annual Heat Input ² (MMBtu/yr)	Pollutant	Emission Factor (kg/MMBtu) ³	GHG Mass Emissions ⁴ (tpy)	Global Warming Potential ⁵	CO ₂ e (tpy)
U1-STK (Siemens SGT6-5000F(5))	3,152	27,608,561	CO ₂		1,640,737.4	1	1,640,737.4
			CH ₄	1.0E-03	30.4	21	637.8
			N ₂ O	1.0E-04	3.0	310	941.5
			Totals		1,640,770.8		1,642,316.6
U2-STK (Siemens SGT6-5000F(5))	3,152	27,608,561	CO ₂		1,640,737.4	1	1,640,737.4
			CH ₄	1.0E-03	30.4	21	637.8
			N ₂ O	1.0E-04	3.0	310	941.5
			Totals		1,640,770.8		1,642,316.6
Total for 2 Turbines					3,281,541.6		3,284,633.2

Note

- The average heat input for the Siemens scenarios are based on the HHV heat input at 100% load, with maximum duct firing, at 59 °F ambient temperature.
- Annual heat input based on 8,760 hours per year operation.
- CH₄ and N₂O GHG factors based on Table C-2 of 40 CFR 98 Mandatory Greenhouse Gas Reporting.
- CO₂ emissions based on 40 CFR Part 75, Appendix G, Equation G-4

$$W_{CO_2} = (F_c \times H \times U_f \times MW_{CO_2}) / 2000$$

$$W_{CO_2} = CO_2 \text{ emitted from combustion, tons/yr}$$

$$F_c = \text{Carbon based F-factor, 1040 scf/MMBtu}$$

$$H = \text{Heat Input (MMBtu/yr)}$$

$$U_f = 1/385 \text{ scf CO}_2/\text{lbmole at 14.7 psia and 68 } ^\circ\text{F}$$

$$MW_{CO_2} = \text{Molecule weight of CO}_2, 44.0 \text{ lb/lbmole}$$
- Global Warming Potential factors based on Table A-1 of 40 CFR 98 Mandatory Greenhouse Gas Reporting.

**Table 3-7
Startup GHG Emission Calculations - Siemens SGT6-5000F(5) Turbines
La Paloma Energy Center**

Max Hourly GHG Emissions From Siemens SGT6-5000F(5)

EPN	Max Hourly Heat Input ¹ (MMBtu/hr)	Pollutant	Emission Factor (kg/MMBtu) ²	GHG Mass Emissions ³ (ton/hr)	Global Warming Potential ⁴	CO ₂ e (ton/hr)
U1-STK	3,151.7	CO ₂		187	1	187
		CH ₄	1.0E-03	0.0035	21	0.0730
		N ₂ O	1.0E-04	0.0003	310	0.1077
		Totals		187		187

Startup/Shutdown Hourly GHG Emissions From Siemens SGT6-5000F(5)

EPN	Heat Input During Startup ¹ (MMBtu/hr)	Pollutant	Emission Factor (kg/MMBtu) ²	GHG Mass Emissions ³ (ton/hr)	Global Warming Potential ⁴	CO ₂ e (ton/hr)
U1-STK	1,584.2	CO ₂		94	1	94
		CH ₄	1.0E-03	0.0017	21	0.0367
		N ₂ O	1.0E-04	0.0002	310	0.0541
AUXBLR	150.0	CO ₂		9	1	9
		CH ₄	1.0E-03	0.0002	21	0.0035
		N ₂ O	1.0E-04	0.0000	310	0.0051
		Totals		103		103

Note

1. The following hourly firing rates Information is from Table A-3, in Appendix A of the PSD application submitted to TCEQ on 03/15/2012.

	Operating Mode	CTG Data Case Number	Turbine Heat Input MMBtu/hr	Duct Burner Heat Input MMBtu/hr	Total Hourly Heat Input MMBtu/hr
Maximum Hourly Heat Input	Base Load, 59 °F Ambient, Max Duct Burner Firing	7	2,401.7	750	3,151.7
Maximum Hourly Heat Input During Startup	60% Load, 10 °F Ambient, no Duct Burner Firing	11	1,584.2	0	1,584.2

2. CH₄ and N₂O GHG factors based on Table C-2 of 40 CFR 98 Mandatory Greenhouse Gas Reporting.

3. CO₂ emissions based on 40 CFR Part 75, Appendix G, Equation G-4

$$W_{CO_2} = (F_c \times H \times U_f \times MW_{CO_2}) / 2000$$

W_{CO_2} = CO₂ emitted from combustion, tons/hr

F_c = Carbon based F-factor, 1040 scf/MMBtu

H = Heat Input (MMBtu/hr)

U_f = 1/385 scf CO₂/lbmole at 14.7 psia and 68 °F

MW_{CO_2} = Molecule weight of CO₂, 44.0 lb/lbmole

4. Global Warming Potential factors from Table A-1 of 40 CFR 98 Mandatory Greenhouse Gas Reporting.

**Table 3-8
GHG Emission Calculations - Auxilliary Boiler
La Paloma Energy Center**

GHG Potential To Emit Emissions From Natural Gas Fired Auxilliary Boiler

EPN	Maximum Heat Input ¹ (MMBtu/yr)	Pollutant	Emission Factor (kg/MMBtu) ²	GHG Mass Emissions (tpy)	Global Warming Potential ³	CO ₂ e (tpy)
AUXBLR	131,400	CO ₂	53.02	7,679.53	1	7,679.5
		CH ₄	1.0E-03	0.14	21	3.0
		N ₂ O	1.0E-04	0.01	310	4.5
		Totals		7,679.7		7,687.1

Note

1. Annual fuel use and heating value of natural gas from Table A-10 State/PSD air permit application
2. Factors based on Table C-1 and C-2 of 40 CFR Part 98, Mandatory Greenhouse Gas Reporting.
3. Global Warming Potential factors based on Table A-1 of 40 CFR 98 Mandatory Greenhouse Gas Reporting.

**Table 3-9
GHG Emission Calculations - Natural Gas Piping
La Paloma Energy Center**

GHG Emissions Contribution From Fugitive Natural Gas Piping Components

EPN	Source Type	Fluid State	Count	Emission Factor ¹ scf/hr/comp	CO ₂ ² (tpy)	Methane ³ (tpy)	Total (tpy)
NG-FUG	Valves	Gas/Vapor	600	0.121	0.51	12.73	
	Flanges	Gas/Vapor	2400	0.017	0.29	7.15	
	Relief Valves	Gas/Vapor	5	0.193	0.007	0.17	
	Sampling Connections	Gas/Vapor	10	0.031	0.0022	0.054	
	Compressors	Gas/Vapor	3	0.003	0.000063	0.0016	
GHG Mass-Based Emissions					0.81	20.11	20.9
Global Warming Potential ⁴					1	21	
CO ₂ e Emissions					0.81	422.3	423.1

Note

1. Emission factors from Table W-1A of 40 CFR 98 Mandatory Greenhouse Gas Reporting published in the May 21, 2012 Technical Corrections
2. CO₂ emissions based on vol% of CO₂ in natural gas 1.41%
3. CH₄ emissions based on vol% of CH₄ in natural gas 96.10%
4. Global Warming Potential factors based on Table A-1 of 40 CFR 98 Mandatory Greenhouse Gas Reporting.

Example calculation:

600 valves	0.123 scf gas	0.0141 scf CO ₂	lbmole	44 lb CO ₂	8760 hr	ton =	0.51 ton/yr
	hr * valve	scf gas	385 scf	lbmole	yr	2000 lb	

TABLE 3-10
Gaseous Fuel Venting During Turbine Shutdown/Maintenance and
Small Equipment and Fugitive Component Repair/Replacement
La Paloma Energy Center

Location	Initial Conditions			Final Conditions			CO ₂ ³	CH ₄ ⁴	Total
	Volume ¹ (ft ³)	Press. (psig)	Temp. (°F)	Press. (psig)	Temp. (°F)	Volume ² (scf)	Annual (tpy)	Annual (tpy)	Annual (tpy)
Turbine Fuel Line Shutdown/Maintenance	1,146	50	50	0	68	5,277	0.0042	0.11	
Small Equipment/Fugitive Component Repair/Replacement	6.7	50	50	0	68	31	0.00002	0.00061	
GHG Mass-Based Emissions							0.0043	0.1060	0.11
Global Warming Potential ⁵							1	21	
CO ₂ e Emissions							0.0043	2.2	2.2

- Initial volume is calculated by multiplying the cross-sectional area by the length of pipe using the following formula: $V = \pi * [(diameter\ in\ inches/12)/2]^2 * length\ in\ feet = ft^3$
- Final volume calculated using ideal gas law $[(PV/ZT) = (PV/ZT)]$. $V_1 = V_2 (P_2/P_1) (T_1/T_2) (Z_1/Z_2)$, where Z is estimated using the following equation: $Z = 0.9994 - 0.0002P + 3E-08P^2$.
- CO₂ emissions based on vol% of CO₂ in natural gas 1.41% from natural gas analysis
- CH₄ emissions based on vol% of CH₄ in natural gas 96.1% from natural gas analysis
- Global Warming Potential factors based on Table A-1 of 40 CFR 98 Mandatory Greenhouse Gas Reporting.

Example calculation:

5277 scf Nat Gas	0.014 scf CO ₂	lbmole	44 lb CO ₂	ton =	=	0.0042 ton/yr CO ₂
yr	scf Nat Gas	385 scf	lbmole	2000 lb		

**Table 3-11
GHG Emission Calculations - Emergency Engines
La Paloma Energy Center**

GHG Emissions Contribution From Diesel Combustion In Emergency Engines

Assumptions	Generator	Fire Water Pump	
Ann.Operating Schedule	100	100	hours/year
Power Rating	1,072	500	hp
Max Fuel Combustion	57.3	24.7	gal/hr
Heating Value of No. 2 Fuel Oil ¹	0.138	0.138	MMBtu/gal
Max Hourly Heat Input	7.9	3.4	MMBtu/hr
Annual Heat Input	790.7	340.9	MMBtu/yr

EPN	Heat Input (MMBtu/yr)	Pollutant	Emission Factor (kg/MMBtu)²	GHG Mass Emissions (tpy)	Global Warming Potential³	CO₂e (tpy)
EMGEN1-STK	790.7	CO ₂	73.96	64.3	1	64.3
		CH ₄	3.0E-03	0.0026	21	0.1
		N ₂ O	6.0E-04	0.0005	310	0.2
				64.33		64.5
<hr/>						
FWP1-STK	340.9	CO ₂	73.96	27.7	1	27.7
		CH ₄	3.0E-03	0.0011	21	0.0
		N ₂ O	6.0E-04	0.0002	310	0.1
Totals				27.73		27.8

Calculation Procedure

Annual Emission Rate = annual heat Input X Emission Factor X 2.2 lbs/kg X Global Warming Potential / 2,000 lbs/ton

Note

1. Default high heat value based on Table C-1 of 40 CFR 98 Mandatory Greenhouse Gas Reporting.
2. GHG factors based on Tables C-1 and C-2 of 40 CFR 98 Mandatory Greenhouse Gas Reporting.
3. Global Warming Potential factors based on Table A-1 of 40 CFR 98 Mandatory Greenhouse Gas Reporting.

Table 3-12
GHG Emission Calculations - Electrical Equipment Insulated With SF₆
La Paloma Energy Center

Assumptions

Insulated circuit breaker SF ₆ capacity	400	lb
Estimated annual SF ₆ leak rate	0.5%	by weight
Estimated annual SF ₆ mass emission rate	0.001	ton/yr
Global Warming Potential ¹	23,900	
Estimated annual CO ₂ e emission rate	23.9	ton/yr

Note

1. Global Warming Potential factors based on Table A-1 of 40 CFR 98 Mandatory Greenhouse Gas Reporting.

4.0 PREVENTION OF SIGNIFICANT DETERIORATION APPLICABILITY

Because the project emissions increase of GHG is greater than 100,000 ton/yr of CO₂e, PSD is triggered for GHG emissions. The emissions netting analysis is documented on the attached TCEQ PSD netting tables: Table 1F and Table 2F. Note that this is a new Greenfield site and, as such, there are no contemporaneous emission changes associated with the project. Also included in Appendix A is the “The GHG PSD APPLICABILITY FLOWCHART – NEW SOURCES” from the *PSD and Title V Permitting Guidance for Greenhouse Gases*.

US EPA ARCHIVE DOCUMENT



**TABLE 1F
AIR QUALITY APPLICATION SUPPLEMENT**

Permit No.: 101542, PSD-TX-1288	Application Submittal Date:
Company: La Paloma Energy Center LLC	
RN:	Facility Location: 24684 FM 1595
City: Harlingen	County: Cameron
Permit Unit I.D.: GTG/HRSG1 and GTG/HRSG2	Permit Name: Las Paloma Energy Center
Permit Activity: <input checked="" type="checkbox"/> New Major Source <input type="checkbox"/> Modification	
Project or Process Description: Construction of new combined cycle electric generating plant	

Complete for all pollutants with a project emission increase.	POLLUTANTS						
	Ozone		CO	SO ₂	PM	GHG	CO ₂ e
	NO _x	VOC					
Nonattainment? (yes or no)						No	No
Existing site PTE (tpy)	This form for GHG only					0	0
Proposed project increases (tpy from 2F) ³							
Is the existing site a major source? If not, is the project a major source by itself? (yes or no)	Yes						
If site is major, is project increase significant? (yes or no)						Yes	Yes
If netting required, estimated start of construction:	6/1/13						
5 years prior to start of construction:	6/1/08		Contemporaneous				
estimated start of operation:	10/1/15		Period				
Net contemporaneous change, including proposed project, from Table 3F (tpy)						3,289,334	3,292,810
FNSR applicable? (yes or no)						Yes	Yes

1. Other PSD pollutants
2. Nonattainment major source is defined in Table 1 in 30 TAC 116.12(11) by pollutant and county. PSD thresholds are found in 40 CFR §51.166(b)(1).
3. Sum of proposed emissions minus baseline emissions, increases only. Nonattainment thresholds are found in Table 1 in 30 TAC 116.12(11) and PSD thresholds in 40 CFR §51.166(b)(23).
4. Since there are no contemporaneous decreases which would potentially affect PSD applicability and an impacts analysis is not required for GHG emissions, contemporaneous emission changes are not included on this table.

The presentations made above and on the accompanying tables are true and correct to the best of my knowledge.

	PRESIDENT	7-17-12
Signature	Title	Date



**TABLE 2F
PROJECT EMISSION INCREASE**

Pollutant⁽¹⁾:	GHG	Permit:	101542
Baseline Period:	N/A	to	N/A

Affected or Modified Facilities ⁽²⁾			Permit No.	A		B		Difference (B - A) ⁽⁶⁾	Correction ⁽⁷⁾	Project Increase ⁽⁸⁾
FIN	EPN	Actual Emissions ⁽³⁾		Baseline Emissions ⁽⁴⁾	Proposed Emissions ⁽⁵⁾	Projected Actual Emissions				
1	CTG1/HRSG1	U1-STK	101542	0.00	0.00	1,640,771		1,640,771		1,640,771
2	CTG2/HRSG2	U2-STK	101542	0.00	0.00	1,640,771		1,640,771		1,640,771
3	AUXBLR	AUXBLR	101542	0.00	0.00	7,680		7,680		7,680
4	NG-FUG	NG-FUG	101542	0.00	0.00	21		21		21
5	TRB-MSS	TRB-MSS	101542	0.00	0.00	0.11		0		0
6	EMGEN1	EMGEN1-STK	101542	0.00	0.00	64		64		64
7	FWP1	FWP1-STK	101542	0.00	0.00	28		28		28
8	SF6-FUG	SF6-FUG	101542	0.00	0.00	0.0010		0.0010		0.0010
9										
10										
11										
12										
14										
15										
Page Subtotal ⁽⁹⁾										3,289,334



**TABLE 2F
PROJECT EMISSION INCREASE**

Pollutant⁽¹⁾:	CO ₂ e	Permit:	101542
Baseline Period:	N/A	to	N/A

Affected or Modified Facilities ⁽²⁾			Permit No.	A		B		Difference (B - A) ⁽⁶⁾	Correction ⁽⁷⁾	Project Increase ⁽⁸⁾
FIN	EPN	Actual Emissions ⁽³⁾		Baseline Emissions ⁽⁴⁾	Proposed Emissions ⁽⁵⁾	Projected Actual Emissions				
1	CTG1/HRSG1	U1-STK	101542	0.00	0.00	1,642,317		1,642,317		1,642,317
2	CTG2/HRSG2	U2-STK	101542	0.00	0.00	1,642,317		1,642,317		1,642,317
3	AUXBLR	AUXBLR	101542	0.00	0.00	7,687		7,687		7,687
4	NG-FUG	NG-FUG	101542	0.00	0.00	423		423		423
5	TRB-MSS	TRB-MSS	101542	0.00	0.00	2		2		2
6	EMGEN1	EMGEN1-STK	101542	0.00	0.00	65		65		65
7	FWP1	FWP1-STK	101542							
8										
9										
10										
11										
12										
13										
14										
15										
Page Subtotal⁽⁹⁾										3,292,810

All emissions must be listed in tons per year (tpy). The same baseline period must apply for all facilities for a given NSR pollutant.

- Individual Table 2F's should be used to summarize the project emission increase for each criteria pollutant.
- Emission Point Number as designated in NSR Permit or Emissions Inventory.
- All records and calculations for these values must be available upon request.
- Correct actual emissions for currently applicable rule or permit requirements, and periods of non-compliance. These corrections, as well as any MSS previously demonstrated under 30 TAC 101, should be explained in the Table 2F supplement.
- If projected actual emission is used it must be noted in the next column and the basis for the projection identified in the Table 2F supplement.
- Proposed Emissions (column B) Baseline Emissions (column A).
- Correction made to emission increase for what portion could have been accommodated during the baseline period. The justification and basis for this estimate must be provided in the Table 2F supplement.
- Obtained by subtracting the correction from the difference. Must be a positive number.
- Sum all values for this page.

5.0 BEST AVAILABLE CONTROL TECHNOLOGY (BACT)

The PSD rules define BACT as:

Best available control technology means an emissions limitation (including a visible emission standard) based on the maximum degree of reduction for each pollutant subject to regulation under [the] Act which would be emitted from any proposed major stationary source or major modification which the Administrator, on a case-by-case basis, taking into account energy, environmental, and economic impacts and other costs, determines is achievable for such source or modification through application of production processes or available methods, systems, and techniques, including fuel cleaning or treatment or innovative fuel combustion techniques for control of such pollutant. In no event shall application of best available control technology result in emissions of any pollutant which would exceed the emissions allowed by any applicable standard under 40 CFR parts 60 and 61. If the Administrator determines that technological or economic limitations on the application of measurement methodology to a particular emissions unit would make the imposition of an emissions standard infeasible, a design, equipment, work practice, operational standard, or combination thereof, may be prescribed instead to satisfy the requirement for the application of best available control technology. Such standard shall, to the degree possible, set forth the emissions reduction achievable by implementation of such design, equipment, work practice or operation, and shall provide for compliance by means which achieve equivalent results.¹⁵

In the EPA guidance document titled *PSD and Title V Permitting Guidance for Greenhouse Gases*, EPA recommended the use of the Agency's five-step "top-down" BACT process to determine BACT for GHGs.¹⁶ In brief, the top-down process calls for all available control technologies for a given pollutant to be identified and ranked in descending order of control effectiveness. The permit applicant should first examine the highest-ranked ("top") option. The top-ranked options should be established as BACT unless the permit applicant demonstrates to the satisfaction of the permitting authority that technical considerations, or energy, environmental, or economic impacts justify a conclusion that the top ranked technology is not "achievable" in that case. If the most effective control strategy is eliminated in this fashion, then the next most effective alternative should be evaluated, and so on, until an option is selected as BACT.

EPA has broken down this analytical process into the following five steps:

- Step 1: Identify all available control technologies.**
- Step 2: Eliminate technically infeasible options.**
- Step 3: Rank remaining control technologies.**

¹⁵ 40 C.F.R. § 52.21(b)(12.)

¹⁶ EPA, *PSD and Title V Permitting Guidance for Greenhouse Gases*, p. 18 (Nov. 2010).

Step 4: Evaluate most effective controls and document results.

Step 5: Select the BACT.

5.1 BACT FOR THE COMBINED CYCLE COMBUSTION TURBINE

5.1.1 Step 1: Identify All Available Control Technologies

5.1.1.1 Inherently Lower-Emitting Processes/Practices/Designs

A summary of available, lower greenhouse gas emitting processes, practices, and designs for combustion turbine power generators is presented below. The proposed energy efficiency processes, practices and designs discussed in Step 1 will be the same for three models of combustion turbines being considered for this site: the General Electric 7FA, the Siemens SGT6-5000F(4), and the Siemens SGT6-5000F(5). The BACT limits proposed in Step 5 are specific to each turbine model.

5.1.1.1.1 Combustion Turbine Energy Efficiency Processes, Practices, and Designs

Combustion Turbine Design

CO₂ is a product of combustion of fuel containing carbon, which is inherent in any power generation technology using fossil fuel. It is not possible to reduce the amount of CO₂ generated from combustion, as CO₂ is the essential product of the chemical reaction between the fuel and the oxygen in which it burns, not a byproduct caused by imperfect combustion. As such, there is no technology available that can effectively reduce CO₂ generation by adjusting the conditions in which combustion takes place.

The only effective means to reduce the amount of CO₂ generated by a fuel-burning power plant is to generate as much electric power as possible from the combustion, thereby reducing the amount of fuel needed to meet the plant's required power output. This result is obtained by using the most efficient generating technologies available, so that as much of the energy content of the fuel as possible goes into generating power.

The most efficient way to generate electricity from a natural gas fuel source is the use of a combined cycle design. For fossil fuel technologies, efficiency ranges from approximately 30-50% (higher heating value [HHV]). A typical coal-fired Rankine cycle power plant has a base load efficiency of approximately 30% (HHV), while a modern F-Class natural gas fired combined cycle unit operating under optimal conditions has a base load efficiency of approximately 50% (HHV).

Combined cycle units operate based on a combination of two thermodynamic cycles: the Brayton and the Rankine cycles. A combustion turbine operates on the Brayton cycle and the HRSG and steam turbine operate on the Rankine cycle. The combination of the two thermodynamic cycles allows for the high efficiency associated with combined cycle plants.

In addition to the high-efficiency primary components of a combustion turbine, there are a number of other design features employed within the turbine that can improve the overall efficiency of the machine. These additional features include those summarized below.

Periodic Burner Tuning

Modern F-Class combustion turbines have regularly scheduled maintenance programs. These maintenance programs are important for the reliable operation of the unit, as well as to maintain optimal efficiency. As the combustion turbine is operated, the unit experiences degradation and loss in performance. The combustion turbine maintenance program helps restore the recoverable lost performance. The maintenance program schedule is determined by the number of hours of operation and/or turbine starts. There are three basic maintenance levels, commonly referred to as combustion inspections, hot gas path inspections, and major overhauls. Combustion inspections are the most frequent of the maintenance cycles. As part of this maintenance activity, the combustors are tuned to restore highly efficient low-emission operation.

Reduction in Heat Loss

Modern F-Class combustion turbines have high operating temperatures. The high operating temperatures are a result of the heat of compression in the compressor along with the fuel combustion in the burners. To minimize heat loss from the combustion turbine and protect the personnel and equipment around the machine, insulation blankets are applied to the combustion turbine casing. These blankets minimize the heat loss through the combustion turbine shell and help improve the overall efficiency of the machine.

Instrumentation and Controls

Modern F-Class combustion turbines have sophisticated instrumentation and controls to automatically control the operation of the combustion turbine. The control system is a digital-type and is supplied with the combustion turbine. The distributed control system (DCS) controls all aspects of the turbine's operation, including the fuel feed and burner operations, to achieve efficient low-NO_x combustion. The control system monitors the operation of the unit and modulates the fuel flow and turbine operation to achieve optimal high-efficiency low-emission performance for full-load and part-load conditions.

5.1.1.1.2 Heat Recovery Steam Generator Energy Efficiency Processes, Practices, and Designs

The HRSG takes waste heat from the combustion turbine exhaust and uses the waste heat to convert boiler feed water to steam. Duct burning involves burning additional natural gas in the ducts to the heat recovery boiler, which increases the temperature of the exhaust coming from the combustion turbines and thereby creates additional steam for the steam turbine. The duct burner firing provides additional power generation capacity during periods of high electrical demand.

The modern F-Class combustion turbine-based combined cycle HRSG is generally a horizontal, natural circulation, drum-type heat exchanger designed with three pressure levels of steam generation, reheat, split superheater sections with interstage attemperation, post-combustion emissions control equipment, and condensate recirculation. The HRSG is designed to maximize the conversion of the combustion turbine exhaust gas waste heat to steam for all plant ambient and load conditions. Maximizing steam generation will increase the steam turbine's power generation, which maximizes plant efficiency.

Heat Exchanger Design Considerations

HRSGs are heat exchangers designed to capture as much thermal energy as possible from the combustion turbine exhaust gases. This is performed at multiple pressure levels. For a drum-type configuration, each pressure level incorporates an economizer section(s), evaporator section, and superheater section(s). These heat transfer sections are made up of many thin-walled tubes to provide surface area to maximize the transfer of heat to the working fluid. Most of the tubes also include extended surfaces (e.g., fins). The extended surface optimizes the heat transfer, while minimizing the overall size of the HRSG. Additionally, flow guides are used to distribute the flow evenly through the HRSG to allow for efficient use of the heat transfer surfaces and post-combustion emissions control components. Low-temperature economizer sections employ recirculation systems to minimize cold-end corrosion, and stack dampers are used for cycling operation to conserve the thermal energy within the HRSG when the unit is off line.

Insulation

HRSGs take waste heat from the combustion turbine exhaust gas and uses that waste heat to convert boiler feed water to steam. As such, the temperatures inside the HRSG are nearly equivalent to the exhaust gas temperatures of the turbine. For F-Class combustion turbines, these temperatures can approach 1,200°F. HRSGs are designed to maximize the conversion of the waste heat to steam. One aspect of the HRSG design in maximizing this waste heat conversion is the use of insulation. Insulation minimizes heat loss to the surrounding air, thereby improving the overall efficiency of the HRSG. Insulation is applied to the HRSG panels that make up the shell of the unit, to the high-temperature steam and water lines, and typically to the bottom portion of the stack.

Minimizing Fouling of Heat Exchange Surfaces

HRSGs are made up of a number of tubes within the shell of the unit that are used to generate steam from the combustion turbine exhaust gas waste heat. To maximize this heat transfer, the tubes and their extended surfaces need to be as clean as possible. Fouling of the tube surfaces impedes the transfer of heat. Fouling occurs from the constituents within the exhaust gas stream. To minimize fouling, filtration of the inlet air to the combustion turbine is performed. Additionally, cleaning of the tubes is performed during periodic outages. By reducing the fouling, the efficiency of the unit is maintained.

Minimizing Vented Steam and Repair of Steam Leaks

As with all steam-generated power facilities, minimization of steam vents and repair of steam leaks is important in maintaining the plant's efficiency. A combined cycle facility has just a few

locations where steam is vented from the system, including at the deaerator vents, blowdown tank vents, and vacuum pumps/steam jet air ejectors. These vents are necessary to improve the overall heat transfer within the HRSG and condenser by removing solids and air that potentially blankets the heat transfer surfaces lowering the equipment's performance. Additionally, power plant operators are concerned with overall efficiency of their facilities. Therefore, steam leaks are repaired as soon as possible to maintain facility performance. Minimization of vented steam and repair of steam leaks will be performed for this project.

5.1.1.1.3 Steam Turbine Energy Efficiency Processes, Practices, and Designs

The steam turbine for this project will be a modern, high-efficiency, reheat, condensing unit. Steam turbines have been in operation for over a century, and are generally classified as impulse or reaction. However, most modern turbines employ both impulse and reaction blading. The overall efficiency of the unit is affected by a number of items, including the inlet steam conditions, the exhaust steam conditions, the blading design, the turbine seals, and the generator efficiency.

Use of Reheat Cycles

The efficiency of a steam turbine is directly related to the steam conditions entering the turbine. The higher the steam temperature and pressure, the higher the overall efficiency. To achieve the higher temperatures, reheat cycles are employed. This is necessary to minimize the moisture content of the exhaust steam. If the moisture content of the exhaust steam is too high, erosion of the last-stage turbine blades occurs. This cycle reheats partially expanded steam from the steam turbine. For a modern combined cycle facility, the high-pressure inlet and intermediate-pressure inlet steam temperatures typically are 1,050°F and above, and the high-pressure steam turbine inlet pressure is typically in the range of 1,800-2,400 psig.

Use of Exhaust Steam Condenser

Steam turbine efficiency is also improved by lowering the exhaust steam conditions of the unit. The lower the exhaust pressure, the higher the overall turbine efficiency. For high-efficiency units, the exhaust steam is saturated under vacuum conditions. This is accomplished by the use of a condenser. The condenser is typically a shell and tube heat exchanger with cooling water flowing through the tubes and the turbine exhaust steam condensing in the shell. The condensing steam creates a vacuum in the condenser, which increases steam turbine efficiency. This vacuum is dependent on the temperature of the cooling water. As the temperature of the cooling water is lowered, the absolute vacuum attainable is lowered and the steam turbine is more efficient.

Efficient Blading Design

Blading design also affects the overall efficiency of the turbine. As noted earlier, steam turbines have been used to generate power for over a century, and are either impulse or reaction design. The blade design has evolved for high-efficiency transfer of the energy in the steam to power generation. Additionally, 3-D computer-aided design technology is also employed to provide the

highest efficiency blade design. Blade materials are also important components in blade design, which allow for high-temperature and large exhaust areas to improve performance.

Turbine seals are also important in the overall performance of the steam turbine. The high-pressure steam will leak to the atmosphere along the turbine shaft, as well as bypass the turbine stages if sealing is not employed. The steam turbine designers have multiple steam seal designs to obtain the highest efficiency from the steam turbine.

Efficient Steam Turbine Generator Design

The steam turbine generator is also a key element in the overall performance of the steam turbine. The modern generator is a high-efficiency unit. The generator for modern steam turbines is typically cooled by one of three methods. These methods are open-air cooling, totally enclosed water to air cooling, or hydrogen cooling. These cooling methods allow for the highest efficiency of the generator, resulting in an overall high-efficiency steam turbine. According to Siemens representatives, there is no energy penalty between the three cooling methods. The cooling method for the LPEC steam turbine will be either totally enclosed water to air cooling or hydrogen cooling. The selection of the cooling method will be made by the equipment provider based on atmospheric conditions for the particular site.

5.1.1.1.4 Plant-wide Energy Efficiency Processes, Practices, and Designs

There are a number of other components within the combined cycle plant that help improve overall efficiency, including:

- **Fuel gas preheating** – The overall efficiency of the combustion turbine is increased with increased fuel inlet temperatures. For the F-Class combustion turbine based combined cycle, the fuel gas is generally heated with high temperature water from the HRSG. This improves the efficiency of the combustion turbine.
- **Drain operation** – Drains are required to allow for draining the equipment for maintenance (i.e., maintenance drains), and also to allow condensate to be removed from the steam piping and drains for operation (i.e., operation drains). Operation drains are generally controlled to minimize the loss of energy from the cycle. This is accomplished by closing the drains as soon as the appropriate steam conditions are achieved.
- **Multiple combustion turbine/HRSG trains** – Multiple combustion turbine/HRSG trains help with part-load operation. The multiple trains allow the unit to achieve higher overall plant part-load efficiency by shutting down a train operating at less efficient part-load conditions and ramping up the remaining train to high-efficiency full-load operation.
- **Boiler feed pump fluid drives** – The boiler feed pumps are used as the means to impart high pressure on the working fluid. The pumps require considerable power. To minimize the power consumption at part-loads, the use of fluid drives or variable-frequency drives can be employed. For this project, fluid drives are

being used to minimize power consumption at part-load, improving the facility's overall efficiency.

5.1.1.2 Add-On Controls

In addition to power generation process technology options discussed above, it is appropriate to consider add-on technologies as possible ways to capture GHG emissions that are emitted from natural gas combustion in the proposed project's CTG/HRSG units and to prevent them from entering the atmosphere. These emerging carbon capture and storage (CCS) technologies generally consist of processes that separate CO₂ from combustion process flue gas, and then inject it into geologic formations such as oil and gas reservoirs, unmineable coal seams, and underground saline formations. Of the emerging CO₂ capture technologies that have been identified, only amine absorption is currently commercially used for state-of-the-art CO₂ separation processes. Amine absorption has been applied to processes in the petroleum refining and natural gas processing industries and for exhausts from gas-fired industrial boilers. Other potential absorption and membrane technologies are currently considered developmental.

The U.S. Department of Energy's National Energy Technology Laboratory (DOE-NETL) provides the following brief description of state-of-the-art post-combustion CO₂ capture technology and related implementation challenges:

"...In the future, emerging R&D will provide numerous cost-effective technologies for capturing CO₂ from power plants. At present, however, state-of-the-art technologies for existing power plants are essentially limited to amine absorbents. Such amines are used extensively in the petroleum refining and natural gas processing industries... Amine solvents are effective at absorbing CO₂ from power plant exhaust streams—about 90 percent removal—but the highly energy-intensive process of regenerating the solvents decreases plant electricity output..."¹⁷

The DOE-NETL adds:

"...Separating CO₂ from flue gas streams is challenging for several reasons:

- CO₂ is present at dilute concentrations (13-15 volume percent in coal-fired systems and 3-4 volume percent in gas-fired turbines) and at low pressure (15-25 pounds per square inch absolute [psia]), which dictates that a high volume of gas be treated.

¹⁷ DOE-NETL, *Carbon Sequestration: FAQ Information Portal*, http://extsearch1.netl.doe.gov/search?q=cache:e0yvzjAh22cJ:www.netl.doe.gov/technologies/carbon_seq/FAQs/tech-status.html+emerging+R%26D&access=p&output=xml_no_dtd&ie=UTF-8&client=default_frontend&site=default_collection&proxystylesheet=default_frontend&oe=ISO-8859-1 (last visited Feb. 27, 2012).

- Trace impurities (particulate matter, sulfur dioxide, nitrogen oxides) in the flue gas can degrade sorbents and reduce the effectiveness of certain CO₂ capture processes.
- Compressing captured or separated CO₂ from atmospheric pressure to pipeline pressure (about 2,000 psia) represents a large auxiliary power load on the overall power plant system...¹⁸

For the combustion turbines being considered for this project, the CO₂ stack concentration at base load and ISO conditions for the General Electric 7FA is 3.9 vol% without duct burner firing and 5.4 vol% with duct burner firing; the Siemens SGT6-5000F(4) is 3.9 vol% without duct burner firing and 5.2 vol% with duct burner firing; and the Siemens SGT6-5000F(5) is 3.8 vol% without duct burner firing and 4.9 vol% with duct burner firing.

If CO₂ capture can be achieved at a power plant, it would need to be routed to a geologic formation capable of long-term storage. The long-term storage potential for a formation is a function of the volumetric capacity of a geologic formation and CO₂ trapping mechanisms within the formation, including dissolution in brine, reactions with minerals to form solid carbonates, and/or adsorption in porous rock. The DOE-NETL describes the geologic formations that could potentially serve as CO₂ storage sites as follows:

“Geologic carbon dioxide (CO₂) storage involves the injection of supercritical CO₂ into deep geologic formations (injection zones) overlain by competent sealing formations and geologic traps that will prevent the CO₂ from escaping. Current research and field studies are focused on developing better understanding of 11 major types of geologic storage reservoir classes, each having their own unique opportunities and challenges. Understanding these different storage classes provides insight into how the systems influence fluids flow within these systems today, and how CO₂ in geologic storage would be anticipated to flow in the future. The different storage formation classes include: deltaic, coal/shale, fluvial, alluvial, strandplain, turbidite, eolian, lacustrine, clastic shelf, carbonate shallow shelf, and reef. Basaltic interflow zones are also being considered as potential reservoirs. These storage reservoirs contain fluids that may include natural gas, oil, or saline water; any of which may impact CO₂ storage differently...¹⁹”

5.1.2 Step 2: Eliminate Technically Infeasible Options

In this section, LPEC addresses the potential feasibility of implementing CCS technology as BACT for GHG emissions from the proposed project’s gas turbine/HRSG trains. Each component of CCS technology (i.e., capture and compression, transport, and storage) is discussed separately.

¹⁸ *Id.*

¹⁹ DOE-NETL, *Carbon Sequestration: Geologic Storage Focus Area*, http://www.netl.doe.gov/technologies/carbon_seq/corerd/storage.html (last visited Feb. 27, 2012)

5.1.2.1 CO₂ Capture and Compression

Though amine absorption technology for CO₂ capture has been applied to processes in the petroleum refining and natural gas processing industries and to exhausts from gas-fired industrial boilers, it is more difficult to apply to power plant gas turbine exhausts, which have considerably larger flow volumes and considerably lower CO₂ concentrations. The Obama Administration's Interagency Task Force on Carbon Capture and Storage confirms this in its recently completed report on the current status of development of CCS systems:

"Current technologies could be used to capture CO₂ from new and existing fossil energy power plants; however, they are not ready for widespread implementation primarily because they have not been demonstrated at the scale necessary to establish confidence for power plant application. Since the CO₂ capture capacities used in current industrial processes are generally much smaller than the capacity required for the purposes of GHG emissions mitigation at a typical power plant, there is considerable uncertainty associated with capacities at volumes necessary for commercial deployment."²⁰

In its current CCS research program plans, the DOE-NETL confirms that commercial CO₂ capture technology for large-scale power plants is not yet available and suggests that it may not be available until at least 2020:

"The overall objective of the Carbon Sequestration Program is to develop and advance CCS technologies that will be ready for widespread commercial deployment by 2020. To accomplish widespread deployment, four program goals have been established:

- (1) Develop technologies that can separate, capture, transport, and store CO₂ using either direct or indirect systems that result in a less than 10 percent increase in the cost of energy by 2015;
- (2) Develop technologies that will support industries' ability to predict CO₂ storage capacity in geologic formations to within ±30 percent by 2015;
- (3) Develop technologies to demonstrate that 99 percent of injected CO₂ remains in the injection zones by 2015;
- (4) Complete Best Practices Manuals (BPMs) for site selection, characterization, site operations, and closure practices by 2020. Only by accomplishing these goals will CCS technologies be ready for safe, effective commercial deployment both domestically and abroad beginning in 2020 and through the next several decades."^{21A}

To corroborate that commercial availability of CO₂ capture technology for large-scale power plant projects will not occur for several more years, Alstom, one of the major developers of commercial CO₂ capture technology using post-combustion amine absorption, post-combustion chilled ammonia absorption, and oxy-combustion, states on its web site that its CO₂ capture

²⁰ *Report of the Interagency Task Force on Carbon Capture and Storage* at 50 (Aug. 2010).

²¹ DOE-NETL, *Carbon Sequestration Program: Technical Program Plan*, at 10 (Feb. 2011).

technology will become commercially available in 2015.^{22B} However, it should be noted that in committing to this timeframe, the company does not indicate whether such technology will be able to handle the volume of CO₂ emissions generated by a project of the size of LPEC.

Another challenge of CO₂ capture is conservation of water resources. A modern natural gas fired combined cycle facility requires four to five million gallons of water per day for condenser cooling and boiler make-up service. This amount will vary based on ambient temperature and humidity's well as the level of duct firing in the HRSG. Adding CO₂ separation facilities and compression equipment significantly increases the cooling water requirements of a generating station. Studies have indicated that the water consumption of a natural fired combined cycle facility with CCS may have an increased water consumption of more than 90%.

The La Paloma Energy Center will utilize the effluent discharge from the local waste water treatment facility to provide both the cooling water and the boiler make-up water requirements. The local waste water treatment facility currently processes and discharges a daily average of seven million gallons of effluent. This volume of effluent cannot support the daily water requirements of an F-class natural gas fired combined cycle facility if equipped with CCS.

5.1.2.2 CO₂ Transport

Even if it is assumed that CO₂ capture and compression could feasibly be achieved for the proposed project, the high-volume CO₂ stream generated would need to be transported to a facility capable of storing it. Potential geologic storage sites in Texas, Louisiana, and Mississippi to which CO₂ could be transported if a pipeline was constructed are delineated on the map found at the end of Section 5.²³ The potential length of such a CO₂ transport pipeline is uncertain due to the uncertainty of identifying a site(s) that is suitable for large-scale, long-term CO₂ storage. The hypothetical minimum length required for any such pipeline(s) is the distance to the closest site with recognized potential for some geological storage of CO₂, which is an enhanced oil recovery (EOR) reservoir site located within 15 miles of the proposed project.

However, none of the South and Southeast Texas EOR reservoir or other geologic formation sites have yet been technically demonstrated for large-scale, long-term CO₂ storage.

In comparison, the closest site that is currently being field-tested to demonstrate its capacity for large-scale geological storage of CO₂ is the Southwest Regional Partnership on Carbon Sequestration's (SWP) SACROC test site, which is located in Scurry County, Texas approximately 490 miles away (see the map at the end of Section 5 for the test site location).

²² Alstom, *Alstom's Carbon Capture Technology Commercially "Ready to Go" by 2015*, Nov.30, 2010, <http://www.alstom.com/australia/news-and-events/pr/ccs2015/> (last visited Sept.28, 2011).

²³ Susan Hovorka, University of Texas at Austin, Bureau of Economic Geology, Gulf Coast Carbon Center, *New Developments: Solved and Unsolved Questions Regarding Geologic Sequestration of CO₂ as a Greenhouse Gas Reduction Method* (GCCC Digital Publication #08-13) at slide 4 (Apr. 2008), available at: <http://www.beg.utexas.edu/gcccc/forum/codexdownloadpdf.php?ID=100> (last visited Feb. 27, 2012).

Therefore, to access this potentially large-scale storage capacity site, assuming that it is eventually demonstrated to indefinitely store a substantial portion of the large volume of CO₂ generated by the proposed project, a very long and sizable pipeline would need to be constructed to transport the large volume of high-pressure CO₂ from the plant to the storage facility, thereby rendering implementation of a CO₂ transport system infeasible.

5.1.2.3 CO₂ Storage

Even if it is assumed that CO₂ capture and compression could feasibly be achieved for the proposed project and that the CO₂ could be transported economically, the feasibility of CCS technology would still depend on the availability of a suitable sequestration site. The suitability of potential storage sites is a function of volumetric capacity of their geologic formations, CO₂ trapping mechanisms within formations (including dissolution in brine, reactions with minerals to form solid carbonates, and/or adsorption in porous rock), and potential environmental impacts resulting from injection of CO₂ into the formations. Potential environmental impacts resulting from CO₂ injection that still require assessment before CCS technology can be considered feasible include:

- Uncertainty concerning the significance of dissolution of CO₂ into brine,
- Risks of brine displacement resulting from large-scale CO₂ injection, including a pressure leakage risk for brine into underground drinking water sources and/or surface water,
- Risks to fresh water as a result of leakage of CO₂, including the possibility for damage to the biosphere, underground drinking water sources, and/or surface water,²⁴ and
- Potential effects on wildlife.

Potentially suitable storage sites, including EOR sites and saline formations, exist in Texas, Louisiana, and Mississippi. In fact, sites with such recognized potential for some geological storage of CO₂ are located within 15 miles of the proposed project, but such nearby sites have not yet been technically demonstrated with respect to all of the suitability factors described above. In comparison, the closest site that is currently being field-tested to demonstrate its capacity for geological storage of the volume of CO₂ that would be generated by the proposed power unit, i.e., SWP's SACROC test site, is located in Scurry County, Texas approximately 490 miles away. It should be noted that, based on the suitability factors described above, currently the suitability of the SACROC site or any other test site to store a substantial portion of the large volume of CO₂ generated by the proposed project has yet to be fully demonstrated.

Based on the reasons provided above, LPEC believes that CCS technology should be eliminated from further consideration as a potential feasible control technology for purposes of this BACT analysis. However, to answer possible questions that the public or the EPA may have concerning the relative costs of implementing hypothetical CCS systems, LPEC has estimated such costs. Construction of a carbon capture system at the LPEC site would require installation of the following major pieces of equipment:

²⁴ *Id.*

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- Two Amine Scrubber Vessels
- Two CO₂ Strippers
- Four Amine Transfer Pumps
- Four Flue Gas Fans
- Four CO₂ Gas Compressor
- One Amine Storage Tank

The estimated costs associated with implementation of a carbon capture system at the LPEC Plant are shown in the table below. A control cost for implementing CCS in terms of \$/ton of CO₂ avoided was calculated using the “cost of electricity” methodology outlined in the U.S. Department of Energy document “Cost and Performance Baseline for Fossil Energy Plants Volume 1: Bituminous Coal and Natural Gas to Electricity”, Revision2, November 2010, DOE/NETL-2010/1397.

	Two Combustion Turbines and One Steam Turbine Without CCS	Two Combustion Turbines and One Steam Turbine With CCS
Estimated Plant Construction Cost	\$443,800,000	\$974,000,000
Net Power Output (MW)	688.4	595.3
Net Plant HHV efficiency	49.9%	42.9%
Cost-of-Electricity (COE) (\$/MWh) @ 85% capacity factor	73.3 \$/MWh	125.3 \$/MWh
CO ₂ Emissions (Siemens SGT6-5000F(5))	3,281,542 tons/yr	328,154.2 tons/yr
Cost of CO ₂ Avoided		\$91.82/ton CO ₂

In addition to the high construction and operating costs associated with CCS, the carbon capture equipment requires a substantial amount of energy to operate, thereby reducing the net electrical output of the plant. Operation of carbon capture equipment at a typical natural gas fired combined cycle plant is estimated to reduce the net energy efficiency of the plant from approximately 50% (HHV) to approximately 42.9% (HHV).²⁵

5.1.3 Step 3: Rank Remaining Control Technologies

As documented above, implementation of CCS technology is currently infeasible, leaving energy efficiency measures as the only technically feasible emission control options. As all of the energy efficiency related processes, practices, and designs discussed in Section 5.1.1 of

²⁵ US Department of Energy, National Energy Technology Laboratory, “Costs and Performance Baseline For Fossil Energy Plants, Volume 1 - Bituminous Coal and Natural Gas to Energy”, Revision 2, November 2010

this application are being proposed for this project, a ranking of the control technologies is not necessary for this application.

5.1.4 Step 4: Evaluate Most Effective Controls and Document Results

As all of the energy efficiency related processes, practices, and designs discussed in Section 5.1.1 of this application are being proposed for this project, an examination of the energy, environmental, and economic impacts of the efficiency designs is not necessary for this application. Because the CCS add-on control option discussed in Section 5.1.2 was determined to be technically infeasible, an examination of the energy, environmental, and economic impacts of that option is not necessary for this application. However, at the request of EPA Region 6, LPEC is including estimated costs for implementation of CCS.

5.1.5 Step 5: Select BACT

LPEC proposes as BACT for this project, the following energy efficiency processes, practices, and designs for the proposed combined cycle combustion turbines:

- Use of Combined Cycle Power Generation Technology
- Combustion Turbine Energy Efficiency Processes, Practices, and Designs
 - Efficient turbine design
 - Turbine inlet air cooling
 - Periodic turbine burner tuning
 - Reduction in heat loss
 - Instrumentation and controls
- HRSG Energy Efficiency Processes, Practices, and Designs
 - Efficient heat exchanger design
 - Insulation of HRSG
 - Minimizing Fouling of heat exchange surfaces
 - Minimizing vented steam and repair of steam leaks
- Steam Turbine Energy Efficiency Processes, Practices, and Designs
 - Use of Reheat Cycles
 - Use of Exhaust Steam Condenser
 - Efficient Blading Design
 - Efficient Generator Design
- Plant-wide Energy Efficiency Processes, Practices, and Designs
 - Fuel gas preheating
 - Drain operation
 - Multiple combustion turbine/HRSG trains
 - Boiler feed pump fluid drive design

To determine the appropriate heat-input efficiency limit, LPEC started with the turbine's design base load net heat rate for combined cycle operation and then calculated a compliance margin based upon reasonable degradation factors that may foreseeably reduce efficiency under real-world conditions. The design base load net heat rate for the combustion turbines being

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considered for this project are as follows: the General Electric 7FA design base load net heat rate is 6674 Btu/kWhr (HHV) without duct burner firing and 7051 Btu/kWhr (HHV) with duct burner firing; the Siemens SGT6-5000F(4) design base load net heat rate is 6782 Btu/kWhr (HHV) without duct burner firing and 7045 Btu/kWhr (HHV) with duct burner firing; and the Siemens SGT6-5000F(5) design base load net heat rate is 6845 Btu/kWhr (HHV) without duct burner firing and 7050 Btu/kWhr (HHV) with duct burner firing. Note that these rates reflect the facility's "net" power production, meaning the denominator is the amount of power provided to the grid; it does not reflect the total amount of energy produced by the plant, which also includes auxiliary load consumed by operation of the plant. To be consistent with other recent GHG BACT determinations, the net heat rate without duct firing is used to calculate the heat-input efficiency limit.

To determine an appropriate heat rate limit for the permit, the following compliance margins are added to the base heat rate limit:

- A 3.3% design margin reflecting the possibility that the constructed facility will not be able to achieve the design heat rate.
- A 6% performance margin reflecting efficiency losses due to equipment degradation prior to maintenance overhauls.
- A 3% degradation margin reflecting the variability in operation of auxiliary plant equipment due to use over time.

Design and construction of a combined-cycle power plant involves many assumptions about anticipated performance of the many elements of the plant, which are often imprecise or not reflective of conditions once installed at the site. As a consequence, the facility also calculates an "Installed Base Heat Rate", which represents a design margin of 3.3% to address such items as equipment underperformance and short-term degradation.

To establish an enforceable BACT condition that can be achieved over the life of the facility, the permit limit must also account for anticipated degradation of the equipment over time between regular maintenance cycles. The manufacturer's degradation curves project anticipated degradation rate of 5% within the first 48,000 hours of the gas turbine's useful life; they do not reflect any potential increase in this rate which might be expected after the first major overhaul and/or as the equipment approaches the end of its useful life. Further, the projected 5% degradation rate represents the average, and not the maximum or guaranteed, rate of degradation for the gas turbines. Therefore, LPEC proposes that, for purposes of deriving an enforceable BACT limitation on the proposed facility's heat rate, gas turbine degradation may reasonably be estimated at 6% of the facility's heat rate.

Finally, in addition to the heat rate degradation from normal wear and tear on the combustion turbines, LPEC is also providing a reasonable compliance margin based on potential degradation in other elements of the combined cycle plant that would cause the overall plant heat rate to rise (*i.e.*, cause efficiency to fall). Degradation in the performance of the heat recovery steam generator, steam turbine, heat transfer, cooling tower, and ancillary equipment such as pumps and motors is also expected to occur over the course of a major maintenance cycle.

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As a result of these adjustments, LPEC is proposing the following BACT limits for the Project:

Turbine Model	Net Heat Rate (Btu/kWh) (HHV)	Output Based Emission Limit (lb CO ₂ e/MWh) net
General Electric 7FA	7527.5	895.6
Siemens SGT6-5000F(4)	7649.0	910.0
Siemens SGT6-5000F(5)	7720.0	918.5

The calculation of the net heat rate and the equivalent lb CO₂e/MWhr is provided on Tables 5-2, 5-3, and 5-4 of this application. The proposed BACT limits vary by 2.6% from the lowest proposed BACT limit to the highest proposed BACT limit. While energy efficiency will be a consideration for final selection of a turbine, other considerations will include the capacity of the turbine, cost, reliability, and predicted longevity of the turbines. Since the plant heat rate varies according to turbine operating load and the amount of duct burner firing, LPEC proposes to demonstrate compliance with the proposed heat rate with an annual compliance test, at 100% load, corrected to ISO conditions.

On March 27, 2012, the EPA proposed New Source Performance Standard (NSPS), Subpart TTTT, that would control GHG emissions from new power plants.²⁶ The proposed rule would apply to fossil-fuel fired electric generating units that generate electricity for sale and are larger than 25 MW. The EPA proposed that new power plants meet an annual average output based standard of 1,000 lb CO₂/MWh gross. The proposed emission rate for the LPEC turbines on a net electrical output basis range from 895.6 – 918.5 lb CO₂/MWh without duct burner firing and 945.3 to 946 lb/MWh with maximum duct burner firing. The LPEC lb CO₂/MWh emission rates on a gross electrical output basis will be approximately 2% lower than the proposed rates on a net electrical output basis. The proposed CO₂ emission rates from the LPEC combined cycle turbines are well within the emission limit in proposed NSPS Subpart TTTT.

LPEC performed a search of the EPA's RACT/BACT/LAER Clearinghouse for natural gas fired combustion turbine generators and found no entries which address BACT for GHG emissions. Although not listed in the RACT/BACT/LAER Clearinghouse, a GHG BACT analysis was performed by the following natural gas fired power generation facilities: Russell City Energy Center, Palmdale Hybrid Power Plant, Lower Colorado River Authority Ferguson Plant, Cricket Valley Energy Center, Pioneer Valley Energy Center, Deer Park Energy Center, and Channel Energy Center. A discussion of the LPEC's proposed BACT as compared to those projects is provided below:

Palmdale Hybrid Power Project

The application for the Palmdale Hybrid Power Project (PHPP) was submitted in May 2011 and a final permit was issued by the Antelope Valley Air Quality Management District on October 18, 2011. The permit authorizes the construction of two natural-gas-fired GE 7FA combustion

²⁶ Standards of Performance for Greenhouse Gas Emissions for New Stationary Sources: Electric Utility Generating Units, 77 Fed Reg 22392, April 13, 2012

**PREVENTION OF SIGNIFICANT DETERIORATION GREENHOUSE GAS PERMIT APPLICATION
FOR A COMBINED CYCLE POWER PLANT AT THE LA PALOMA ENERGY CENTER
LA PALOMA ENERGY CENTER, LLC**

turbine generators, with 500 MMBtu/hr duct fired heat recovery steam generators, and one steam turbine generator to be located in Palmdale, California. The project included a 50 MW, 251 acre solar thermal array field with a solar steam boiler on the 333 acre site. The permit listed a GHG BACT limit of 774 lb CO₂/MW-hr source-wide net output and 7,319 Btu/kWhr source wide net heat rate, 365 rolling average.

The application submitted by PHPP represented as BACT, a heat rate of 6,970 Btu/kWh, based on the higher heating value (HHV) of natural gas with two CTGs operating at 100% with no solar input and with no duct firing.²⁷ The PHPP application did not state whether the 6,970 Btu/kWh heat rate represented as BACT, is on a gross electrical output basis or a net electrical output basis. A CO₂ emission rate of 0.408 short tons of CO₂/MW-hr was derived from the heat rate of 6,970 Btu/Kw-hr, based on a CO₂ emission factor of 53.06 kg CO₂/MMBtu. 0.408 short tons of CO₂/MW-hr equates to 816 lb CO₂/MW-hr.

The BACT representations in the Palmdale permit and the application cannot be directly compared to the representations for the LPEC for the following reasons:

1. The permit limit of 774 lb CO₂/MW-hr does not correspond to the representations in the PHPP application. PHPP represented a CO₂ emission rate of 0.408 short tons CO₂/MW-hr (816 lb CO₂/MW-hr) for the two combustion turbines, without duct burner firing which was derived from the represented design heat rate of 6,970 Btu/kW-hr. The CO₂ emission rate associated with the permit heat rate limit of 7,319 Btu/kW-hr would be 856.9 lb CO₂/MW-hr. The basis of the 774 lb CO₂/MW-hr permit limit is unclear.
2. The U.S. EPA, Region 9, in its response to comments, stated that the BACT limit was being set at 7,319 Btu/kWh to account for “a variety of factors that can affect heat rate, including seasonal variations (i.e. temperature, humidity) and equipment degradation”.²⁸ The 7,319 Btu/kWh limit provides only a 5% compliance margin over the represented “design” heat rate of 6,970 Btu/kWh. This is not consistent with the Cricket Valley Energy Center, Pioneer Valley Energy Center, Lower Colorado River Authority Ferguson Plant, Deer Park Energy, and Channel Energy Center GHG permits discussed below. The Palmdale permit does not account for the design margin of the equipment or degradation of supporting equipment.
3. The “design” heat rate proposed by PHPP was for two CTGs operating at 100% load. The 365 day rolling average permit limit of 7,319 Btu/kW-hr does not account for lower efficiencies at reduced loads.

Lower Colorado River Authority Ferguson Plant

²⁷ AECOM Memorandum to Lisa Bingham and Joe Lapka, Response to EPA Comments on PHPP GHG BACT Analysis, July 15, 2011.

²⁸ U.S. Environmental Protection Agency, Region 9, “Responses to Public Comments on the Proposed Prevention of Significant Deterioration Permit for the Palmdale Hybrid Power Project”, Oct. 2011.

The application for the LCRA Ferguson Plant was submitted in March 2011. The application included two natural-gas-fired GE 7FA combustion turbines, heat recovery steam generators without no additional duct firing, and one steam turbine generator to be located in Marble Falls, Texas. The permit, issued November 10, 2011, included BACT limits of 0.459 ton CO₂/MWh (net) on a 365 day rolling average and an average net heat rate of 7,720 Btu/kWh (HHV) on a 365 day rolling average.

For comparison purposes, the proposed heat rates for the General Electric 7FA, Siemens SGT6-5000F(4), and Siemens SGT6-5000F(5) turbines are 7,517.5, 7649.0, and 7,720 Btu/kWh (HHV, net basis), respectively, which accounts for design margins, performance margins, and degradation margins. The proposed emission rates on a ton CO₂/MWh (net) basis for General Electric 7FA, Siemens SGT6-5000F(4), and Siemens SGT6-5000F(5) turbines are 0.447, 0.455, and 0.459 ton CO₂/MWh (net).

Cricket Valley Energy Center

The Cricket Valley Energy Center (CVEC) air permit application proposed the construction of three natural-gas-fired GE 7FA combustion turbines, with 596.8 MMBtu/hr duct fired heat recovery steam generators, and three steam turbine generators to be located in Dover, New York. The CVEC application represented that the GE 7FA turbines operating in combined cycle mode have a design base heat rate of 6,742 Btu/kW-hr at ISO conditions with no duct firing (based on net output). Based upon the design efficiency, and adding a reasonable margin of compliance, CVEC proposed a limit of 7,605 Btu/kW-hr (ISO conditions without duct firing) as BACT for the proposed project. The draft permit specifies that the facility is required conduct a thermal efficiency test on a minimum of one combustion turbine annually.

For comparison purposes, LPEC proposes heat rates for the General Electric 7FA, Siemens SGT6-5000F(4), and Siemens SGT6-5000F(5) turbines of 7,517.5, 7649.0, and 7,720 Btu/kWh (HHV, net basis), respectively, which accounts for design margins, performance margins, and degradation margins. The highest proposed heat rate for the LPEC application is within 1.6% of the proposed CVEC proposed limit and the lowest proposed heat rate is 1.2% lower than the proposed CVEC proposed limit. The efficiencies from two similarly sized combined cycle electric generating units will not be identical due to differences in the properties and variability of the natural gas; the geographic location - higher combustion turbine efficiencies are achieved at lower elevations and at cooler ambient temperatures due to denser ambient air; differences in combustion turbine designs, heat recovery steam generator designs and steam turbine designs; and electric generating unit load generation flexibility requirements - operating an electric generating unit as a base load unit is more efficient than operating as a load cycling unit to respond to fluctuations in customer electricity or steam demands.

Pioneer Valley Energy Center

The Pioneer Valley Energy Center (PVEC) air permit application proposed the construction of a 431 MW natural-gas-fired combined cycle turbine generator to be located in Westfield, Massachusetts. The PVEC air application proposed to construct a Mitsubishi M501G combined

cycle turbine. The air permit for the project was issued April 12, 2012. The permit contained an initial GHG limit of 825 lbs of CO₂e/MWh_{grid} to be demonstrated during initial performance test and a 365-day rolling average limit of 895 lbs of CO₂e/MWh_{grid}.

For comparison purposes, LPEC proposes CO₂e emission rates for the General Electric 7FA, Siemens SGT6-5000F(4), and Siemens SGT6-5000F(5) turbines of 895.6, 910.0, and 918 lb CO₂e/MWh (net basis), respectively, which accounts for design margins, performance margins, and degradation margins. The highest proposed CO₂e emission rate in the LPEC application is within 2.6% of the proposed PVEC limit and the lowest proposed CO₂e emission rate is within 0.07% of the proposed PVEC limit. The efficiencies from two similarly sized combined cycle electric generating units will not be identical due to differences in the properties and variability of the natural gas; the geographic location - higher combustion turbine efficiencies are achieved at lower elevations and at cooler ambient temperatures due to denser ambient air; differences in combustion turbine designs, heat recovery steam generator designs and steam turbine designs; and electric generating unit load generation flexibility requirements - operating an electric generating unit as a base load unit is more efficient than operating as a load cycling unit to respond to fluctuations in customer electricity or steam demands.

Deer Park Energy Center

The application for the Calpine Deer Park Energy Center was submitted in September 2011 and a draft permit has not yet been issued. The application proposed to authorize a fifth Siemens 501F CTG/HRSG train and ancillary equipment at the existing Deer Park Energy Center located in Deer Park, Texas. The Deer Park application represented a BACT net heat rate for the Project of 7,730 Btu/kWh (HHV), corrected to ISO conditions.

For comparison purposes, the proposed heat rates for the General Electric 7FA, Siemens SGT6-5000F(4), and Siemens SGT6-5000F(5) turbines are 7,517.5, 7649.0, and 7,720 Btu/kWh (HHV, net basis), respectively, which accounts for design margins, performance margins, and degradation margins.

Channel Energy Center

The application for the Calpine Channel Energy Center was submitted in October 2011 and a draft permit has not yet been issued. The application proposed to authorize a third Siemens 501F CTG/HRSG train and ancillary equipment at the existing Channel Energy Center located in Pasadena, Texas. The Channel Energy application represented a BACT net heat rate for the Project of 7,730 Btu/kWh (HHV), corrected to ISO conditions.

For comparison purposes, the proposed heat rates for the General Electric 7FA, Siemens SGT6-5000F(4), and Siemens SGT6-5000F(5) turbines are 7,517.5, 7649.0, and 7,720 Btu/kWh (HHV, net basis), respectively, which accounts for design margins, performance margins, and degradation margins.

5.2 BACT FOR SF₆ INSULATED ELECTRICAL EQUIPMENT

5.2.1 Step 1: Identify All Available Control Technologies

Step 1 of the Top-Down BACT analysis is to identify all feasible control technologies. One technology is the use of state-of-the-art SF₆ technology with leak detection to limit fugitive emissions. In comparison to older SF₆ circuit breakers, modern breakers are designed as a totally enclosed-pressure system with far lower potential for SF₆ emissions. In addition, the effectiveness of leak-tight closed systems can be enhanced by equipping them with a density alarm that provides a warning when 10% of the SF₆ (by weight) has escaped. The use of an alarm identifies potential leak problems before the bulk of the SF₆ has escaped, so that it can be addressed proactively in order to prevent further release of the gas.

One alternative considered in this analysis is to substitute another, non-GHG substance for SF₆ as the dielectric material in the breakers. Potential alternatives to SF₆ were addressed in the National Institute of Standards and Technology (NIST) Technical Note 1425, *Gases for Electrical Insulation and Arc Interruption: Possible Present and Future Alternatives to Pure SF₆*.²⁹

5.2.2 Step 2: Eliminate Technically Infeasible Options

According to the report NIST Technical Note 1425, SF₆ is a superior dielectric gas for nearly all high voltage applications.³⁰ It is easy to use, exhibits exceptional insulation and arc-interruption properties, and has proven its performance by many years of use and investigation. It is clearly superior in performance to the air and oil insulated equipment used prior to the development of SF₆-insulated equipment. The report concluded that although "...various gas mixtures show considerable promise for use in new equipment, particularly if the equipment is designed specifically for use with a gas mixture... it is clear that a significant amount of research must be performed for any new gas or gas mixture to be used in electrical equipment." Therefore there are currently no technically feasible options besides use of SF₆.

5.2.3 Step 3: Rank Remaining Control Technologies

The use of state-of-the-art SF₆ technology with leak detection to limit fugitive emissions is the highest ranked control technology that is technically feasible for this application.

²⁹ Christophorous, L.G., J.K. Olthoff, and D.S. Green, *Gases for Electrical Insulation and Arc Interruption: Possible Present and Future Alternatives to Pure SF₆*, NIST Technical Note 1425, Nov.1997.

³⁰ *Id.* at 28 – 29.

5.2.4 Step 4: Evaluate Most Effective Controls and Document Results

Energy, environmental, or economic impacts were not addressed in this analysis because the use of alternative, non-greenhouse-gas substance for SF₆ as the dielectric material in the breakers is not technically feasible.

5.2.5 Step 5: Select BACT

Based on this top-down analysis, LPEC concludes that using state-of-the-art enclosed-pressure SF₆ circuit breakers with leak detection would be the BACT control technology option. The circuit breakers will be designed to meet the latest of the American National Standards Institute (ANSI) C37.013 standard for high voltage circuit breakers.³¹ The proposed circuit breaker at the generator output will have a low pressure alarm and a low pressure lockout. This alarm will function as an early leak detector that will bring potential fugitive SF₆ emissions problems to light before a substantial portion of the SF₆ escapes. The lockout prevents any operation of the breaker due to lack of “quenching and cooling” SF₆ gas.

LPEC will monitor emissions annually in accordance with the requirements of the Mandatory Greenhouse Gas Reporting rules for Electrical Transmission and Distribution Equipment Use.³² Annual SF₆ emissions will be calculated according to the mass balance approach in Equation DD-1 of Subpart DD.

5.3 BACT FOR AUXILIARY BOILER

One nominally rated 150 MMBtu/hr auxiliary boiler (EPN AUXBLR) will be utilized to facilitate startup of the combined cycle units. The auxiliary boiler will be limited to 876 hours of operation per year.

5.3.1 Step 1: Identify All Available Control Technologies

Step 1 of the Top-Down BACT analysis is to identify all feasible control technologies. The following technologies were identified as potential control options for boilers:

- Use of low carbon fuels
- Use of good operating and maintenance practices
- Energy efficient design
- Low Annual Capacity

The auxiliary boiler will utilize natural gas which is the lowest carbon fuel available at the LPEC site. Therefore, formation of CO₂ from combustion of the fuel will be minimized.

³¹ ANSI Standard C37.013, *Standard for AC High-Voltage Generator Circuit Breakers on a Symmetrical Current*.

³² See 40 C.F.R. Pt. 98, Subpt. DD.

Good operating and maintenance practices for the boiler include following the manufacturer's recommended operating and maintenance procedures; maintaining good fuel mixing in the combustion zone; and maintain the proper air/fuel ratio so that sufficient oxygen is provided to provide complete combustion of the fuel while at the same time preventing introduction of more air than is necessary into the boiler.

The auxiliary boiler is designed for a thermal energy efficiency of approximately 80%. The energy efficient design of the boiler includes insulation to retain heat within the boiler and a computerized process control system that will optimize the fuel/air mixture and limit excess air in the boiler.

The auxiliary boiler will be used to facilitate startup of the two combustion turbines and the annual hours of operation will be limited to 876 hours per year.

5.3.2 Step 2: Eliminate Technically Infeasible Options

This step of the top-down BACT analysis eliminates any control technology that is not considered technically feasible unless it is both available and applicable.

Use of natural gas as a low carbon fuel is technically feasible for this emission source.

Use of good operating and maintenance practices is technically feasible for this emission source.

Use of an energy efficient design for the boiler is technically feasible.

Use of a low annual capacity for the auxiliary boiler is technical feasible since the boiler is only used to facilitate startups for the two combustion turbines.

5.3.3 Step 3: Rank Remaining Control Technologies

As all of the energy efficiency related processes, practices, and designs discussed in Section 5.3.1 of this application are being proposed for the auxiliary boiler, a ranking of the control technologies is not necessary for this application.

5.3.4 Step 4: Evaluate Most Effective Controls and Document Results

As all of the energy efficiency related processes, practices, and designs discussed in Section 5.3.1 of this application are being proposed for this project, an examination of the energy, environmental, and economic impacts of the efficiency designs is not necessary for this application.

5.3.5 Step 5: Select BACT

Based on this top-down analysis, LPEC concludes that the use of natural gas as a low carbon fuel; good operating and maintenance practices; energy efficient design; and low annual capacity is selected as BACT for the auxiliary boiler. With the limit annual operation of the auxiliary boiler, the total CO₂e emissions from the boilers are 0.23% of the total site wide emissions.

Among other recently issued or currently pending GHG permits, the Wolverine Power Supply Cooperative permit and the Palmdale Hybrid Power Project permit included BACT determinations for limited use, auxiliary boilers and heaters. The Wolverine Permit included a 72.4 MMBtu/hr diesel-fired auxiliary boiler, limited to 4,000 hours operation per year. The Permit listed BACT for GHG for the auxiliary boiler to incorporate energy efficient equipment wherever practical in the design of the auxiliary boiler. The Wolverine Permit did not include an output based BACT limit for the auxiliary boiler.

The application for the Palmdale Hybrid Power Project (PHPP) was submitted in May 2011 and a draft permit was issued by the Antelope Valley Air Quality Management District in August 2011. The PHPP application proposed the construction of a power plant utilizing natural-gas-fired combustion turbine combined cycle generators located in Palmdale, California. The project also included a 110 MMBtu/hr natural-gas-fired auxiliary boiler, limited to 500 hours per year operation, and a 40 MMBtu/hr natural-gas-fired heater, limited to 1,000 hours per year operation. The Palmdale Permit listed BACT for GHG for the auxiliary boiler and heater as annual tune-ups. The Palmdale Permit did not include an output based BACT limit for the auxiliary boiler or heater.

5.4 BACT FOR EMERGENCY ENGINES

The LPEC site will be equipped with one nominally rated 1,072-hp diesel-fired emergency generator to provide electricity to the facility in case of power failure and one nominally rated 500-hp diesel-fired pump to provide water in the event of a fire.

5.4.1 Step 1: Identify All Available Control Technologies

Step 1 of the Top-Down BACT analysis is to identify all feasible control technologies. The following technologies were identified as potential control options for emergency engines:

- Use of low carbon fuel;
- Use of good operating and maintenance practices;
- Low annual capacity factor.

Engine options includes engines powered with electricity, natural gas, or liquid fuel, such as gasoline or fuel oil.

Good operating and maintenance practices for the engines include the following:

- Operating with recommended fuel to air ratio recommended by the manufacturer and
- Appropriate maintenance of equipment, such as periodic readiness testing.

The energy efficiency (energy output divided by energy input) associated with the emergency generator is 34.0% and the energy efficiency associated with the fire pump engine is 36.8%. These are typical efficiencies for emergency engines.

Each emergency engine will be limited to 100 hours operation per year for purposes of maintenance checks and readiness testing.

5.4.2 Step 2: Eliminate Technically Infeasible Options

This step of the top-down BACT analysis eliminates any control technology that is not considered technically feasible unless it is both available and applicable. The purpose of the engines is to provide a power source during emergencies, which includes outages of the combustion turbines, natural gas supply outages, and natural disasters, such as floods and hurricanes. As such, the engines must be available during emergencies. Electricity and natural gas may not be available during an emergency and therefore cannot be used as an energy source for the emergency engines.

The engines must be powered by a liquid fuel that can be stored on-site in a tank and supplied to the engines on demand, such as motor gasoline or diesel. The default CO₂ emission factors for gasoline and diesel are very similar, 70.22 kg/MMBtu for gasoline and 73.96 kg/MMBtu for diesel. Diesel fuel has a much lower volatility than gasoline and can be stored for longer periods of time. Therefore, diesel is typically the chosen fuel for emergency engines.

Because of the need to store the emergency engine fuel on-site and the ability to store diesel for longer periods of time than gasoline, it is technically infeasible to utilize a lower carbon fuel than diesel.

The use of good operating and maintenance practices is technically feasible for the emergency engines. Also, a low annual capacity factor for the engines is technically feasible since the engines will only be operated either for readiness testing or for actual emergencies.

5.4.3 Step 3: Rank Remaining Control Technologies

Since the remaining technically feasible processes, practices, and designs discussed in Section 5.4.1 of this application for the emergency engines are being proposed for the engines, a ranking of the control technologies is not necessary for this application.

5.4.4 Step 4: Evaluate Most Effective Controls and Document Results

Since the remaining technically feasible processes, practices, and designs discussed in Section 5.4.1 of this application for the emergency engines are being proposed for the engines, an evaluation of the most effective controls is not necessary for this application.

5.4.5 Step 5: Select BACT

As a result of this analysis, appropriate operation of the engines through proper fuel to air ratios and maintenance based on recommended readiness testing and low annual hours of operation are selected as BACT for the proposed engines.

5.5 BACT FOR NATURAL GAS FUGITIVES

The proposed project will include natural gas piping components. These components are potential sources of methane and CO₂ emissions due to emissions from rotary shaft seals, connection interfaces, valve stems, and similar points.

5.5.1 Step 1: Identify All Available Control Technologies

Step 1 of the Top-Down BACT analysis is to identify all feasible control technologies. The following technologies were identified as potential control options for piping fugitives:

- Implementation of leak detection and repair (LDAR) program using a hand held analyzer;
- Implementation of alternative monitoring using a remote sensing technology such as infrared cameras; and
- Implementation of audio/visual/olfactory (AVO) leak detection program

5.5.2 Step 2: Eliminate Technically Infeasible Options

This step of the top-down BACT analysis eliminates any control technology that is not considered technically feasible unless it is both available and applicable. The use of instrument LDAR and remote sensing technologies are technically feasible. Since pipeline natural gas is odorized with a small amount of mercaptan, an AVO leak detection program for natural gas piping components is technically feasible.

5.5.3 Step 3: Rank Remaining Control Technologies

The use of a LDAR program with a portable gas analyzer meeting the requirements of 40 CFR 60, Appendix A, Method 21, can be effective for identifying leaking methane. Quarterly instrument monitoring with a leak definition of 10,000 part per million by volume (ppmv) (TCEQ 28M LDAR Program) is generally assigned a control efficiency of 75% for valves, relief valves,

sampling connections, and compressors and 30% for flanges.³³ Quarterly instrument monitoring with a leak definition of 500 ppmv (TCEQ 28VHP LDAR Program) is generally assigned a control efficiency of 97% for valves, relief valves, and sampling connections, 85% for compressors, and 30% for flanges.³⁴ The U.S. EPA has allowed the use of an optical gas imaging instrument as an alternative work practice for a Method 21 portable analyzer for monitoring equipment for leaks in 40 CFR 60.18(g). For components containing inorganic or odorous compounds, periodic AVO walk-through inspections provide predicted control efficiencies of 97% control for valves, flanges, relief valves, and sampling connections, and 95% for compressors.³⁵

5.5.4 Step 4: Evaluate Most Effective Controls and Document Results

The frequency of inspection and the low odor threshold of mercaptans in natural gas make AVO inspections an effective means of detecting leaking components in natural gas service. As discussed in Section 5.5.3, the predicted emission control efficiency is comparable to the LDAR programs using Method 21 portable analyzers.

5.5.5 Step 5: Select BACT

Due to the very low Volatile Organic Compound (VOC) content of natural gas, the LPEC will not be subject to any VOC leak detection programs by way of its State/PSD air permit, TCEQ Chapter 115 – Control of Air Pollution from Volatile Organic Compounds, New Source Performance Standards (40 CFR Part 60), National Emission Standard for Hazardous Air Pollutants (40 CFR Part 61); or National Emission Standard for Hazardous Air Pollutants for Source Categories (40 CFR Part 63). Therefore, any leak detection program implemented will be solely due to potential greenhouse emissions. Since the uncontrolled CO₂e emissions from the natural gas piping represent approximately 0.01% of the total site wide CO₂e emissions, any emission control techniques applied to the piping fugitives will provide minimal CO₂e emission reductions.

Based on this top-down analysis, LPEC concludes that daily AVO inspections is BACT for piping components in natural gas service.

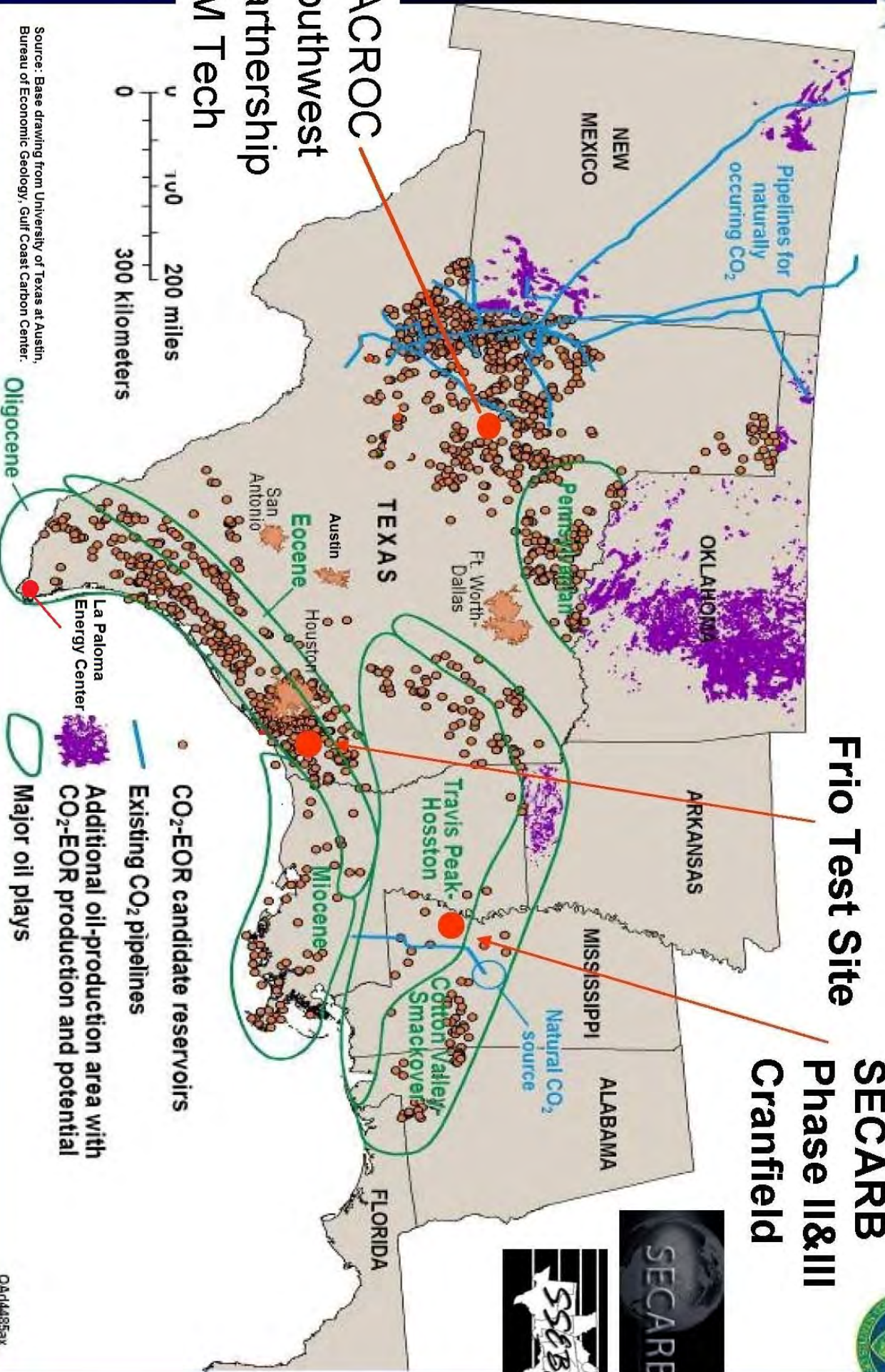
³³ Air Permit Technical Guidance for Chemical Sources: Equipment Leak Fugitives, TCEQ, Oct. 2000

³⁴ Id. at page 52.

³⁵ Id. at page 52.



SECARB Phase II&III Cranfield



**Table 5-1
GHG Emission Calculations - Calculation of Design Heat Rate Limit for GE 7FA
La Paloma Energy Center**

Base Net Heat Rate	6,674	Btu/kWH (HHV) (Without Duct Firing)
	3.3%	Design Margin
	6.0%	Performance Margin
	3.0%	Degradation Margin
Calculated Base Net Heat Rate with Compliance Margins	7527.5	Btu/kWH (HHV) (Without Duct Firing)

Calculate of lb CO₂e/MW_{hr} Heat Rate Limit

EPN	Base Heat Rate (Btu/kWhr)	Heat Input Required to Produce 1 MW (MMBtu/MW _{hr})	Pollutant	Emission Factor (kg/MMBtu) ¹	lb GHG/MW _{hr} ²	Global Warming Potential ³	lb CO ₂ e/MW _{hr} ⁴
CTG/HRSG3	7527.5	7.53	CO ₂		894.703	1	894.703
			CH ₄	1.0E-03	1.66E-02	21	3.49E-01
			N ₂ O	1.0E-04	1.66E-03	310	5.14E-01
			Totals		894.7		895.6

Note

1. CH₄ and N₂O GHG factors based on Table C-2 of 40 CFR 98 Mandatory Greenhouse Gas Reporting.

2. CO₂ emissions based on 40 CFR Part 75, Appendix G, Equation G-4

$$W_{CO_2} = (F_c \times H \times U_f \times MW_{CO_2}) / 2000$$

W_{CO_2} = CO₂ emitted from combustion, tons/yr

F_c = Carbon based F-factor, 1040 scf/MMBtu

H = Heat Input (MMBtu/yr)

U_f = 1/385 scf CO₂/lbmole at 14.7 psia and 68 °F

MW_{CO_2} = Molecule weight of CO₂, 44.0 lb/lbmole

3. Global Warming Potential factors based on Table A-1 of 40 CFR 98 Mandatory Greenhouse Gas Reporting.

**Table 5-2
GHG Emission Calculations - Calculation of Design Heat Rate Limit for SGT6-5000F(4)
La Paloma Energy Center**

Base Net Heat Rate	6,782	Btu/kWH (HHV) (Without Duct Firing)
	3.3%	Design Margin
	6.0%	Performance Margin
	3.0%	Degradation Margin
Calculated Base Net Heat Rate with Compliance Margins	7649.0	Btu/kWH (HHV) (Without Duct Firing)

Calculate of lb CO₂e/MWhr Heat Rate Limit

EPN	Base Heat Rate (Btu/kWhr)	Heat Input Required to Produce 1 MW (MMBtu/MWhr)	Pollutant	Emission Factor (kg/MMBtu) ¹	lb GHG/MWhr ²	Global Warming Potential ³	lb CO ₂ e/MWhr
CTG/HRSG3	7649.0	7.65	CO ₂		909.136	1	909.136
			CH ₄	1.0E-03	1.69E-02	21	3.54E-01
			N ₂ O	1.0E-04	1.69E-03	310	5.23E-01
			Totals		909.2		910.0

Note

- CH₄ and N₂O GHG factors based on Table C-2 of 40 CFR 98 Mandatory Greenhouse Gas Reporting.
- CO₂ emissions based on 40 CFR Part 75, Appendix G, Equation G-4
 $W_{CO_2} = (F_c \times H \times U_f \times MW_{CO_2}) / 2000$
 W_{CO_2} = CO₂ emitted from combustion, tons/yr
 F_c = Carbon based F-factor, 1040 scf/MMBtu
 H = Heat Input (MMBtu/yr)
 U_f = 1/385 scf CO₂/lbmole at 14.7 psia and 68 °F
 MW_{CO_2} = Molecule weight of CO₂, 44.0 lb/lbmole
- Global Warming Potential factors based on Table A-1 of 40 CFR 98 Mandatory Greenhouse Gas Reporting.

**Table 5-3
GHG Emission Calculations - Calculation of Design Heat Rate Limit for SGT6-5000F(5)
La Paloma Energy Center**

Base Net Heat Rate	6,845	Btu/kWH (HHV) (Without Duct Firing)
	3.3%	Design Margin
	6.0%	Performance Margin
	3.0%	Degradation Margin
Calculated Base Net Heat Rate with Compliance Margins	7720.0	Btu/kWH (HHV) (Without Duct Firing)

Calculate of lb CO₂e/MWhr Heat Rate Limit

EPN	Base Heat Rate (Btu/kWhr)	Heat Input Required to Produce 1 MW (MMBtu/MWhr)	Pollutant	Emission Factor (kg/MMBtu) ¹	lb GHG/MWhr ²	Global Warming Potential ³	lb CO ₂ e/MWhr
CTG/HRSG3	7720.0	7.72	CO ₂		917.576	1	917.576
			CH ₄	1.0E-03	1.70E-02	21	3.57E-01
			N ₂ O	1.0E-04	1.70E-03	310	5.28E-01
			Totals		917.6		918.5

Note

- CH₄ and N₂O GHG factors based on Table C-2 of 40 CFR 98 Mandatory Greenhouse Gas Reporting.
- CO₂ emissions based on 40 CFR Part 75, Appendix G, Equation G-4

$$W_{CO_2} = (F_c \times H \times U_f \times MW_{CO_2}) / 2000$$

$$W_{CO_2} = CO_2 \text{ emitted from combustion, tons/yr}$$

$$F_c = \text{Carbon based F-factor, 1040 scf/MMBtu}$$

$$H = \text{Heat Input (MMBtu/yr)}$$

$$U_f = 1/385 \text{ scf CO}_2 \text{ /lbmole at 14.7 psia and } 68^\circ F$$

$$MW_{CO_2} = \text{Molecule weight of CO}_2, 44.0 \text{ lb/lbmole}$$
- Global Warming Potential factors based on Table A-1 of 40 CFR 98 Mandatory Greenhouse Gas Reporting.

6.0 OTHER PSD REQUIREMENTS

6.1 IMPACTS ANALYSIS

An impacts analysis is not being provided with this application in accordance with EPA's recommendations:

Since there are no NAAQS or PSD increments for GHGs, the requirements in sections 52.21(k) and 51.166(k) of EPA's regulations to demonstrate that a source does not cause contribute to a violation of the NAAQS are not applicable to GHGs. Therefore, there is no requirement to conduct dispersion modeling or ambient monitoring for CO₂ or GHGs.³⁶

An impacts analysis for non-GHG emissions is being submitted with the State/PSD/Non-attainment application submitted to the TCEQ.

6.2 GHG PRECONSTRUCTION MONITORING

A pre-construction monitoring analysis for GHG is not being provided with this application in accordance with EPA's recommendations:

EPA does not consider it necessary for applicants to gather monitoring data to assess ambient air quality for GHGs under section 52.21(m)(1)(ii), section 51.166(m)(1)(ii), or similar provisions that may be contained in state rules based on EPA's rules. GHGs do not affect "ambient air quality" in the sense that EPA intended when these parts of EPA's rules were initially drafted. Considering the nature of GHG emissions and their global impacts, EPA does not believe it is practical or appropriate to expect permitting authorities to collect monitoring data for purpose of assessing ambient air impacts of GHGs.³⁷

A pre-construction monitoring analysis for non-GHG emissions is being submitted with the State/PSD/Nonattainment application submitted to the TCEQ.

6.3 ADDITIONAL IMPACTS ANALYSIS

A PSD additional impacts analysis is not being provided with this application in accordance with EPA's recommendations:

Furthermore, consistent with EPA's statement in the Tailoring Rule, EPA believes it is not necessary for applicants or permitting authorities to assess impacts from GHGs in the context of the additional impacts analysis or Class I area provisions of the PSD regulations for the following policy reasons. Although it is clear that GHG emissions

³⁶ EPA, *PSD and Title V Permitting Guidance For Greenhouse Gases* at 48-49.

³⁷ *Id.* at 49.

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contribute to global warming and other climate changes that result in impacts on the environment, including impacts on Class I areas and soils and vegetation due to the global scope of the problem, climate change modeling and evaluations of risks and impacts of GHG emissions is typically conducted for changes in emissions orders of magnitude larger than the emissions from individual projects that might be analyzed in PSD permit reviews. Quantifying the exact impacts attributable to a specific GHG source obtaining a permit in specific places and points would not be possible with current climate change modeling. Given these considerations, GHG emissions would serve as the more appropriate and credible proxy for assessing the impact of a given facility. Thus, EPA believes that the most practical way to address the considerations reflected in the Class I area and additional impacts analysis is to focus on reducing GHG emissions to the maximum extent. In light of these analytical challenges, compliance with the BACT analysis is the best technique that can be employed at present to satisfy the additional impacts analysis and Class I area requirements of the rules related to GHGs.³⁸

A PSD additional impacts analysis for non-GHG emissions is being submitted with the State/PSD/Nonattainment application submitted to the TCEQ.

7.0 PROPOSED GHG MONITORING PROVISIONS

LPEC proposes to monitor CO₂ emissions by monitoring the quantity of fuel combusted in the turbines and heat recovery steam generators and performing periodic fuel sampling as specified in 40 CFR 75.10(3)(ii) (refer to procedure below). Results of the fuel sampling will be used to calculate a site-specific Fc factor, and that factor will be used in the equation below to calculate CO₂ mass emissions.

The LPEC natural gas-fired turbines will comply with the fuel flow metering and Gross Calorific Value (GCV) sampling requirements of 40 CFR Part 75, Appendix D. The site-specific Fc factor will be determined using the ultimate analysis and Gross Calorific Value in equation F-7b of 40 CFR 75, Appendix F. The site-specific Fc factor will be re-determined annually in accordance with 40 CFR 75, Appendix F, §3.3.6.

The procedure for estimating CO₂ Emissions specified in 40 CFR 75.10(3)(ii) is as follows:

Affected gas-fired and oil-fired units may use the following equation:

$$W_{CO_2} = (Fc \times H \times Uf \times MW_{CO_2})/2000$$

Where:

W_{CO2} = CO₂ emitted from combustion, tons/hr

MW_{CO2} = molecular weight of CO₂, 44.0 lb/lbmole

Fc = Carbon Based Fc-Factor, (1040 scf/MMBtu for natural gas or a site-specific Fc factor)

H = Hourly heat input in MMBtu, as calculated using the procedure in 40 CFR 75, Appendix F, §5)

Uf = 1/385 scf CO₂/lb-mole at 14.7 psia and 68 °F

The requirements for fuel flow monitoring and quality assurance in 40 CFR 75 Appendix D are as follows:

Fuel flow meter: meet an accuracy of 2.0 %, required to be tested once each calendar quarter (40 CFR 75, Appendix D, §2.1.5 and §2.1.6(a))

Gross Calorific Value (GCV): determine the GCV of pipeline natural gas at least once per calendar month (40 CFR 75, Appendix D, §2.3.4.1)

This monitoring approach is consistent with the CO₂ reporting requirements of the GHG Mandatory Reporting Rule for Electricity Generation (40 CFR 98, Subpart D). Subpart D

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requires electric generating sources that report CO₂ emissions under 40 CFR 75 to report CO₂ under 40 CFR 98 by converting CO₂ tons reported under Part 75 to metric tons.

Also, the recently proposed NSPS Subpart TTTT –Standards of Performance for Greenhouse Gas Emissions for Electric Utility Generating Units ((40 CFR §60.5535(c)) allows electric generating units firing gaseous fuel and liquid fuel oil to determine CO₂ mass emissions by monitoring fuel combusted in the affected Electric Generating Unit and using a site specific Fc factor determined in accordance with 40 CFR 75, Appendix F. Therefore, LPEC's proposed CO₂ monitoring method is consistent with the proposed NSPS Subpart TTTT.

APPENDIX A
GHG PSD APPLICABILITY FLOWCHART – NEW SOURCES

**Appendix A - GHG Applicability Flow Chart – New Sources
(On or after July 1, 2011)**

